Senate Committee on Government Finance and Tax Policy

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> WORK SESSIONS: SB S 687, 1093 & 101 PUBLIC HEARINGS: SB S 1093 & 101 TAPES 068A/B - 069A

SENATE COMMITTEE ON GOVERNMENT FINANCE AND TAX POLICY

MARCH 28, 1995 - 1:00 P.M. - HEARING ROOM A - STATE CAPITOL BUILDING

Members Present:

Sen. Paul Phillips, Chair Sen. Shirley Gold, Vice Chair Sen. Tom Hartung Sen. Cliff Trow Sen. Greg Walden Sen. Eugene Timms (excused to Ways and Means) Witnesses: Mike Scott, Power Rents and Oregon Equipment Rental Assn. Craig Campbell, Association of Oregon Loggers Greg McMurdoe, Oregon Department of Education Karen Brazeau, Oregon Department of Education Jim Green, Oregon School Boards Association Brian Doherty, Western States Petroleum Association Mike Grainey, Department of Energy Staff: James Scherzinger, Legislative Revenue Officer Steve Meyer, Legislative Revenue Office Janice DeVito, Committee Assistant TAPE 068 SIDE A 005 Chair Phillips -calls the meeting to order at 1:08 pm -announces that SB 816 work session will be rescheduled SB 687 WORK SESSION Chair Phillips -summarizes committee progress on this measure to date 010 -refers to Proposed (-4) Amendments (Exhibit B) 021 Steve Meyer -presents staff summary of measure and explains Proposed (-4) Amendments (Exhibit B) which restores language initially removed and adding new language defining conditions for lease/rental property 040 Mike Scott -Power Rents and Oregon Equipment Rental Association -suggests inclusion of the word "or" at line 5 of the proposed (-4) amendment -questions and discussion Meyer -describes fiscal impact of measure and refers to Exhibit I 070 distributed 3/16/95 by Oregon State Association of County Assessors 135 Craig Campbell -Association of Oregon Loggers -explains Proposed (-1) and (-2) Amendments which were introduced 3/16/95 (Exhibits K & L respectively)

167 Chair Phillips -notes addition to line 5 before (B) insertion of the word "or" -MOVES FOR DISCUSSION PURPOSES PROPOSED (-4) AMENDMENTS (WITH CONCEPTUAL AMENDMENT) TO INCLUSION IN SB 687 -objects to the motion 169 Sen. Trow 175 Sen. Gold -objects to the bill, but open for discussion of the amendment Sen. Trow -asks for clarification of effect of amendments 180 183 Meyer -explains that the amendments add to the kind of property that is exempt from property tax -discussion 197 Chair Phillips -closes work session (awaiting arrival of Sen. Timms) SB 101 PUBLIC HEARING/WORK SESSION Jim Scherzinger -presents staff overview of SB 101 which requires students 220 enrolled in Juvenile Corrections Education Program to be considered for purposes of allocation and distribution of State School Fund 265 -measure creates a permanent formula for funding the Juvenile Corrections Education Program out of the state school fund -refers to Fiscal Analysis of Proposed Legislation (Exhibit F) 295 Greg McMurdoe -Oregon Department of Education, introduces Associate Superintendent for Special Education Karen Brazeau -explains that measure provides ability to adjust funds for increases in juvenile system population as a result of Measure 11 and for potential impact of SB 1 328 -questions and discussion about possible alternatives 350 Karen Brazeau -Oregon Department of Education, Associate Superintendent for Special Education -provides brief history of earlier legislative funding from the state school fund -questions and discussion 382 -Oregon School Boards Association Jim Green -states that OSB A and COSA are concerned about \$14.2 million shown in the Fiscal Analysis (Exhibit F) -supports shift of funding from within the Dept. of Education of approximately \$13.7 million and referral of measure to Ways and Means 401 Scherzinger -provides clarification of language in SB 101 regarding impact of the formula TAPE 069 SIDE A 010 Sen. Gold -states rationale for asking that measure be referred to this committee Scherzinger -comments further about formula's apparent effect on 014 weighting and possibility of drafting amendment to achieve the desired intent SB 687 WORK SESSION RESUMES 027 Chair Phillips -summarizes issues before the committee -MOVES ADOPTION OF PROPOSED (-4) AMENDMENTS WITH CONCEPTUAL AMENDMENT TO SB 687 040 Sen. Trow -"I would remind Sen. Timms (in case he hasn't seen it) of the fiscal impact of doing this" -questions and discussion Chair Phillips -ROLL CALL VOTE: MOTION PASSES 4-2 0.52 -SENATORS VOTING AYE: HARTUNG, TIMMS, WALDEN & PHILLIPS NAY: TROW & GOLD 075 Chair Phillips -summarizes intent of other proposed amendments (no action taken) -MOVES SB 687 AS AMENDED TO THE SENATE FLOOR WITH A DO PASS RECOMMENDATION -states opposition to the bill and for the record that "we're 076 Sen. Gold not in a period of time when we can afford this...and I've yet to see a balance reached this session in how we've been spending money..." 085 Sen. Walden -states that reconnect will "raise \$40 million or so...I think we are balancing puts and takes" 097 Sen. Trow -comments on problems in the general fund this session "if we had some idea of the total amount of tax expenditures...we might feel more consistent" -expresses concerns about responsibilities of committee to provide enough revenue to meet responsibilities 109 Sen. Hartung -states reasons for support of measure which include

