# SENATE COMMITTEE ON JUDICIARY

February 10, 1993 Hearing Room C 1:00 p.m. Tapes 21-23

MEMBERS PRESENT: Sen. Dick Springer, Chair

Sen. Neil Bryant
Sen. Jeannette Hamby
Sen. Bob Shoemaker
Sen. Catherine Webber

MEMBERS EXCUSED: Sen. Grattan Kerans

STAFF PRESENT: Bill Taylor, Committee Counsel

Kirk Bailey, Committee Clerk

ISSUES DISCUSSED: Public Hearing

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These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes.

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TAPE 21, SIDE A

003 CHAIR SPRINGER: Opens the hearing at  $1:00\,\mathrm{pm}$ . Offers introductory

comments due to high attendance by public.

 ${\tt SB~334:}$  Adds person in possession of firearm or other dangerous weapon within

school zone to category of persons subject to prosecution.

## WITNESSES:

NIKKI SQUIRE, SUPERINTENDENT, HILLSB ORO UNION HIGH SCHOOL DISTRICT TED FARO, BANKS SCHOOL DISTRICT

IRV NICOLAI, SUPERINTENDENT OF SCHOOLS, FOREST GROVE

NORMA PAULUS, SUPERINTENDENT OF PUBLIC INSTRUCTION

JOHN NICHOLS, OREGON SHOOTING ASSOCIATION

GEORGE MCNEIL, NATIONAL RIFLE ASSOCIATION

AUGIE ENRIQUEZ, OREGON FIREARMS TRADE ASSOCIATION

JACK BIERWIRTH, SUPERINTENDENT, PORTLAND PUBLIC SCHOOLS

ROSS SHEPARD, OREGON CRIMINAL DEFENSE LAWYERS ASSOCIATION

LARRY PETTERSON, TUALATIN HIGH SCHOOL

ROD INGRAM, OREGON FISH AND WILDLIFE

STEVE DONELL, OREGON PRO-GUN CIVIL RIGHTS LOBBY

DIRK PEARSON, CITIZEN

RICHARD GRAFF, CITIZEN

KEVIN STERRIT, GUN OWNERS OF AMERICA

CRIMINAL JUSTICE COUNCIL

JACQUELINE BLOOM, CITY OF PORTLAND
DAVID GILLESPIE, SUPERINTENDENT, REEDVILLE SCHOOL DISTRICT

- 041 NIKKI SQUIRE: Submits and reviews testimony in support of the bill (EXHIBIT A). Not aware of any opposition.
- 112 TED FARO: Testifies in support of bill.
  >School zone is consistent with Drug Free School zone mandated by
  federal legislation.
- 126 IRV NICOLAI: Testifies in support of bill.
  >135,000 students in 17,000 school districts nationally carry guns to school.
  >Due to Measure 5, faced with dismissing 25-30 personnel while at same time hiring sworn duty officers to protect students and teachers.
- 198 NORMA PAULUS: Not sure if this bill is the right answer, but it is a possible answer for situation in schools.

  >Reviews examples of guns in schools.

  >Problem is state-wide.

  >Comments on opposition.
- 288 SEN. HAMBY: For committee's attention, the bill includes all dangerous weapons in addition to firearms.
- JOHN NICHOLS: Testifies in opposition to the bill.

  >Opposed to bill as the vehicle for addressing problem.

  >Propose augmenting Trespass 164.265 as a better vehicle.

  >Measure goes beyond federal law.
- 337 SEN. HAMBY: Highlights amendments 334-1 (EXHIBIT B), speaks to concerns.
- 375 GEORGE MCNEIL: Testifies in opposition to the bill. >Concerned about 1000 feet restriction and lack of exemptions.
- 394 SEN. HAMBY: 334-1 amendments address these concerns.
- AUGIE ENRIQUEZ: Testifies in opposition to bill.

  Notes there are fire-arm manufacturers in Oregon.

  Bill has zoning problems. In the Portland area only three retail firearm outlets do not come within 1000 ft. of schools.
- 434 SEN. HAMBY: Do customers come in with loaded guns?

  ENRIQUEZ: Generally no. Suggests amendment about property of the

school.

TAPE 22, SIDE A

- JACK BIERWIRTH: Testifies in support of the bill.

