

House Committee on Human Resources May 17, 1991 - Page

These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks

report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes.

HOUSE COMMITTEE ON HUMAN RESOURCES

May 17, 1991Hearing Room D 1:00 p.m.Tapes 154 - 157

MEMBERS PRESENT:Rep. Mary Alice Ford, Chair Rep. Beverly Stein, Vice-Chair Rep. Jerry Barnes Rep. Cedric Hayden Rep. John Meek Rep. Hedy Rijken Rep. Jackie Taylor

VISITING MEMBER:Rep. Bob Pickard

STAFF PRESENT: Melanie Zermer, Committee Administrator Pamela Berger, Committee Assistant

MEASURES CONSIDERED:HB 2402 - Directs specified state agencies to prepare family life education and pregnancy prevention program - paw HB 2515 - Prohibits state agencies from discriminating between naturopathic physicians and other persons authorized to render professional services which naturopathic physicians may render - wrk HB 2954 - Expands duties of Oregon Coordinating Council for Children and Families to include recognition of Oregon Progress Board's benchmarks - paw HR2 - Resolves legislative intent to recognize benefits from and need for mammography - paw HB 3060 - Requires Oregon State Boxing and Wrestling Commission to submit report - wrk

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TAPE 154, SIDE A

010 CHAIR FORD: Calls the meeting to order at 1:16 p.m.

PUBLIC HEARING: HB 2402 - Directs specified state agencies to prepare family life education and pregnancy prevention program Witnesses: Rep. Beverly Stein, District 14 Pat King, Citizen Sherry Shearer, Citizen Bob Castagna, Oregon Catholic Conference Don Denno, Citizen Lynda Harrington, Oregon Right to Life Wilma Wells, COSA Andy Dorsch, Rep. Pickard's Office Dennis Goecks, Yamhill County Commissioner Joseph

Spenner, Citizen Betty Flanagan, Planned Parenthood of Columbia/Willamette Howard Klink, Multnomah County Ruth Jones, Family Planning Patricia Smith, OCA Marilyn Leslie, Coalition of Family Advocates Art Keil, Oregon Health Division Brad Morrison, Citizen Gayle Nelson for Dr. William Toffler, OHSU Roger Williams, Coalition for East Metro Teens Sue Cameron, Tillamook County Health Department Sandy Hewett, Commission for Child Care Mike Walter, Boys and Girls Aid Society Judy Miller, Department of Education, Student Health Services

Staff submits a summary on children's issues (EXHIBIT A), HB 2402-2 proposed amendments (EXHIBIT B), HB 2402-3 proposed amendments (EXHIBIT C), testimony from Mary Widoff, Planned Parenthood (EXHIBIT D), and testimony from Muriel

Goldman, Mental Health Association (EXHIBIT E).

REP. BEVERLY STEIN, DISTRICT 14: Submits and reads written testimony in favor of HB 2402 (EXHIBIT F). - Teen pregnancy is getting in the way of having a healthy and skilled society. - Often, young mothers end up in poverty. - It is also a social and economical drain to society. - This state could save a large amount of money by reducing the number of teen pregnancies. This could be accomplished by expanding school-based health clinics, establishing teen pregnancy prevention programs.

087 ANDY DORSCH, REP. PICKARD'S STAFF: Submits and reads written testimony in favor of HB 2402. (EXHIBIT GG).

130 SUE CAMERON, TILLAMOOK COUNTY HEALTH DEPARTMENT: Testifies in favor of HB 2402. - Pregnancy prevention is more than birth control. - Tells of experience in clinic with ten teen moms - all involved, said they were sexually abused as children. - This is also an issue of self esteem. - It is not important where the clinics are housed, but that they do exist.

155 MIKE WALTER, GIRLS AND BOYS AID SOCIETY: Testifies in favor of HB 2402. - Describes report "Teen Pregnancy in Oregon" (EXHIBIT FF). - Would be fine if the council were housed within the Health Division.

