SENATE COMMITTEE ON HEALTH AND HUMAN SERVICES February 8,1995 3:00 P M Hearing Room B Tapes 16-18 MEMBERS PRESENT: Sen. William McCoy, Vice-Chair Sen. Lenn Hannon Sen. Bill Kennemer Sen. Randy Leonard MEMBERS EXCUSEL. Sen. Stan Bunn, Chair STAFF PRESENT: Art Wilkinson, Committee Administrator Mary Gallagher, Committee Assistant MEASURES HEARD: SB 33 SB 53 SB 163 SB 235 SB 237 SB 238 PUBLIC HEARING PUBLIC HEARING PUBLIC HEARING PUBLIC HEARING PUBLIC HEARING PUBLIC HEARING These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in auotation marks report a sueaker's exact words. For complete contents of the proceedings, please refer to the tapes. Senator McCoy will Chair today's meeting as Senator Bunn is excused TAPE 16, A 001 CHAIR MCCOY: Convenes the meeting at 3 00 P M -Announcements -Beginning in subcommittee 018 CHAIR MCCOY: Onens PUBLIC HEARING on SB 33 020 BETTY REYNOLDS, Director, Oregon Board of Dentistry: Submits written testimony on behalf of Dr Ben Curtis (immediate past President of the Board) on SB 33 to the conuruttee 1EXHIBIT A]. Testifying IN FAVOR of SB 33 Begins testimony 049 REYNOLDS: Finishes testimony SENATE HEALTH AND HUMAN SERVICES Februa~y 8, 1995 - Page 2 0.5.0 DELL ISHAM, representing Oregon Dental Hygienists Association: Begins testimony IN SUPPORT of SB 33. (No exhibit) -We support the bill in all respects, particularly Section 5. 055 ISHAM: Finishes testimony. 056 JANE MYERS, representing Oregon Dental Association: Presents written testimony on SB 33 to the committee [EXHIBIT B]. Testifying 1N FAVOR of SB 33 with proposed changes. -References ORS 679.150 -References ORS 183.310 to .550 -References Page 1, Sections 3 and 4 -References ORS 673.100

-References ORS 680.170 105 MYERS: Continuing testimony. 113 KENNEMER arrives. 132 MYERS: Finishes testimony. 135 CHAIR MCCOY: Does anyone else want to testify on SB 33? (No) 138 CHAIR MCCOY: Closes PUBLIC HEARING on SB 33 Onens PUBLIC HEARING on SB 53 160 DR. RICHARD GORMAN, President, Oregon Board of Chiropractic Examiners: Testifying IN FAVOR of SB 53 with amendments. Presents written testimony to the committee 1EXHIBIT C]. Begins testimony. -Refers to Page 1, line 8 -Refers to Page 1, lines 10, 18-22 GORMAN: Continuing testimony 200 GORMAN: Defers to Dr. Michael Lang, Vice-Pres., OBCE. 220 225 DR MICHAEL LANG, V.P., OBCE: Testifying 1N FAVOR of SB 53 with amendments. Begins testimony. 242 KENNEMER: Are you not going to ask for chiropractic obstetrics, which is another part of the bill? 246 GORMAN: That part of the bill will be deleted in the amendments. 255 KENNEMER: Do we have these amendments? 257 GORMAN: They were supposed to have been submitted. If you don't have them, I'll touch on that 261 LANG: Continues testimony Ihese minutes contain materials which paraphrase and/or summarize statanents made during this session. Only text enclosed in quotation marks repon a speakAs exed words. For complete contents of the proceedings, please refer to the tapes. SENATE HEALTH AND HUMAN SERVICES Febrl;tary 8, 1995 - Page 3 275 HANNON arrives. LANG: Continuing testimony. 300 -Refers to Page 2, line 42 -Refers to Page 3, lines 1-3, 8-10, 35-36, 39~5 -Refers to Page 4, lines 39 '11 350 LANG: Continuing testimony. 366 LANG: Refers to letter from Dr. Gerald Rosen [EXHIBIT Dl. 371 LANG: Finishes testimony. 383 DR. STEVEN GARDNER, Chiroprsetor: Begins testimony IN FAVOR of SB 53. Presents and reads letter from Dr. Christopher Carter [EXHIBIT E]. TAPE 17,A 001 DR. GARDNER: Continuing testimony. GARDNER: Finishes testimony. 019 025 KENNEMER: You will remove all reference of chiropractic obstetrics

from the bill?

