

HOUSE COMMITTEE ON RULES AND REORGANIZATION

June 11, 1993      Hearing Room E 1:30 p.m.      Tapes 81 - 83

MEMBERS PRESENT:    Rep. John Watt, Chair Rep. Lonnie Roberts, Vice-Chair  
Rep. Dave McTeague Rep. Cedric Hayden Rep. Eldon Johnson Rep. Avel  
Gordly Rep. Delna Jones

MEMBER EXCUSED:    Rep. Michael Payne Rep. Fred Girod

STAFF PRESENT:      Adrienne Sexton, Committee Administrator Bryan  
Boehringer, Committee Clerk

MEASURES CONSIDERED: SCR 5 - In memoriam: Multnomah County  
Sheriff's office reservists Sergeant Scott Collins and Deputy Mark

Whitehead. SJM 1 - Memorializes President and Congress  
to Support Commonwealth status for Guam. HB 3658 - Relating to economic  
development; declaring an emergency. SB 349-B - Relating to children  
impact statements;

appropriating money.

[--- Unable To Translate Graphic ---]

These minutes contain materials which paraphrase and/or summarize  
statements made during this session. Only text enclosed in  
quotation marks report a speaker's exact words. For complete contents  
of the proceedings, please refer to the tapes. [--- Unable To Translate  
Graphic ---]

TAPE 81, SIDE A

005    CHAIR WATT:    Calls the meeting to order at 1:45 p.m.

PUBLIC HEARING ON SCR 5 Witnesses:    Sen. John Lim, District 11 Rep.  
Sharon Wylie, District 22

006    ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: SCR 5 recognizes and  
honors the work of Multnomah County Sheriff's Office reservists, Scott  
Collins, 34, and Mark Whitehead, 26, and calls for continued efforts  
to rid

Oregon of drunk drivers .

024    SEN. JOHN LIM, DISTRICT 11: Submits and reviews testimony in  
support of SCR 5.    (EXHIBIT A)

047    REP. SHARON WYLIE, DISTRICT 22: Testifies in support of SCR 5.

WORK SESSION ON SCR 5

063    MOTION:    REP. ROBERTS: Moves SCR 5 to the Floor with a DO  
PASS recommendation.

VOTE: 5-0 Motion passes AYE: Gordly, Johnson, McTeague, Roberts, Watt  
NO: None EXCUSED: Girod, Hayden, Jones, Payne

REP. ROBERTS will lead discussion on the Floor.

PUBLIC HEARING ON SJM1 Witnesses: Sen. Jeannette Hamby, District 5

072 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: SJM1 urges Congress and the President to support passage of the Commonwealth Act of Guam.

084 REP. ROBERTS: Discusses the importance of the issue.

091 SEN. JEANNETTE HAMBY, DISTRICT 5: Testifies in support of SJM1.

108 REP. ROBERTS: Discusses the scope of the memoriam and the support of other state's legislatures.

114 SEN. HAMBY: Discusses the support of the Guam legislators.

WORK SESSION ON SJM1

MOTION: REP. ROBERTS: Moves SJM1 to the Floor with a DO PASS recommendation.

VOTE: 5-0 Motion passes AYE: Gordly, Johnson, McTeague, Roberts, Watt  
NO: None EXCUSED: Girod, Hayden, Jones, Payne

REP. HAYDEN will lead discussion on the Floor.

WORK SESSION ON HB 3658

129 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: Brings the committee up to date on past work sessions. Discusses the different amendments.

162 REP. ROBERTS: Asks if the bill will need to be sent to the Appropriations Committee.

164 CHAIR WATT: Discusses the fiscal. 174 CHAR WHITE, REP. CALOURI'S OFFICE: Explains that the task force expected some additional expenses, but the task force has been unable to review the current fiscal.

185 KEN ROCCO, LEGISLATIVE FISCAL: The numbers were provided by OEDD. Explains the problem with determining the net impact.

215 REP. ROBERTS: Asks for some justification on the personal services expenditure in the fiscal.

222 ROCCO: Explains the per diam.

237 REP. ROBERTS: Asks about the decisions on the contracts for investigative studies.

252 REP. GENE DERFLER, DISTRICT 31: Questions the reasoning behind the FTE's to strengthen the commission.

263 REP. TED CALOURI, DISTRICT 7: Discusses the agency's funding request. Explains that the problem could be addressed in the Appropriations

Committee.

