SENATE COMMITTEE ON JUDICIARY

Hearing Room Tapes - 75

MEMBERS PRESENT: SEN. NEIL BRYANT, Chair SEN. RANDY MILLER, Vice-Chair SEN. KEN BAKER SEN. JEANNETTE HAMBY SEN. PETER SORENSON SEN. DICK SPRINGER SEN. SHRLEY STULL

STAFF PRESENT: BILL TAYLOR, Committee Counsel DIANE DUSSLER, Committee Assistant

MEASURES HEARD: SB 320 - PUBLIC HEARING SB 630 - PUBLIC HEARING

SB	61	-	WORK SESSION
SB	92	-	WORK SESSION
SB	226	-	WORK SESSION
SB	227	-	WORK SESSION
SB	320	-	WORK SESSION
SB	630	-	WORK SESSION

These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks

report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes.

TAPE 73, A

WITNESSES:

003 CHAIR BRYANT: Calls the meeting to order at 3:00 p.m.

Opens PUBLIC HEARING on SB 630

Sen.	Mae Yih,	District 3	19	
John	Ellis, D	epartment (of Justic	ce
Norma	an Rupp,	Children F	irst for	Oregon
Bets	y Bailey,	Associate	d Oregon	Industries

021 SEN. MAE YIH, District 19: Testifies and submits written testimony with proposed amendments in support of SB 630 [EXHIBIT A].

074~ JOHN ELLIS, Department of Justice: Testifies and submits written testimony in favor of SB 630 [EXHIBIT B & C]. In line 22 of bill "federal"

employer ID number should be replaced with "state".

088 NORMAN RUPP, Children First for Oregon: Testifies in favor of SB 630 which will increase delinquent child support collections.

105 CHAIR BRYANT: Emergency Clause in Section 5, sunsets on June 30, 1995, so we can make that date specific in an amendment.

113 BETSY BAILEY, Associated Oregon Industries: Testifies and submits written testimony in favor of SB 630 and SB 630-1 [EXHIBIT I].

Closes PUBLIC HEARING on SB 630

Opens WORK SESSION ON SB 630

 130
 MOTION:
 CHAIR BRYANT: Moves to AMEND SB 630 by deleting word "federal" on page 1, line 22, and inserting "state"; on page 2, Section 5, delete and insert "This Act takes effect July 1, 1995".

 VOTE:
 Hearing no objections, the amendments are ADOPTED. All

members are present.

144 MOTION: CHAIR BRYANT: Moves to ADOPT SB 630-2 AMENDMENTS.

VOTE: Hearing no objections, the amendments are ADOPTED. All members are present.

MOTION: SEN. BAKER: Moves SB 630 AS AMENDED to Ways and Means with a DO PASS recommendation.

VOTE: Hearing no objections, the motion CARRIES.

Opens WORK SESSION on SB 61

WITNESSES:	Rita Cobb, Pro-Tempore Judge Washington County, Head Washington			
County	Probate Department			
Judge	Carol Kyle, Attorney, Circuit Court Judge, Multnomah County, Chief Probate			
ouuge	Ralph Wycoff, retired Probate Judge for Marion County			

Lee Johnson, Circuit Court Judge, Multnomah County, Chief Probate Judge

160 TAYLOR: Explains bill to committee.

185 RITA COBB, Pro-Tempore Judge Washington County, Head Washington County Probate Department: Testifies and submits proposed amendment to SB 61 [EXHIBIT E].

217 CHAIR BRYANT: Did you review Judge Johnson's technical corrections?

224 CAROL KYLE, Attorney, Pro Tempore Judge Washington County, Head Washington County Probate Department: We haven't. We do have his previous testimony.

275 CHAIR BRYANT: In Section 63 the finding was by clear and convincing evidence and why is it that rather than the preponderance of evidence?

283 COBB: It is clear and convincing evidence under current law limited to

temporaries.

288 SEN. SORENSON: On page 9, line 28, does legislation change privileges of physician/patient, and lawyer/client?

300 KYLE: Language inserted in bill doesn't exist in current law. Deletion

of that doesn't change the law.

348 $\,$ SEN. SORENSON: Are we getting physician in trouble by asking them to disclose information to visitor?