027 GORMAN: That's correct. We also plan to add a section on over-the-counter nonprescriptive substances. 037 GLEN COMUNTZIS, representing Oregon Doctors of Chiropractic: Presents written testimony to committee 1EXHIBIT Fl. Testifying 1N FAVOR of SB 53, with amendments. 045 COMUNTZIS: Finishes testimony. 050 CHUCK BENNETT, representing Chiropractic Association of Oregon: Presents written testimony [EXHIBITS G-1 to G-51 and proposed amendments [EXHIBIT H] to committee. Testifying IN FAVOR of SB 53, with amendments. 079 BENNETT: Finishes testimony. CHAIR MCCOY: Does anyone else want to testify on SB 53? (No) 083 Closes PUBLIC HEARING on SB 53 Onens PUBLIC HEARING on SB 163 089 BETTY UCHYTIL, Assistant Administrator, Children's Services Division: Testifying IN FAVOR of SB 163. Presents written testimony to committee [EXHIBIT I] and 1995-97 Estimated Costs... [EXHIBIT J]. -CSD has developed a "Level" system based on the level of vulnerability and potential risk of future harm if not served. These minutes contain materials which paraphrase andlor summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. SENATE HEALTH AND HUMAN SERVICES February 8, 1995 - Page 4 128 UCHYTIL: Finishes testimony. CHAIR MCCOY: Would you define Levels 6 and 7? 129 130 UCHYTIL: Responds. 159 KENNEMER: What is the impact of these rules . of prioritization based on availability? What is the net impact of this bill? Does it standardize it statewide? 166 UCHYTIL: Responds. 187 KENNEMER: What's the difference between provisional custody and legal custody? 189 UCHYTIL: Provisional custody does not now exist in statute. This bill would create it. It would be a way of requiring Children's Services to maintain information about those children that it could not serve without requiring the Division to be legally responsible for care and custody. 197 HANNON: What is being done with the children that are currently in Level 7, that you're trying t.o eliminate? 199 UCHYTIL: Responds. 214 HANNON: If lack of resources forces you, what happens? 216 UCHYTIL: Responds.

222 HANNON: Then this bill is just a way for you to get legislation passed so that you can wash

your hands of the problem? 224 UCHYTIL: It's a way for us to bring forward to you the issue of who we can serve with the resources that we've been funded for and who we cannot serve, and what we believe those service needs are. MCCOY: You might point out that before the Commission on Children and 227 Families, you did serve those kids. 230 UCHYTIL: That's correct. 236 KENNEMER: Question regarding provisional custody. 247 UCHYTIL: Responds. 262 NANCY MILLER, Administrator, Citizen Review Board Program: Testifying AGAINST SB 163. (No exhibit) 310 MILLER: Continuing testimony. 312 MILLER: Finishes testimony. These mmutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks repon a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. SENATE HEALTH AND HUMAN SERVICES February N, 1995 - Page 5 315 ART WILKINSON, Committee Administrator: Presents written fiscal analysis on SB 163 to committee [EXHIBIT K]. HANNON: I think if we divide CSD up, the problems will be compounded 354 further. We need to think about whether we're putting money into preventive care, or if we're just putting it into bricks and mortar to lock these kids away. My priority isn't in bricks and mortar. 366 CHAIR MCCOY: I am in agreement with Sen. Hannon. CHAIR MCCOY: 367 Closes PUBLIC HEARING on SB 163; calls 10-minute recess. CHAIR MCCOY: 372 Re-convenes the meeting. ODens PUBLIC HEARING on SB 235 TAPE 16,B 391 EDWARD JOHNSON, Stste Registrar for Vital Records: Testifying 1N FAVOR of SB 235. Presents written testimony to the committee lEXHIBIT L]. -Information from Vital Records is used by individuals, local government, state agencies, federal agencies and private concerns for monitoring health status of Oregonians. 480 EDWARD JOHNSON: Continuing testimony. -References ORS 432 -SB 235 increases access to death records 522 JOHNSON: Finishes testimony.

523 HANNON: Who currently has access to Vital Records information, and who is excluded from

obtaining it?

525 JOHNSON: Currently, only family members have access, except in the case of death certificates, in which case anyone with "direct and tangible interest" has access. It's not really clear who may get a copy of the death certificate. 536 HANNON: If I were the Executor of an estate for someone who was not a family member in any way, would I be able to get a copy of the death certificate? 540 JOHNSON: Responds. -For the purpose of settling estates, we do give out death certificates. LEONARD arrives. 546 547 HANNON: What is your definition of purpose of deception? 548 JOHNSON: Responds. 557 HANNON: How many cases of fraud like that do you have each year? Those minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. SENATE HEALTH AND HUMAN SERVICES Februa~ 8, 1995 - Page 6 558 JOHNSON: We have two to three every weekpeople claiming that they are someone that they aren't for purpose of obtaining records, or trying to change a birth record that is not theirs. 563 HANNON: Why don't you adopt administrative rules so that people have to sign an affidavit stating that they are in fact who they claim to be, and if their claim proves to be fraudulent, you can bring legal charges against them? 569 JOHNSON: Responds. 576 HANNON: It troubles me that you're trying to pass legislation stating that only certain people can have access to those records, and the records are locked up to everyone else. 582 JOHNSON: The penalty phase does not apply to anybody that has legitimate access to the records. It only applies to those people who are trying to make fraudulent claims. 585 KENNEMER: Where is the language about gaining access? 586 JOHNSON: Refers to Page 6, lines 4 and 7.

