Senate Committee on Government Finance and Tax Policy February 22, 1995 Page

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> WORK SESSIONS SB 323, 376 & 377 PUBLIC HEARING SB 376 & 377 TAPES 040-041, A/B

SENATE COMMITTEE ON GOVERNMENT FINANCE AND TAX POLICY

FEBRUARY 22 1995 - 1:00 P.M. - HEARING ROOM A - STATE CAPITOL BUILDING

Members Present:

Excused:

Witnesses:

Sen. Cliff Trow Sen. Greg Walden Sen. Eugene Timms Craig Berkman, Portland, OR Gary Carlson, Associated Oregon Industries Tom Berry, Northwest Natural Gas Doug Dunford, Natural Gas Refund Program Lana Butterfield, Northwest Propane Gas Association Ivan Jaques, Northwest Propane Gas Association Tom Berry, Northwest Natural Gas Arch Hudelson, Meter Equipment Company, Portland Larry Joholske, Ferrellgas John Buller, McMinnville Gas Mark Ford, Oregon Dept. of Transportation Debra Downey, AAA Oregon John Burns, Western States Petroleum Mike Sims, Oregon Gasoline Dealers Association Brian Boe, Oregon Petroleum Marketers Association Dave Barenberg, League of Oregon Cities James Scherzinger, Legislative Revenue Officer Staff: Richard Yates, Legislative Revenue Office Steve Bender, Legislative Revenue Office Janice DeVito, Committee Assistant TAPE 040 SIDE A

Sen. Paul Phillips, Chair Sen. Shirley Gold, Vice Chair

Sen. Tom Hartung

005 Chair Phillips -calls the meeting to order at 1:35 pm as a subcommittee -announces meeting plan for the day

SB 323 WORK SESSION 015 Craig Berkman -business person, Portland, OR Berkman -states objective of measure to create a better investment climate in Oregon which will create jobs -presents comments and suggestions to the committee for study of trends/data and amendments to SB 323 -suggests consideration of a sunset clause so legislation will not 080 remain on the books unless benchmarks are met (quorum established) Chair Phillips -outlines options for committee consideration 107 Steve Bender -presents staff report of methodology used to estimate 130 revenue impact of two amendments to the bill and determine types of investments which might be eligible for deferral on this bill -(-2) Amendments to SB 323 (Exhibit A) -(-4) Amendments to SB 323 (Exhibit B) -explains types of capital gains eligible for deferral 175 220 -describes types of businesses eligible for or restricted from deferral -questions and discussion about SB 323's effect on proprietorships, 277 S-Corps and C-Corps 311 Gary Carlson -Associated Oregon Industries (bill sponsors) -states purpose of measure to implement the concept of rollover at lowest cost to the Treasury and to address areas most in need of that treatment (smaller enterprise and entrepreneur) -questions and discussion about phase-in, future investment pool concept, and "fairness factor" 360 Craig Berkman -explains financing patterns of businesses and effect of a cap on total investment by founders of C-Corps to minimize adverse effect on state revenue -urges committee consideration of "cap"concept which might stimulate job creation and broaden the investment pool Gary Carlson -states that concept of measure is more important than 388 specific points of administrative issues -questions and discussion TAPE 041 SIDE A 020 -questions and discussion about limiting impact on gain with a cap, reinvestment of capital in Oregon, flow of money leaving the state untaxed, and "sweat equity and intellectual capital" backed by high net worth individuals or institutional sources Berkman - "to limit therefore, this deferral only to founders and not to 0.57 people who have put in money at subsequent (financing) rounds, it seems to me, defeats the purpose of at least in the C-Corp example, of what hopefully you're trying to get at here" -placing a cap on gain might not be a good idea because it may compromise the amount of money going back into the economy 074 Chair Phillips -directions to staff 098 -questions and discussion about staff's basis for calculation of revenue impact 174 Chair Phillips -restates direction to staff for preparation of additional information Berkman -states opinion that policy requiring active management in order 225 to qualify for deferral should be examined -questions and discussion SB 376 PUBLIC HEARING -presents staff overview of SB 376 which makes a change in the 294 Dick Yates way fuel taxes are assessed -(-1) Amendments to SB 376 (Exhibit C) -bill asks that compressed natural gas be taxed at a lower rate than liquid fuel 328 -Northwest Natural Gas Tom Berrv -introduces Dick Allen, Roger Martin and Doug Dunford 340 Doug Dunford -Natural Gas Vehicle Program -describes measure as a taxation "fairness issue" 360 -discussion about fiscal impact, equity of taxation rate, environmental