358 KYLE: The judgment call is left to the doctor.

380 $\,$ SEN. SORENSON: Do you have opinion on whether we should write role of physician into statute?

406 $\,$ KYLE: I don't have an opinion on that coming from the committee's viewpoint.

444 COBB: I'm on board of estate planning section of Oregon State Bar and they support SB 61 and are in opposition to SB 92.

456 RALPH WYCOFF, retired lawyer, past Pro Tempore Probate Judge for Marion

County: Testifies in favor of SB 61. We have 600-700 probate cases per year. Original statute was a series of patches and very difficulty to follow. We owe this bill to the public.

TAPE 74, A

044 CHAIR BRYANT: My idea is to move SB 61 today.

58 SEN. SORENSON: I think the judge's point of view would be helpful.

060 LEE JOHNSON, Circuit Court Judge, Multnomah County, Chief Probate Judge:

Proposed amendments are all right except for the one on top of page 2, that refers to page 4, and has language held over from old statute. 103 - no reason to disqualify someone because they are a health care professional 140 - should amend Section 39, parents should not take conservatorship fees

140 - should amend Section 39, parents should not take conservatorship rees

153 - suggests language should be "established for court's satisfaction" as appointment of temporary guardianship hardly ever has clear and convincing evidence

180 CHAIR BRYANT: We will compare your amendments to SB 61-16.

215 CHAIR BRYANT: We will temporarily recess this work session.

Opens PUBLIC HEARING on 320

WITNESSES: Mike Dugan, District Attorney, Deschutes County Susan Brewster, Assistant County Counsel, Deschutes County Stephen Donnell Jim Arneson, Oregon Criminal Defense Lawyer's Association

234 MIKE DUGAN, District Attorney, Deschutes County: Testifies and submits

written testimony in favor of SB 320 $% \left({{\rm which}} \right)$ which prohibits felons from having firearms [EXHIBIT F].

264 CHAIR BRYANT: Why did 1989 Legislature allow felons to petition and obtain weapons?

278 DUGAN: I think it was a last minute compromise.

273 SUSAN BREWSTER, Assistant County Counsel, Deschutes County: Testifies in favor of SB 320. Describes her experiences in going to court on this issue. 294 - most of the felons have multiple drug convictions 300 - if granted the petition the county must pay for the case filing fee

 $330~\mbox{DUGAN:}~\mbox{Describes case when judge let felow have possession of gun during hunting season.}$

355 BREWSTER: Explains current problems: - can't get evidence needed within 15 days when must appear in court. 374 - can't cross examine withresses

