SENATE COMMITTEE ON JUDICIARY

Hearing Room Tapes - 30

MEMBERS PRESENT: SEN. NEIL BRYANT, Chair SEN. RANDY MILLER, Vice-Chair SEN. KEN BAKER SEN. JEANNETTE HAMBY SEN. PETER SORENSON SEN. DICK SPRINGER SEN. SHIRLEY STULL

STAFF PRESENT: BILL TAYLOR, Committee Counsel JULIE CLEMENTE, Committee Assistant

MEASURES HEARD: Bill	Introduction:	LC 1099	
			LC 1893
			LC 2086
			LC 2278
Public Hearings:	SB 212		
	SB 213		
	SB 217		
	SB 299		
	SB 300		
Work Session:	SB 382		

These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks

report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes.

TAPE , SIDE A

06 CHAIR BRYANT: Calls the committee to order at 3:00 p.m.

7 BILL TAYLOR, Committee Counsel: Describes legislation before committee. LC 2278, LC 2086, LC 1893, LC 1099.

15 MOTION: CHAIR BRYANT: Moves the committee introduce LC 2278, LC 2086, LC 1893 AND LC 1099.

VOTE: CHAIR BRYANT: Hearing no objection the motion CARRIES.

21 OPENS WORK SESSION ON SB 382

MOTION: CHAIR BRYANT: Moves SB 382 be returned to the Senate President's

desk WITHOUT RECOMMENDATION as to its passage.

VOTE: CHAIR BRYANT: Hearing no objection the motion CARRIES. CLOSES WORK SESSION ON SB 382.

30 OPENS PUBLIC HEARING ON SB 299 & SB 300

45 Witness: Dennis Karnopp, Oregon State Bar Bob Olson, Board of Governors' Representative for Eastern Oregon, Oregon

State Bar

Sylvia Stevens, Oregon State Bar Vern Gleaves, Oregon State Bar

73 BOB OLSON, Board of Governors' Representative for Eastern Oregon, Oregon

State Bar: Begins testimony in favor of SB 299. [No Exhibit] Bill important to the Oregon State Bar

- Found universal support for the House of Delegates

- More representation
 Improve the governance of the Bar/ 1/3 of the governing body changes each
- year Longer term/allow more knowledge

93 VERN GLEAVES, Member of Board of Governors, Oregon State Bar: Begins testimony in favor of SB 299. [No Exhibit] - Served on committee that put draft together. Tried to incorporate good delete bad - Propose term limits on House of Delegates members - Committee put together a draft- not to take a position - Great majority of Committee in favor of concept

109 CHAIR BRYANT: Understand Bar in agreement to engrossed SB 259 version.

119 OLSON: Willing to go forward. Agreed that it may take some other form

than original preference.

