HOUSE COMMITTEE ON CHILDREN AND FAMILIES

February 3, 1993 Hearing Room 50 1:30 p.m. Tapes 15 - 16

MEMBERS PRESENT: Rep. John Meek, Chair Rep. Lisa Naito, Vice-Chair Rep. Ron Adams (Alternate)

Rep. Larry Campbell Rep. Patti Milne Rep. Gail Shibley

STAFF PRESENT: Annette Price, Committee Administrator Edward C. Klein, Committee Assistant

INFORMATIONAL MEETING: Legislative Fiscal Office - Agency Budgets Child Care Commission

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These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. [--- Unable To Translate Graphic ---]

TAPE 13, SIDE A

003 CHAIRMAN MEEK: Calls the committee to order at 1:35 p.m.

ROLL CALL: PRESENT: Rep. Adams, Rep. Milne, Rep. Shibley, Chairman Meek ABSENT: Rep. Naito

006 CHAIRMAN MEEK: Discusses the field trip to Washington County.

Rep. Naito enters at 1:37 p.m.

CHAIRMAN MEEK: Discusses other committee business.

LEGISLATIVE FISCAL OFFICE - AGENCY BUDGETS

Witnesses: Anne Glaze, Legislative Fiscal Office Ken Jones, Legislative Fiscal Office

O33 ANNE GLAZE, Legislative Fiscal Office: Discusses budgets for programs for children and families. -We identified 242 programs. -It doesn't matter how many programs there are, the point is whether the client can find the program(s) they need. -There's also the need for accountability and for performance information. -She discusses federal funds. -She discusses funding levels.

095 CHAIRMAN MEEK: Could you draw a distinction between federal and state entitlement programs.

GLAZE: Is not aware of any state entitlement programs. -She's thinking primarily of Aid to Dependant Children and some seniors' programs.

CHAIRMAN MEEK: Wasn't aware of any himself. Are these programs being

administered by the state?

GLAZE: Yes.

105 KEN JONES, Legislative Fiscal Office: By their nature, entitlement programs normally are not capped. -You could think of the basic school support program as an entitlement

program, but because it's capped, it's more like a block grant.

GLAZE: She discusses non-entitlement programs, where the level of program activity is primarily a budget function. -She presents an overview of health programs. -She discusses federally mandated programs.

168 CHAIRMAN MEEK: There was a lot of talk last session on how you arrived at these formulas. -There was a discussion on developing a standard of need. Where are we on that?

GLAZE: Will check with Art Wilkenson and get back to you.

CHAIRMAN MEEK: A lot of it centered around eligibility.

GLAZE: We'll provide you with the information. -The Jobs Program is fully funded with lottery money. -She continues with other federally mandated programs.

197 CHAIRMAN MEEK: Explain how lottery dollars fit into the budget.

202 GLAZE: Responds.

CHAIRMAN MEEK: Wanted that clarified.

214 JONES: Presents an illustration on how lottery funds work and how, if lottery funds are removed, the Governor's mandated budget begins to unravel.

241 REP. MILNE: Do we have a program where the funds are unknown?

JONES: There has been discussion that lottery monies might not be made available in the same pattern as the Governor proposed. -We're giving you a clear and early warning that if you back out lottery fund monies, you'll get a reordering of General Fund monies.

257 GLAZE: Discusses state funded programs for children. -She discusses multiple agencies involved in the \$14 million Child Care and Development Block Grant Programs.

395 CHAIRMAN MEEK: We'd like a copy of your testimony.

406 REP. ADAMS: Could you elaborate on the case manager role and privatization of certain activities?

GLAZE: There is a move to transfer treatment services to be purchased

in the community and move the caseworkers to a case management type of

delivery system.

439 REP. ADAMS: How has it worked and what's the financial impact?

GLAZE: It's a new proposal and one of the recommendations of the study by the University of Southern Maine. -We're expecting the purchase services will not cost more; that may or

may not turn out to be true.

TAPE 16, SIDE A

024 REP. MILNE: At Hillcrest and McClaren, caseworkers have moved into management, which lowers the number of people who directly work with the kids.

030 GLAZE: That's not a situation she's familiar with. -CSD has made an effort to reduce the management ratio. -They are proposing to have one manager for two cottages.

REP. MILNE: There are fewer line managers and less staff working one-on-one with the kids.

CHAIRMAN MEEK: We need to hold the rest of the questions until Rep. Josi testifies.

CHILD CARE COMMISSION

Witness: Rep. Tim Josi, District 2

048 REP. TIM JOSI, District 2: Introduces the Child Care Commission. -It's been an eye opening experience being a member of this commission. -When businesses look into a community they are and should be looking at adequate child care. -As more and more parents are working, the importance of child care increases. -He introduces Arlene Collins, Chair of the commission and Kim Parker,

Executive Officer.

RETURN TO LFO OVERVIEW

097 CHAIRMAN MEEK: Reminds her to submit the timeline for the standard of need and her testimony.

099 GLAZE: We want to reiterate how widespread the state's investment in

children is. -It's difficult to sort out which programs are for kids and which are not.

119 JONES: We have programs that are funded in four different ways: -Programs that are state funded, which are at the Legislature's discretion to direct their use and allocation. -State-funded programs that are federally mandated. -Federally-funded, federally mandated programs. -Federally-funded programs, which are state discretionary. -Programs that meet all four criteria. -Much of these monies and many of these services are actually dollars that flow through this budget to local government for the allocation and direct delivery of services by a local agency or by a non-profit private provider. -He describes programs within each of the above types. -He discusses the significant reductions in school support. -He lists some programs eliminated from the budget. -We have a complete list of programs in our budget documents.