-Refers to usage of Vital Records for genealogical purposes. 601 HANNON: Gives Mr. Johnson a scenario to consider regarding adoptions/sealed bird1 records.

- 607 JOHNSON: Responds.
- 610 HANNON: Is that fraudulent use?
- 612 JOHNSON: Responds.
- 620 HANNON: Question to Mr. Johnson regarding genealogical searches.

625 JOHNSON: Responds.

632 RUTH JOHNSON, Marion County Registrar, representing Coalition of Local Health Off.cials: Testifying IN FAVOR of SB 235. (No exhibit) 676 JOHNSON: Finishes testimony. 684 KAREN HIGHTOWER, Assistant Legal Counsel, State Court Administrator's Off'ce, representing Oregon Judicial Dept.: Testifying IN FAVOR of SB 235, with proposed amendments. Presents letter from Kingsley Click, Acting State Court Administrator, and Proposed Amendments 1EXHIBIT M]. 730 HIGHTOWER: Finishes testimony. 732 HANNON: Have you experienced problems with getting information from Vital Statistics? HIGHTOWER: We aren't aware of any problems. 739 745 HANNON: Are you aware of any fraud or deception by people using this system? These minutes contain materials which pamphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. SENATE HEALTH AND HUMAN SERVICES February 8, 1995 - Page 7 747 HIGHTOWER: No, I am not. 759 HANNON: Asks Edward Johnson to come forward again. Question to Mr. Johnson regarding access to death certificates. 770 JOHNSON: Responds. The bill tries to create a type of death certificate that anyone can get a copy of, but it will not have the confidential medical information about the cause of death on it. 783 HANNON: Will it have surviving family members on it? 785 JOHNSON: It will have whatever information is provided to us. Surviving family members are not currently listed on death certificates. 856 CHAIR MCCOY: Closes PUBLIC HEARING on SB 235 Opens PUBLIC HEARING on SB 237 DR. GEORGE PORTER, member of Oregon Board of Medical Examiners: 872 Testifying 1N FAVOR of SB 237. Presents written testimony to committee [EXHIBIT Nl. TAPE 17,B 480 DR. PORTER: Continuing testimony. PORTER: Continuing testimony. 530 551 PORTER: Finishes testimony. 552 HANNON: Comment to Dr. Porter regarding accountability. Refers to Exhibit N. 576 KATHLEEN HALEY, Executive Director, Oregon Board of Medical Examiners: Responds to Hannon. 590 DR. PORTER: What we are asking for is a more expeditious way to deal with administrative matters. We'd like to use this bill to streamline the administrative process of the Board. 604 CHAIR MCCOY: Dr. Porter, you don't think too much of the idea of just cutting you loose from the State? 610 PORTER: We're not trying to become an independent agency; we're just trying to improve the

administrative aspects of the Board. 620 KENNEMER: Comments to PorterlHaley about problems with processing work efficiently in the BME. 633 PORTER: Responds. 655 CHAIR MCCOY: Addresses Dr. Matt Gruber; asks him to come back during work session for this bill, when his presentation is in amendment form. These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks repon a speadcer's exact words. For complete contents of the proceedings, please refer to the tapes. SENATE HEALTH AND HUMAN SERVICES Februaly 8, 1995 - Page 8 673 KEITH PUTMAN, Committee Researcher: Addresses the committee regarding Gruber's proposed amendments to SB 237. 689 DR. MATT GRUBER: Begins testimony AGAINST SB 237. 1EXHIBIT O]. 1EXHIBIT P]: Letter from Gruber to Mike Greenfield. 730 GRUBER: Continuing testimony. 780 GRUBER: Continuing testimony. -Believes the Board needs more supervision and accountability, not less. 845 GRUBER: Finishes testimony. 846 LEONARD: Addresses Porter/Haley regarding the accountability issue. 863 PORTER: Responds. 870 LEONARD: Why do you think you should be allowed to be semi-independent? 883 PORTER: Responds. TAPE 18,A 001 DR. PORTER: Still responding to Sen. Leonard's question. 005 LEONARD: Question regarding the BME's hiring process. 018 PORTER: We're not interested in hiring a specific person; we're interested in hiring a person with specific skills. We could not achieve that skill level with the class) fication that was provided to us. 021 LEONARD: Couldn't you have asked that that position be re-classified? 023 KATHLEEN HALEY: Responds. -We weren't able to offer enough money. We offered the position to three qualified applicants, all of whom turned us down for jobs with considerably higher salaries. LEONARD: Is that a problem unique to your agency, or could it be a 0.3.0 problem throughout state government, in regard to compensation of employees? 0.31 HALEY: It could be across the board; we're just talking about our particular experience. 0.37 HANNON: Do you license and regulate EMT's? HALEY: That's in the Health Division. 0.38 043 LEONARD: Comments to Sen. Hannon regarding his question. These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. SENATE HEALTH AND HUMAN SERVICES February 8, 1995 - Page 9