  >Concerned with section 2.2(d). Appears to allow people with permit to

  carry gun on school grounds, opposed to allowing guns under permit.
- ${\tt 083}~{\tt SEN.}$  SHOEMAKER: Objection  $~{\tt not}$  assuaged by  $~{\tt subsection}$  3, which requires

reporting of concealed weapon under permit?

BIERWIRTH: Only partially, don't like the idea of concealed guns.

Permits are fine, just no guns in schools.

098 SEN. SHOEMAKER: Response to previous testimony about retail outlets in Portland being within 1000 ft. of schools?

BIERWIRTH: Haven't had the chance to consider. Distance wasn't recognized as a zoning problem with retail stores in the area.

121 SEN. SHOEMAKER: Worthwhile to revisit? How far out from school should we protect.

BIERWIRTH: 1000 ft. not a great distance. >School officials expected to protect kids until they get home.

- 150 SEN. HAMBY: Clarifies that current U.S. Code speaks to 1000 feet.
- 157 BILL TAYLOR, COMMITTEE COUNSEL: Cites handout and quotes U.S. Code (EXHIBIT D).
- 165 SEN. SHOEMAKER: Only loaded guns?

TAYLOR: There are certain exemptions including guns unloaded and in locked container.

- 188 SEN. SHOEMAKER: What is included in dangerous weapons?
- 194 ROSS SHEPARD: Testifies in generally in support of the bill. >Concerned with dangerous weapon provision. Cites code definition which

includes anything readily capable of causing death or serious physical injury.

>Examples include: boiling water, vehicles, cowboy boots, etc.

207 SEN. HAMBY: U.S. Code or Oregon?

SHEPARD: No ORS.

>Proposes amendment to line 26 by inserting after "who", "either knowingly or intentionally".

- 219 LARRY PETTERSON: Testifies in support of the bill.
  >Provides yearbook exhibit to committee to illustrate individuals
  injured or affected by guns in schools.
- 257 ROD INGRAM: Testifies in opposition to the bill.

  >Concerned about effect on legal hunters.

  >Gun and hunter safety classes taught on school grounds. Exception should be made for this program.
- 272 SEN. HAMBY: Bill language does cover those situations.
- 292 STEVE DONELL: Testifies in opposition to bill. >Bill doesn't address juveniles. >Submits proposed amendment (EXHIBIT E).
- DIRK PEARSON: Testifies in opposition to bill.

  >Most activity addressed in measure is already illegal. Penalties for existing provisions should be stiffened.

  >Less restrictive means should be utilized.

  >Measure is overreaching in its scope.
- 366 RICHARD GRAFF: Submits written testimony in opposition to the bill (EXHIBIT F). >Concerned about lack of input.

>Concerned about lack of input >Questions necessity.

- 462 SEN. SHOEMAKER: What are existing laws and reach? Requests staff and witnesses to provide information.
- 489 SEN. BRYANT: Provides clarification on process for Graff.

  Ample
  opportunity remains to have input on the bill.

TAPE 21, SIDE B

the law.

- O35 KEVIN STERRIT: Testifies in opposition to the bill.
  >Bill does not address problem.
  >Unduly affects people behaving in a lawful fashion.
  >Need to stiffen penalties for existing law.
- 066  $\,$  SEN. HAMBY: Wants to prevent children from bringing weapons to school.

STERRIT: 1000 foot law doesn't reach intent.

- O76 SEN. HAMBY: Attempting to toughen law.

  sterrit: Perhaps we can do so without hurting people who are obeying
- 079 CHAIR SPRINGER: Presents hypothetical situation should property owner

  be able to require guest as condition of entry not carry a concealed

weapon even with a permit?
STERRIT: Yes, but doesn't apply to school situation.
>Deprives private individual of right to protect themselves.

CRIMINAL JUSTICE COUNCIL submits written testimony only. (EXHIBIT G).

JACQUELINE BLOOM, CITY OF PORTLAND, submits written testimony only in support of the bill. (EXHIBIT Q)

DAVID GILLESPIE, SUPERINTENDENT, REEDVILLE SCHOOL DISTRICT submits written testimony only in support of the bill. (EXHIBIT R).

SB 240: Eliminates statute of ultimate repose for product liability actions
and negligence actions arising out of death, injury or damage resulting from silicone or saline breast implant or other implant or injection containing silicone.

