SENATE COMMITTEE ON WATER & LAND USE Hearing Room Tapes -54 MEMBERS PRESENT: Sen. Rod Johnson, Chair Sen. Neil Bryant Sen. Ron Cease Sen. Bill Dwyer Sen. Bob Kintigh STAFF PRESENT: Karen Quigley, Committee Counsel Patricia Wehrli, Committee Assistant Mitch Hack, Senate Floor Staff MEASURES HEARD: WORK SESSION SB 147 SB 568 WORK SESSION SB 571 PUBLIC HEARING PUBLIC HEARING These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. TAPE , SIDE A CHAIR JOHNSON: Convenes the meeting. (1:12 p.m.) OPENS THE WORK SESSION ON SB 147 Witnesses GARY GUSTAFSON, DIRECTOR OF STATE LANDS GARY GUSTAFSON, DIRECTOR OF STATE LANDS: Explains the reason for SB 147. SEN. CEASE: This amendment would take care of my concerns. SEN. DWYER: If there is a question about the separation of power, if they had the authority to do this with our approval, then we wouldn't need this bill before us. SEN. CEASE: I agree with Sen. Dwyer, but I think we need to proceed with SEN. KINTIGH: Questions the goal of the Amendments. CHAIR JOHNSON: This means that instead of putting the monies in

SB 681

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suitable grazing or forestable lands they would be able to put it in any lands or suitable investments as directed by the board or Oregon Investment Council.

45 SEN. DWYER: They can still go back to any grazing or forestable lands?

49 CHAIR JOHNSON: Yes, the lands are still there.

I don't like this policy. 58 SEN. DWYER:

59 CHAIR JOHNSON: Explains the reason for proceeding on with SB 147

60 SEN. DWYER: I'm not sure we know what the plan is, but I don't like this bill.

61 SEN. CEASE: I would like Mr. Gustafson to come up and answer a question.

Questions the need to take out section 6 of SB 147. 66

61 GUSTAFSON: This bill is to give the ability to deal with not just isolated

state lands, but all lands if they made sense to dispose of.

84 SEN. DWYER: Does this give you the authority to sell the School for the Blind?

85 GUSTAFSON: No it would not. 87 SEN. CEASE: This only deals with land that's under the common school funds? 88 CHAIR JOHNSON: Correct. 89 SEN. KINTIGH: Where does your authority end and the land board's begin? 94 GUSTAFSON: The Division of State Lands is the administrator of lands, we do not sell lands, with out having them reviewing. 95 SEN. KINTIGH: No matter how small of a tract it was? Yes, we would have to have their approval to proceed. 96 GUSTAESON SEN. KINTIGH: How much reviewing do they do? 101 102 GUSTAFSON: I believe they take it very seriously. 105 SEN. CEASE: Explains his view points of the Amendments. Would there be a problem if those isolated sections would remain in the Bill? 120 GUSTAFSON: My sense is that this bill would assist us with the protection if it was written as before. It would be preferable if it was removed SEN. CEASE: If we leave that section in and remove those stated in the 128 amendment this would be a strong Bill. CHAIR JOHNSON: I don't have any problem with taking out five and six. 137 146 SEN. CEASE: Could the board remove something that was larger then a fragment of an isolated section? 152 GUSTAFSON: State statues are written so that the division has the specific authority to do land sales and exchanges under the umbrella of the land board. This is how we want to keep it. 155 MOTION: SEN. CEASE: Moves that SB 147, AS AMENDED, Be sent to the Floor with a DO PASS recommendation. CHAIR JOHNSON: 167 Explains motion. 171 VOTE: In a roll call vote, SEN. CEASE, KINTIGH and CHAIR JOHNSON VOTE AYE, SEN. DWYER VOTES NO. SEN. BRYANT IS EXCUSED. WORK SESSION ON SB 681 197 Witnesses: ROBERT HALL, PORTLAND GENERAL ELECTRIC MARTHA PAGEL, WATER RESOURCES DEPARTMENT DOUG MYERS, WATER WATCH 213 ROBERT HALL, PORTLAND GENERAL ELECTRIC: Testifies in favor of SB 167. Uses an example of how this bill will be productive. (See Exhibit A) 281 SEN. DWYER: Why are we exempting you from complying with 537.401-.450? 301 HALL: I don't think your exempting us from the provisions. What your doing is letting the site certificate that is issued by the Energy Facility Siting Council govern these provisions. 302 SEN. DWYER: Reads line 22. Why are you exempt from this? 310 HALL: Line 27 explains that clearly. SEN. DWYER: Who do you give this information to? 316 323 HALL: To the Commission. 324 SEN. CEASE: What does this do? MARTHA PAGEL DIRECTOR, WATER RESOURCES DEPARTMENT: 344 Bring the period of water line up to date with the development. You can maintain the time periods with section 2 of this Bill. 370 SEN. CEASE: Does this have any effect on the authority of the siting counsel?

375 HALL: No.

381 PAGEL: Explains the partial perfection process.

414 SEN. CEASE: What is the argument that utilities should be allowed the same provisions as irrigation districts and municipalities?