276 REP. LEE BEYER, DISTRICT 42: Explains that the department has adequate staffing already, and this increased fiscal is unnecessary.

306 REP. CHUCK NORRIS, DISTRICT 57: Discusses concerns with the possible elimination of the Public Ports Division.

320 CHAIR WATT: Clarifies the changes in the bill to accommodate the Ports Division.

334 REP. NORRIS: Discusses the importance of the Ports Division to Oregon's economic development.

351 CHAIR WATT: Discusses concerns with the actions of OEDD.

368 CARLENE JACKSON, ECONOMIC DEVELOPMENT DIVISION: Explains the increased staffing for a commission this size. Discusses the increased Fiscal.

408 REP. ROBERTS: Asks if the figure was biennium.

411 JACKSON: Yes, that was a biennium figure. Explains the amount on the Fiscal. Explains the work needed to operate and staff the current

advisory committee.

TAPE 82, SIDE A

034 JACKSON: Continues with testimony. Apologizes for the late presentation of the Fiscal.

052 REP. ROBERTS: Asks if these figures are reflected in the Governor's budget.

054 JACKSON: Explains that these figures are not represented in the budget. Discusses the increased costs needed for travel, consulting, and

staffing of the Commission.

076 CHAIR WATT: Explains the fiscal and the Appropriations process. Asks about the housekeeping amendments from the Department of Justice.

091 WENDY ROBINSON, DEPARTMENT OF JUSTICE: Discusses the changes to accommodate the bill passed in 1989. There are no substantive changes,

the changes are all housekeeping.

120 CHAIR WATT: Discusses the -5 amendments.

133 REP. GORDLY: Asks about the need to send it to appropriations.

136 CHAIR WATT: Explains that this bill is over the guideline fiscal amount that was established by the legislature. This requires the bill to

automatically be sent to the Appropriations Committee.

144 REP. D. JONES: Asks about the Task Force's response to the Fiscal impact.

156 REP. BEYER: Explains that the Task Force was under the assumption that the Economic Development Commission could operate with existing funds.

168 WHITE: Discusses the substantive changes and the housekeeping changes in the amendments.

180 CHAIR WATT: Discusses the letter received from the Economic Development Division. Discusses the Division's concerns with the bill and the

amendments. Discusses the options before the Committee.

201 REP. ROBERTS: Asks about the commission's volunteer involvement.

204 REP. BEYER: Explains the rationale behind hiring the director of the Economic Development Commission.

218 CHAIR WATT: Recesses the meeting for 5 minutes at 2:28 p.m.

219 CHAIR WATT: Reconvenes the meeting at 2:33 p.m.

221 SEXTON: Explains that the staff measure summary is intended to reflect the -5 amendments. The -5 amendments have been changed, and the numbers are no longer the same.

262 WHITE: Explains section three that creates the Economic Development Commission. Discusses the appointment of the Director, and the

reorganization plan.

282 REP. ROBERTS: Discusses EDD's recommendation of having the Governor appoint the Commission and the Director.

291 REP. BEYER: Explains the rationale on the appointment process.

304 REP. GORDLY: Discusses partisan problems in the makeup of the board.

325 REP. BEYER: Discusses concerns with the political makeup of the board.

341 REP. D. JONES: Explains the safeguards in the composition of the board.

351 CHAIR WATT: Discusses concerns with partisan control in the appointment of commission members.

361 REP. HAYDEN: Discusses the candidates that register Independent to avoid these types of problems.

374 REP. MCTEAGUE: Discusses other commission's appointment processes.

405 WHITE: Discusses amendments developing the state's economic development program, and sections concerning the oversight in the different

departments.

458 REP. D. JONES: Discusses the relationships to Oregon Bench Marks.

478 WHITE: Discusses the divisions in the Economic Development Commissions.

TAPE 81, SIDE B

044 WHITE: Continues with testimony. Explains the director's salary and authority.

059 REP. ROBERTS: Discusses the separation between the director and the commission.

067 WHITE: Discusses the reception of gifts and the application process for federal grants. Discusses geographic distribution and political parties as determinants in selecting division heads.

102 MOTION: REP. HAYDEN: Moves to amend page 3, line 24, by adding the words "at least" after the word "and".

110 WHITE: Asks Rep. Hayden if his amendment is referring to the geographical regions of the state.

120 VOTE: CHAIR WATT: Hearing no objection, the amendment is adopted. Rep. Girod, Rep. Gordly, and Rep. Payne are excused.