047 DR. MATT GRUBER: Comments about Ms. Haley's remarl~s.

061 CHAIR MCCOY: Closes PUBLIC HEARING on SB 237

- Opens PUBLIC HEARING on SB 238 065 KATHLEEN HALEY: Testifying 1N FAVOR of SB 238 with amendments. 1EXHIBIT Q]
  - 080 HALEY: Finishes testimony.
  - 085 KENNEMER: What is the purpose of removing Chapter 677?
  - 088 DR. PORTER: Responds.
  - 096 KENNEMER: Follow-up question.

097 DR. PORTER: Responds.

105 JOHN GERVAIS, representing Osteopathic Physicians and Surgeons of Oregon: Begins testimony. 1N FAVOR of SB 238 with proposed amendment. [EXHIBIT R] -References Page 1, line 9. 113 GERVAIS: Finishes testimony. 114 DELL ISHAM, representing Oregon Association of Naturopathic Physicians: Dr. Don Walker is with me. Begins testimony 1N FAVOR of SB 238, with amendments. (No exhibit) -References Page 7 -References ORS 677.757

150 ISHAM: Continuing testimony.

170 ISHAM: Finishes testimony.

193 CHAIR MCCOY: Closes PUBLIC HEARING on 238

195 KEITH PUTMAN, Committee Researcher: Presents a written fiscal impact analysis on SB 235

to the committee [EXHIBIT S] as it was not presented during the public hearing. 229 CHAIR MCCOY: SB 239 will be re-scheduled for a Public Hearing at a late

229 CHAIR MCCOY: SB 239 will be re-scheduled for a Public Hearing at a later date.

-Adjourns the meeting at 5:20 P.M.

Submitted by, /~;) Reviewed by,

Mary G her Art Wilkinson Committee Assistant Committee Administrator

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SENATE HEALTH AND HUMAN SERVICES February 8,1995-PagelO

EXHIBIT SUMMARY:

Written Testimony of Dr. Ben Curtis on SB 33--Betty Reynolds--1 page A – Written Testimony on SB 33--Jane Myers--3 pages в – С. – Written Testimony on SB 53--Dr. Richard Gorman/Dr. Michael Lang--4 pages D -Letter from Dr. Gerald Rosen--Dr. Michael Lang--1 page E - Letter from Dr. Christopher Carter--Dr. Steven Gardner--1 page F -Written Testimony on SB 53--Glen Comuntzis--1 page "Chiropractic Association of Oregon"--Dr. Chuck Bennett--3 pages ~ ~3 G-1 G-2 "Comparative Education"--Dr. Chuck Bennett--4 pages G-3 "Chiropractic Effectiveness"--Dr. Chuck Bennett--4 pages G-4 "Chiropractic Management of Low-Back Pain" (Brochure)--Dr. Chuck Bennett--1, pages 513 S 3 G-5 "Studies on Chiropractic" (Brochure)--Dr. Chuck Bennett--2 pages 5 ~5 H - Written Testimony on SB 53--Dr. Chuck Bennett--3 pages 4 I - Written Testimony on 9~3--Betty Uchytil--2 pages SJi 1Co'

J - 1995-97 Estimated Costs and Client Counts by Vulnerability Level--Betty Uchytil--1 page SB 163

- K Fiscal Analysis on SB 163--Art Wilkinson--1 page
- L Written Testimony on SB 235--Edward Johnson--2 pages
- M Written Testimony of Kingsley Click on SB 235--Karen Hightower--3 pages
- N Written Testimony on SB 237--Dr. George Porter--8 pages
- O Proposed Amendments to SB 237--Dr. Matt Gruber--5 pages
- p Letter to Mike Greenfield from Matt Gruber--Dr. Matt Gruber--2 pages 5 B 2 31
- Q Written Testimony on SB 238--Kathleen Haley--6 pages
- R Proposed Amendment to SB 238--John Gervais--1 page
- S Fiscal Analysis on SB 235--Keith Putman--1 page

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