HOUSE COMMITTEE ON RULES AND REORGANIZATION

June 28, 1993 Hearing Room E 1:30 p.m. Tapes 99 - 100

MEMBERS PRESENT: Rep. John Watt, Chair Rep. Lonnie Roberts, Vice-Chair Rep. Dave McTeague Rep. Cedric Hayden Rep. Michael Payne Rep. Eldon Johnson Rep. Fred Girod Rep. Avel Gordly Rep. Delna Jones

STAFF PRESENT: Adrienne Sexton, Committee Administrator Bryan Boehringer, Committee Clerk

MEASURES CONSIDERED: SB 146 A - Relating to the Executive Department. SB 161 - Relating to the Oregon 1998 Games Commission. SB 152 - Relating to public need for certain state

agencies. SB 127 B - Relating to certain state agencies. SB 171 B - Relating to the Executive Department;

declaring an emergency. SB 159 A - Relating to the Oregon Government Ethics

Commission.

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These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. [--- Unable To Translate Graphic ---]

TAPE 99, SIDE A

004 CHAIR WATT: Calls the meeting to order at 1:42 p.m.

PUBLIC HEARING ON SB 146 Witnesses: Dan Simmons, Executive Department Dick Townsend, League of Oregon Cities

007 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: SB 146 abolishes the Intergovernmental Coordination Division of the Executive Department, a

division responsible for assisting state agencies and local governments in making applications for federal aid.

015 DAN SIMMONS, EXECUTIVE DEPARTMENT: Testifies in support of SB 146. Discusses the reasoning behind abolishing the Division.

036 REP. D. JONES: Discusses the Senate votes. Asks about the reason for the No votes.

043 SIMMONS: Explains the confusion that resulted in the nine no votes.

056 REP. GIROD: Discusses the financial impact. Asks about the

actual savings. 061 SIMMONS: Explains that the savings comes from eliminated staff positions. 070 DICK TOWNSEND, LEAGUE OF OREGON CITIES: Testifies in support of SB 146 . WORK SESSION ON SB 146 085 MOTION: REP. D. JONES: Moves SB 146 A to the Floor with a DO PASS recommendation. VOTE: 8-0 Motion passes AYE: Girod, Gordly, Johnson, Jones, McTeague, Payne, Roberts, Watt NO: None EXCUSED: Hayden REP. GIROD will lead discussion on the Floor. PUBLIC HEARING ON SB 161 Witnesses: Doris Penwell, Oregon Economic Development Division 096 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: SB 161 abolishes the Oregon 1998 Games Commission. 105 DORIS PENWELL, OREGON ECONOMIC DEVELOPMENT DIVISION: Testifies in support of SB 161. CHAIR WATT: Asks about the amount of monies left in the account. 131 PENWELL: Explains that there was never any money in the account. 132 132 REP. ROBERTS: Asks why the Commission waited so long to request abolition. 134 PENWELL: Explains that there was not a thorough study available on the work of the different commissions. WORK SESSION ON SB 161 145 MOTION: REP. ROBERTS: Moves SB 161 to the Floor with a DO PASS recommendation. VOTE: 8-0 Motion passes (The vote was reconsidered on page ) AYE: Girod, Gordly, Johnson, Jones, McTeague, Payne, Roberts, Watt NO: None EXCUSED: Hayden

REP. PAYNE will lead discussion on the Floor. PUBLIC HEARING ON SB 152 Witnesses: Mike Marsh, Executive Department

156 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: SB 152 repeals requirement for periodic legislative review of certain state agencies. Submits

testimony. (EXHIBIT A)

185 MIKE MARSH, EXECUTIVE DEPARTMENT: Testifies in support of SB 152.

220 REP. ROBERTS: Asks if the bill is cutting out the legislative overview over the agencies.

222 MARSH: Discusses the Legislature's involvement.

227 REP. ROBERTS: Discusses concerns with the lack of control over the agencies.

242 MARSH: Explains that most of the agencies will not change their budgetary relationship with the state. Discusses the semi-independent

status.

256 REP. ROBERTS: Asks about notification to the legislature.

258 MARSH: Explains that legislative approval is needed.

261 REP. PAYNE: Asks if the agencies are being shifted to the Executive Department.

266 MARSH: Explains that the Executive Department will be working with the Legislature on program review.

278 REP. D. JONES: Discusses review of the Executive Department's budget as a tool of agency review.

286 MARSH: Discusses the Department's accountability to the Legislature.

WORK SESSION ON SB 152

294 MOTION: REP. JONES: Moves SB 152 to the Floor with a DO PASS recommendation.

297 REP. D. JONES: Discusses the sunset review process.

309 REP. PAYNE: Discusses accountability of the agencies and urges opposition to the bill.

318 REP. D. JONES: Clarifies the sunset committee process.

321 CHAIR WATT: Discusses the oversight function of the substantive committees.

VOTE: 6-2 Motion passes AYE: Girod, Gordly, Johnson, Jones, Roberts, Watt NO: McTeague, Payne EXCUSED: Hayden

REP. JOHNSON will lead discussion on the Floor. PUBLIC HEARING ON SB 127 B Witnesses: Carole Morse, Executive Department Margie Lowe, Executive Department Cam Braly, Workforce Quality Council

347 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: SB 127 B abolishes twenty-four entities, primarily of an advisory capacity. The measure as introduced included 15 other agencies.