125 REP. D. JONES: Discusses concerns with the divisions relationship to the Oregon benchmarks.

138 CHAIR WATT: Discusses HB 3422 and SB 1130 and their relation to the benchmarks in other bills.

146 SEXTON: Refers to benchmarks and guidelines in all agency bills.

156 REP. D. JONES: Explains that the benchmarks should be referred to in the body of the bill.

165 WHITE: Explains that the language could be added in Section 8 beneath lines 16-18 to reflect the progress toward achievement of Oregon

benchmarks.

178 REP. HAYDEN: Discusses concerns with the Oregon Benchmarks.

187 MOTION: REP. D. JONES: Moves to amend between lines 15 and 16 by adding a new Sub (c) to include "progress toward achievement of the

Oregon Benchmarks."

VOTE: CHAIR WATT: Hearing no objection, the amendment is adopted.

Rep. Girod, Rep. Gordly, and Rep. Payne are excused.

204 WHITE: Continues with explanation of the bill. Discusses the shift of responsibility in Section 16.

214 MCTEAGUE: Asks about program direction. Discusses concerns with the lack of commitment to Legislative direction in the past few years.

245 REP. BEYER: Explains that the program will operate according to the intended language.

256 REP. MCTEAGUE: Comments on the micromanaging that is in the statutes.

272 REP. DERFLER: Explains that the legislature has rule over the statutes, and can direct the policy commission in any direction that they choose

to do.

295 REP. HAYDEN: Asks if the goal is to set up a commission that will strengthen the agency or the administration of commission.

305 REP. DERFLER: Explains the need for stability in the agency in order to foster economic development.

325 WHITE: Discusses section 17. This section authorizes the Commission to adopt rules for Commission duties, functions, and powers.

343 REP. MCTEAGUE: Asks who has the oversight role.

353 REP. BEYER: Explains that this is a function that occurs in other commissions.

366 REP. ROBERTS: Explains that the key to this organization is the commission serving the Governor.

379 WHITE: Explains section 20. Discusses the intent to give the Division the authority to reorganize.

402 REP. ROBERTS: Asks about the tourism amendment.

420 WHITE: Discusses the deletion of provisions relating to the tourism division.

460 REP. HAYDEN: Asks if it is the Chair's intention to vote this bill out today.

461 CHAIR WATT: Explains that it is his intention to vote this bill out today.

471 REP. HAYDEN: Discusses concerns with the displaced timber workers.

MOTION: REP. HAYDEN: Moves to amend section 17, line 9, by inserting the words "displaced timber workers," after the word "by".

TAPE 82, SIDE B

036 REP. D. JONES: Asks about balancing the displaced timber workers with other issues. Asks if the issues on page 13 are currently in statute in another place, or are they newly developed language.

044 ROBINSON: Explains that the language is just transferred from an existing EDD statute that has been repealed.

048 REP. D. JONES: Explains that this language has already been adopted by the legislature.

063 REP. DERFLER: Discusses the scope of displaced workers.

070 REP. HAYDEN: Explains that he still wants his language in the bill.

079 REP. D. JONES: Objects to the amendment.

085 REP. JOHNSON: Suggests omitting the word timber.

092 CHAIR WATT: Discusses the use of the term structurally unemployed. Discusses a contradiction of terms.

100 REP. HAYDEN: Explains that the timber workers are the most sensitive group in rural Oregon.

112 REP. MCTEAGUE: Suggests adding the words "; and those located in timber dependent communities", after the word "groups".

116 CHAIR WATT: Discusses the language in line two, that already covers that section.

VOTE: 3-3 Motion fails AYE: Hayden, McTeague, Roberts NO: Johnson, Jones, Watt EXCUSED: Girod, Gordly, Payne

134 WHITE: Discusses language clarifications.

MOTION: CHAIR WATT: Moves to amend the bill by restoring the deleted language suggested by Ms. White.

VOTE: CHAIR WATT: Hearing no objection, the amendment is adopted.

151 WHITE: Discusses the projects eligible for funding.

171 REP. ROBERTS: Asks about the bonding limitations in section 31.

175 ROBINSON: Explains that it is \$20 million in outstanding principle total. 183 WHITE: Discusses the -4 amendments. Discusses the deletion of the transfer of the Workforce Council.

