SENATE COMMITTEE ON
TRADE AND ECONOMIC DEVELOPMENT

April 11, 1995 Hearing Room 343 8:00 a.m. Tapes 60-63

MEMBERS PRESENT: Sen. John Lim, Chair

Sen. Gene Derfler

MEMBERS EXCUSED: Sen. Bill Kennemer, Vice-Chair Sen. Bill Bradbury

STAFF PRESENT: Joseph Cortright, Executive Officer

Jeri Chase, Office Manager

Bobby Sullinger, Committee Assistant

WITNESSES: Tony Federici, Representative, District 1

Mike Lehman, Representative, District 47
Terry Thompson, Representative, District 4
Tony Corcoran, Representative, District 44
Chris Dearth, Legislative Director, Governor's Office Lynn Youngbar, Rural Development Rod Johnson, Senator, District 23 Bill Scott, Director, Oregon Economic Development Department Nikki Whitty, Coos Curry Douglas Business Development George Cress, Clatsop, Columbia, Tillamook Joan Silver, North Central Oregon Regional Strategies Dave Fiskum, Jobs Coalition Trey Senn, Klamath City Economic Development Association Roger Lee, Baker City Economic Development Department Nick Harville, FlexNet Development Corporation Chris Shonnard Melinda Anderson, South Umpqua Valley Economic Development Gary Jurden, North Santian Canyon Economic Development Max Thompson, Sweet Home Economic Development Ken Wells, City of Depoe Bay Lisa Naito, Representative, District 15 Lucile Sheets, Jason Lee Elementary School, Portland Sara Fisher, Jason Lee Elementary School, Portland Michael McMurphy, Jason Lee Elementary School, Portland Phil Whin, Jason Lee Elementary School, Portland Katie Schellanie, Jason Lee Elementary School, Portland Colleen Hassell, Jason Lee Elementary School, Portland Tammie Whiteman, Jason Lee Elementary School, Portland Zach Woodruff, Jason Lee Elementary School, Portland Zydia Churchhill, Jason Lee Elementary School, Portland Adam Cunard, Jason Lee Elementary School, Portland Adam Cunard, Jason Lee Elementary School, Portland Lauran Rice, Jason Lee Elementary School, Portland Katie Nala, Jason Lee Elementary School, Portland Kevin Smith, Oregon Economic Development Department Cindy Wheeldreyer, Lane County Stephanie Schultz, Lane County Bob Larison, Eastern Oregon State College Alice Linker Laura Pryer, Association of Counties Bob Jacobson Deborah Boone Gary Oxley, United Grocers Gene Wizer, Wizer Groceries, Lake Oswego

MEASURES HEARD: SB 697 -- Creates Rural Investment Fund -- PH & PWS

SB 836 -- Requires Economic Development Department to conduct study relating to Portland World's Fair in 2005 -- $$\operatorname{PH}\ \&\ \operatorname{PWS}$$

III 2005

SB 1095 -- Allows lottery game retailer to avoid termination of lottery game retail contract for failure to meet weekly sales average by making specified payment to state lottery -- PH

These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks

report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes.

TAPE 60, SIDE A

OO1 CHAIR LIM: Brings the committee to order at 8:16 a.m.

SB 697 -- Creates Rural Investment Fund -- Public Hearing

007 CHAIR LIM: Opens PUBLIC HEARING on SB 697.

008 CORTRIGHT: Overviews Staff Measure Summary For SB 697 [EXHIBIT A].

030 REP. TONY FEDERICI: Presents written testimony in favor of SB 697 [EXHIBIT B].

98 REP. FEDERICI: Continues to present [EXHIBIT B].

106 SEN. DERFLER: What is your definition of rural?

107 REP. FEDERICI: Outside the urban growth boundaries of Portland, Salem, and Eugene.

fea

- 112 $\,$ SEN. DUKES: Has the Rural Investment Fund received any regional strategies money?
- 113 REP. FEDERICI: No.
- 122 REP. MIKE LEHMAN: Presents written testimony in favor of SB 697 [EXHIBIT C].
- 151 SEN. DERFLER: How would you describe corporate welfare?
- 155 REP. LEHMAN: I define corporate welfare as any money that goes to programming in a district other than mine. It is economic development when

the funding comes to my district.

