HOUSE COMMITTEE ON RULES AND REORGANIZATION

May 17, 1993 Hearing Room E 1:30 p.m. Tapes 58 - 59

MEMBERS PRESENT: Rep. John Watt, Chair Rep. Lonnie Roberts, Vice-Chair Rep. Avel Gordly Rep. Dave McTeague Rep. Eldon Johnson Rep. Fred Girod Rep. Delna Jones Rep. Cedric Hayden Rep. Michael Payne

VISITING MEMBER: Rep. John Schoon

STAFF PRESENT: Adrienne Sexton, Administrator Betina Rothauser, Coordinator

MEASURES CONSIDERED: HB 2495 - Relating to access of state motor vehicles.

HB 3655 - Relating to classification of appropriations bill.

WITNESSES: Cam Birnie, General Services, HB 2495 Jane Lesser, Oregon Student Lobby, HB 2495 Rep. John Schoon, HB 3655 Mike Marsh, Executive Dept., HB 3655 Mari Anne Gest, OPEU, HB 3655

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These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. [--- Unable To Translate Graphic ---]

TAPE 58, SIDE A

WORK SESSION ON HB 2495

029 CHAIR WATT: Calls meeting to order at 1:30pm.

031 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: Summarizes and explains bill with the -2 and -3 amendments.

122 CAM BIRNIE, GENERAL SERVICES: Proposes changes to the machine-engrossed amendments. Page 3, line 28: delete "passenger" and leave "state owned". Page 4, line 16: insertion of "state owned". Page 4, reinstate line 29

and 30.

170 REP. AVEL GORDLY: What about training for those operating state vehicles?

176 REP. MICHAEL PAYNE: Didn't address training aspect specifically.

180 WATT: Bill lists "officially sanctioned programs". We assume state board will take responsibility for training. Pg. 2, line 48 also talks about "operation standards". 204 BIRNIE: Page 2, line 50 can add "and training" after operation standards. 219 REP. DELNA JONES: Happy to see this language addition. REP. LONNIE ROBERTS: Talk about safety as in snow and ice, 183 correct? 226 BIRNIE: Yes. 236 JANE LESSER, OREGON STUDENT LOBBY: Explained safety standards now used. Any driver requires training. 250 MOTION: Rep. Roberts moves Page 2, line 50 "and training required" be added. Moves Page 3, line 28, delete "passenger" leave in "state owned". Moves Page 4, line 16 add "state owned". Moves that Page 4, lines 29 and 30 be left intact. 279 MOTION: Rep.Roberts moves -2 and -3 amendments. VOTE: In a ROLL CALL VOTE, all committee members voted AYE. 290 WATT: Closes work session on HB 2495. PUBLIC HEARING - HB 3655 REP. JOHN SCHOON: Testifies in favor of HB 3655. - Explains 299 bill. - E-Board can approve exceptions to this. - Should be "categories" rather than "classifications". - 1) Personnel Services. 2) Supplies and Services. 3) Capital outlays. 340 GIROD: Could you repeat three categories again? 350 SCHOON: Responds. 415 WATT: Are three three categories within agency budget or each program budget? 417 SCHOON: Can have three in each. 420 JONES: Have you worked with these type of budget categories? 422 SCHOON: Yes. Gives examples. 435 ROBERTS: Budget will be allotted by intent of legislature? Why a need for an emergency clause? 450 SCHOON: Yes. So it can begin at the next biennium. Continues testimony.

TAPE 59, SIDE A

032 WATT: Would categories rectify budget problems?

040 SCHOON: Yes. Would provide for public's confidence.

050 WATT: Will this draw opposition from people who don't want public to know how money is spent?

055 SCHOON: Responds.

067 MCTEAGUE: Do you have examples to justify this proposal?

067 SCHOON: The 4,000 job thing is one. Don't know how money was spent.

- Step increases for employees not listed in the budget.

086 WATT: Could we specify language of unfilled FTE's?

089 SCHOON: Responds.

109 WATT: Is this to make appropriations and agencies more accountable?

107 SCHOON: Yes. Not meant to control bargaining, salaries, etc.

125 MCTEAGUE: Would you define categories in program?

132 SCHOON: Yes.

136 MCTEAGUE: Questions small vs. large units. Gives example. -Wants flexibility of merit increases.

160 SCHOON: Can still do that, but must stay within limited budget.

170 MIKE MARSH, EXECUTIVE DEPT.: Presents testimony on HB 3655. -Wants to hold agencies accountable for results. - Wants flexibility.

212 WATT: Don't we need more order (ie. time frame, supplies needed, etc)?

222 MARSH: Responds. Want local, state and federal govt. to follow a more flexible procedure.

256 GIROD: Where do we get long term cost containments?

260 MARSH: Responds.

282 GIROD: What about feasibility?

287 MARSH: If not successful, we'll look at another approach.

280 GIROD: If it's an essential service, how can it be another program?

292 MARSH: Responds.

296 GIROD: There are some programs that can't be changed, such as public education.

304 MARSH: Responds.

320 GIROD: We're trying to give you some bite to go with the bark.

327 MARSH: Responds.

342 WATT: Is this included in the plan for the Govt. Efficiencies Act.?

342 MARSH: Alludes to it.

352 GIROD: Why do we have trouble with cost containment?

360 MARSH: Responds.

382 REP. DAVE MCTEAGUE: Speaks on Consensus Amendment. How is this bill different?

391 MARSH: Explains differences.

407 MCTEAGUE: There is a downside to Executive Dept.'s allotment authority.

426 WATT: Speaks on the frustrations with the budgeting process.

TAPE 58, SIDE B

034 MARSH: Wants budget as fiscal plan, without dictation.

041 WATT: Comments on state hiring and performance measures.

049 MARSH: Wants pay-for-performance.

060 JONES: Managers have flexibility, but also guidelines. How much management assistance is provided?

072 MARSH: Responds. 086 MCTEAGUE: Comments on bill. Instead of categories, what if agency had to report overexpenditures to Executive Dept. for approval?

115 MARSH: They do require clearance from Executive Dept. now.

123 MCTEAGUE: Would like to see case histories and specific examples.

139 HAYDEN: Isn't the tendency to provide ever increasing amounts of cash to run programs, instead of coming to specific cost containment

measures?

145 MARSH: Efficiency Act will allow for the right agency incentives.

170 GIROD: Given inflation rate and population growth, why are we failing?

177 MARSH: Responds.

202 WATT: Will you bring a visual plan to the next meeting? We

need to answer to constituents and be accountable.

239 MARI ANNE GEST, OPEU: Testifies in opposition to HB 3655. (EXHIBIT A) 287 WATT: This bill doesn't solve a problem; it's a visionary bill. 294 GIROD: Given inflation rate and growth problem, why failing? 300 GEST: Responds. 318 GIROD: Have you seen decentralization first-hand? 323 GEST: Responds. 336 SCHOON: Regarding EXHIBIT A -- government can't go broke and has no incentive to spend less. 359 HAYDEN: Is performance outcome contingent on funds available? 345 SCHOON: Responds. 367 WATT: Adjourns meeting at 3:05pm.

Submitted by:

Reviewed by:

Betina Rothauser Adrienne Sexton Coordinator

EXHIBIT LOG:

A - Testimony on HB 3655 - Mari Anne Gest - 4 pages