

HOUSE COMMITTEE ON CHILDREN AND FAMILIES
WORK GROUP ON STATE COMMISSION FOR CHILDREN AND
FAMILIES

April 12, 1993 Hearing Room 137
1:30 p.m. Tapes 06 - 07

MEMBERS PRESENT: Rep. Ron Adams
 Rep. Patti Milne

MEMBERS EXCUSED: Rep. Gail Shibley, Chair

STAFF PRESENT: Annette Price, Committee Administrator
 Edward C. Klein, Committee Assistant

PUBLIC HEARING &
POSSIBLE WORK SESSION:

HB 2003 - Establishes standards for support delivery
systems for children and families by State Office of
Services for Children and Families.
HB 2004 - Creates State Commission on Children and
Families.
HB 2005 - Transfers duties of child protective
services from Department of Human Resources to State
Office for Children and Families.

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These minutes contain materials which paraphrase and/or summarize
statements made during this session. Only text enclosed in
quotation marks report a speaker's exact words. For complete
contents of the proceedings, please refer to the tapes.
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TAPE 06, SIDE A

003 REP. ADAMS: Calls the work group to order at 1:35 p.m.
 -Rep. Shibley will not be here today.
 -Thanks Rep. Milne for being here.
 -He comments about an article in this morning's Statesman Journal.

Witnesses: Steve Charmichael, Director, Department of Youth Services,

Lane County
Pam Patton, Morrison Center
Rose Otte, Care Team Member
Betty Uchytel, CSD
Rich Peppers, Oregon Public Employees Union
Jim Dyer, Marion/Polk Foster Parents
Christopher White
Susan Sowards, Staff, Lane County Development Commission

063 STEVE CHARMICHAEL, Director, Department of Youth Services, Lane County:

- Discusses state standards.
- Encourages the committee not to set standards, but focus on outcomes and allow the communities to set standards.
- Discusses what happened with implementing last session's bill which gave counties new ways of doing business with juvenile justice.
- The risk of developing state standards is that we'll get process and not outcomes.
- Discusses decategorizing funds.
- Discusses residential care.
- He presents arguments for moving residential care to the local governments.
- He compares the state system and the county system.
- Doesn't believe juvenile residential funds should be decategorized.
- One option could be drawing regional boundaries since some counties could have the resource while others may not.
- Measures of success should be outcome driven.
- Counties can work with the state commission to work out statewide management.
- The reimbursement formula needs flexibility.

288 REP. ADAMS: You mentioned decatagorization of funds.

CHARMICHAEL: Decatagorization is a good idea. All of the money should be pooled and sent to the community for them to spend in the most important ways.

-The funds for residential care should not be decatagorized; there might be others.

311 REP. MILNE: You're applying your other comments to residential care?

CHARMICHAEL: It's been assumed high intensity low frequency would be state driven.

-Residential care fits that category, but a state-driven system does not fit that model.

REP. MILNE: Comments on his real life examples.

CHARMICHAEL: You can't miss it when the two resources are in our community.

REP. ADAMS: We've had several folks recommend the state keep residential care. Are any of those people in attendance?

337 PAM PATTON, Morrison Center: Explains their reasons for wanting to keep

residential care at the state level for at least two years until decatagorization occurs.

- We're not opposed to moving it to the local areas down the line.
- She responds to Steve's comparisons.
- We need a stable system until we can look at what it means to move it locally and regionally.
- The types of residential treatment are spread throughout the state. Kids are put where the service is.

452 REP. ADAMS: The oversight requirement is terribly important.

TAPE 07, SIDE A

003 CHARMICHAEL: Pam's right, we don't have enough beds and he doesn't want

to see the system weakened.

-There is now an incentive not to take the more difficult kids.

Communities don't know how many beds they have.

-The system is now stable, but is not working well. The incentives are

in the wrong place.

-Agrees you can't just look at Lane County.

-The system needs to be changed.

-There is not the same investment or partnership with a state system.

-We'd love to work on a way to work with the association to get this system working better.

052 REP. ADAMS: You said you wouldn't put county money into a state facility?

CHARMICHAEL: That's true.

-You create a different level of partnership when the locals operate the system.

