HB 5061A - WKS HB 2003A - WKS HB 2008B - WKS HB 2004B - WKS

SENATE COMMITTEE ON TRADE AND ECONOMIC DEVELOPMENT

July 19, 1993 HRB, State Capitol 5:00 p.m. Salem, OR

Tapes 139-142

Training Funds Deschutes County Pilot Project Healthy Start Program Children and Families Reorganization

MEMBERS PRESENT: SEN. JOYCE COHEN, CHAIR SEN. SHIRLEY GOLD SEN. JEANNETTE HAMBY SEN. KARSTEN RASMUSSEN SEN. JOHN LIM, VICE CHAIR SEN. CATHERINE WEBBER

MEMBERS EXCUSED: SEN. KENNEMER

STAFF PRESENT: JOSEPH CORTRIGHT, EXECUTIVE OFFICER CAROLYN YOUNG, POLICY ANALYST JERI CHASE, OFFICE MANAGER

WITNESSES: BETTY UCHYTIL, CHILDREN SERVICES DIVISION BILL LINDON CRAIG CAMPBELL, CHIEF OF STAFF/LEGAL COUNSEL TO THE SPEAKER OF THE HOUSE PAUL SNIDER, ASSOCIATION OF OREGON COUNTIES ANGELA SHERBO RICH PEPPERS, OREGON PUBLIC EMPLOYEES UNION BOB DONOUGH VICKIE GATES, DEPARTMENT OF HUMAN RESOURCES GORDON FULTZ, ASSOCIATION OF OREGON COUNTIES

NOTE: These minutes contain materials which paraphrases and/or summarizes statements made during this meeting. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents of the proceedings, please refer to the tapes.

TAPE 139, SIDE A

000 CHAIR COHEN: Convenes meeting at 8:00 a.m.

HB 5061A - Funds for Training - Work Session.

Proposed -A3 Amendments to HB 5061A submitted as EXHIBIT A.

010 MOTION: SEN. RASMUSSEN MOVES the Proposed -A3 Amendments to HB 5061A.

VOTE: PASSES, 5-0. EXCUSED: SEN. GOLD and SEN. KENNEMER.

019 SEN. RASMUSSEN MOVES HB 5061A, as amended, to the Senate Floor with a Do

Pass recommendation.

VOTE: PASSES, 5-0. EXCUSED: SENATORS GOLD and KENNEMER.

HB 2003 - Deschutes County Pilot Project - Work Session

CAROLYN YOUNG: Overviews the Proposed -A5 and -A6 Amendments (EXHIBITS B and C).

048 BETTY UCHYTIL: Discusses language in HB 2003; separation of powers issue

080 BILL LINDON: Comments on Proposed -A6 Amendments. Recommends deletion of Lines 7 and 8.

MOTION: SEN. RASMUSSEN MOVES further amendments to delete lines 7 and 8.

VOTE: PASSES, without objection. EXCUSED: SEN. GOLD and SEN. KENNEMER.

096 SEN. NEIL BRYANT: Agrees with deletion amendment described above.

HB 2008 - Healthy Start Program - Work Session

177 Proposed -B9 Amendments submitted as EXHIBIT D.

190 CRAIG CAMPBELL: Testifies against Proposed -B9 Amendments.

HB 2004 - Children and Families Reorganization - Work Session

YOUNG: Submits Proposed B36 Amendments (EXHIBIT E); Guide to Proposed Amendments (EXHIBIT F); HB 2004B Proposed Amendments Alternative Language (EXHIBIT G); and List of Amendments received by committee on HB 2004 (EXHIBIT H).

370 CHAIR COHEN: Begins to overview EXHIBIT E.

395 CRAIG CAMPBELL: Comments on EXHIBIT E.

417 CHAIR COHEN: Continues overview of EXHIBIT E.

460 CHAIR COHEN: Continues overview of EXHIBIT E.

TAPE 140, SIDE A

022 CHAIR COHEN: Continues overview of EXHIBIT E (Section 4).

031 RASMUSSEN: Can the Governor appoint the Director of the Department of Human Resources to the board?

038 CAMPBELL: It would be possible to appoint the Director of Human Resources, but the Speaker opposes a reserved position on the board.

HAMBY: Why was the Superintendent of Public Instruction added?

057 CAMPBELL: Responds.

075 Committee discussion regarding the recollections of Care Team recommendations on the composition of the Children & Families Commission.

105 CHAIR COHEN: Summarizes what appears to be a consensus of the committee to increase membership of the commission by one to 13 and to make the Director of DHRa named member of the commission.

130 CHAIR COHEN: Discusses Section 5 - maintenance of effort (EXHIBIT E).

150 CHAIR COHEN: Proposes to eliminate lines 18, 19 and 20.

157 PAUL SNIDER: Regarding the proposed language, we are concerned about legal liability if counties don't keep pace with state mandates.