125 CHAIR BRYANT: Addition to bill is the addition of local bar presidents as members of the House of Delegates. 130 SEN. SORENSON: Ouestions representative nature of annual meeting difficult to get attendance from across the state. Think about empowering the board of governors with the decision making Would like some rational behind creating a larger body GLEAVES: Very active organization - 10,000 members - Representative body large enough to reflect views, yet have a workable 142 organization Preserve right of every bar member to speak - not all have right to vote SEN. SORENSON: Any expenditure of public money. 180 OSB ORN: Funds come from bar dues 187 200 SEN. BAKER: Questions formula used for selection process. GLEAVES: One bar official from each county bar BILL TAYLOR: Asked Mr. Olson to confirm that amendments labeled SB -1 223 is a proposal to amend SB 229 into SB 300. 225 OLSON: Right 230 CHAIR BRYANT: This will be put into one bill to eliminate the need for a conflict amendment later. CLOSES PUBLIC HEARING on SB 299 & 300 OPENS WORK SESSION on SB 299 & 300 250 MOTION: SEN. BAKER: Moves to ADOPT the SB 300-1 amendments [EXHIBIT B] to amend SB 300 to include SB 299. VOTE: CHAIR BRYANT: Hearing no objection the amendments are ADOPTED. All members present except SEN. MILLER, EXCUSED. 261 BILL TAYLOR: At the Chair's request, read language from section 2, subsection 4 of the 256 engrossed version of the bill. [EXHIBIT A] Language from last year/does not know where the other language is as far making its own rules. as the House 279 MOTION: SEN. SPRINGER: Moves to SPECIFICALLY ADOPT language read from section 2, subsection 4 of the engrossed version of SB 256 from 1993 CONCEPTUALLY ADOPT the language dealing with making the rules session and and be included in SB 300. VOTE: CHAIR BRYANT: Hearing no objection the language is ADOPTED. SEN. MILLER IS EXCUSED. MOTION: SEN. SPRINGER: Moves that SB 300, AS AMENDED, be sent to the Floor with a DO PASS recommendation. VOTE: CHAIR BRYANT: Hearing no objection, the motion CARRIES. SEN. MILLER IS EXCUSED. CHAIR BRYANT will lead discussion on the Floor. Additional testimony submitted for the record [EXHIBIT J] - Oregon State Bar CLOSES WORK SESSION ON SB 299 & 300 307 OPENS PUBLIC HEARING ON SB 217 Witnesses: John Ellis, Department of Justice Rosemary Adamski, mother of Rebecca, private citizen Chuck Seeley, private citizen Richard Koenig 334 $\,$ JOHN ELLIS, Department of Justice: Presents his testimony in favor of SB 217. [EXHIBIT C] Creates a Child Support Revolving Fund in the Treasurv. State unable to tell the government how much it earned on child support payments. Costs State considerable amounts of money _ Treasury Department has no problem with this bill SEN. BAKER: Only funds that go into the Treasury? 355 358 ELLIS: Child support in Oregon is paid two ways: - Either to the obligee/ paid to DHR 427 ELLIS: Continues his testimony. SEN. SORENSON: Why is there duplication in this? 431 435: ELLIS: Issue will be addressed in SB 216. TAPE 30, SIDE A

49 ELLIS: Continues testimony

86 ROSEMARY ADAMSKI, mother of Rebecca Anweeta: [No Exhibit] Presents testimony in favor of SB 217. Urges committee's support in SB 217 isn't just about money, but about parenting. Wants the creation of a less adversarial roll between the state and the parents.

94 CHAIR BRYANT: Reminds that SB 217 deals only with the revolving fund and interest; not the child support system and the collection. RICHARD KOENIG: Presents his testimony in opposition to SB 217. [No 118 Exhibit] Concerned about the unreimbursed public use of private resources proposed. CHAIR BRYANT: Understand concerns, but probably better addressed on a 120 bill dealing with the collections and applications. 159 KOENIG: Directs comments to Section 2 of bill Equity issue CLARK SEELEY: Presents his testimony in opposition to SB 217. [No 170 Exhibit] Concerned as history has shown, government doesn't always use trust funds in the way it was started. Social Security State lottery Concerned about the growth of power that the state is gaining over people's lives. Wants very strict controls. 201 CHAIR BRYANT: Assures there are limits on how the money is spent. 207 SEN. HAMBY: Unless bill is passed, your dollars are going into the general fund -Segregates from general fund 213 KOENIG: Where does general fund deposit and what had the interest rate been over time? CHAIR BRYANT: Department of the treasury can answer your question. 233 CLOSES PUBLIC HEARING ON SB 217 OPENS WORK SESSION ON SB 217 MOTION: SEN. BAKER: Moves SB 217 be sent to the Floor with a DO PASS recommendation. VOTE: CHAIR BRYANT: Hearing no objection the motion CARRIES. All members present except SEN. MILLER, EXCUSED. SEN. BAKER will lead discussion on the Floor. 244 OPENS PUBLIC HEARING ON SB 212 Witnesses: John Ellis , Department of Justice Layne Barlow, Oregon Co-Parents Ed Patterson, Oregon Association of Hospitals JOHN ELLIS, Department of Justice: Presents testimony in favor of SB 251 212. [EXHIBIT F] ., Very complicated bill. More interest in bill than previously thought. -Would like to disengage; meet with interested parties, and return at a later date with consensus. 2.63 LAYNE BARLOW, Oregon Co-Parents: Presents written testimony in favor of SB 212. [EXHIBIT D]. . Leaves copies of testimony. ED PATTERSON, Oregon Association of Hospitals: Will return to testify when bill is rescheduled. [No Exhibit] Also submitted for the record: Testimony by Russell Lipetzky on behalf of the Family and Juvenile Law Section of the Oregon State Bar in opposition to SB 212. [EXHIBIT K] CLOSES PUBLIC HEARING ON SB 212 OPENS PUBLIC HEARING ON SB 213 John Ellis, Department of Justice Witnesses: Carl Stecker, Oregon District Attorney's Association Karen Berkowitz, Legal Aid Rosemary Adamski Larry Redler 236 JOHN ELLIS, Department of Justice: Presents testimony in favor of SB 213. Makes reference to written testimony [EXHIBIT E] and two sets of proposed amendments -1 [EXHIBIT F] and -2 [EXHIBIT G] '93 session, because of time restraints, Legislative Assembly didn't achieve the effect intended by Section 1 of SB 213. DOJ is raising the issue again to make clear that a child support income withholding order under ORS chapter 25 will not reach money owed to an independent contractor. - -Explains each section of bill - -Offers amendments which will simply provide procedures necessary to implement the Uniform Interstate Family Support Act. Also repeal most of the prior law regarding interstate child support actions. ELLIS: Continues his testimony [EXHIBIT E]