180 SANDY HEWETT, COMMISSION FOR CHILD CARE: Testifies in favor of HB 240 2. - Discusses YWCA teen parent program, which has re-located and does not house the a health clinic. Without an accessible and on-site health clinic, we are now seeing an increase of teen pregnancies. - Need accessibility of services. - Tells of a 13 year old, who thought she was pregnant, and found that not many services were available or there was much guidance to know what to do in this situation. - The knowledge of pregnancy information is limited.

215 JUDY MILLER, DEPARTMENT OF EDUCATION (DOE), STUDENT HEALTH SERVICES: Testifies in favor of HB 2402. - DOE is supportive of HB 2402 and wants to be a partner and involved in limiting the number of teen pregnancies. - DOE has an important role to play.

240 PAT KING, CITIZEN: Submits and reads written testimony in opposition of HB 2402 (EXHIBIT G).

300 SHERRY SHEARER, CITIZEN: Submits and reads written testimony in opposition of HB 2402 (EXHIBIT H).

384 BOB CASTAGNA, OREGON CATHOLIC CONFERENCE: Testifies in opposition

to HB 2402. - Submits and reads excerpts from an article "There is no Safe Sex" (EXHIBIT K). - This is not only a moral issue, it is a public health issue. - Discusses dispensing of birth control. - Discusses comprehensive teen pregnancy programs.

TAPE 155, SIDE A

- Thinks that abortion funding maybe included in this bill, at least abortion counseling. - This bill is loaded in many explained terms and definitions. - When the lives of our children are at stake, the "just say no" phrase does not work, especially in light of AIDS.

040 DON DENNO, CITIZEN: Submits and reads written testimony in opposition to HB 240 2 (EXHIBIT L).

070 LYNDA HARRINGTON, OREGON RIGHT TO LIFE: Submits and reads written testimony in opposition to HB 2402 (EXHIBIT M). - Suggests that family planning be defined in this bill.

108 WILMA WELLS, CONFEDERATION OF SCHOOL ADMINISTRATORS (COSA): Testifies in favor of HB 2402. - Supports HB 2402-2 and HB 2402-3 proposed amendments. - This bill is not about abortion, it is about saving the future of young girls in the state. - School based clinics are an investment. If you throw it away, you will regret it. - Staff is available and clinic staff are knowledgeable on these issues. - Teen parents need appropriate care.

142 DENNIS GOECKS, YAMHILL COUNTY COMMISSIONER: Testifies on HB 2402.

- Concerned about developing morals for the system, which should be a parental and private sector decision. - In regards to school based clinic, we need to be concerned about costs of delivering those services. - Cost, per visit, at a school health clinic is approximately \$225. - Churches have members of their congregation volunteer to take children to a physician and provide transportation. - The need test is not really there. Services are available for everybody, if they need it or not.

220 JOSEPH SPENNER, CITIZEN: Submits and reads written testimony in opposition to HB 2402 (EXHIBIT N).

160 BETTY FLANAGAN, PLANNED PARENTHOOD OF COLUMBIA/WILLAMETTE: Submits and reads written testimony in favor of HB 240 2 (EXHIBIT O).

300 HOWARD KLINK, MULTNOMAH COUNTY: Testifies in favor of HB 2402. - Submits and explains an informational packet, including statistics on pregnancy rates and comprehensive care (EXHIBIT P).

360 RUTH JONES, FAMILY PLANNING: Testifies in favor of HB 2402. - Supports the proposed amendments.

370 PATRICIA SMITH, OREGON CITIZENS ALLIANCE RESEARCH DIRECTOR: Submits and reads written testimony in opposition to HB 2402 (EXHIBIT Q).

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070 MARILYN LESLIE, COALITION OF FAMILY ADVOCATES: Submits and reads written testimony in opposition to HB 2402 (EXHIBIT R).

140 ART KEIL, OREGON HEALTH DIVISION: Testifies in favor of HB 2402. - Support the HB 2402-2 and HB 2402-3 proposed amendments. - We would attempt to keep costs to the proposed advisory council as low as possible; maximum costs would be \$10,000. - This Health Division recognizes problems associated with teen pregnancies. - Discusses a report from Health Division on Health Clinics - can provide to committee. - 55-60% visits are for teen pregnancy and mental health problems. - Quotes Mike Skeeles' testimony presented at the Special Committee on Children's Issues on 5/1/91 regarding reducing teen pregnancies. - Points out that funding for teen health clinics is not in the Governor's budget, it is in the add-back list. - The Health Division's encourages abstinence; especially in light of HIV infection.