378 CAROLE MORSE, EXECUTIVE DEPARTMENT: Submits and reviews testimony in support of SB 127 B. (EXHIBIT B)

440 CHAIR WATT: Asks about the agencies that were retained in the bill by the Senate.

448 MORSE: Explains the testimony.

458 MARGIE LOWE, EXECUTIVE DEPARTMENT: Submits and reviews testimony in support of SB 127 B. (EXHIBIT C)

480 CHAIR WATT: Asks about the process of determining which agencies would be retained.

484 LOWE: Explains that most of the testimony came from the agencies themselves.

493 REP. D. JONES: Asks about the status of the agencies discussed in the testimony. (EXHIBIT C).

TAPE 100, SIDE A

032 LOWE: Explains that the list is the initial list of agencies in the bill. Notations explain if the agency was deleted, and at whose

request.

038 REP. D. JONES: Asks about the rationale of keeping some of the boards and agencies.

044 LOWE: Explains the process of evaluating the need for the boards and agencies.

059 REP. PAYNE: Asks about the Games Commission that was just abolished.

063 LOWE: Explains the problem.

070 REP. ROBERTS: Asks about the determination of prescription drug sales.

073 LOWE: Explains that the broad classifications are determined by the Legislature, but the specific kinds of drugs are determined by the

professionals.

081 REP. ROBERTS: Asks if the Committee will be addressing the -6 amendments.

084 MORSE: Explains that they are just dealing with the B-Engrossed version of SB 127.

098 REP. GIROD: Asks about the rationale for including some of these advisory committees. Asks about the payment of mileage and per diam.

Asks about the savings involved in closing some of these committees.

109 MORSE: Explains that the savings are not gigantic. This is streamlining the governmental process. Some positions are paid and others are not.

126 REP. MCTEAGUE: Asks about the State Speed Control Board. Suggests a proposal to allow the local counties to set their own speeds.

142 LOWE: Explains that those changes would go beyond the scope of the bill.

160 REP. MCTEAGUE: Discusses the need to keep some of these commissions.

166 CHAIR WATT: Discusses the use of commissions.

187 REP. D. JONES: Asks for clarification in the deletions of the commissions.

190 LOWE: Explains the distribution of authority.

195 REP. D. JONES: Discusses the need to look at each department individually.

211 CHAIR WATT: Asks about the opinion of restoring the deleted provisions.

215 MORSE: Explains that they would have no problems with restoring the complete bill.

222 REP. MCTEAGUE: Asks about the Wage and Hour Commission.

226 MORSE: Explains that the testimony portrayed the Commission as a "rubber stamp" for decisions made by the staff.

243 REP. D. JONES: Asks about any prohibitions against ad hoc or advisory committees.

252 MORSE: Explains that there would not be any prohibitions in the bill.

269 REP. GORDLY: Asks about the radioactive transport committee. Asks about other forums for discussion of these issues.

280 MORSE: Explains the other arenas available for addressing these concerns.

303 CAM BRALY, WORKFORCE QUALITY COUNCIL: Explains that she was going to speak on behalf of the amendments that Rep. Roberts was going to

propose.

WORK SESSION ON SB 127

MOTION: REP. PAYNE: Moves to ADOPT the RESTORATION OF THE DELETED

LANGUAGE amendment.

333 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: Discusses options for restoring the bill.

359 REP. PAYNE: Discusses possible reconsideration of SB 161.

385  $\,$  LOWE: Discusses some groups that were scheduled for abolition in error.

423 CHAIR WATT: Explains the options available to the committee.

VOTE: 8-0 Motion passes AYES: Girod, Gordly, Johnson, Jones, McTeague, Payne, Roberts,

Watt NO: None EXCUSED: Hayden

452 MOTION: REP. D. JONES: Moves to ADOPT the DELETION OF SECTIONS REQUESTED BY THE GOVERNOR amendments.

VOTE: CHAIR WATT: Hearing no objection, the amendments are ADOPTED.

MOTION: REP. ROBERTS: Moves to ADOPT the SB 161A-6 amendments.

475 ROGER BASSETT, COMMUNITY COLLEGE SERVICES: Explains that the amendments would abolish the Office of Educational Policy and Planning. (EXHIBIT

D)

TAPE 99, SIDE B

046 REP. GORDLY: Asks about copies of the amendment.

049 REP. D. JONES: Asks why this issue is being addressed here, when it is already currently being discussed in another committee.