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391 ELLIS: Continues his testimony [EXHIBITS F & G] -2 Amendments repeals the current Uniform Reciprocal Enforcement of Support Act makes necessary reference changes throughout the code to the new law [EXHIBIT G] -1 Amendments Referenced Section 11 of -1 Amendments [EXHIBIT F] The rest of the Oregon Family Domestic Relations Code is available to implement the concept codified in UIFSA. TAPE 29, SIDE B ELLIS: Continues testimony on Amendments [EXHIBITS F & G] - -1 and -2 amendments are attempts to implement UIFSA 6 Will be new system for interstate cooperation on child support CARL STECKER, Deputy District Attorney in Marion County, Administrator 24 for Marion County Child Support Enforcement Program: Presents testimony in favor of SB 213 with Amendments. [EXHIBIT I] 36 $\ensuremath{\texttt{STECKER}}$: Collects predominately against the self employed. Opposed to exemption of independent contractors. - Offers amendment [EXHIBIT I] page 2. 100 STECKER: Continues testimony -158 SEN. SORENSON: Is the 25% off of the net income of a wage earner ? 177 ELLIS: Have these cases now - we sit down and negotiate the issue 210 KAREN BERKOWITZ, Legal Aid: Presents testimony on behalf of the Family Law Task Force of Oregon's Legal Services Program in favor of SB 213 with several clarifications and amendments - [EXHIBIT H]. Represents low income clients in child support cases in the State. Would support comments of Stecker Requests amendments to SB 213 [EXHIBIT H , attachments 25.020(6) and ORS 25.724] 282 ELLIS: States that he omitted something from his testimony -305 BERKOWITZ: Continues testimony - [EXHIBIT H] BERKOWITZ/BRYANT: Discussion regarding number of hearings relating to 374 TAPE 30, SIDE B 40 BERKOWITZ: Continues testimony - [EXHIBIT H] 102 LARRY REDLER: Concerned citizen - will send written testimony at later date Victim of system Finally had to file bankruptcy/ on welfare CHAIR BRYANT: Amendment proposed by Berkowitz would remedy that 152 situation CLOSES PUBLIC HEARING ON SB 213 OPENS WORK SESSION ON SB 213 230 CHAIR BRYANT: Calls for motion -1 and -2 not complicated MOTION: SENATOR HAMBY: Moves to ADOPT the SB 213-1 amendments as shown in [EXHIBIT F] VOTE: CHAIR BRYANT: Hearing no objection the -1 Amendments are ADOPTED. All members are present. MOTION: SENATOR HAMBY: Moves to ADOPT the SB 213-2 amendments as shown in [EXHIBIT G] VOTE: CHAIR BRYANT: Hearing no objection, the -2 Amendments are ADOPTED. All members are present. 239 CHAIR BRYANT: Recommends amendments as outlines in K. Berkowitz testimony [EXHIBIT H]. 260 ELLIS: Department has no problem with any of Ms. Berkowitz's amendments with the exception of amendment #1. Will accept amendment #2 as outlined . [EXHIBIT H]. 265 CHAIR BRYANT: Will summarize remaining amendments that have not been 265 CHAIR BRYANT: WIII Summarize remaining ----numbered in testimony.
---- Paragraph (8) (page 3, line 26) substitute the word "SHALL" for "MAY."
---- Line 23, change wording from "8, 9" to "8, 9 & 10."
- Page 3 added to Section 2, a new paragraph 10 which reads as follows "Nothing in this section shall preclude the Department from giving credit
for payments not made to the Department when there has been a judicially
satisfaction. or when there has been a satisfaction