- no restrictions on what kind of firearms felons can have 379 DUGAN: Suggests amendments to bill: page 2, line 2 after "(c)" insert (A) (B) (D) or (E). SEN. BAKER: You mentioned 15 year rule on one felony, why is that? 424 430 DUGAN: That has historically been the statute. 465 SEN. SORENSON: Are you asking for a forever prohibition? 467 DUGAN: Under SB 320 it would be if they had more than one felony conviction. 475 SEN. SORENSON: Are you advocating for a permanent one time felon conviction? 482 DUGAN: No, 15 years is appropriate. ТАРЕ 73, В 049 STEPHEN DONNELL: Testifies for and against SB 320 - the 15 year rule arises out of federal statute
 - if you commit federal felony, the state could lift bar for firearms on 058 100 federal offense - certain felons are allowed to get their firearms back as previous w permitted behaviors - agrees there is a problem with procedure - believes judge must make written decision that justifies removing bar felonies are now 137 189 on firearms 221 JIM ARNESON, Oregon Criminal Defense Lawyer's Organization: Testifies in opposition to SB 320. In general we oppose collateral consequences that don't allow for individualized circumstances. individual must prove that they are not a danger
 don't oppose elimination of filing fees 244 255 Opens WORK SESSION on SB 320 CHAIR BRYANT: Process we have now doesn't adequately protect the 295 public. I prefer to pass the bill with amendments. 309 SEN. SORENSON: Anything on guns is controversial. 326 CHAIR BRYANT: Other than the opposition today I haven't heard any opposition to it. CHAIR BRYANT: Moves to AMEND SB 320 on page 2, line 2, to 347 MOTION: include after "(c)" insert (A) (B) (D) or (E). VOTE: Hearing no objections, the amendments are ADOPTED. All members are present. CHAIR BRYANT: Moves SB 320 AS AMENDED to the Floor with a DO MOTION: PASS recommendation. SEN. BRYANT will carry the bill to the Floor. 6-1 MOTION PASSES 356 VOTE AYE: BAKER, HAMBY, SORENSON, SPRINGER, STULL, BRYANT NAY: MILLER Opens WORK SESSION on SB 61 373 CHAIR BRYANT: Technical amendments offered by Judge Johnson on page 2, subparagraph 4 would change "court" to "conservator". CAROL KYLE: We did discuss this section. 376 CHAIR BRYANT: Line 30, in Section 20 states health provider cannot be 456 appointed except for family members. KYLE: This was a continuation of our current laws. A health care provider, as provider of services to individual protected person, is prohibited from being the guardian or conservator. TAPE 74. B 050 050 CHAIR BRYANT: My understanding of page 2 is that "court" rather than "conservator" would be the appropriate term. CHAIR BRYANT: Moves to ADOPT SB 61-16 AMENDMENTS. 052 MOTION: SEN. BAKER: I'm uncomfortable with line 25 on page 2, deleting language 055 "subject to any law relating to confidentiality". SEN. SORENSON: We could make declarative statement in bill since we 060 aren't changing any privilege. 073 CHAIR BRYANT: Withdraws motion and speaks to amendments. CHAIR BRYANT: RYANT: Moves hand engrossed SB 61-16 AMENDMENTS as amended at line 25, deleting in line 28 "subject to any law relating to 077 MOTION: confidentiality".

VOTE: Hearing no objections, the amendments are ADOPTED. All members are
present.
102 MOTION: CHAIR BRYANT: Moves SB 6I as AMENDED to the Floor with a DO PASS
recommendation.
103 SEN. BAKER: Before we do that.
103 CHAIR BRYANT: Withdraws motion.
104 SEN. BAKER: Are we going to deal with probable cause on page 27?
112 TAYLOR: SB 92 amends Sections 61.
115 CHAIR BRYANT: On page 5, in SB 92 the temporary fiduciary may be appointed by court by preponderance.
127 SEN. SORENSON: Doesn't this make it easier for person to be taken into protective status, thus undermining the rights of the elderly person?
136 SEN. BAKER: That is the function of the court.
142 CHAIR BRYANT: The current standard is clear and convincing, is that correct?
146 TAYLOR: It has to be by clear and convincing evidence or it causes due
process problems.
157 SEN. BAKER: I withdraw my objection.
159 MOTION: CHAIR BRYANT: Moves SB 61 AS AMENDED with a DO PASS recommendation.
VOTE: SEN. MILLER votes NO. All members are present.
Also submitted for the record testimony from Phyllis Rand [EXHIBIT D]
Opens WORK SESSION on SE 92
WITNESS: Lee Johnson, Circuit Court Judge, Multnomah County, Chief Probate Judge
Carol Kyle, Attorney, Circuit Court Judge Pro Tempore Multnomah County Bob Jundeff, Attorney Rita Cobb, Pro Tempore Judge Washington County, Head Washington County
Probate Department
189 TAYLOR: Suggests you may wish to have Judge Johnson speak to SB 92 as many of these are policy issues.
219 LEE JOHNSON, Circuit Court Judge, Multnomah County, Chief Probate Judge:
Section 2, explains provision where court may waive notice requirement 254 - visitor's report should be admitted as evidence
294 - Section 4 isn't necessary 299 - opposes Section 5 312 - Section 6, a temporary guardian is a probable cause hearing
312 - Section 0, a temporary guardian is a probable cause hearing 360 - Section 7, I'm not sure what it does
400 CHAIR BRYANT: Asks witnesses to speak to each section.
417 CAROL KYLE, Attorney, Circuit Court Judge Pro Tempore Multnomah County:
One of problems we have is the definition of "interested persons".
425 CHAIR BRYANT: There was a problem with breach of attorney privilege.
429 KYLE: We felt these were overly broad.
440 CHAIR BRYANT: Next is Section 2, relating to sub 6 and waiver of notice.
449 KYLE: Currently, we have ability to waive notice on petitions with allegation that protected person can't understand them. - we were concerned about "harm"
470 - we didn't feel due process can have round corners
475 CHAIR BRYANT: Section 3.
478 BOB JUNDEFF, Attorney in Portland: Section 3, deals with admissibility into evidence of visitor's report in guardianship proceeding. It allows hearsay evidence to be admitted.
TAPE 75, A
050 CHAIR BRYANT: Isn't some hearsay evidence allowed?
057 JUNDEFF: As a practical matter I think the information is used in court.
062 CHAIR BRYANT: What happens to the protected person?
070 RITA COBB, Pro Tempore Judge Washington County, Head Washington County
Probate Department: There is usually not a temporary guardianship. If they want to use hearsay evidence they have that person in court and can ask questions.