200 BRAD MORRISON, CITIZEN: Submits and reads written testimony in opposition to HB 2402 (EXHIBIT S).

230 GAYLE NELSON FOR WILLIAM TOFFLER, M.D., OHSU: Submits and reads written testimony on HB 2402 (EXHIBIT T). - We oppose school based clinics in their current form.

370 ROGER WILLIAMS, COALITION FOR EAST METRO TEENS: Testifies on HB 2402. - Submits and explains a chart regarding Multnomah County Teen Clinic Effectiveness: failure to Reduce Teen Pregnancy Rate (EXHIBIT U). - The language in the bill only states that we want to show the outcomes to be expected. There is no language that states "and they will show what was actually accomplished. - Suggests that Oregon, as the federal government is, be at the forefront by adding a research component into each of these programs where the outcomes will be evaluated by professional researchers (not by program designers). This would ensure being able to identify what strategies work and then we will know where to invest our money.

Submitted for the record, testimony from Kathy Adamson (EXHIBIT I) and Becky Roth (EXHIBIT J.)

TAPE 155, SIDE B

WORK SESSION: HB 2402 - Directs specified state agencies to prepare family life education and pregnancy prevention program

MOTION: REPRESENTATIVE STEIN MOVES ADOPTION OF HB 2402-2 PROPOSED AMENDMENTS.

VOTE: THERE BEING NO OBJECTIONS, THE MOTION CARRIES.

MOTION: REPRESENTATIVE STEIN MOVES ADOPTION OF HB 2402-3 PROPOSED AMENDMENTS.

VOTE: THERE BEING NO OBJECTIONS, THE MOTION CARRIES.

MOTION: REPRESENTATIVE HAYDEN MOVES TO TABLE HB 2402.

VOTE: THE MOTION FAILS. REPRESENTATIVE BARNES, REPRESENTATIVE HAYDEN, AND REPRESENTATIVE MEEK VOTE AYE. REPRESENTATIVE RIJKEN, REPRESENTATIVE

STEIN, REPRESENTATIVE TAYLOR, AND CHAIR FORD VOTE AYE.

MOTION: REPRESENTATIVE STEIN MOVES HB 2402, AS AMENDED, TO THE COMMITTEE ON WAYS AND MEANS.

MOTION: REPRESENTATIVE MEEK MOVES AN AMENDMENT TO INCLUDE ABSTINENCE (EXHIBIT EE).

REPRESENTATIVE STEIN: This is not a friendly amendment. - To include a piece of a policy instead of whole policy is rash action.

REPRESENTATIVE HAYDEN: Supports REPRESENTATIVE MEEK amendment.

REPRESENTATIVE BARNES: Supports REPRESENTATIVE MEEK amendment.

VOTE: THE MOTION TO AMEND HB 2402 (EXHIBIT EE) FAILS. REPRESENTATIVE BARNES, REPRESENTATIVE HAYDEN, AND REPRESENTATIVE MEEK VOTE AYE. REPRESENTATIVE RIJKEN, REPRESENTATIVE STEIN, REPRESENTATIVE TAYLOR, AND CHAIR FORD VOTE NO.

CHAIR FORD: Supports the concept of this bill and supports getting it to Ways and Means. - Afraid the clinics may not do what we want them to be doing. - Concerned about free care to middle and upper class children - they should be using their insurance policies. But am more concerned about doing something about stopping the escalating the rate of teen pregnancy. - If this goes to the Committee on Ways and Means, I will be writing a letter to accompany it. - This does not take away from our priority list submitted to Ways and Means.

155 MOTION: REPRESENTATIVE BARNES MOVES TO AMEND HB 2402 BY CREATING A NEW SECTION 3 (4) NOT TO AUTHORIZE ABORTION COUNSELING.