- 161 REP. TERRY THOMPSON: Presents testimony in favor of SB 697.
- 173 REP. THOMPSON: Overviews Depot Bay's need for day care facility and how

it relates to economic development.

- 208 REP. TONY CORCORAN: Presents testimony in favor of SB 697.
- 292 CHRIS DEARTH: Presents written testimony in favor of SB 697 [EXHIBIT D].
- 338 LYNN YOUNGBAR: Presents Progress Report on Governor John Kitzhaber's Rural Strategy [EXHIBIT E].

TAPE 61, SIDE A

- 030 YOUNGBAR: Continues to present [EXHIBIT E].
- 039 SEN. ROD JOHNSON: Presents testimony in favor of SB 697.
- 068 BILL SCOTT: Presents written testimony in favor of SB 697 [EXHIBIT F].
- 095 SCOTT: Continues to present [EXHIBIT F] (Flexible use of funds).
- 120 SCOTT: Continues to present [EXHIBIT F] (Definition of "Rural").
- 143 SCOTT: Continues to present [EXHIBIT F] (Administration expenses and backfill relating to rural projects and intended use of Rural Investment Fund).
- 216 SCOTT: Continues to present [EXHIBIT F] (East vs. West Economic Development issues).
- SCOTT: Overviews Proposed Amendments To SB 697 [EXHIBIT G].
- 276 SEN. DERFLER: Could you make a rule to not include Rural Investment Fund money as "backfill" for local budgets rather then proposing an amendment?
- 277 SCOTT: Yes.
- 284 $\,$ SEN. LIM: What is the difference between Rural Investment Fund and Rural Development Initiatives programs?
- 291 SCOTT: Responds to committee discussion.
- 321 $\,$ SEN. DUKES: Does every area in the state have a rural development component?
- 323 $\,$ SCOTT: Responds to committee discussion relating to rural development programs.
- 353 $\,$ SEN. DUKES: Are we giving the rural communities another mission to develop a plan in order to spend the rural investment funding?
- $376\,$ $\,$ SCOTT: Responds to committee discussion relating to focus of regional strategies development plans.
- $421\,$ SEN. DUKES: If the rural communities provide a rural action plan that is exactly like the regional strategies plan would it be acceptable?
- 425 SCOTT: The Economic Development Commission and the Governor would review the plans and they would be looking for some evidence that serious attention had been given to the needs of the rural communities.
- 445 CHAIR LIM: Could you explain the structure of the program?
- $457~{\rm SCOTT}\colon$ Responds to committee discussion relating to the administration of the Rural Investment Fund.

TAPE 60, SIDE B

- $\tt 025 \quad SCOTT:$ Continues to overview structure of the Rural Investment Fund program.
- 048 CHAIR LIM: How long will it take to put the funding to use?
- 050~ SCOTT: We did not put deadlines in the bill in order to provide flexibility for the rural communities.
- O64 CHAIR LIM: The bill refers to a specific time lines for communities to

