

HOUSE COMMITTEE ON HUMAN DEVELOPMENT

February 9, 1993 Hearing Room E 8:30 a.m. Tapes 33 - 35

MEMBERS PRESENT: Rep. Mary Alice Ford, Chair Rep. Beverly Stein,  
Vice-Chair Rep. Marilyn Dell Rep. Bill Fisher Rep. Dennis Luke Rep.  
Frank Shields

MEMBER EXCUSED: Rep. John Meek

STAFF PRESENT: Melanie Zermer, Committee Administrator Barbara  
Porter, Committee Clerk

MEASURES CONSIDERED: Informational Meeting - Department of  
Human Resources HB 2491 - Public Records - PH

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These minutes contain materials which paraphrase and/or summarize  
statements made during this session. Only text enclosed in  
quotation marks report a speaker's exact words. For complete contents  
of the proceedings, please refer to the tapes. [--- Unable To Translate  
Graphic ---]

TAPE 33, SIDE A

CHAIR FORD: CALLS THE MEETING TO ORDER AT 8:30 a.m.

Informational Meeting - Department of Human Resources - Service  
Integration

BOBBY MINK, DEPUTY DIRECTOR, DEPARTMENT OF HUMAN RESOURCES: Summarizes  
history and implementation of SB 1099 -Three goals of service  
integration: -keep kids in school -increasing employability and income  
-community based services 070 REP. STEIN: Clarification of SB 1099  
-Acknowledges work of Barbara Ross, DHR

MINK: Submits and refers to written summary, Family Centered Human  
Investment Demonstration Projects (EXHIBIT A). -Discussion of trust and  
commitment -Decision-making structure -Project location -Training

Submitted for the record, Service Integration (EXHIBIT B).

200 HANK COLLINS, DIRECTOR, JACKSON COUNTY HEALTH DEPARTMENT, WITH  
LORETTA LIVAUDAIS, WHITE CITY ELEMENTARY SCHOOL: Describes White City

Human

Investment Demonstration Project

350 LIVAUDAIS: Describes White City Family Service Center.

TAPE 34, SIDE A

005 LIVAUDAIS: Continues description of Family Service Center.

020 REP. STEIN: Is confidentiality an issue?

LIVAUDAIS: It is handled with a form.

075 Discussion of caseload cross-referencing.

115 REP. STEIN: Services are used more efficiently.

140 SHERRI CAMPBELL-CARLYLE, BRENTWOOD-DARLINGTON FAMILY CENTER WITH MARGE REINHART, ADULT AND FAMILY SERVICES DIVISION: Describes Family Center

project. -Community involvement -Three year grant -Centralizing services -Additional services as needed -Safety Action Team established -School partnership

HB 2491 - Public Hearing

345 BARBARA ROSS, SPECIAL PROJECTS COORDINATOR, DHR: Submits written testimony (EXHIBIT C) The purpose of HB 2491 is to assist DHR in establishing service

integration projects around the state -Additional work on the bill is needed -Responds to questions from members TAPE 33, SIDE B

010 ROSS: Continues testimony -Legislative Counsel will work on concept to insure the objectives are

appropriate

070 Explanation of relationship between non-profit organizations and state agencies

Informational Meeting - Department of Human Resources - Service Integration

090 MARGE REINHART, ASSISTANT DISTRICT MANAGER, ADULT AND FAMILY SERVICES: Describes perspective of Adult and Family Services Field Manager. -Responds to questions from members -Abuse of the system is less likely with Service Integration 220 -Self-sufficiency -Description of physical facilities

CAMPBELL-CARLYLE: The facility issue has been a tough barrier to overcome. -Responds to questions

Discussion of facilities.

TAPE 34, SIDE B

CAMPBELL-CARLYLE: Continues discussion of facilities.

015 DONNA MIDDLETON, ADMINISTRATOR, POLK COUNTY HUMAN SERVICES: Describes Polk County Service Integration Project. -History and implementation -Describes holistic approach to service integration -Confidentiality issues -Service Integration Teams in schools

190 MINK: Project evaluation and expansion.

HB 2491 - Public Hearing

360 SCOTT GALLANT, OREGON MEDICAL ASSOCIATION: Raises issues relating to HB 2491. There is a split of purposes in regard to HB 2491 -to establish state policy that interagency agreements and personnel

would be worked out through these projects and eventually become

statewide activity -type of information needed to be shared by various entities and with

various personnel

Suggests identifying certain information that needs to be shared, rather than leaving it up to the direction of DHR -issues are sensitive

TAPE 35, SIDE A

010 GALLANT: Continues testimony. This bill lacks any reference to clients providing consent to access

information -Discussion of form -The bill does not mention consent by client -Define information to address project