VOTE: THE MOTION FAILS. REPRESENTATIVE BARNES, REPRESENTATIVE HAYDEN, AND REPRESENTATIVE MEEK VOTE AYE. REPRESENTATIVE RIJKEN, REPRESENTATIVE STEIN, REPRESENTATIVE TAYLOR, AND CHAIR FORD VOTE NO.

VOTE: THE MOTION TO SEND HB 2402, AS AMENDED, TO THE COMMITTEE ON WAYS AND MEANS PASSES 4-3. REPRESENTATIVE RIJKEN, REPRESENTATIVE STEIN, REPRESENTATIVE TAYLOR, AND CHAIR FORD VOTE AYE. REPRESENTATIVE BARNES, REPRESENTATIVE HAYDEN, AND REPRESENTATIVE MEEK VOTE NO.

WORK SESSION: HB 2515 Prohibits state agencies from discriminating between naturopathic physicians and other persons authorized to render professional services which naturopathic physicians may render

MELANIE ZERMER: Submits and explains a fiscal impact statement on HB 2515 (EXHIBIT V) and HB 2515-2 proposed amendments (EXHIBIT W).

MOTION: REPRESENTATIVE RIJKEN MOVES ADOPTION OF HB 251 5-2 PROPOSED AMENDMENTS.

VOTE: THERE BEING NO OBJECTIONS, THE MOTION CARRIES.

MOTION: REPRESENTATIVE RIJKEN MOVES HB 2515, AS AMENDED, TO THE FLOOR WITH A DO PASS RECOMMENDATION.

VOTE: THE MOTION PASSES UNANIMOUSLY. REPRESENTATIVE RIJKEN WILL CARRY HB 2515 TO THE FLOOR.

PUBLIC HEARING: HB 2954 - Expands duties of Oregon Coordinating Council for Children and Families to include recognition of Oregon Progress Board's benchmarks Witnesses: Rep. Beverly Stein, District 14 Barbara Ross, Department of Human Resources (DHR)

Staff submits HB 2954-3 proposed amendments (EXHIBIT Y).

280 REP. BEVERLY STEIN, DISTRICT 14: Testifies in favor of HB 2954. - Explains bill and proposed amendment. - Submits and explains an article about a San Diego program where the schools help families (EXHIBIT X). - Has a vision of a coordinated system. - Explains the proposed amendment.

MELANIE ZERMER: Points out that now the bill would not have a fiscal impact and that the referral to the Committee on Ways and Means can be removed.

390 BARBARA ROSS, DEPARTMENT OF HUMAN RESOURCES (DHR), THE COORDINATING COUNCIL FOR CHILDREN: Testifies in favor of HB 2954. - The administrators involved from DHR and the Department of Education value communication with each other and find the partnership with DHR especially valuable. - Regarding the finances, the administrators involved are dedicated to continue this cooperative effort. They would like to have their fiscal officers work together, even if it means other cuts would be made. - We would need to be limited in producing a big report. - Because of the dedication from the administrators, we feel this can be done without a fiscal. - Minnich and Concannon feels that this is important.

CHAIR FORD: It is interesting that it has taken legislation for communication to happen.

ROSS: It is working.

REPRESENTATIVE MEEK AND CHAIR FORD: Concerned about the committee getting questioned, because of the fiscal impact statement, when this bill goes to the floor.

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REPRESENTATIVE STEIN: Do we have a letter from Senator Timm and Norma Paulus stating that costs will be absorbed because they feel this is important?

ROSS: Can't speak for Superintendent Paulus, but it would be my guess. It is the intention of DHR to share information and use the council as a resource.

040 CHAIR FORD: The fiscal will need to be minimal. If not, we will have to pull the bill back to committee.

REPRESENTATIVE HAYDEN: Feels that they probably have too much money if they

are able to absorb the costs, or do they plan on getting the money from

somewhere else?

ROSS: These amendments represent a reduction in the work load for the council from the original bill.

070 REPRESENTATIVE BARNES: We have asked the Oregon Progress Board to take on some significant tasks. Can they fulfill those requests?