329 REP. NAITO: Do you have a copy of your testimony?

JONES: It's in my head. He'll be glad to spend some time with her and go through it.

CHILD CARE COMMISSION -- EXHIBITS A to E

Witnesses: Arlene Collins, Chair, Child Care Commission Bobbie Weber, Chair, Department of Family Resources, Linn-Benton Community College Dennis Reynolds, Child Care Commission

346 ARLENE COLLINS, Chair, Child Care Commission: Introduces Bobbie Weber.

354 BOBBIE WEBER, Chair, Department of Family Resources, Linn-Benton Community College: Presents testimony (EXHIBIT A). -She submits Resource Guide (EXHIBIT B).

TAPE 15, SIDE B

027 WEBER: Presents video on child care.

193 WEBER: Household income is a major factor. -Where families have money, they have options. -The state is the major funder of subsidies to low income families. -We have to find more ways to have an accessible child care system for

all families. -We'll never reach the benchmarks if we don't find ways to stabilize the lives of the very precariously balanced kids. -She discusses price. -You'll hear from a taskforce on some strategies. -She discusses subsidies. -She discusses community linkages. -If we can't provide parents the tools they need they can't use the child care system effectively. -Work place policy is a key to all of this. -We need the employers as partners. -She discusses the quality of care. -It is a complex system, there are a lot of doable solutions, we can make it better. -She discusses the need for partnerships.

295 REP. NAITO: What's the range of salaries?

WEBER: Refers to the Resource Guide (EXHIBIT B). -We're having a difficult time recruiting child care workers, because of the compensation issues.

330 REP. SHIBLEY: Appreciates her discussing the issue. -Zoo keepers earn considerably more than a child care worker.

WEBER: We'll be bringing you a package of proposals.

340 REP. NAITO: Our ultimate goal should be that everyone should be able to have quality child care.

361 COLLINS: Introduces other members of the commission and partners who

are present. -She Refers to Strategic Plan (EXHIBIT C), Fact Sheet (EXHIBIT D) and

Information Guide (EXHIBIT E). -She presents an overview of the

commission. -She urges the members to visit one of the teen parent clinics in Multnomah County.

TAPE 16, SIDE B

023 COLLINS: Continues with her overview. -We support the proposed reorganization of child care programs within the Employment Department. -We are very conservative with our program requests this session.

064 CHAIRMAN MEEK: Presents factors the committee will be working on related to child care.

075 COLLINS: Discusses the resource and referral program she attended last Saturday. -Some of the providers are doing an excellent job. 090 CHAIRMAN MEEK: Could you provide us with an explanation of the Governor's Proposed Budget?

COLLINS: Can provide that information for you.

CHAIRMAN MEEK: That would be a tremendous help.

105 REP. SHIBLEY: Was pleased to hear you talk about the disabled and medically fragile. -It's extremely exhausting for a family with a disabled or medically fragile child to find child care. -Could you talk more about what the commission is doing.

124 COLLINS: Does not have an easy answer. -The resource and referral (R & R's) programs usually can come up with

some suggestions. -That's why we initiated and support the R & R's. -A number of companies provide R & R services for their employees; it makes good business sense. -That's an issue we have to work on.

144 REP. SHIBLEY: Do you have any comments and concerns about moving the

Employment Division to Economic Development?

152 COLLINS: Replies. -The commission is excited about it; we made the recommendation to the

Governor. -It will give focus to the child care coordinator.

176 REP. SHIBLEY: Was glad she spoke about compensation. -Can you give us one recommendation to make child care more affordable? -Child care has one of the highest turnover rates of any industry, which is an injustice to the parents, kids and system.

190 COLLINS: We can't even have child care training as part of the retraining package, because you can't make a family wage.

REP. SHIBLEY: What do we do?

COLLINS: There's a lot of discussion on compensation going on nationally. -Insurance is extremely high.

207 REP. SHIBLEY: The insurance goes up when they care for the disabled.

COLLINS: That's correct. -One thing would be a cap on liability. -We

are constantly training people, because of the turnover rate. -We are working very hard on this problem.

227 CHAIRMAN MEEK: Does anyone else wish to testify?

234 DENNIS REYNOLDS, Child Care Commission: Administers child care programs for the University of Oregon. -He recommends the committee take a look at the early intervention portions of the Department of Education budget. -The Department of Education has full authority over those programs that were previously half-funded out of Mental Health. -He describes the community options program the department has set up. -He comments on reorganization. -He discusses the Interagency Child Care Group.

281 CHAIRMAN MEEK: The Interagency Coordination Council will be testifying later this month. -He discusses committee business.

323 REP. SHIBLEY: Has made arrangements to be in Multnomah County CSD on

Friday.

CHAIRMAN MEEK: Adjourns at 3:24 p.m.

Submitted by,

Reviewed by,

Edward C. Klein, Annette Price, Committee Assistant Committee Administrator

EXHIBIT LOG:

A - Testimony on Child Care - Bobbie Weber - 1 page B - Resource Guide
Bobbie Weber - 34 pages C - Strategic Plan - Arlene Collins - 7 pages
D - Fact Sheet - Arlene Collins - 2 pages E - Information Guide Arlene Collins - 6 pages