Senate Committee on Government Finance and Tax Policy February 1, 1995 Page

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PUBLIC HEARING/WORK SESSION SB 333 INFORMATION SB 329 TAPES 020-021 A/B, & 022 A

SENATE COMMITTEE ON GOVERNMENT FINANCE AND TAX POLICY

FEBRUARY 01, 1995 - 1:00 P.M. - HEARING ROOM A - STATE CAPITOL BUILDING

Members Present: Sen. Paul Phillips, Chair Sen. Shirley Gold, Vice Chair Sen. Tom Hartung Sen. Cliff Trow Sen. Greg Walden Excused: Sen. Eugene Timms Witnesses: Ron Eachus, PUC Jono Hildner, Oregon Health Division Rick Elliott, Department of Consumer Business & Services Craig Urbani, Oregon Medical Insurance Pool Peggy Collins, Building Codes Division Bob Meinen, State Parks Department Patricia Sullivan, Dept. of Administrative Services B. J. Smith, League of Oregon Cities Staff: James Scherzinger, Legislative Revenue Officer Richard Yates, Legislative Revenue Office Steve Meyer, Legislative Revenue Office Janice DeVito, Committee Assistant TAPE 020 SIDE A 005 Chair Phillips -calls the meeting to order at 1:05 as a subcommittee 011 James Scherzinger -reviews status of work on SB 333 PUBLIC HEARING SB 333 036 Ron Eachus -PUC -refers to written Questions Regarding SB 333 (Exhibit A) 075 -PUC budget faces risk in second year of biennium 123 -overview of residential service protection fund which is under the roll-back provision -HB 2185 has been introduced by the PUC to allow broadening of funding 172 base 202 -"cap" or fee needs to be sufficient for PUC to meet federal mandate

214 -questions and discussion (Senators Trow and Gold arrive at meeting approximately 1:20 pm) Jono Hildner -Oregon Health Division 233 -comments on the issue of delegation of authority -fees charged in environmental health program have never been sufficient to cover the cost -overhead charges vary from county to county 300 -rules state the counties may set their own fees but those fees must not be in excess of cost for what is provided 338 -key is to be sure citizens in counties have informed consent -fees for health charges are set in accordance with costs 354 TAPE 021 SIDE A 012 James Scherzinger -introduces Exhibit B - Mental Health & Developmental Disability Services Division Facilities Covered Under ORS179.610 to 179.770 Hildner -expresses concern about possible need to increase fees for 025 emergency health testing (such as newborn screening) -questions and discussion 070 Rick Elliott -Department of Consumer Business & Services Craig Urbani -Oregon Medical Insurance Pool Peggy Collins -Building Codes Division 090 Elliott -shares concerns summary of charges for which Department of Consumer Business & Services seeks exemption (Exhibit I of 1/31/95) -questions and discussion 155 202 Elliott -describes assessment rate methods in various divisions 274 -questions and discussion 373 Elliott -introduces discussion of Oregon Medical Insurance Pool TAPE 020 SIDE B 015 Elliott -premium rates should have an explicit link to market based rates -discussion about whether 10% emergency provision would be workable for OMIP 049 Elliott -10% might work for minor fluctuations, but an in-depth assessment of this eventuality has not been done 060 Urbani -distributes written material "Oregon Medical Insurance Pool" with attached brochure (Exhibit C) 087 -describes balance of premiums and assessments, and possibility of reduced benefits -OMIP provides health coverage to people who can't obtain it from any other source and has been a successful component of the Oregon Health Plan -requests that both OMIP program premium and their ability to assess be exempt from SB 333 130 Peggy Collins -Building Codes Division -introduces Exhibit I (presented 1/31/95) which begins with discussion of building permit fee tables 177 -describes fee setting process among local jurisdictions 226 -subsection 4 of SB 333 would impact local jurisdictions 238 -questions and discussion about complexity of fee authority process throughout different types of programs and jurisdictions Chair Phillips -asks whether passage of SB 333 with (-7) Amendments is 357 workable from building codes perspective 365 Collins -gives example of possible problem with Electrical Elevator Board, but has not thoroughly reviewed the (-7) Amendments TAPE 021 SIDE B -questions and discussion about fees established at the local level 014 065 -whether fees set by statute at agency level have range of fees or specific fees, and frequency of fee changes 112 Bob Meinen -State Parks Department -introduces memorandum with suggested change to (-7) amendment to SB 333 (Exhibit D) -requests confirmation of legislative intent regarding exemption of real property rents, leases and payments -question concerning frequency of fee changes at state parks 153 Meinen -describes variable fee rate system currently in use 160 WORK SESSION SB 333

220 Jim Scherzinger -introduces and explains (-8) Amendments to SB 333 (Exhibit E) -issues raised in today's public testimony generally are not dealt with in the (-8) Amendments 312 Scherzinger -introduces SB 333 Examples of Exempted Costs Under Section 3 Amendments (Exhibit F) Scherzinger -elaborates on definition of "state agency" (Exhibit E) 360 -questions and discussion Chair Phillips -direction to staff for insertion in Section 1 391 concerning fines and assessments -policy decision needed by committee regarding PUC assessments and the implication of fee definitions TAPE 022 SIDE A 045 -discussion 063 Chair Phillips direction to legislative counsel regarding treatment of PUC in bill language 080 Scherzinger -continues with page two of (-8) Amendments beginning with Governor's authority -discussion Department of Administrative Services 114 Patricia Sullivan -clarifies Health Division situation for new program fees 126 Scherzinger -continues with Section 5 of (-8) Amendments which deals with local governments 145 B.J. Smith League of Oregon Cities -speaks about legislative enactment at the local level, and applicable terminology -requests that B.J. Smith provide exact wording about 172 Chair Phillips delegation at local level for tomorrow's meeting Sullivan -clarifies status of OMIP and OMAP in proposed legislation 188 194 Chair Phillips -CLOSES WORK SESSION -adjourns meeting at 3:07 pm

> Janice DeVito Committee Assistant

Kimberly Taylor James Office Manager

Exhibits Summary:

A. SB 333, Eachus, PUC Questions Regarding SB 333, 1/31/95
B. SB 333, Scherzinger, Mental Health & Developmental Disability Services Division Facilities Covered Under ORS 179.610 to 179.770
C. SB 333, Urbani, Testimony Regarding SB 333 (plus OMIP informational brochure)
D. SB 333, Meinen, Memorandum 1/31/95
E. SB 333, Scherzinger, (-8) Amendments to SB 333, 2/1/95, TC/h1
F. SB 333, Scherzinger, SB 333 Examples of Exempted Costs Under Section 3 Amendments
G. SB 333, Scherzinger, Environmental Health Fee Schedules - Calendar Year 1993
H. SB 329, Meyer, Proposed (-1) Amendments to SB 329, 1/27/95, BPS/ng
I. SB 329, Meyer, Revenue Impact of Proposed Legislation, 1/26/95
J. SB 329, Ingram-Read, Testimony from Oregon Assn. of Realtors, 1/31/95