of support executed by the person to whom support is owed." - Line 44, changing the cite from "ORS 183.413" to "183.4 "183.470." Add to the end of paragraph (9): "Any party may seek a hearing de novo in _ Circuit Court," MOTION: SENATOR BAKER: Moves the ADOPTION of amendments summarized by Chair Bryant and shown in [EXHIBIT H]. VOTE: CHAIR BRYANT: Hearing no objection the amendments as stated are ADOPTED. All members are present. 280 CHAIR BRYANT: Next amendment allows for an administrative hearing. 283 ELLIS: Department opposes this amendment - work load issue - For The Record - if cases aren't solved, parties have recourse to the court CHAIR BRYANT: Amendment #2 [EXHIBIT H, page 3] 297 Suggests that Mr. Ellis go back for estimate of case numbers and costs. _ Chair would prefer not to amend bill to include this amendment. SEN. SORENSON: Opportunity for creativity 308 Likes idea of pursuing a way to resolve these support matters without the kinds of costs involved. - Wants to enact this amendment, would also like additional information. SEN. SPRINGER: Agrees with Sen. Sorenson's comments. 340 347 ELLIS: Have just adopted a grievance procedure - it is a formal process for considering grievances. These problems would fall within this procedure. Not a substitute for the Senators' concerns on these types of cases. CHAIR BRYANT: Points well taken. Asked for copy of subject rule. 379 CLOSES WORK SESSION ON SB 213 Reschedule when additional information is received. REOPENS WORK SESSION ON SB 213 400 CHAIR BRYANT: Amendment offered by Carl R. Stecker [EXHIBIT I] Page 2 of testimony. MOTION: SENATOR BAKER: Moves to ADOPT the deletion and addition of language provided in [EXHIBIT I, page 2] which amends SB 213. 430 BILL TAYLOR, COUNSEL: Has some concerns about the second sentence with regard to IV-D director. ELLIS: IV-D refers to title IV-D of the Social Security Act which is 445 shorthand for the state and federal partnership in child support programs. VOTE: CHAIR BRYANT: Hearing no objection, the amendment is ADOPTED. All members are present. CLOSES WORK SESSION ON SB 213 CHAIR BRYANT: Adjourns committed at 4:45 p.m. Submitted by: Reviewed by: Bill Tavlor Julie Clemente Committee Assistant Committee Administrator/Counsel EXHIBIT LOG A -- A-Engrossed SB 256 - Bob Olson - 8 pages Proposed Amendments to SB 300 -- John Ellis -- 12 pages C -- Testimony in favor of SB 217 -- John Ellis-- 1 page D -- Testimony in favor of SB 212 -- Layne Barlow -- 2 p - 2 pages D -- Testimony in favor of SB 212 -- Layne Barlow -- 2 pages
E -- Testimony in favor on SB 213 -- John Ellis -- 3 pages
F -- Proposed amendments to Senate Bill 213 -- John Ellis -- 5 pages
G -- Proposed Amendments to SB 213 -- John Ellis -- 21 pages
H -- Testimony in favor of SB 213 -- Karen A. Berkowitz -- 6 pages
I -- Testimony/Proposed Amendments SB 213 -- Carl Stecker -- 2 pages
J -- State Bar Organizational Changes (LC 1307) -- 4 pages
K -- Testimony in opposition to SB 212 -- Russell Lipetzky -- 2 pages