Senate Committee on Government Finance and Tax Policy March 1, 1995 Page

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REVENUE FORECAST WORK SESSION SB 252 TAPES 046A & 047A/B

SENATE COMMITTEE ON GOVERNMENT FINANCE AND TAX POLICY

MARCH 01, 1995 - 1:00 P.M. - HEARING ROOM A - STATE CAPITOL BUILDING

Sen. Paul Phillips, Chair Members Present: Sen. Shirley Gold, Vice Chair Sen. Tom Hartung Sen. Cliff Trow Sen. Greg Walden (excused 1:37 pm) Excused: Sen. Eugene Timms Witnesses: Paul Warner, Office of Economic Analysis, Department of Administrative Services David Griffiths, Office of Economic Analysis, Department of Administrative Services Staff: James Scherzinger, Legislative Revenue Officer Steve Bender, Legislative Revenue Office Steve Meyer, Legislative Revenue Office Janice DeVito, Committee Assistant TAPE 046 SIDE A Chair Phillips -calls the meeting to order at 1:10 pm 046 -announces work plan for the day -greets students from Sellwood Middle School REVENUE FORECAST 016 Paul Warner -State Economist, Office of Economic Analysis, Department of Administrative Services -outlines his presentation which includes: the forecast process, economic forecast, general fund revenue estimates, update of lottery estimates, and preliminary look at underlying forces that may impact the 1997-99 budget 026 -explains forecast process illustrated by flow chart on page one of Oregon Economic and Revenue Forecast (Exhibit A) 048 -discussion about update of the Oregon Economic Model 071 Warner -comments on the corporate profit shift phenomenon which impacts corporate income tax collection -explains the role of Governor's Council and the DAS Advisory Committee in the forecast process 090 -goal of the forecast process is to provide an unbiased, objective assessment of the economy and the revenues that will flow from that economic activity Warner -references and comments regarding Exhibit A: page 4 - Nonagricultural Job Growth by State
page 5 - Real GDP Growth Rate 110 138 page 6 - Interest Rates 160 page 7 - Personal Income 177 Warner page 8 - Job Growth page 9 - Oregon Construction Employment and Housing Starts 203 page 10 - Oregon Timber Harvest & Employment page 11 - High Tech Manufacturing Employment 268 page 12 - 1993-95 General Fund Forecast 290 page 14 - Corporate Income Tax Revenue -questions and discussion about corporate profits, high levels of profit 335

reinvestment into expansion and capital equipment, and the status of

S-corporations TAPE 047 SIDE A 018 -discussion continues about distribution of profit growth between small and large businesses Warner - continues explanation of Exhibit A: 030 pages 15 -16 - 2% Kicker page 13 - General Fund Forecast 070 Warner -questions and discussion about reversions, unfunded liabilities 082 uncertainties in 1997-99 preliminary budget, and carry forward of \$52.7million to the bottom line which generates an additional \$54.3 million in resources available for the general fund budget Warner -states expectation that growth of Oregon economy will slow 124 David Griffiths -Office of Economic Analysis, Department of 133 Administrative Services -outlines his presentation about the lottery portion of the forecast which includes the "numbers" followed by methods/background that drive the numbers 149 -refers to page 17 of Exhibit A - Lottery Revenues Available to State, March 1995 179 -points out unusual nature of large ending balance which is carried forward 212 -change in retailer commission rates is included in 1995-97 budget 234 -summarizes forecast of lottery revenues -questions and discussion about assumptions iused n forecasting lottery 240 revenue and uncertainty of adjustment for impact of Indian gaming Griffiths -explains that unresolved issues impact accuracy of the lottery 300 forecast and points out that lottery data is only available from March, 1992 forward 295 Chair Phillips -comments that lottery revenue growth "far exceeds expectations" and that no apologies are necessary for uncertainty of forecasting data -discussion about effects of beginning and ending balances on lottery forecasting -refers to page 18 of Exhibit A - Lottery Sales -explains equation used to forecast lottery growth 005 Paul Warner -refers to Assumptions for 1997-99 Preliminary Budget (Exhibit B) which illustrates forces that impact the budget -questions and discussion about impact of 15% diversion of lottery 075 revenue to the education trust fund and "Key Uncertainties" in Revenue and Expenditures as described in Exhibit B 127 Warner -in response to a question from Chair Phillips, explains that next Revenue Forecast will be available to committee around May 15 so data is available for final budget decisions -distributes Summary of Change from Prior Forecast (Exhibit 134 Steve Bender C) -describes "change in beginning balance" which shows higher revenues than expected along with reduction of expenditures in the current biennium 169 -under current "kicker" law, the \$44.6 million increase is not retained, but becomes additional credit to be returned to taxpayers Bender -the figure which summarizes the revenue forecast is \$62.5 million 217 in additional available resources 2:18 pm - quorum established SB 252 WORK SESSION -presents staff overview of SB 252 which changes from \$5 to 225 Steve Meyer $10\ {\rm the\ minimum\ amount\ of\ excessive\ property\ tax\ advance\ payment\ that\ need$ not be refunded to taxpayers -discussion 251 Delores DeVine -Oregon Association of County Tax Collectors -clarifies purpose of measure - continues explanation of measure at Section 2 - Notice of Tax on 264 Mever Delinquent Property 275 -Section 3 - pertains to reserve account -discussion and questions 315 Chair Phillips -MOVES DELETION OF SECTION 3 FROM SB 252 330 -HEARING NO OBJECTION, THE CHAIR SO ORDERS -MOVES RENUMBERING OF SECTIONS NECESSITATED BY DELETION OF SECTION 3 -HEARING NO OBJECTION, THE CHAIR SO ORDERS -discussion and questions 356 -gives assurance that SB 252 will achieve consistency with 360 Jim Manary changes in law made last legislative session 380 Sen. Gold -MOVES AMENDED SB 252 TO THE SENATE FLOOR WITH A DO PASS RECOMMENDATION 389 Chair Phillips -ROLL CALL VOTE: MOTION PASSES 4-0 -SENATORS VOTING AYE: HARTUNG, TROW, GOLD & PHILLIPS EXCUSED: TIMMS & WALDEN -Senator Gold to carry measure on the Senate floor -adjourns meeting at 2:30 pm

> Janice DeVito Committee Assistant

Kimberly Taylor James Office Manager

Exhibits Summary: A. REVENUE FORECAST, Warner, Department of Administrative Services "Oregon

Economic and Revenue Forecast Summary", March, 1995 B. REVENUE FORECAST, Warner, Assumptions for 1997-99 Preliminary Budget C. REVENUE FORECAST, Bender, Summary of Change From Prior Forecast 3/1/95 D. REVENUE FORECAST, Warner, Oregon Economic and Revenue Forecast, March, 1995

E. REVENUE FORECAST, Warner, News Release "Revenue forecast up, but economic growth to slow in 1995-97", with attached Revenue Forecasting description, 3/1/95