elements of fairness and competition 12 Sen. Timms -agrees with Sen. Hartung in support of measure "..our revenues are way up and it's because we need a decent business climate that we need to continue to do that" 132 Sen. Gold -comments that the Governor's original budget did not include any of the tax credits which are due to sunset and did not have an awareness of bills before this committee since session began -"the balance sheet is still a problem..." 149 Chair Phillips -comments on history of development of tax policy and speaks to issues of consistency and fairness -states role of the committee to look at "ways to stimulate the economy..." Chair Phillips -ROLL CALL VOTE SB 687 : 170 MEASURE PASSES 4-2 -SENATORS VOTING AYE: HARTUNG, TIMMS, WALDEN & PHILLIPS -VOTING NAY: WALDEN & GOLD (no carrier of the bill designated) SB 1093 PUBLIC HEARING 175 Acting Chair Gold -convenes hearing while Chair Phillips is briefly excused 180 Brian Doherty -Western States Petroleum Association -presents position in support of passage of SB 1093 -question about summary of measure 240 Scherzinger -presents staff clarification of effect of current statute enacted just last legislative session -states understanding of Department of Energy position about overpayments -explains that measure defines allocation of operating assessment (Sen. Phillips returns to reassume duties as Chair) 283 Mike Grainey -Department of Energy -provides additional clarification of SB 1093 and states no objection to the measure -questions and discussion regarding determination of overcharge, appeal rights and process, need for consistency in policy for overpayment refunds and penalties for late filing TAPE 068 SIDE B SB 1093 WORK SESSION 010 Sen. Trow -MOVES SB 1093 TO THE SENATE FLOOR WITH A DO PASS RECOMMENDATION Chair Phillips -ROLL CALL VOTE: MOTION PASSES 5-0 012 -SENATORS VOTING AYE: HARTUNG, TROW, WALDEN, GOLD & PHILLIPS EXCUSED: TIMMS Sen. Trow -will carry measure on the Senate floor SB 101 WORK SESSION RESUMES Jim Scherzinger -suggests considerations for amendment of subsection 2 of 020 section 3 to correct the mathematical formula 039 -also suggests clarification in subsection 1 of section 2 -questions and discussion about measure intent, prior flow of funding and legislative policy 160 Chair Phillips -directs staff to draft additional proposed amendments -adjourns meeting at 2:15 pm Janice DeVito Committee Assistant Kimberly Taylor James Office Manager Exhibits Summary: SB 816, Meyer, Fiscal Impact Assessment, 3/14/95 Α.

SB 687, Meyer, Proposed (-4) Amendments (BPS/dc) 3/24/95 SB 687, Meyer, Fiscal Impact Assessment, 3/9/95 в.

- с.
- D. SB 1093, Scherzinger, ORS 293.445 forward
- Ε. SB 1093, Scherzinger, Revenue Impact Analysis, 3/17/95
- F. SB 101, Scherzinger, Fiscal Analysis of Proposed Legislation, 3/22/95