considerations in use of alternative fuels, and cost responsibility TAPE 040 SIDE B 025 Doug Dunford -Northwest Natural Gas -at the request of Chair, comments on SB 377 which addresses a reduction in the highway tax of \$.15 for natural gas fuels -highway tax only pertains to private fleets which have no mandates until the 1992 Energy Policy Act e becomes effective in 2004 -urges committee support of the bill which limits financial exposure as it sunsets in 2000 and encourages use of clean air American fuel 067 Lana Butterfield -Northwest Propane Gas Association -introduces Ivan Jaques who is Engine Fuel Sales Manager for Suburban Propane Company -distributes written testimony (Exhibit D) in support of (-1) Amendment -states for the record , appreciation for Walt Brauer who works in the tax collection process for the use fuels tax of the financial services branch of Oregon Department of Transportation -asks for adoption of (-1) amendment and passage of SB 376 099 Ivan Jaques -Northwest Propane Gas Association -speaks about use fuel premium, Energy Policy Act and amendments to Clean Air Act -urges passage of SB 376 which results in taxation of fuels on the same BTU parity -at the request of Chair, comments that SB 377 creates an incentive for increase of energy use "rather than just a level playing field -discussion of rationale that justifies current disparity in rates Tom Berry -Northwest Natural Gas Company 173 -comments briefly about lack of justification for current rates 197 Arch Hudelson -Meter Equipment Company, Portland -states reasons for support of both SB 376 and SB 377 210 Larry Joholske -Ferrellgas, Salem -testifies in support of both SB 376 and SB 377 220 John Buller -McMinnville Gas, McMinnville -states support of both SB 376 and SB 377 Mark Ford -Oregon Department of Transportation 250 -distributes testimony in support of SB 376 (Exhibit E) and in opposition of SB 377 (Exhibit F) 270 Debra Downey -AAA Oregon -states concerns about cost responsibility and emissions issues SB 377 PUBLIC HEARING (see bolded comments in hearing for SB 376 above) -Western States Petroleum 317 John Burns -cautions committee about public policy ramifications of SB 377 -states for the record, "that my clients, people in my association, are very concerned about starting down that road again" -"we went through this in the late 70's with Governor Atiyeh, who probably had the most comprehensive energy program of any Governor in Oregon and we had a pretty good energy policy without deviation" Mike Sims -Oregon Gasoline Dealers Association 365 -testifies in opposition of SB 377 377 -Oregon Petroleum Marketers Association Brian Boe -expresses neutrality on SB 376, but opposition of SB 377 385 Chair Phillips -asks opponents for brief written history of issue David Barenberg -League of Oregon Cities 417 -states opposition to SB 377 and presents written testimony (Exhibit G) 434 -position on SB 376 relates to cost responsibility aspect Chair Phillips -adjourns meeting at 3:00 pm 441

> Janice DeVito Committee Assistant

Kimberly Taylor James Office Manager Exhibits Summary: A. SB 323, Bender, Proposed (-2) Amendments, 2/21/95 (BPS/dj/hl) B. SB 323, Bender, Proposed (-4) Amendments, 2/22/95 (BPS/dj/hl) C. SB 376, Yates, Proposed (-1) Amendments, 2/21/95 (JR/hl) D. SB 376, Butterfield, Northwest Propane Gas Association letter of support for (-1) Amendment 2/22/95 E. SB 376, Ford, Oregon Department of Transportation letter 2/22/95 F. SB 377, Ford, Oregon Department of Transportation letter 2/22/95 G. SB 377, Barenberg, League of Oregon Cities testimony, 2/27/95 H. SB 377, Butterfield, Northwest Propane Gas Association letter of support for (-1) Amendment 2/22/95