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submit plans. Can you explain why?
071
       SCOTT: That language has been amended and no longer applies.
       NIKKI WHITTY: Presents testimony in favor of SB 697.
100
       WHITTY: Overviews letters of support for SB 697 [EXHIBIT H].
       WHITTY: Continues to present testimony relating to the Ad-Hoc Rural
Advisory Committee.
158
       GEORGE CRESS: Presents testimony in favor of SB 697.
219
       JOAN SILVER: Presents written testimony in favor of SB 697 [EXHIBIT I].
       DAVE FISKUM: Presents written testimony in favor of SB 697 [EXHIBIT J].
280
       TREY SENN: Presents testimony in favor of SB 697.
314
357
       ROGER LEE: Presents testimony in favor of SB 697.
       NICK HARVILLE: Presents testimony in favor of SB 697.
401
439
       CHRIS SHONNARD: Presents testimony in favor of SB 697.
TAPE 61, SIDE B
030
       SHONNARD: Continues to present testimony relating to plans which are
awaiting funding.
059
       MELINDA ANDERSON: Presents testimony in favor of SB 697.
       CHAIR LIM: What kind of small businesses have been opening in your
093
area?
094
       ANDERSON: Responds to committee discussion outlining the various small
business in her area.
104
       GARY JURDEN: Presents testimony in favor of SB 697.
158
       MAX THOMPSON: Presents testimony in favor of SB 697.
206
       KEN WELLS: Presents testimony in favor of SB 697.
       CHAIR LIM: Closed PUBLIC HEARING on SB 697.
267
SB 836 -- Requires Economic Development Department to conduct feasibility
study relating to
                      Portland World's Fair in 2005 -- Public Hearing
314
       CHAIR LIM: Opens PUBLIC HEARING on SB 836.
341
       REP. LISA NAITO: Presents testimony in favor of SB 836.
       LUCILE SHEETS: Presents testimony in favor of SB 836.
412
       SARA FISHER: Presents testimony in favor of SB 836.
TAPE 62, SIDE A
       CHAIR LIM: Presents a letter from Sara Fisher in support of SB 836
034
[EXHIBIT K].
0.50
       MICHAEL MCMURPHY: Presents testimony in favor of SB 836.
075
       PHIL WHIN: Presents testimony in favor of SB 836.
088
       KATIE SCHELLANIE: Presents testimony in favor of SB 836.
108
       COLLEEN HASSELL: Presents testimony in favor of SB 836.
135
       TAMMIE WHITEMAN: Presents testimony in favor of SB 836.
166
        ZACH WOODRUFF: Presents testimony in favor of SB 836.
       WOODRUFF: Overviews a map of possible fair sites [EXHIBIT L].
176
189
       WOODRUFF: Overviews a map of a facade covering the highway [EXHIBIT M].
214
       SHEETS: Continues to present testimony relating to possible fair
projects.
254
       LYDIA CHURCHHILL: Presents testimony in favor of SB 836.
282
       ADAM CUNARD: Presents testimony in favor of SB 836.
       SHEETS: Continues to present testimony relating to the possibility the
314
whole state involvement in the fair.
       WHIN: Overviews letters in support of SB 836 [EXHIBIT N].
       CHAIR LIM: Representative Frank Shields asked me to announce his
support of SB 836.
       LAURAN RICE: Presents testimony in favor of SB 836.
       KATIE NALA: Presents testimony in favor of SB 836.
436
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SEN. DERFLER: Who will decide where the fair will be held?

TAPE 63, SIDE A

042

- 082 KEVIN SMITH: Presents testimony relating to SB 836.
- $105\,$ SEN. DUKES: If we directed OEDD to promote the 2005 Worlds Fair, could it be done without a feasibility study?
- 110 SMITH: Responds to committee discussion relating to feasibility study.
- 126 CHAIR LIM: Closed PUBLIC HEARING on SB 836.
- 127 CHAIR LIM: Opens WORK SESSION on SB 836.
- 128 SEN. DUKES: I propose that we amend SB 836. I would like language such
- as: "The Economic Development Department shall work with appropriate individuals and organizations in Oregon including the fifth grade class of Jason Lee Elementary School in Portland the rest of the Pacific Northwest and other nations to promote plans for a Portland Worlds Fair to be held if

practicable in Portland, Oregon not later than 2005". This amendment would

delete the requirement for a feasibility study which may cause the bill to have problems in the Joint Committee on Ways and Means.

