HOUSE COMMITTEE ON RULES AND REORGANIZATION

July 14, 1993 Hearing Room E 1:30 p.m. Tapes 117 - 118

MEMBERS PRESENT: Rep. John Watt, Chair Rep. Lonnie Roberts, Vice-Chair Rep. Dave McTeague Rep. Cedric Hayden Rep. Michael Payne Rep. Eldon Johnson Rep. Ray Baum Rep. Avel Gordly Rep. Patti Milne

STAFF PRESENT: Adrienne Sexton, Committee Administrator Bryan Boehringer, Committee Clerk

MEASURES CONSIDERED: SB 1015 A - Relating to the Oil Heat Commission; declaring an emergency. SB 1130 A - Relating to government productivity;

appropriating money.

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These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. [--- Unable To Translate Graphic ---]

TAPE 117, SIDE A

003 CHAIR WATT: Calls the meeting to order at 1:38 p.m.

WORK SESSION ON SB 1015 A

005 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: Explains the past work sessions on SB 1015 A. Explains the -7 conflict amendments. (EXHIBIT

A)

030 CHAIR WATT: Asks for assurances that the program will continue to serve the individuals that it was created to help.

035 BRIAN BOE, OREGON PETROLEUM MARKETERS ASSOCIATION: Testifies in support of SB 1015 A. Discusses the benefits of the bill.

044 CHAIR WATT: Asks if the Oil Heat Commission comes under the PUC.

045 BOE: Explains that the PUC doesn't regulate the prices of the Oil Heat Commission.

047 CHAIR WATT: Discusses the reasons for the lack of regulation.

 $052\ \mbox{BOE:}$ Discusses the relationship between the PUC and the Oil Heat Commission.

064 VICE-CHAIR ROBERTS: Asks about the public member of the

Commission.

067 BOE: Explains that the Senate wanted to have an independent member on the board.

072 CHAIR WATT: Asks about SB 171 and the effect of the amendment.

075 BOE: Asks about the amendment.

079 CHAIR WATT: Explains the amendment.

084 MOTION: REP. ROBERTS: Moves to ADOPT the SB 1015 A-7 amendments.

VOTE: 9-0 Motion passes AYES: Baum, Gordly, Hayden, Johnson, Milne, McTeague, Payne,

Roberts, Watt NO: None

092 MOTION: REP. ROBERTS: Moves SB 1015 A, AS AMENDED, to the Floor with a DO PASS recommendation.

VOTE: 9-0 Motion passes AYE: Baum, Gordly, Hayden, Johnson, Milne, McTeague, Payne,

Roberts, Watt NO: None

REP. MILNE will lead discussion on the Floor.

WORK SESSION ON SB 1130 A

106 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: Discusses the materials in the staff packet. (EXHIBIT B & C)

122 MIKE MARSH, EXECUTIVE DEPARTMENT: Explains the process of going through the bill. Section 1 adds the bill into statute. Section 2 deals with

savings in government programs.

141 CHAIR WATT: Asks how the savings and productivity will be determined.

144 MARSH: Explains that the Administrator of the program and the Executive Branch will make sure the savings don't diminish services.

150 CINDY BECKER, EXECUTIVE DEPARTMENT: Explains that the Agencies will have to verify the savings.

154 CHAIR WATT: Asks if this bill will be an additional workload for the Agencies.

158 BECKER: Discusses the workload and incentives to save.

165 CHAIR WATT: Asks about the distribution of savings amount.

166 MARSH: Explains that the 50 percent figure is negotiable. Explains that they did want some funds to revert back to the General Fund, but that it was also necessary to provide an incentive.

175 CHAIR WATT: Asks about the Committee's opinion of the 50/50 split of the savings.

178 VICE-CHAIR ROBERTS: Explains that he likes the 50/50 split.

181 REP. MCTEAGUE: Discusses the consensus amendment.

192 MARSH: Discusses savings of accrued funds in section 3. Section 4 is the allotment planning section.

214 CHAIR WATT: Asks about the fiscal benefit from the allotment planning.

218 MARSH: Explains that there will be approximately \$30,000 in savings.

223 CHAIR WATT: Asks about exempting existing agencies.

226 MARSH: Explains that the majority of the larger agencies would be exempted.

238 BECKER: Explains that the agencies expenditures will be reviewed periodically.

248 MARSH: Explains that section 5 deals with the Emergency Board.

261 MCTEAGUE: Asks about staffing shifts.

262 MARSH: Explains that this section does not deal with personnel. Continues with the testimony on the budget. Discusses the amendment.

277 ADRIENNE SEXTON, COMMITTEE ADMINISTRATOR: Explains that the amendment will be coming from Legislative Counsel soon.

285 MARSH: Discusses the impact on agency programs.

287 REP. JOHNSON: Asks about the potential for additional funds being requested.

296 MARSH: Explains that the shifts will be cleared through the Fiscal office. Continues with the testimony. Section 6 adds the plan to the

financial administration statutes. Section 7 deals with benchmarks and

performance measures.

310 CHAIR WATT: Asks about the consulting with the Secretary of the State.

313 MARSH: Discusses the audits of the agencies.

338 CHAIR WATT: Asks about the accountability of the agencies.

366 MARSH: Explains the consulting function of the Legislature and the Secretary of State. 376 BECKER: Explains the Executive Department's responsibilities. 383 CHAIR WATT: Asks about the report to the Legislature that shows the fulfilling of performance measurements.

