

SENATE COMMITTEE ON TRANSPORTATION

May 10, 1993 Hearing Room C 3:00 p.m. Tapes 74 - 75

MEMBERS PRESENT: Sen. Joan Dukes, Chair Sen. Bob Kintigh Sen. Jim Bunn
Sen. John Lim Sen. Tricia Smith Sen. Catherine Webber Sen. Mae Yih

STAFF PRESENT: Ruth Larson, Committee Administrator Shannon
Gossack, Committee Assistant

MEASURES CONSIDERED: SB 98

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These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. [--- Unable To Translate Graphic ---]

TAPE 74 SIDE A

003 CHAIR DUKES: Calls meeting to order at 3:20 p.m. -I was hoping to get updated on the bill since we haven't heard it in a while. -Why are doing this? Is this a good idea?

PUBLIC HEARING ON SB 98: Reorganizing the Oregon Dept. of Transportation.

012 LARSON: Reviews outline sheet on SB 98 amendments.

016 DON FORBES, ODOT: We were hear to listen.

022 CHAIR DUKES: A lot of the discussion is hung up on traffic safety and the ATV issue. Not going to have departments or heads of departments

doing things different. Flexibility to move people around and what not. I don't think any of us have a clear idea about how this will work.

035 FORBES: Overview of why SB 98 is before the committee. -Discusses the conference on re-inventing government. -Domination of the highway division. -Not our intent to eliminate any division. -Establish uniformity. 099 SEN. KINTIGH: Eliminating the department or division heads; does that mean there isn't a place where the buck stops, more buck passing; some

point where a decision is made.

109 FORBES: Explain correspondence issue.

117 SEN. KINTIGH: Would authority still be there?

116 FORBES: Would strengthen it.

118 CHAIR DUKES: Present organization is getting in the way?

121 FORBES: Organizational structure. Flow from primary business or mission is.

134 CHAIR DUKES: You could under existing set up personnel organization. Under current law.

138 FORBES That is correct. The work of the oTrans plan becomes more difficult; example of rural access; look at how you plan for rural

access. planning people in all one area. Modal specialties. It could be done under existing as well it is just more difficult. -Facilitate the movement of staff for business reasons.

177 CHAIR DUKES: Discussion about department budgets. actively. Executive Department not -Concerned about legislative oversight in regard to personnel. -Discusses legislative direction to the department.

207 FORBES: Suggests that different avenues legislature could pursue to exercise responsibility. -Legislature sets resources an agency has at their disposal. -Suggests setting outcomes expected for the two year session. -We would like to let managers manage to achieve legislative outcomes or expectations.

221 CHAIR DUKES: Possibility of managing for different outcomes. -Expresses concerns about Motor Vehicle Division. -Discussion regarding consumer importance. -Want to give the flexibility but have fear that priorities we get

excited about aren't the same you are appointed to worry about.

269 FORBES: I think you're affirming the way we want to go. -Reviews the issue of setting outcomes and tracking results. -Discusses his responsibilities in regard to tracking certain issues.

320 CHAIR DUKES: Asks about his management team in terms of accountability.

336 FORBES: I am ultimately responsible. -Explains role of management team and the process. -Discusses different management models.

TAPE 75, SIDE A

006 CHAIR DUKES: Asks about who makes decisions on management team.

010 FORBES: Explains who makes what decisions and why.

017 CHAIR DUKES: Expresses concern about past project in her district in regard to decision making.

023 FORBES: Discusses communication within organization and the changes being made.

032 CHAIR DUKES: Concerned about where the buck stops. -If the management team is where the buck stops that concerns me.

050 FORBES: Explains hierarchy within department in terms of region offices.

056 CHAIR DUKE: Doesn't understand why the highway engineer can't make some of the decisions. 060 FORBES: That is exactly what happens.

060 CHAIR DUKES: Why do you need to get rid of the highway department to do that? -You can already do what you want to do currently, without changing

this.

067 FORBES: Believes department would be more efficient if reorganized. -If you decide on the outcomes you get even more checks and balances.

076 SEN. SMITH: Asks about the average person and how they would get information from the department if it were reorganized.