051 BASSETT: Explains that the bill has not been scheduled in another committee.

066 CHAIR WATT: Explains the options before the committee.

077 BASSETT: Explains that they do not wish to interrupt the progress of SB 127.

VOTE: 5-4 Motion FAILS AYES: Girod, Hayden, Johnson, Roberts NO: Gordly, Jones, McTeague, Payne, Watt

097 MOTION: REP. PAYNE: Moves SB 127 B, AS AMENDED, to the Floor with a DO PASS recommendation.

VOTE: 8-1 Motion passes AYE: Girod, Gordly, Hayden, Johnson, Jones, McTeague, Payne,

Watt NO: Roberts

REP. PAYNE will lead discussion on the Floor.

RECONSIDERATION OF SB 161

109 MOTION: REP. D. JONES: Moves to RECONSIDER the vote by which SB 161 was passed to the Floor with a DO PASS recommendation.

VOTE: 9-0 Motion passes AYE: Girod, Gordly, Hayden, Johnson, Jones,

McTeague, Payne,

Roberts, Watt NO: None

PUBLIC HEARING ON SB 171 B Witnesses: Dan Simmons, Executive Department

124 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: Explains that SB 171 B creates a new department by abolishing the Department of General

Services and combining its authority with those of the Executive

Department and renames the entity the Department of Administrative

Services.

150 DAN SIMMONS, EXECUTIVE DEPARTMENT: Submits and reviews testimony in support of SB 171 B. (EXHIBIT E & F)

235 REP. PAYNE: Asks for clarification of the flow chart.

238 SIMMONS: Explains the new organization. Explains where the Northwest Power Planning Council and the Minority and Emerging Small Businesses

Program will be located.

254 CHAIR WATT: Discusses the merger and the physical locations of the agencies.

258 SIMMONS: Discusses the budgetary savings and the relocating of personnel.

276 CHAIR WATT: Asks if the budgets were anticipated.

278 SIMMONS: Explains that the budgets were anticipating the consolidation. Explains that the budgets are almost completely through the legislative process.

WORK SESSION ON 171

305 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: Explains the conflict amendments. (EXHIBIT G)

327 SIMMONS: Explains section 5 of SB 171. Discusses the assignment of the responsibility to determine fair market value of housing.

356 MOTION: REP. ROBERTS: Moves to ADOPT the SB 171-6 amendments.

359 REP. D. JONES: Asks about the status of HB 2104.

VOTE: 7-0 Motion passes AYES: Girod, Gordly, Hayden, Jones, Payne, Roberts, Watt NO: None EXCUSED: Johnson, McTeague

 $370\,$  MOTION: REP. ROBERTS: Moves SB  $171\,$  B, AS AMENDED, to the Floor with a DO PASS recommendation.

VOTE: 8-0 Motion passes AYE: Girod, Gordly, Hayden, Johnson, Jones,

Payne, Roberts,

Watt NO: None EXCUSED: McTeague

REP. WATT will lead discussion on the Floor.

389 CHAIR WATT: Recesses the meeting for 8 minutes at 3:02 p.m.

392 CHAIR WATT: Reconvenes the meeting at 3:15 p.m.

PUBLIC HEARING ON SB 159 A Witnesses: Bill Love, Health Housing Education and Cultural Facilities

Authority John DiLorenzo

395 CHAIR WATT: Explains the committees options.

415 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: Discusses the various amendments before the Committee. Discusses Mr. Love's amendments.

477 BILL LOVE, HEALTH HOUSING EDUCATION AND CULTURAL FACILITIES AUTHORITY: Testifies in support of his amendment. (EXHIBIT H)

TAPE 100, SIDE B

033 LOVE: Continues with testimony. Discusses connections with SB 9. Explains that the amendment clarifies the existing statute.

086 JOHN DILORENZO: Discusses the A-25 amendments that supersede the A-10, A-13, and A-14's. (EXHIBIT I) Discusses the amendments effect on the

investigative process.

131 REP. ROBERTS: Asks for clarification on the confidentiality of investigations.

136 DILORENZO: Explains the problems with confidentiality. Continues to explain the amendments.

173 CHAIR WATT: Adjourns the meeting at 3:30 p.m.

Submitted by:

Reviewed by:

Bryan Boehringer Adrienne Sexton Committee Clerk Committee Administrator

EXHIBIT LOG:

A - Testimony on SB 152 - staff - 6 pages B - Testimony on SB 127 Carole Morse - 1 page C - Testimony on SB 127 - Margie Lowe - 3 pages D
- Amendments to SB 127 - Legislative Counsel - 10 pages E - Testimony on SB 171 - Dan Simmons - 2 pages F - Testimony on SB 171 - Dan Simmons

- 1 page G - Amendments to SB 171 - Legislative Counsel - 1 page H - Testimony on SB 159 - William Love - 4 pages I - Amendments to SB 159 - Legislative Counsel - 6 pages J - Amendments to SB 159 - Legislative Counsel - 1 page K - Amendments to SB 159 - Legislative Counsel - 1 page L - Amendments to SB 159 - Sen. Kerans - 1 page M - Amendments to SB 159 - Art James - 1 page N - Testimony on SB 159 - Donald Dole - 6 pages