#### WITNESSES:

DIANA GODWIN, WILLIAMS AND TROUTWINE MIKE WILLIAMS, WILLIAMS AND TROUTWINE SENATOR TRICIA SMITH

105 DIANE GODWIN: Submits and reviews written testimony and amendments (EXHIBITS H, H/1, I and J).

- 123 MIKE WILLIAMS: Testifies in support of the bill.
- 143 CHAIR SPRINGER: Would allegation of fraud or misrepresentation or wilful failure to disclose information if correct reverse statute of ultimate repose?

WILLIAMS: Under 9th Circuit decision in Dalcon shield case, no. >Against medical provider probably yes. >In Oregon after eight years a claim is barred even for fraud.

159 SEN. WEBBER: Describe medical effect to women?

WILLIAMS: Typically characterized by slow developing auto-immune disease. >Causes fatigue, muscle pain, interference with memory and cognitive ability, deterioration of organs. >Appears to be a spectrum of effect.

181 SEN. BRYANT: How many women in Oregon?

WILLIAMS: Not aware of Oregon specific statistics. >Estimated 1 million women nationally who have implants. >Estimate: at least 10 thousand currently have silicone, 5-10,000 who

previously had implants.

207 SENATOR TRICIA SMITH: Testifies in support of the bill. >Part of Oregon Womens Health and Wellness Act of 1993.
SB 395: Authorizes payment of accelerated death benefits under life insurance

policy to policy owner or certificate holder.

#### WITNESSES:

KEITH BURNS, AMERICAN COUNCIL OF LIFE INSURANCE MARY ALICE VIORK, INSURANCE DIVISION LOUIS LITTLEHOUSEN, INSURANCE DIVISION

- 232 KEITH BURNS: Submits and reviews written testimony (EXHIBIT K).
- 298 SEN. SHOEMAKER: Ever a third player under a policy, insured, policy

owner, and beneficiary?

BURNS: Some contracts where that can occur, specially designed for that purpose.

305 SEN. SHOEMAKER: Should this accommodate that situation?

BURNS: Nothing can happen unless patient gives authority to the doctor.

311 SEN. SHOEMAKER: Hypothetical situation - beneficiary who was neither

insured or policy owner. Insured dies and you want to provide benefits to spouse, this bill wouldn't permit?

BURNS: That's correct, could be frustrated again. >Contract between owner and insurance company.

- MARY ALICE VIORK: Responds to questions.

  >Circumstances where spouse could be allowed to collect benefits.

  >Benefits always go to beneficiary anyway.
- 365 SEN. SHOEMAKER: Language has problems. Doesn't seem to cover

situations you are concerned about.

BURNS: Comments that factual situation and answers may not be on same track.

>Owner can change beneficiaries anytime up to the demise of insured.
>Language is in the model language of the Rules adopted by the
National

Association of Insurance Commissioners.

- 407 TAYLOR: Concerned about use of the word beneficiary in the bill.
- LOUIS LITTLEHOUSEN: Testifies in support of the bill.

  >Intention of bill is that benefit should go to policy owner, not insured.

- 451 VIORK: Testifies in support of bill. Willing to work on amendments but there is some urgency to bill.
- 468 SEN. HAMBY: Committee has the alternative to allow bill to move on and catch up with it on the House side.

  CHAIR SPRINGER: Okay, are there any amendments?
- 474 TAYLOR: No amendments.
- 475 MOTION: CHAIR SPRINGER moves SB 395 be sent to the floor with a DO PASS

recommendation.

VOTE: In a roll call vote all members present vote AYE. SEN. KERANS is excused.

CHAIR SPRINGER: The motion CARRIES.

- 491 CHAIR SPRINGER will designate a carrier on the floor.
- 497 CHAIR SPRINGER: Returns to SB 240.
- SB 240: Eliminates statute of ultimate repose for product liability actions
  and negligence actions arising out of death, injury or damage resulting from silicone or saline breast implant or other implant or injection containing silicone.

### WITNESSES:

NORMA GANT, CITIZEN
SHERRY BURBACH, CITIZEN
BRIDGET FLANAGAN, CITIZEN
LAURIE WIMMER, OREGON COMMISSION FOR WOMEN
LAUREN MOUGHON, WOMENS RIGHTS COALITION
JIM GARDNER, PHARMACEUTICAL MANUFACTURERS ASSOCIATION
BETSY BAILEY, ASSOCIATED OREGON INDUSTRIES

TAPE 22, SIDE B

- O46 NORMA GANT: Testifies in support of the bill.