086 FORBES: Gives an example of Region 2 in Roseburg.

097 SEN. SMITH: Aren't those people typically highway?

098 FORBES: Our people should be like any organization you call. If they can't help you then they should be able to tell you who to call.

105 SEN. SMITH: ODOT employee who answers; questions about grants for private busses in rural Oregon. Demarkation in agency.

110 FORBES: We want to reinforce the idea that ODOT is a department.

127 SEN. SMITH: Is there training to highway employees on things other than highways?

129 FORBES: Yes. -Explains internal communications and the mission of ODOT. -Internal on-going initiative for senior managers to go out and talk to the people in their field. -Discusses planning and implementing. -Our budget is through the House.

154 SEN. SMITH: Is it based on the passage of this bill?

156 FORBES: It passed through the joint process before it changed. -We talked about the new organization and brought numbers.

167 SEN. SMITH: Did the House pass this new organization?

167 FORBES: That is correct.

170 SEN. SMITH: How do you pass a budget when you're not sure how you will be organized?

182 FORBES: Explains the process the department used in putting together their budget. -Discusses transportation development function, transportation

operations and Motor Vehicles.

208 CHAIR DUKES: Asks for clarification about budget.

214 FORBES: Explains line items in budget.

220 CHAIR DUKES: They are all folded into one budget.

227 FORBES: Based on the functions of the department the budget is basically divided into three categories.

230 SEN. YIH: Three budgets instead of one?

235 FORBES: One budget but three broad areas.

240 CHAIR DUKES: You don't distinguish in the budget the three separate budgets.

246 FORBES: It's difficult to do this without a format. I would be glad to come back and show you what it looks like. -Clarifies the budget based on the passage of SB 98.

265 CHAIR DUKES: Discusses the movement of personnel.

267 FORBES: Explains the guidance from Legislative Fiscal on their budget.

280 SEN. WEBBER: Asks for comment on power within the Director's office.

286 FORBES: Explain current law in terms of direction and authority. -Not our intent to decrease the Transportation Commission authority. -No change in the relationship between the Director and the Oregon

Transportation Commission.

302 SEN. WEBBER: In prior times they had the authority to approve or disapprove of hiring of a department head?

306 FORBES: They always do.

308 SEN. YIH: Asks about issue of personnel and the authority from the emergency board.

317 FORBES: Discusses the issue of setting outcomes. -Scenario of a person building a house in terms of a general contractor.

346 SEN. LIM: Expresses concern for excessive rule making.

358 FORBES: Explains ODOT is implementing not regulatory.

365 JANE CEASE, DMV: Explains DMV process for making rules and why.

378 FORBES: I would be happy to provide you with the summaries over the last three years.

384 SEN. LIM: How do you make your rules?

388 CEASE: Explains process by which DMV makes rules.

TAPE 74, SIDE B

010 CEASE: We follow the administrative rules process in law and

they are filed with the Secretary of State.

017 SEN. LIM: Before you implement the rules you have a public hearing?

019 CEASE: We do a notice and if someone challenges it we would do the hearing. Before we make the rule we try to work it all out.

023 CHAIR DUKES: I feel like I'm missing a piece here, but I don't know what it is.

053 FORBES: If we can align ourselves better it is worth doing.

060 CEASE: Discusses highway department dominating ODOT.

068 CHAIR DUKES: Can't you do all of this under existing statute?

072 CEASE: Explains symbolism involved with doing SB 98. -Discusses serving public in a broader understanding.

093 FORBES: Discussion on organizational reconstruction in terms of efficiency.

107 DUKES: So what we have to struggle with is do we want the legislature to be one of those hoops you have to go through. Which makes you take more time to do something that is probably a good thing to do.

105 FORBES: Discusses issue of control through the appropriations process.

117 LARSON: Submits outline and amendments to SB 98. (EXHIBIT B)

129 CHAIR DUKES: Adjourns meeting at 4:35 p.m.

Submitted by, Reviewed by,

Shannon Gossack Ruth Larson Assistant Administrator

EXHIBIT LOG: A - SB 98, Don Forbes, 2 pgs. B - SB 98, staff, 26 pgs.