190 CHAIR WATT: Discusses the Workforce Quality Council as a policy making body, rather than an administrative body.

200 MCTEAGUE: Asks for clarification between the Workforce Quality Council and the Economic Development Commission.

217 WHITE: Discusses the ports division section.

224 MOTION: REP. ROBERTS: Moves to amend page 38, line 6, by

deleting the period after the word "department", and add the words,  
"related

to ports."

VOTE: CHAIR WATT: Hearing no objection, the amendment is adopted.

Rep. Girod, Rep. Gordly, Rep. Hayden, and Rep. Payne are excused.

249 CHAIR WATT: Explains that the bill does not need to be sent to fiscal. The expense will be absorbed by the budget, and EDD will have to justify this expense in their budget hearing.

269 MOTION: REP. ROBERTS: Moves to ADOPT the HB 3658, DEPARTMENT OF JUSTICE amendments.

VOTE: CHAIR WATT: Hearing no objection, the amendment is adopted.

Rep. Girod, Rep. Gordly, Rep. Hayden, and Rep. Payne.

276 MOTION: REP. ROBERTS: Moves to ADOPT the 3658-5 amendments.

282 REP. MCTEAGUE: Discusses concerns with the Commission appointed directors.

311 REP. D. JONES: Explains that she would like the completed bill to be reviewed by the staff before the bill is dropped at the desk.

340 REP. GORDLY: Discusses the process of working out the details on this bill.

355 REP. JOHNSON: Discusses the management structure.

369 REP. DERFLER: Discusses the Governor's authority in the new program.

VOTE: 6-0 Motion passes AYES: Gordly, Johnson, Jones, McTeague, Roberts, Watt NO: None EXCUSED: Girod, Hayden, Payne

MOTION: REP. ROBERTS: Moves HB 3658 to the Floor with a DO PASS recommendation.

VOTE: 6-0 Motion passes AYE: Gordly, Johnson, Jones, McTeague, Roberts, Watt NO: None EXCUSED: Girod, Hayden, Payne

The members of the task force will lead discussion on the Floor.

PUBLIC HEARING ON SB 349-B Witnesses: Larry Griffith, Mayor of Baker City Carol Metzler, Children First William Weismann, Children First Jim Dyer, Foster Parents Association Don Ballinger, United Way

418 SEXTON: SB 349 B establishes program for creation of impact statements on: 1) Governor's budget; 2) all measures introduced in the Legislative Assembly if determined by leadership that the measure substantially

affects children or achieving urgent and core benchmarks relating to children and families; and 3) measures from state agencies relating to



reorganization of the departments of Education and Human Resources or their divisions. There is a referral to Appropriations.

TAPE 83, SIDE A

031 LARRY GRIFFITH, MAYOR, BAKER CITY: Submits and reviews testimony in support of SB 349 B. (EXHIBIT B)

102 CAROL METZLER, CHILDREN FIRST: Submits and reviews testimony in support of SB 349 B. (EXHIBIT C)

243 WILLIAM WEISMANN, CHILDREN FIRST: Submits and reviews testimony in support of SB 349 B. (EXHIBIT D)

308 REP. JOHNSON: Asks about the Legislative Fiscal office in an advocacy position.

327 WEISMANN: Explains that the position would still be objective in their positions.

357 CHAIR WATT: Discusses the legislative fiscal office's general fund costs. Asks about support from the legislative Fiscal office.

388 JIM DYER, FOSTER PARENTS ASSOCIATION: Testifies in support of SB 349 B.

453 DON BALLINGER, UNITED WAY: Submits and reviews testimony in support of SB 349 B. (EXHIBIT E)

TAPE 83, SIDE B

001 BALLINGER: Continues with testimony.

004 CHAIR WATT: Adjourns the meeting at 4:08 p.m.

Submitted by: Reviewed by:

Bryan Boehringer  
Committee Administrator

Adrienne Sexton Committee Clerk

EXHIBIT LOG:

A - Testimony on SCR 5 - Sen. John Lim - 1 page B - Testimony on SB 349 - Larry Griffith - 3 pages C - Testimony on SB 349 - Carol Metzler - 3 pages D - Testimony on SB 349 - William Weismann - 2 pages E - Testimony on SB 349 - Don Ballinger - 3 pages F - Amendments to HB 3658 - Robinson - 3 pages G - Amendments to HB 3658 - Legislative Counsel - 47 pages H - Amendments to HB 3658 - William Scott - 2 pages I - Testimony on SB 349 - Larry Griffith - 1 page