- 154 $\,$ CHAIR LIM: You want to eliminate the subsequent referral to the Joint Committee on Ways and Means?
- $160\,$ $\,$ SEN. DUKES: Yes. I believe with this amendment we could ask the president to rescind the subsequent referral.
- 161 CHAIR LIM: I am concerned the subsequent referral will not be rescinded by leadership.
- 164 Committee discussion relating to the subsequent referral of the bill.
- MOTION: SEN. DUKES: MOVES to AMEND SB 836 to delete lines 4 through 6,

On line 7, before "Economic" insert "SECTION 1. The", and on line 8, after

- the comma insert "including the 5th grade class at Jason Lee Elementary School in Portland,".
- 185 MOTION: SEN. DUKES: MOVE SB 836 be returned to the President's desk pursuant to SR8.50, that a letter be attached recommending that the subsequent referral to the Joint Committee on Ways and Means be rescinded, and the SB 836 be sent to the Senate Floor with a DO PASS AS AMENDED recommendation.
- 192 VOTE: PASSES: In a roll call vote all members present vote AYE. SEN. BRADBURY and KENNEMER are EXCUSED.
- 202 CHAIR LIM: Closed WORK SESSION on SB 836.
- SB 697 -- Creates Rural Investment Fund -- Public Hearing
- 207 CHAIR LIM: Open PUBLIC HEARING on SB 697.
- 227 CINDY WHEELDREYER: Presents written testimony in favor of SB 697 [EXHIBIT 0].
- 278 STEPHANIE SCHULTZ: Presents testimony in favor of SB 697.
- 318 WHEELDREYER: Continues to present testimony relating to SB 697.
- 332 BOB LARISON: Presents testimony in favor of SB 697.
- 379 $\,$ LARISON: Continues to present testimony relating to telecommunications and rural Oregon.
- $439\,$ LARISON: Continues to present testimony relating to the need for rural telecommunications.

TAPE 62, SIDE B

- 037 ALICE LINKER: Presents testimony in favor of SB 697.
- 094 LAURA PRYER: Presents testimony in favor of SB 697.
- 167 PRYER: Continues to present testimony relating to the need for rural investment funding.
- BOB JACOBSON: Presents testimony in favor of SB 697.
- 178 DEBORAH BOONE: Presents testimony in favor of SB 697.
- 214 CHAIR LIM: Closed PUBLIC HEARING on SB 697.
- 215 CHAIR LIM: Opens WORK SESSION on SB 697.
- 218 CORTRIGHT: Continues to overview [EXHIBIT G].
- 230 CORTRIGHT: Overviews conceptual amendment "Monies in the fund shall not

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be used to substitute for l services. The department shall provision."
                 substitute for local government expenditures for ongoing public
                                            adopt rules to give effect to this
         SMITH: The proposed amendments are acceptable. We would like to add
"Priority for use of these funds shal other than local government operations."
                           these funds shall be given to programs and projects
        CHAIR LIM: I think your proposed amendment is too broad.
264
       PRYER: I support the amendment not to use this money for backfill.
       Committee discussion relating to which language to use for an amendment g communities from using the rural investment funds for backfill.
269
keeping communities
        CHAIR LIM: Joseph Cortright's sentence is more specific. Is this all
right with you?
282
        SMITH: Yes.
                MOTION: CHAIR LIM: MOVES to ADOPT the conceptual amendments on page
line 27: after the words "used to" insert "retire any debt or", on page 2,
                         after the word "interests." insert "including local government.
line 21.
                                            shall not be used to substitute for local government services. The department shall adopt rules
Monies in the fund
expenditures for ongoing public
to give effect to this provision.".
292
      Committee discussion relating to [EXHIBIT G].
                 VOTE: CHAIR LIM: Hearing no objection the amendments are ADOPTED. BRADBURY and KENNEMER are EXCUSED.
SEN.
301
       SEN. DUKES: I have concerns about the action plan described on page 3.
                         why the Governor has to approve the action plan in
I am questioning
additional to OEDD.
        CORTRIGHT: That language applies to the Regional Strategies Program. I
                     applies to the rural action plans. The rural action plans
do not think it
are approved by the Economic
                                  Development Commission.
325
        CHAIR LIM: Is the rural action plan approved by EDC and not the OEDD
Director?
328
       CORTRIGHT: Yes.
331
      CHAIR LIM: Are you comfortable with this language?
      SMITH: YES.
333
\, 334 \, MOTION: SEN. DERFLER: MOVES SB 697 to the Joint Committee on Ways and Means in accordance with its prior referral with a DO PASS AS AMENDED
recommendation.
                 VOTE: PASSES: In a roll call vote, all member vote AYE. SEN. BRADBURY
                 KENNEMER are EXCUSED.
       CHAIR LIM: Closed WORK SESSION on SB 697.
352
SB 1095 -- Allows lottery game retailer to avoid termination of lottery game retail contract for failure to meet weekly sales average by making specified payment to state lottery -- Public Hearing
356
        CHAIR LIM: Opens PUBLIC HEARING on SB 1095.
357
      GARY OXLEY: Presents testimony in favor of SB 1095.
       GENE WIZER: Presents testimony in favor of SB 1095.
        WIZER: Continues to present testimony relating to minimum sales
requirements.
        WIZER: Continues to present testimony relating to the need for
intervention by the legislature.
TAPE 63, SIDE B
025
        WIZER: Continues to present testimony relating to being competitive.
030
        CHAIR LIM: Where is your store located?
031
        WIZER: Lake Oswego.
032
        CHAIR LIM: When did you lose your lottery machine?
        WIZER: July 16, 1994.
033
        CHAIR LIM: Is there any chance you will get it back?
034
035
        WIZER: The lottery said no because we did not meet minimum sales
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requirements.

