SENATE COMMITTEE ON LABOR AND GOVERNMENT OPERATIONS

January 27, 1993Hearing Room B 9:00 a.m.Tapes 6 - 7 MEMBERS PRESENT:Senator Tricia Smith, Chair Senator Grattan Kerans, Vice Chair Senator Brady Adams Senator Wes Cooley Senator Peg Jolin STAFF PRESENT:Joan Van Almen, Committee Counsel Stephanie Holmes, Committee Research Joan Green, Committee Assistant MEASURES HEARD: Informational meeting

WITNESSES: Pat Lynch, Executive Director, Special Districts Association Gene Seibel, Legislative Chair, Special Districts Association Burton Weast, Legislative Director, Special Districts Association Dick Townsend, Executive Director, League of Oregon Cities Bob Cantine, Executive Director, Associated Oregon Counties

These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes.

TAPE 6. SIDE A

## INFORMATIONAL MEETING

006 Chair Smith: Meeting called to order at 9:10 a.m. Introduces Sen. Brady Adams as a new commiKee member, replacing Sen. Paul Phillips.

017 Dick Townsend, Executive Director, League of Oregon Cities: Presents an overview of city government to the state. Lists legislative priorities: 1) finance, especially as related to local government 2) water, 3) transportation 4) labor issues and 5) infrastructure. In closing, the positive side is, even without Ballot Measure 5, we still need to look at a common vision.

151 Chair Smith: What discussions are being had on examining service delivery?

164 Townsend: The League of Oregon Cities (LOC) and the Association of Oregon Counties (AOC) worked with the Executive Department in reorganization. There were good ideas that came out of this, but no consensus.

172 Chair Smith: Discussions ongoing? 179 Townsend: No Senate Committee on Labor and Government Operations January 27, 1993 - Page 2

197 Sen. Cooley: On revenue issues will the city move some of the responsibilities back to the counties.

203 Townsend: Probably not.

214 Sen. Cooley: Discusses technical side of it, cost of sewer systems, solid waste systems, infrastructure. What is to be said to these people who are losing these services? 231 Townsend: Cities need to look at consolidation, and at more creative ways of solving issues, perhaps even give up services. 249 Sen. Adams: I did not hear you address the problem of mandates without funding, could you clarify? 259 Townsend: I do not like to discuss mandates, there is always a pro and con. Mandates are an issue. Two ways to be approached, ballot process and legislative process. 312Chair Smith: Hopes all local government entities move in some direction on their own rather than having the legislature come up with a solution. The best place for this to be solved is locally. 352 Bob Cantine, Executive Director, Associated Oregon Counties: Presents overview, Exhibits A and B.

TAPE 7. SIDE A

009 Cantine: Continues with presentation, Exhibits A and B.

101 Chair Smith: Has the county looked at a cost study showing what those local services saves the state?

112 Cantine: I do not have one.

135 Sen. Adams: Are you talking about a model that provides services more at the local level?

142 Cantine: Yes. Returns to presentation, Exhibits A and B.

224 Joan Van Almen, Counsel: Are the counties involved with the agencies at the budget levels?

235 Cantine: This is the first time we have jointly worked out budgets. We have worked out almost joint budgets.

274 Chair Smith: What is the counties interest in conferring with other local government entities in discussing ways to consolidate and offer services?

290 Cantine: The county is making decisions in what businesses to get into and out of and working with other entities where possible.

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354 Chair Smith: What bills might come to this committee? . 362 Cantine: Bills relating to bidding, utility and right-a-way issue. 372 Sen. Adams: What is the relationship between counties and State agencies? 381 Cantine: The Land Conservation and Development Commission (LCDC) is an area where there is some tension and it is statewide. The feeling is that it is sign)ficantly over managed. This is a priority and a bill is being drafted to define the primary functions of LCDC. 399 Sen. Jolin: Comments on the LCDC issue, hopes some resolution can be reached. TAPE 6. SIDE B 008 Sen. Cooley: Counties are having a difficult time in focusing on some of the issues, is the Association trying to mediate between the less fortunate counties and more substantial counties?

030 Cantine: Through the video lottery we tried to set a minimum allotment to be given to every county. This is the first I am aware of in attempt of urban and rural counties coming together and trying to address this problem. 053 Burton Weast, Legislative Director, Special Districts Association: Pat will give a background and I will address legislation that might be introduced. 070 Pat Lynch, Executive Director, Special Districts Association: Gives a general overview of special districts. 125 Chair Smith: Do you assist districts in the bonding process? 129 Lynch: We are not equipped to do that. We link them with experts in that field.

162 Weast: I will not reiterate about financing issues, we all share the same issues. Presents legislative package: 1) workers' compensation pool revision to add some special districts to the pool. 2) A HB and SB relating to LCDC. One is a service coordination sort of bill. 215 Sen. Adams: Is that bill also supported by LOC and AOC? 219 Weast: They will be supporting that legislation to the best of my knowledge. The other is a reward bill. These are priority bills; 3) A bill that relates to water; 4) A bill requiring members of boards to attend meetings or be removed. 5) A bill creating fire services. 6) Amendments to allow cities to appoint city council members to the boards of water authorities. 319 Chair Smith: What are the bill numbers? 324 Weast: They are in Legislative Draft form. If the committee would like to introduce them, that would be fine. 340 Chair Smith: My policy on introducing bills at the committee's request would be to do so with ~ .. These minutes contain materials which paraphrase ant/or summarize datemer" made during this session. Only text enclosed in quotation marks report a speaker's exact words. Por complete contents of the proceedings, please refer to the tapes. Senate Committee on Labor and Government Operations January 27, 1993 - Page 4

the committee's consent.

349 Weast: The last issue is to divide, based on population, elections to special district boards. Sen. Cease is introducing a bill to amend the Metro charter, some issues which conflict with statute. Also, bills drafted by the Goldschmidt task force in the Metropolitan area involving all kinds of economies involving the recommendations of that task force.

392 Lynch: Ballot Measure 5 has created the need for all governments to respond in creative ways.

402 Weast: Responds to collaborative efforts on different local government areas in responding to the issues jointly and creatively.

TAPE 7. SIDE B

040 Chair Smith: You are the logical people to make those decisions and this needs to be done in a visible way, not only for our benefit, but your constituencies. Adjourns at 10:35 a.m.

Submitted by: Reviewed by: Staci Roberts Joan Van Almen Assistant

Counsel

EXHIBIT LOG

A - Overview - Association of Oregon Counties - 9 pages B - Overview - Association of Oregon Counties - 144 pages

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