432 $\,$ PAGEL: The current provisions are included because those types of water work developments tend to take more time to produce.

TAPE 52, SIDE A

10 SEN. CEASE: Section two, you have no problem with it?

11 PAGEL: That is correct.

13 SEN. BRYANT: Does this get to the purpose of the bill? Do you lose your water rights if you don't have it done at the proper time? Is that a fair assessment of what is needed to be done?

25 HALL: Yes it is.

26 SEN. CEASE: Why is that?

29 HALL: When the consistency of partially constructing something goes to the judgment than you should be allowed to partially perfect it.

40 SEN. CEASE: I have a problem with the transfer of the property under these provisions.

50 HALL: You couldn't prefect it the way it was being used.

54 SEN. CEASE: Under current law you have to have it all perfected before you

have the right to transfer?

60 PAGEL: Yes, that's true.

61 SEN. DWYER: What if WOOPS had been in Oregon instead of Washington?

67 HALL: Explains the siting committee process in certain situations.

77 SEN. DWYER: This is addressing a problem that we don't have?

\$1 \$HALL: We haven't yet, but this is a problem that will arise and we will need to address it when it does.

95 SEN. CEASE: Questions if this privilege should be extended to other issues. I don't have a problem with section two at all. But the rest effects issues that we don't have problems with, we can always come back and address it then if it does arise.

111 DOUG MYERS, WATERWATCH: Testifies in support of SB 681.

112 CHAIR JOHNSON: Closes Public Hearing on SB 681.
Public Hearing on SB 568.
Witnesses:
Jon Chandler, General Counsel Home Builders Association Of Metro Portland

136 JON CHANDLER, GENERAL COUNSEL HOME BUILDERS ASSOCIATION OF METRO PORTLAND: Testifies in support of SB 568. (See Exhibit B)

177 SEN. CEASE: In the case of Portland, we have 10% that are appealed.

178 SEN. DWYER: What percentage of the five percent was successful? If they were all successful then I rest my case.

214 CHAIR JOHNSON: First, the amount of the fee that will allow the language be here, but the fee could be the cost of the appeal, not to exceed 500 dollars. Secondly, where to delete the neigHB orhood organizations from having to pay that five hundred dollars. Thirdly, should we exempt the LCDC from having to pay that five hundred dollars. Based on the recognition that the appellant has to pay the fee, even when the cost exceeds the five hundred level then we let the city pick up the rest.

256~ SEN. DWYER: Questions if the cost of the appeal is less then the five hundred, would the fine charged to the applicant be less as well.

260 CHAIR JOHNSON: Yes.

263 SEN. CEASE: This provision would apply to all local governments, would

it not? If you would exclude local neigHB orhoods from the bill that were in association to the local units, does it specifically state that the neigHB orhood association have an exemption of the fee? CHANDLER: Yes it would. 276 277 CHAIR JOHNSON: This gives local control back to the neigHB orhood association. --Discusses his proposed Amendments. 357 MOTION: CHAIR JOHNSON: Moves to amend line 31 through line 35. VOTE: In a roll call vote SEN. KINTIGH, BRYANT and CHAIR JOHNSON vote AYE. SEN. CEASE AND SEN. DWYER VOTE NO. CHAIR JOHNSON: MOTION CARRIES. 362 MOTION: CHAIR JOHNSON: Moves to makes further amendments to line 16 of SB 568. VOTE: In a roll call vote, SEN. KINTIGH, BRYANT and CHAIR JOHNSON vote AYE. SEN. CEASE and SEN. DWYER vote NO. CHAIR JOHNSON: MOTION CARRIES. TAPE 51 SIDE B SEN. DWYER: I think its irresponsible of us to move this Bill to the 04 floor with out all of the information to show if this bill is necessary. I will have to vote no and turn notice in a minority report. SEN. CEASE: I also will have to vote no and go along with Sen. Dwyer on 14 that minority report. 17 CHAIR JOHNSON: Clarifies his opinion on SB 568. 22 SEN. CEASE: The fee needs to be higher. I'm not convinced that there is a real problem. For the record we are agreeable to a larger fee. 32 SEN. BRYANT: I would encourage my colleagues to reconsider on the minority report. SEN. DWYER: I don't think that any one that knows what we were doing 37 and the impact it will have in their own areas. I don't think anyone in the Senate will disagree with the minority report. The minority report will simply leave that paragraph in there that allows neigHB orhood associations to be exempt from having to pay the fees. MOTION: SEN. BRYANT: Moves that SB 568 be sent the Floor with a DO PASS recommendation. VOTE: In a roll call vote SEN. KINTIGH, BRYANT and CHAIR JOHNSON vote AYE. SEN. CEASE and DWYER vote NO. CHAIR JOHNSON: The motion CARRIES. CHAIR JOHNSON will lead the discussion on the Floor. 54 CHAIR JOHNSON: CLOSES THE PUBLIC WORK SESSION ON SB 568. OPENS THE PUBLIC HEARING ON SB 571. CLOSES THE PUBLIC HEARING ON SB 571. OPENS WORK SESSION ON SB 681. Witnesses: Robert Hall, Portland General Electric Martha Pagel, Water Resources Department Doug Myers, Water Resources Department ROBERT HALL, of PORTLAND GENERAL ELECTRIC: Explains the amendments 64 proposed. 77 SEN. CEASE: Is that agreeable to you Martha Pagel? 78 MARTHA PAGEL, WATER RESOURCES DEPARTMENT: Yes. 80 CHAIR JOHNSON: Explains the Amendments. MOTION: CHAIR JOHNSON: Moves SB 681 be moved to the Floor as AMENDED

with a DO PASS recommendation.