080 ED PATTERSON, OREGON ASSOCIATION OF HOSPITALS: Supports the intent of the bill to allow a more integrated approach to taking care of some of

the social programs, but it also establishes a dangerous precedent that violates patient confidentiality -Ten citations of statutes regarding confidentiality of records in the

bill, removing protection of patient's records -Patient confidentiality must be protected -Urges look at each statute relating to confidentiality -Questions the need for the bill

165 REP. FORD: Need clarification from Attorney General's office -needs should be defined

190 REP. DELL: Suggests addressing each statute with provisions and exclusions

PATTERSON: Has no prepared amendments. -Each statute needs to be considered on it's own merit -The bill is too broad

230 MELANIE ZERMER, COMMITTEE ADMINISTRATOR: The bill is at the request of the Committee on Rules and Reorganization.

245 REP. FORD: The committee should know who drafted the bill and get their direction.

290 GALLANT: People need to know the purpose for the information.  
-Encourages narrowing of bill

CHAIR FORD: Adjourns the meeting at 10:50 a.m.

Submitted by:

Reviewed by:

Barbara Porter  
Administrator

Melanie Zermer Clerk

EXHIBIT LOG:

A - Summary - DHR- 27 pages B - Summary - DHR- 17 pages C - Testimony  
on HB 2491 - B. Ross - 3 pages

HOUSE COMMITTEE ON HUMAN DEVELOPMENT SERVICES

February 9, 1993 Hearing Room 50 5:00 p.m. Tapes 1-2

MEMBERS PRESENT: WAYS AND MEANS SUBCOMMITTEE ON HUMAN RESOURCES Rep. Tony VanVliet, Chair Sen. John Lim Sen. Eugene Timms HOUSE HUMAN DEVELOPMENT COMMITTEE Rep. Mary Alice Ford, Chair Rep. Marilyn Dell Rep. Frank Shields SENATE HUMAN RESOURCES COMMITTEE Sen. Neil Bryant Sen. Wes Cooley

MEMBERS EXCUSED: Rep. Beverly Stein Rep. Dennis Luke Rep. Bill fisher Rep. Ted Calouri Rep. Kevin Mannix Rep. John Meek Sen. Dick Springer Sen. Bill McCoy Sen. Frank Roberts Sen. Grattan Kerans

STAFF PRESENT: Melanie Zermer, Committee Administrator Art Wilkinson, Legislative Fscal Analyst Bryan Boehringer, Committee Assistant

JOINT MEETING WITH WAYS & MEANS SUBCOMMITTEE ON HUMAN RESOURCES, HOUSE HUMAN DEVELOPMENT COMMITTEE, & SENATE HUMAN RESOURCES COMMITTEE

These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. \_ House Commi~ee on Human Devebpmnt Serv~ces February 9, 1993 - Page 2

INFORMATIONAL MEETING Topic: Welfare Reform Speaker Mark Greenburg, National Center on Law and Social Policy Audience Participants: Carla Spens, Adult and Family Services Consumer Vicky Fields, Employment Division Bob Castagna, Oregon Catholic Conference Carol Stobeig, Caseworker for AduU and Family Services Cynthia Phillops, Portland State University Student TAPE 1, SIDE A

005 REP. VAN VLIET, CHAIR: Opens the informational meeting.

012 MARK GREENBURG, NATIONAL CENTER ON LAW AND SOCIAL POLICY: Works for the Center on Law and Social Policy, a nonprofit group that focuses on issues that affect low income families. Greenburg's focus is on welfare reform on the state and national level. Key Points: - Developments in Washington D.C. surrounding 1) the new administration and 2) welfare at the federal level. - Developments in state initiatives in the past year. 034 Explained the national outlook on welfare. 043 Discussed the Clinton/Gore book on putting people first. 047 "Make work pay" plan. Suggests that if a family has someone working full time, they should not be poor. \* Expanding the earned income tax credit at the federal level. \* Creating a minimum wage that is indexed for inflation. \* Stronger child support enforcement. \* Health care for all Americans. 059 Putting people first. Two-part Clinton plan. 1) Significant expansion of education and training during the first two years that a family receives Aid to Families with Dependent Children assistance. 2) Create an expectation of work in the public and private sector. 089 Recent developments: Creation of a ten-member task force to work with the Clinton administration to formulate a proposal. 103 Describes how the Clinton plan will affect states in the future. 109 Key Concerns of the Clinton Plan: Creating a program that can work within current state budgets. House Committee on Human Development Servic. February 9, 1993 - Page 3

116 There is consensus that whatever needs to be done needs to build on what the states have done in the Federal Family Support Act.

121 Clinton supports building on the work of the Federal Family Support Act.

131 Other states' developments. Book summarizing states' accomplishments, The Rush to Reform. There doesn't seem to be one common theme. Behavioral initiatives: Linking welfare received to school attendance, etc. Work on the relationship between welfare assistance and working poor families. AFDC system takes assistance away from working families.

209 Most states are trying to adjust the welfare system to act favorably on families trying to become employed.

228 Another theme: Does the welfare system support two parent families. Equally needy children have been denied assistance due to two parents in the home.