086 CHAIR BRYANT: Section 5 089 KYLE: The section that was removed out of SB 61 was the last sentence in bold type. We left burden with bar. 103 CHAIR BRYANT: Turning to clear and convincing evidence. 105 COBB: Preponderance of evidence, rather than clear and convincing evidence, because this is ex parte and a temporary guardianship which has serious consequences and requires a higher standard of proof. 122 CHAIR BRYANT: Section 7. 124 COBB: In subsection 5, the court hears objections to temporary fiduciaries. We need a specific period of time to hear objections. CHAIR BRYANT: To summarize the committee's preferences it is not to 136 adopt any portion but operate with amended SB 61, is that correct? 140 COBB: That is correct. Submitted for the record testimony from Lee Hazelwood Closes WORK SESSION on SB 92 Opens WORK SESSION on SB 226 166 BRADD SWANK, Legal Analyst, State Court Administrator's Office: Testifies and submits written testimony with proposed amendments on SB 226 and SB 227 [EXHIBIT H]. These were introduced by Attorney General's Office to simplify procedure before Court of Appeals. We have proposed amendments as we believe language would adversely affect how Court of Appeals handles motions. MOTION: CHAIR BRYANT: Moves to ADOPT SB 226 AMENDMENTS. 187 Hearing no objections, the amendments are ADOPTED. All members VOTE: presents vote AYE. SENS. BAKER, MILLER SPRINGER are EXCUSED. 190 MOTION CHAIR BRYANT: Moves SB 226 AS AMENDED to the Floor with a DO PASS recommendation. VOTE: Hearing no objections, the motion CARRIES. All members present vote AYE. SENS. BAKER, MILLER, SPRINGER are EXCUSED. SEN. STULL will carry the bill to the Floor. Closes WORK SESSION on SB 226 Opens WORK SESSION on SB 227 MOTION: CHAIR BRYANT: Moves to ADOPT SB 227 AMENDMENTS. 191 Hearing no objections, the amendments are ADOPTED. All members VOTE: vote AYE. SENS. BAKER, MILLER, SPRINGER are EXCUSED. present MOTION: CHAIR BRYANT: Moves SB 227 AS AMENDED to the Floor with a 194 DO PASS recommendation: VOTE: Hearing no objections, the motion CARRIES. All members present vote AYE. SENS. BAKER, MILLER, SPRINGER are EXCUSED. SEN. STULL will carry the bill to the Floor. Closes WORK SESSION on SB 227 204 CHAIR BRYANT: Adjourns meeting at 5:15 p.m. Submitted by, Reviewed by, DIANE DUSSLER BILL TAYLOR Committee Assistant Committee Counsel EXHIBIT SUMMARY: A -Testimony with Proposed Amendments to SB 630 - Sen. May Yih - 5 pages в – С – Testimony on SB 630 - John Ellis - 1 page Testimony on SB 630 - John Ellis - 5 pages D -Testimony on SB 61 - Phyllis Rand - 1 page Proposed Amendments to SB 61 - FNyIIIS Kand - 1 page Proposed Amendments to SB 61 - 4 pages Testimony on SB 320 - Michael Dugan - 2 pages Testimony on SB 92 - Lee Hazelwood - 1 page Testimony with Proposed Amendments to SB 226 & SB 227 - Bradd Swank - 3 Е – F -G н – pages Testimony on SB 630 - Elizabeth Bailey - 1 page