PATTON: Comments on the provider side of the picture.

-Looks at it from a state perspective.

092 REP. ADAMS: It would be a shame if service weren't provided because of

a source of funding? That happens today with the way we fund.

-Children have been under-funded, because they do not have the advocacy

other groups have had.

-He wants to raise that level of understanding, acknowledgement, etc. regardless of funding channel.

PATTON: The bottom line is there are not enough services. Unless there

are more services there will be problems of accessing services.

-There isn't enough money.

-We can't make the system something it's not.

-If we start splitting up beds and categorizing kids, we'll force kids

to be in a certain category so they can get service.

-Now we have some flexibility.

157 REP. ADAMS: We're into that today.

PATTON: We are, but it could get worse.

REP. ADAMS: Let's try not to make it worse.

-Refers to page 22 of the Care Team Report.

-Wants to have the state commission appointments approved by the Senate.

-He discusses the role of the state commission.

296 ROSE OTTE, Care Team Member: The set up of the state commission was

discussed considerably.

in
-There was concern the commission set policy and not get bogged down
running a state agency.
-The care teams's notion was to have the commission oversee all of it
and not lose the coordinated piece.

328 REP. ADAMS: Would like a comment from CSD.

338 BETTY UCHYTIL, CSD: How would the accountability and the local
delivery
system relate to the state agency?

REP. ADAMS: As dollars flow, you have to have the assurance that the
performance is there and you have the audit trails.
-It's not a policy body, it's a chief operating officer function.
-Policy or responsibility never leaves the commission.
-If a separate state agency is responsible for certain kinds of things
and the commission is responsible for other kinds of things and one is
labeled state and one labeled local, the commission doesn't have
responsibility and there will be internal strife over who gets the
dollars and who does it the best.

397 UCHYTIL: What you have under the director looks like the Dept. of
Human
Resources under different names. She elaborates.

REP. ADAMS: The crucial difference is that the top management might
be
the commission rather than a gubernatorial appointment.

UCHYTIL: From the client's and outcome's perspective, the
effectiveness
comes from the permeability between the boxes rather than how they're
arranged.
-She describes how the Office of Alcohol and Drug Abuse Programs
operates to illustrate the permeability aspect.

TAPE 06, SIDE B

014 UCHYTIL: Describes how one of their successful partnerships resulted
in
the drop in the number of drug-infected infants.
-The permeability needs to be at the service delivery level.

060 RICH PEPPERS, Oregon Public Employees Union: Comments on the model
presented.

090 REP. ADAMS: Discusses how to achieve the vision, which doesn't
dictate
the end result.

171 JIM DYER, Marion/Polk Foster Parents: Comments.

206 REP. ADAMS: Wants to make certain that we don't confuse those who
care.

217 PATTON: How does this work with the Children and Youth Services

Commission?

REP. ADAMS: Responds.

238 OTTE: The care team used OCCYSC as a model that worked. What happens to the commission and its services is left to the legislature.

REP. ADAMS: HB 2004-4 has the state commission confirmed by the Senate.

-We hope the dollars follow the child, rather than the organization.

282 PATTON: Comments on dollars following the kids.

323 REP. ADAMS: When you found these kids fell through the cracks, where did you go and who did you contact?

PATTON: Responds.

REP. ADAMS: Hopes that you would go to this commission if you have a problem. Hopes the commission creates an advocacy and a flow.

354 CHRISTOPHER WHITE: Comments.

TAPE 07, SIDE B

REP. ADAMS: The legislators that were on the Care Team would agree that we need to create some of those policy pieces before we hand it off. -A crucial piece is the local commission.

021 SUSAN SOWARDS, Staff, Lane County Youth Development Commission: Comments on advocacy. -This plan puts the local people back in the loop. -We can bring the local resources to the table.

057 PATTON: Comments on local commission leveraging. -Even though CSD is a state agency, the people working for CSD live in the local area. -It's crucial to keep the vision.

086 REP. ADAMS: We need to keep what's working. -All of the success stories come from the counties, where they're created the relationships that have overcome the obstacles. -This creates a structure to allow us to move towards a better vision. -Adjourns at 3:14 p.m.

Submitted by,

Edward C. Klein,
Committee Assistant