REPRESENTATIVE STEIN: I always communicate with staff at the Oregon Progress Board because requesting, through legislation, that they take on additional tasks. This piece fits into what they are currently doing. They would like to play a role in this. We are only asking that the administrator from the Progress Board has a role in participating on the council, if he chooses. It is up to the council to use the products from the Oregon Progress Board (benchmarks). - In response to Rep. Hayden, we need this bill so that we can have one coordinated body. This should save money because it will reduce overlaps.

WORK SESSION: HB 2954 - Expands duties of Oregon Coordinating Council for Children and Families to include recognition of Oregon Progress Board's benchmarks

MELANIE ZERMER: Points out technical changes which need to be made to the amendment: - Page 4, line 3 delete "client centered" and insert "family centered", and - Line 25 after "benchmarks" add "and council priority".

MOTION: CHAIR FORD MOVES TO AMEND HB 2954-3 PROPOSED AMENDMENT BY: - Page 4, line 3 delete "client centered" and insert "family centered", and - Line 25 after "benchmarks" add "and council priority".

VOTE: THERE BEING NO OBJECTIONS, THE MOTION CARRIES.

MOTION: REPRESENTATIVE STEIN MOVES ADOPTION OF THE HB 295 4-3 PROPOSED AMENDMENTS, AS AMENDED.

VOTE: THERE BEING NO OBJECTIONS, THE MOTION CARRIES.

MOTION: REPRESENTATIVE STEIN MOVES TO RESCIND THE REFERRAL TO THE COMMITTEE ON WAYS AND MEANS.

VOTE: THE MOTION PASSES 4-3. REPRESENTATIVE RIJKEN, REPRESENTATIVE STEIN, REPRESENTATIVE TAYLOR, AND CHAIR FORD VOTE AYE. REPRESENTATIVE BARNES, REPRESENTATIVE HAYDEN, AND REPRESENTATIVE MEEK VOTE NO.

MOTION: REPRESENTATIVE STEIN MOVES HB 2954, AS AMENDED, TO THE FLOOR WITH A DO PASS RECOMMENDATION.

Discussion on the fiscal impact.

REPRESENTATIVE BARNES: Supports this concept but don't feel comfortable about treating families. See this as more fragmentation that we already have. Hope the Coordinating Council can further pull together the fragmentation.

VOTE: THE MOTION PASSES UNANIMOUSLY. REPRESENTATIVE STEIN WILL CARRY HB 2954 TO THE FLOOR.

PUBLIC HEARING: HR2 - Resolves legislative intent to recognize benefits from and need for mammography Witnesses: Rep. Bill Dwyer, District 42 Mary Kay Radich, American Cancer Society Marla Jones, American Cancer Society Laurie Wimmer, Commission for Women

160 REP. BILL DWYER, DISTRICT 42: Testifies and submits written testimony in support of HR2 (EXHIBIT DD).

200 MARLA JONES, AMERICAN CANCER SOCIETY: Submits and reads written testimony in favor of HR2 (EXHIBIT Z).

222 MARY KAY RADICH, AMERICAN CANCER SOCIETY: Submits and reads written testimony in favor of HR2 (EXHIBIT AA).

250 LAURIE WIMMER, COMMISSION FOR WOMEN: Submits and reads written testimony in favor of HR2 (EXHIBIT BB).

JONES: It costs between \$50 -\$100 to have a mammogram. The Health Services

Commission report ranked mammography about in the middle.

WORK SESSION HR2 - Resolves legislative intent to recognize benefits from and need for mammography

MOTION: REPRESENTATIVE BARNES MOVES HR2 TO THE FLOOR WITH A DO PASS RECOMMENDATION.

VOTE: THE MOTION PASSES 6-0. REPRESENTATIVE RIJKEN IS EXCUSED. REPRESENTATIVE DWYER WILL CARRY HR2 TO THE FLOOR.

WORK SESSION: HB 3060 - Requires Oregon State Boxing and Wrestling Commission to submit report Witness: Doug Wilson, Legislative Fiscal Office

305 MELANIE ZERMER: Submits and explains HB 3060-A5 proposed amendments (EXHIBIT CC).

DOUG WILSON, LEGISLATIVE FISCAL OFFICE: Explains that \$20,000 is not enough funding for the commission because it is an agency with volatile revenues. Its major source of revenues are from the World Wrestling Federation (WWF) (Hulk Hogan, etc.) who have events only a few times a year. If that event happened toward the end of the fiscal year, they would be counting on those revenues into the next bienniums. Suggests increasing it to \$40,000. - \$20,000 may not cover a law suit. \$40,000 would keep them from going to the State Treasurer for a loan (which they would have to pay interest on).