403 MARSH: Discusses the interim report. Explains what would be included in the report.

435 BECKER: Discusses concerns with the employee bargaining section. Discusses the importance of involving all state employees in the

bargaining process.

463 CHAIR WATT: Discusses the union proposal.

483 BECKER: Discusses the use of work teams.

TAPE 118, SIDE A

036 VICE-CHAIR ROBERTS: Discusses the composition of the teams.

040 BECKER: Discusses the need to use employees.

043 VICE-CHAIR ROBERTS: Discusses the problem.

046 BECKER: Discusses concerns with people outside of the agency making major bargaining decisions.

049 REP. GORDLY: Discusses the intent of the language.

060 MARY ANN GEST, OREGON PUBLIC EMPLOYEES UNION: Explains the reason for the language. Discusses employees choosing leadership.

074 CHAIR WATT: Explains that the situation could work both ways.

077 GEST: Discusses the definition of a bargaining unit.

080 CHAIR WATT: Discusses the involvement of the locals.

084 GEST: Explains that the employees need to be comfortable with the process.

087 CHAIR WATT: Asks if the language were to remain in the bill and a provision was added for accountability, would the union share in the

accountability?

098 GEST: Explains the unions best interest.

102 CHAIR WATT: Asks about the responsibility the union will take.

109 GEST: Discusses collective bargaining issues.

113 REP. GORDLY: Discusses the selection of employees for participation.

121 BECKER: Discusses the issue of employee involvement.

128 REP. BAUM: Clarifies the language. Explains that the language

only applies to agency employees.

142 GEST: Explains the language.

149 CHAIR WATT: Discusses the need to involve employees that are selected by the employees themselves.

163 BECKER: The sentence is not necessary. Discusses the selection of employees.

166 CHAIR WATT: Discusses the options of selecting the employees.

172 BECKER: Clarifies the involvement of employees.

187 CHAIR WATT: Clarifies the question of selection.

208 REP. PAYNE: Explains that the representatives are being picked by the Governor and that is undemocratic.

217 BECKER: Discusses the involvement of employees.

228 REP. PAYNE: Asks if the employees can pick who they want involved.

240 CHAIR WATT: Asks about the accountability of the employees in formulating the performance measures.

251 BECKER: Discusses the creation of performance measures.

260 CHAIR WATT: Asks Rep. Payne about the responsibility of the individuals involved.

268 REP. PAYNE: Suggests awarding bonuses, rather than cutting benefits.

277 VICE-CHAIR ROBERTS: Discusses the practices of private industry.

289 CHAIR WATT: Asks how ODOT handled this situation.

292 MARSH: Explains the process at ODOT.

306 GEST: Discusses unfair labor practices and the process at ODOT.

326 MARSH: Clarifies the situation at ODOT.

338 CHAIR WATT: Discusses the creation of an equitable system.

350 REP. GORDLY: Discusses the need for including all employees and parties involved.

376 CHAIR WATT: Discusses the creation of two classes of employees 384 REP. GORDLY: Discusses the representation of employees.

390 REP. MCTEAGUE: Discusses the issue of workplace Democracy. Suggests an amendment to eliminate the two classes.

409 REP. MILNE: Discusses the definition of the groups. Discusses the divisiveness between the groups.

417 CHAIR WATT: Discusses the problem with singling out groups.

456 REP. PAYNE: Suggests an amendment that eliminates the classes and simply refers to the employees as a whole. 461 CHAIR WATT: Asks Rep. Payne to outline the language and to bring that amendment back to the Committee. 465 MARSH: Continues with the explanation of the bill. Section 8 deals with the budget making policy. Discusses the return on investment analysis. TAPE 117, SIDE B 045 MARSH: Continues with the explanation of the bill. Discusses long term goals. CHAIR WATT: Asks about acquiring accountability at all meeting 049 levels. 051 MARSH: Explains the expectations at the top. 067 CHAIR WATT: Asks about accountability on programs that are not that successful. 074 MARSH: Discusses the elimination of programs. CHAIR WATT: Asks about problems in personnel. 084 086 MARSH: Discusses the program performance issue. Employee tracking will be separate. CHAIR WATT: Discusses problems with information systems. 108 119 BECKER: Discusses reprimand for ethical issues. Discusses the use of performance measures as a communication tool. 137 MARSH: Discusses Federal Grants in section 9. 156 CHAIR WATT: Asks if there were problems on the Senate side. 159 BECKER: Explains that there were no problems. 167 CHAIR WATT: Asks about the Senate no votes. 169 MARSH: Explains that those sections have not yet been covered. Discusses problems with the allotment planning section. 180 REP. GORDLY: Asks about the commitment in the bill to diverse workforce. 194 BECKER: Explains that there is nothing specific in the bill. The performance measures will address the diversity problem.

REP. MCTEAGUE: Discusses the problems with the management.

202 MARSH: Discusses diversity climate.

215 CHAIR WATT: Adjourns the meeting.

433

Submitted by: Reviewed by:

Bryan Boehringer Committee Administrator Adrienne Sexton Committee Clerk

EXHIBIT LOG:

A - Amendments to SB 1015 A - Legislative Counsel - 2 pages B - Testimony on SB 1130 A - staff - 2 pages C - Testimony on SB 1130 A staff - 13 pages