CHAIR LIM: Closed PUBLIC HEARING on SB 1095.

CHAIR LIM: Adjourns committee meeting at 11:31 a.m.

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Bobby Sullinger EXHIBIT LOG

EXHIBIT A - Staff Measure Summary For SB 697, Presented by Joseph Cortright,

1 page.

EXHIBIT B - Written testimony in favor of SB 697, Presented by Representative Tony Federici, 2 pages.

EXHIBIT C - $\,$ Written testimony in favor of SB 697, Presented by Representative Mike Lehman, 2 pages.

EXHIBIT D - Written testimony in favor of SB 697, Presented by Chris Dearth,

2 pages.

EXHIBIT E - Progress Report on Governor John Kitzhaber's Rural Strategy, Presented by Lynn Youngbar, 4 pages.

EXHIBIT F - Written testimony in favor of SB 697, Presented by Bill Scott, 2

pages.

- EXHIBIT G Proposed Amendments To SB 697, Presented by Bill Scott, 1 page.
- EXHIBIT H Letters of support for SB 697, Presented by Nikki Whitty, 16 pages.
- EXHIBIT I $$\operatorname{Written}$$ testimony in favor of SB 697, Presented by Joan Silver, 1 page.
- EXHIBIT J $\,\,$ Written testimony in favor of SB 697, Presented by Dave Fiskum, 2 pages.
- EXHIBIT K $\,$ A letter from Sara Fisher in support of SB 836, Presented by Senator John Lim, 5 pages.
- EXHIBIT L A map of possible fair sites, Presented by Zach Woodruff, 1
- EXHIBIT M $\,\,$ A map of a facade covering the highway, Presented by Zach Woodruff, 1 page.
- EXHIBIT N Letters in support of SB 836, Presented by Phil Whin, 28 pages.
- EXHIBIT O $\,\,$ Written testimony in favor of SB 697, Presented by Cindy Wheeldreyer, 2 pages.
- EXHIBIT P Letters in support of SB 697, Presented by Oregon Jobs Coalition, 7 pages.
- EXHIBIT Q A letter in support of SB 697, Presented by David Timme, 1 page.
- EXHIBIT R $\,$ A letter in support of SB 697, Presented by Representative Tony Federici, 1 page.
- EXHIBIT S $\,$ A letter in support of SB 697, Presented by Representative Tony Federici, 1 page.
- EXHIBIT T $$\rm A$$ letter in support of SB 697, Presented by Representative Tony Federici, 1 page.
- EXHIBIT U $\,\,$ A letter in support of SB 697, Presented by Committee Staff, 1 page.