  >Describes medical history and impact of silicone related health

  problems.
- 196 SHERRY BURBACH: Testifies in support of the bill. >Describes medical history and silicone related health problems.
- 231 SEN. WEBBER: Assume this is a progressive disease? Silicone is still

in the body?

GANT: No way of knowing how much silicone in my system. Migration is unknown factor.

255 SEN. HAMBY: During 1980 replacement any evidence of leakage?

GANT: No.

257 SEN. HAMBY: Silicone component of saline? And that's the problem?

GANT: Yes. Yes.

268 SEN. HAMBY: Evidence of silicone travel even though its a component of

saline?

GANT: Yes.

285 BRIDGET FLANAGAN: Submits and reviews written testimony in support of the bill (EXHIBIT L).

467 SEN. HAMBY: Did physician warn you of possible reaction? FLANAGAN: No. Implants are saline.

476 SEN. HAMBY: Silicone component to your implants?

FLANAGAN: Envelope is hardened silicone.

SEN. HAMBY: Did doctor share possibility of health problems with you?

FLANAGAN: No.

TAPE 23, SIDE A

028 LAURIE WIMMER: Submits  $% \left( 1\right) =0$  and reviews written testimony in support of the  $% \left( 1\right) =0$  bill (EXHIBIT M).

- 041 LAUREN MOUGHON: Submits and reviews written testimony (EXHIBIT N).
- 062 JIM GARDNER: Testifies in opposition to section 5 of the bill.

  No
  position on substance of the bill.

  >Section 5 does more than codify existing case law.
- O84 SEN. BRYANT: Do you have some suggestions for sect. 5?

  GARDNER: Yes, if subsection 2 deleted, then substance would remain.

  Will work with counsel on amendments.
- 090 BETSY BAILEY: Testifies in opposition to section 5 but not substance of the bill.

  >Will inordinately affect Oregon industries.
- 105 SEN. WEBBER: Are you recommending that person have no right of action  $% \left( 1\right) =\left( 1\right) +\left( 1\right) +$

on product placed in their body if it becomes symptomatic after statute  $% \left( 1\right) =\left( 1\right) \left( 1\right) +\left( 1\right) \left( 1\right) \left( 1\right) +\left( 1\right) \left( 1\right)$ 

of ultimate repose?

BAILEY: Recommendation is not to change statute because it effects all

product liability actions in the state. No objection to amendment to address products in peoples bodies.

HB 2222: Transfers authority of Board of Directors over corrections industries

to Director of Department of Corrections.

#### WITNESSES:

DENIS DOWD, DEPARTMENT OF CORRECTIONS IRV FLETCHER, AFL/CIO

- 134 DENIS DOWD: Submits and reviews written testimony in support of the bill (EXHIBIT O).
- 157 IRV FLETCHER: Submits and reviews written testimony in opposition to the bill (EXHIBIT P).
- 184 SEN. HAMBY: Strong advocate of encouraging corrections industries to pursue such ventures.

FLETCHER: Agree but not to the extent it puts people out of work.
Unions cannot compete with inmate labor.

204 CHAIR SPRINGER: Adjourns hearing at 3:12pm.

Submitted by: Reviewed by:

Kirk Bailey Bill Taylor
Assistant Administrator

## EXHIBIT LOG:

- A Testimony on SB 334 Nikki Squire 1 page
- B Amendments to SB 334 Sen. Hamby 1 page
- C Testimony on SB 334 Sen. Hamby 1 pages
- D ORS references for SB 334 Staff 1 page
- E Amendment to SB 334 S. Donell 1 page
- F Testimony on SB 334 Richard Graff 1 page
- G Testimony on SB 334 Criminal Justice Council 1 page
- H Testimony on SB 240 Diana Godwin 5 pages
- H/1 Amendments to SB 240 Diana Godwin 2 pages
- I Amendments to SB 240 Diana Godwin 1 page
- J Testimony on SB 240 Diana Godwin 2 pages
- K Testimony on SB 395 Keith Burns 2 pages
- L Testimony on SB 240 Bridget Flanagan 7 pages
- M Testimony on SB 240 Laurie Wimmer 1 page
- N Testimony on SB 240 Lauren Moughon 1 page
- O Testimony on HB 2222 Denis Dowd 1 page
- P Testimony on HB 2222 Irv Fletcher 1 page
- Q Testimony on SB 334 Jacqueline Bloom 1 page

R - Testimony on SB 334 - David Gillespie - 1 page