244 Another theme: Concern about how the welfare system treats families that attempt to save.

271 Iowa: Working on changes in welfare rules on families that work, two parent families, asset rules. Also working with the individual development accounts: A type of savings account that pays for education, business, house, etc. 299 There is enormous consensus that the current system doesn't work. 309 The challenge is figuring out how to move the system forward. 318 REP. VAN VLIET: Asks about the Iowa bill and federal waiver approval. 320 MR. GREENBURG: Comments that the Iowa bill has not yet passed, but there seems to be enormous consensus for the bill. Discussed federal waiver grants. 365 REP. FORD: Discusses general workfare programs that require all individuals on welfare to work. 377 MR. GREENBURG: Discusses Community Work Experience programs and the success of workfare type programs. Shift from the human capital emphasis to a stronger focus on education. 438 REP. FORD: Asks about the definition of education in the common work experience programs. 442 MR. GREENBURG: Discusses high school completion, education of teen parents, and allowing access to post secondary education.

TAPE 2, SIDE A

028 MR. GREENBURG: Greenburg continues. Explains education related to amount of benefits received.

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060 SEN. TIMMS: Interested in workfare statistics among different states. 066 MR. GREENBURG: Hard to get reliable statistics. 074 SEN. TIMMS: Is the program working in the states that are using? 075 MR. GREENBURG: In the 80's there were some experiments in workfare-like programs that have shown raised employment rates, but not an increase in earnings. 109 Workfare itself has only been tested once in West Virginia. In this test there was not much difference between the earnings of the control group and the test group. It is hard to tell because of the area of the test was rural and depressed at the time. 132 Greenburg will make his research summary on workfare available.

143 SEN TIMMS: Discusses the workfare issue further. 169 MR. GREENBURG: Workfare may be beneficial to those who have no work history. Most welfare individuals do have a work history, this is not a population that has never been exposed to work. 208 SEN. COOLEY: Discusses the increase of individuals receiving welfare from those in urban areas to those in smaller rural areas that are unable to support these individuals. No work opportunities in the rural areas. Puts a strain on the counties. 228 MR. GREENBURG: This has happened elsewhere. They are moving to areas where housing is cheaper, but job opportunities are limited. 240 Cooley and Greenburg discuss the topic further. 261 ART WILKINSON, LEGISLATIVE ANALYST: Interested in welfare waivers that other states are considering. 270 MR. GREENBURG: The most common is the 100 hour rule. Discusses this type of waiver. 334 REP. SHIELDS: Requested data on states that have dropped the 100 hour rule. 343 CARLA SPENS, AFS CONSUMER: Concerned about the 100 hour rule. 366 MR. GREENBURG: Discusses the \$30 and 113 continuation disregard. Discusses waivers. Discusses AFDC rules regarding self sufficiency efforts. 478 VICKY FIELDS, EMPLOYMENT DIVISION: Interested in the child care issue. State run child care programs. TAPE 1, SIDE B 042 MR. GREENBURG: Discusses childcare and welfare. - House Committee on Human Development Serviea February 9, 1993 - Page 5

059 BOB CASTAGNA, OREGON CATHOLIC CONFERENCE: Discusses 1) two year maximum eligibility mandate for cash assistance grant and, 2) individuals that are physically unable to work. Greenburg notes that these issues are being discussed. 099 REP. VAN VLIET: Discusses waivers, and job tracking. Health safety net. Issues that drive people to stay on welfare. 107 MR. GREENBURG: Discusses jobs programs that provide training and education.

136 REP. VAN VLIET: Discusses Oregon's Jobs' program that failed in the late 70's.

140 MR. GREENBURG: Greenburg discusses the issue further.

154 REP. VAN VLIET: Discusses medical aspect of welfare that compels families to stay on the system in order to take care of the children.

157 MR. GREENBURG: There is a program in place, currently. Discusses health care system.

181 CAROL STOBEIG, CASEWORKER FOR AFS: Asks about efforts on the federal level that focus on our education system. Community work and training program. 207 MR. GREENBURG: Greenburg discusses education and program ideas. 247 REP. DELL: What is the federal waiver process? 250 MR. GREENBURG: The process is constantly changing. The waiver process is not well defined on the national level. 293 CYNTHIA PHILLOPS, PORTLAND STATE UNIVERSITY STUDENT: Concerned with the two year minimum on assistance. Discusses higher education programs and short term training programs. 316 MR. GREENBURG: Discusses two year provision. Needs to be a focus on the outcome of the process. Discusses higher education programs. Discusses Putting People First plan. 355 REP. VAN VLIET: Adjourns the meeting at 6:26. Submitted by: Reveiued by: Bryan Boehringer Melanie Zermer Committee Clerk Administrator - These minu~ corlaitt materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of tne proceedings, please refer to the tapes. -