170 CHAIR COHEN: Revisit this issue.

205 SEN. RASMUSSEN: Regarding Section 5 (3) (b) (EXHIBIT E), I like "may be transferred" language, not ad hoc committee language.

220 CHAIR COHEN: Revisit this issue.

226 CHAIR COHEN: One more issue, on page 6, line 29, after "a finding by the state commission . . . ", I would like to add "which focus on prevention and is integrated with all the services to families and children."

General committee agreement.

253 CHAIR COHEN: Overview of Ad Hoc Committee language on page 7 of EXHIBIT E.

259 SEN. RASMUSSEN: I would be a no vote on most of this language.

CHAIR COHEN: Ad Hoc Committee members need to justify their reasons for this language.

287 ANGELA SHERBO: Discusses Ad Hoc Committees recommendations.

329 RICH PEPPERS: We felt this was important.

BOB DONOUGH: By requiring the State Commission and DHRto consult about standards we can assure more uniform standards.

358 SEN. RASMUSSEN: It doesn't say "consult", it says "involve" (line 5, page 7 of EXHIBIT E).

364 SEN. GOLD: Maybe "involve" is a bad word because of ambiguity. We are after the success of the commission . . . maybe "consult" is a better word. But I think it is necessary to connect the state commission to the agencies.

CHAIR COHEN: Change to "consult".

392 CHAIR COHEN: Regarding lines where specific services are mentioned. This is of a concern because of involvement in juvenile services aspects. That was not the intent of the care team.

PEPPERS: We did not intend any greater emphasis on juvenile justice.

445 ANGELA SHERBO: The intent is that each county would cover everything.

CHAIR COHEN: I want things on this list that cover food, shelter, medical care, etc. . .

TAPE 1, SIDE B

030 CHAIR COHEN: Juvenile justice is a different thing than all other items listed - a system not a service.

050 SEN. HAMBY: I am not comfortable with this language. It is the reverse of the Children's Care Team's discussions.

060 CHAIR COHEN: I am concerned that this is where the local groups will start to focus their efforts and not do the other things that are important.

070 CHAIR COHEN: I don't have a problem with discussion of drug abuse, other things, because these are services . . . I don't want these things ignored by not having a plan for this.

080 BOB DONOUGH: There is nothing in the plan that would prohibit the issues of juvenile justice. You have to look at everything

SEN. HAMBY: I would be in favor of more broad language. This is constraining.

113 SEN. RASMUSSEN: I would recommend deletion of lines 11 through 18 on page 7 of EXHIBIT E - subsection (f).

PEPPERS: We will work on this language.

158 CRAIG CAMPBELL: The Speaker is opposed to a list at all.

CHAIR COHEN: Is there any objection to the state setting minimum standards? Does the bill as written do that. I don't think so and we need to do that.

127 SEN. GOLD: Both "minimum" and "adequate" concern me.

CHAIR COHEN: Directs Ad Hoc Committee to develop language.

238 CHAIR COHEN: I have a problem with lines 21, 22, and 23 (page 7 of EXHIBIT E). I would recommend ending the sentence after "public hearing" on Line 20 and then delete the rest of line 20, and all of lines 21, 22, and 23.

262 SEN. RASMUSSEN: I also have a concern with "collaborative effort" in lines 25, 26, and 27 (page 7 of EXHIBIT E).

279 SEN. GOLD: "Collaborative effort" may not be the best language, but we need to connect the professionals with the lay people.

Continued discussion about Oregon Youth Coordinating Council, etc.

390 CRAIG CAMPBELL: The B-Engrossed Version of HB 2004 abolished the Oregon Youth Coordinating Council. It was discussed that the state commission would fulfill this role.

400 BOB DONOUGH: The council was created to be a link .

440 SEN. GOLD: I object to that.

CHAIR COHEN: Maybe the council should be an advisory group to the commission.

TAPE 2, SIDE B

025 CAMPBELL: We have a concern about standard-setting language .

032 CHAIR COHEN: You need to work out language on this.

050 CAROLYN YOUNG: Overviews language on reporting and collecting statistical data (page 8, lines 4 and 5 of EXHIBIT E).

064 CAMPBELL: We are supportive of this.

075 CHAIR COHEN: Regarding lines 11 and 12 on page 8 (EXHIBIT E). I am comfortable with the proposed language from the Department of Human Resources. Lines 28 through 31 on Page 8 were submitted by SEN. KENNEMER for Clackamas County.

086 CAMPBELL: We are supportive of this language.

CHAIR COHEN: I am concerned about Page 9, lines 7 through 8 (EXHIBIT E) . How would this be done? Revisit this issue.

107 CHAIR COHEN: Opens discussion on Line 11 (Page 9 of EXHIBIT E).

123 RICH PEPPERS: Our intent in this is to not require that DHRauthorize the Commission to distribute all Title 20 funds, but reach an agreement on how much of the funds would be distributed by the Commission and how much by the Department of Human Resources.