VOTE: CHAIR JOHNSON: Hearing no objection the motion

VOTE: In a roll call vote, all members present and vote AYE.

CARRIES

the discussion on

CHAIR JOHNSON: Motion CARRIES. SEN. KINTIGH will lead

the Floor.

103 CHAIR JOHNSON: CLOSES THE WORK SESSION ON SB 681. OPENS PUBLIC HEARING ON SB 571.

Witnesses: Art Schlack, Land Use Specialist For The Association Of Oregon Counties Richard Benner, Dept. Of Land Conservation And Development Richard Angstrom, Manager Of Oregon Concrete And Agate Association Marion Millard, Concerned Citizen Charles Swindells, Staff Attorney For 1000 Friends Of Oregon

110 ART SCHLACK, LAND USE SPECIALIST FOR THE ASSOCIATION OF OREGON COUNTIES:

Testifies in support of SB 571. -- "These are applications that are filed based on the implementation process reached by the local government."

194 SEN. BRYANT: Questions how many appeals by the department are there in this area, on a consistent basis?

200 SCHLACK: I don't have the total numbers.

216 SEN. BRYANT: The last time this bill was up, I asked Mr. Benner some questions about some Crook County decisions that would be eliminated by this bill. He made reference to the Clark decision, what I'm looking for is some assistance on the Clark decision.

230 SCHLACK: Its been a long time since I've reviewed the Clark decision.

By this action we would be maintaining the creditability of the action. --There are amendments to the plan that the department would maintain the ability to appeal.

266 SEN. DWYER: Does it require conditional use?

267 SCHLACK: All other parties have the right to appeal.

283 RICHARD BENNER, DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT: Testifies in opposition of SB 571.

315 CHAIR JOHNSON: Does it really matter if we delete this bill or not?

320 BENNER: No, that would not be my argument.

396 CHAIR JOHNSON: Shouldn't we allow the county the ability to make a limited amount of mistakes as long as no abuse is noted?

411 BENNER: Because of the case load in LUBA and land use decision, we don't have the capabilities to look at all of those decisions. It is unusual for it to not get worked out at the local level. Then we have to make a decision on how it should be handled.

TAPE 52 SIDE B

47 $\,$ BENNER: If this bill passes we would loose the ability to appeal the LUBA denial decisions.

61 CHAIR JOHNSON: Before the actual appeal, does the threat of an appeal

have weight in the decision of the actual number of the appeals filed?

71 BENNER: We know that there is approximately 3,000. We end up participating in about 20% of those. Meaning that we see a need to write a

letter or a call to the local government. An even smaller percent go to LUBA.

111 RICHARD ANGSTROM, MANAGER OF OREGON CONCRETE AND AGATE ASSOCIATION:

Testifies in opposition to SB 571.

159 CHAIR JOHNSON: So they didn't appeal?

163 ANGSTROM: LCDC has the ability of an appeal as well as an enforcement order we feel that lever helps keep local government in line. That of course does not included gross failures. Just little things that we all know happens at the local level.

165 CHAIR JOHNSON: What is the threat of an appeal do to the individual?

166 ANGSTROM: It is a very important tool.

199 MARION MILLARD, CONCERNED CITIZEN: Testifies in support of SB 571:

240 CHARLES SWINDELLS, STAFF ATTORNEY FOR 1000 FRIENDS OF OREGON: Testifies in opposition of SB 571.

360 CHAIR JOHNSON: How often does 1000 friends represent people in these specific appeals?

369 SWINDELLS: A mental estimate would be 30-40 % of the time.

387 CHAIR JOHNSON: How does someone seek your committee out?

TAPE 54 SIDE A

04 SWINDELLS: We no longer have the time and ability to help out individuals citizens in their land use problems.

CHAIR JOHNSON: Adjourns Meeting 3:10 p.m. 34

Submitted by, Reviewed by,

Patricia Wehrli Karen Quigley Committee Assistant Committee Counsel

EXHIBIT SUMMARY:

- A -
- в -
- C-D -
- Testimony on SB 681 Robert Hall 2 pages Testimony on SB 568 Jon Chandler 1 page Testimony on SB 571 Arthur J. Schlack 2 pages Testimony on SB 571 Marion Millard 1 page Testimony on SB 571 Charles Swindells 4 pages Testimony on SB 571 Elmer Werth 1 page Е –
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