160 SEN. WEBBER: I think the Department of Human Resources should decide.

162 ANGELA SHERBO: Discusses intent of these amendments (protection of federal funding).

202 SHERBO: Discusses deletion of (b), (c), and (d) from HB 2004B.

310 Committee discussion regarding ability of state to reallocate Title XX funds.

356 GOLD: Raises concerns that Federal Government will permit only the Department of Human Resources to receive and distribute Title XX funds.

399 DONOUGH: Sees a concern that money will come to DHRand that Commission will have the authority to tell DHRto spend money and that this approach will run afoul federal requirements.

TAPE 141, SIDE A

002 : VICKIE GATES, Department of Human Resources, Discusses likely federal review of authority for administering Title XX funds.

057 YOUNG: Overviews line 24 on page 9 of EXHIBIT E.

Committee discussion regarding data processing issues.

097 YOUNG: There is additional language proposed by the Department of Human Resources on Page 10, Lines 26 and 27 (EXHIBIT E).

CHAIR COHEN: OK.

123 CAMPBELL: The Speaker's Office opposes that.

130 CHAIR COHEN: They should continue to do the same job they have and personnel could be added.

186 CHAIR COHEN: Begins discussion on Section 11 of EXHIBIT E.

211 CAMPBELL: We have some concern about Section 11, as long as intent is that services will be transferred to the local level.

SHERBO: Our intent is that they go there.

CHAIR COHEN: OK.

230 CAROLYN YOUNG: Discusses alternative language (EXHIBIT G).

327 CAMPBELL: There is nothing in the additional language that we are specifically opposed to. We do have concern regarding family support services.

367 YOUNG: Overviews page 14.

381 SHERBO: Discusses deletion of subsection 8.

427 CAMPBELL: We are supportive of this.

452 GORDON FULTZ: Comments on Sections 12 and 13.

CHAIR COHEN: I am okay with Sections 12 and 13.

TAPE 142, SIDE A

030 CHAIR COHEN: Section 14 needs to be revisited.

CHAIR COHEN: Overviews Page 17. I am concern about mandating language.

047 YOUNG: Discusses alternative language.

088 CHAIR COHEN: Begins discussion on language beginning on Line 15, Page 18 of EXHIBIT E.

090 BOB DONOUGH: The intent is to strengthen the bill with things included in the plans.

096 CAMPBELL: We are concerned because of the differences between counties and how bureaucratic the small counties will find this.

CHAIR COHEN: This is too much detail.

SEN. WEBBER: This doesn't seem to belong in statute.

130 CHAIR COHEN: Do members of the committee prefer local advisory committees composed of professionals in the field?

142 RICH PEPPERS: Presents argument for a committee composed of

local officials.

149 CAMPBELL: The place for the professionals is on the commission. How many advisory committees do we need to mandate on this.

156 PAUL SNIDER: The counties are concerned that state agencies would be required to participate in local committees.

190 : SEN. RASMUSSEN: I was okay on (h) and a no on (i) (Page 19, Lines 5 through 7 of EXHIBIT E).

200 : DONOUGH: Explains reasoning for lead agency in (h)

208 : PAUL SNIDER: Lead agency should be determined as a part of the planning process, lead agency can't be identified in advance of the planning process.

CHAIR COHEN: I am opposed to (h) (Lines 5 and 6 on Page 19 of EXHIBIT E).

256 CHAIR COHEN: I would also be opposed to the language in subsection (7) (Page 19 of EXHIBIT E)

287 CAMPBELL: Some language was eliminated; I can find out if this was part of it.

300 YOUNG: Discusses language from Ad Hoc Committee on Lines 5 and 6 (page 2 0 of EXHIBIT E).

320 CHAIR COHEN: Adjourns meeting at 8:03 p.m.

Submitted by,

Jeri Chase

EXHIBIT SUMMARY

EXHIBIT A - HB 5061A - Proposed -A3 Amendments to HB 5061A, submitted by Carolyn Young, 6 pages

EXHIBIT B - HB 2003A - Proposed -A6 Amendments to HB 2003A, submitted by Carolyn Young., 1 page

EXHIBIT C - HB 2003A - Proposed -A5 Amendments to HB 2003A, submitted by Carolyn Young, 1 page

EXHIBIT D - HB 2008B - Proposed -B9 Amendments to HB 2008B, submitted by Carolyn Young, 2 pages

EXHIBIT E - HB 2004B - Proposed -B36 Amendments to HB 2004B, submitted by Carolyn Young, 42 pages

EXHIBIT F - HB 2004B - Guide to Proposed Amendments to HB 2004B, submitted by Carolyn Young, 5 pages

EXHIBIT G - HB 2004B - Proposed Amendments Alternative Language,

submitted by Carolyn Young, 3 pages

EXHIBIT H - HB 2004B - List of Amendments Received for HB 2004B, submitted by Carolyn Young, 1 page