370 REPRESENTATIVE MEEK: Comments on expenditures and ending balance.

WILSON: Remember that these are fees, not general fund revenues. The ending balance also becomes the beginning balance for the next biennium.

CHAIR FORD: Couldn't the commission go to E-Board if additional money was needed?

WILSON: It is not the expenditures that we are worried about. It is the available revenues. They usually keep approximately \$20,000 in their reserves. The executive director has worked, without pay, or taken unpaid absences, because of the low revenues.

MOTION: REPRESENTATIVE MEEK MOVES TO ADOPT THE HB 3060- 5 PROPOSED AMENDMENTS.

MOTION: REPRESENTATIVE BARNES MOVES TO AMEND HB 3060-5 PROPOSED AMENDMENTS BY DELETING "\$20,000" AND INSERTING \$30,000".

VOTE: THE MOTION PASSES 6-1. REPRESENTATIVES BARNES, HAYDEN, RIJKEN, STEIN, TAYLOR, AND CHAIR FORD VOTE AYE. REPRESENTATIVE MEEK VOTES NO.

MOTION: REPRESENTATIVE BARNES MOVES HB 3060-5 PROPOSED AMENDMENTS, AS AMENDED.

VOTE: THERE BEING NO OBJECTIONS, THE MOTION CARRIES.

MOTION: REPRESENTATIVE BARNES MOVES REPRESENTATIVE BARNES 3060, AS AMENDED, TO THE FLOOR WITH A DO PASS RECOMMENDATION.

VOTE: THE MOTION PASSES 6-1. REPRESENTATIVE BARNES, REPRESENTATIVE HAYDEN, REPRESENTATIVE RIJKEN, REPRESENTATIVE STEIN, REPRESENTATIVE TAYLOR, AND CHAIR FORD VOTE AYE. REPRESENTATIVE MEEK VOTES NO. CHAIR FORD WILL CARRY HB 3060 TO THE FLOOR.

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054 CHAIR FORD: Adjourns the meeting at 4:10 p.m.

Submitted by,

Reviewed by,

Pamela Berger

Melanie Zermer

EXHIBIT LOG: A - HB 2404 - Informational Packet - staff - 15 pp. B - HB 2402 - proposed amendments - staff - 3 pp. C - HB 2402 - proposed amendments - staff - 1 p. D - HB 2402 - testimony from Mary Widoff - staff - 4 pp. E - HB 2402 - testimony from Muriel Goldman - staff - 2 pp. F - HB 2402 - testimony - Stein - 3 pp. G - HB 2402 - testimony - King - 6 pp. H - HB 2402 - testimony - Shearer - 4 pp. I - HB 2402 - testimony from Adamson - staff - 1 p. J - HB 2402 - testimony from Roth - staff - 6 pp. K - HB 2402 - testimony - Castagna - 1 p. L - HB 2402 - testimony - Denno - 1 p. M - HB 2402 - testimony - Harrington - 3 pp. N - HB 2402 - testimony - Spenner - 3 pp. O - HB 2402 - testimony - Flanagan - 2 pp. P - HB 2402 - testimony - Klink - 3 pp. Q - HB 2402 - testimony - Smith - 23 pp. R - HB 2402 - testimony - Leslie - 5 pp. S - HB 2402 - testimony - Morrison - 1 p. T - HB 2402 - testimony - Morrison - 1 p. U - HB 2402 - chart - Williams - 1 p. V - HB 2515 - fiscal impact statement - staff 1 p. W - HB 2515 - proposed amendments - staff 1 p. X - HB 2954 - articles - Stein 2 pp. Y - HB 2954 - proposed amendments -

staff - 6 pp. Z - HR2 - testimony - Jones - 1 p. AA - HR2 - testimony -
Radich - 2 pp. BB - HR2 - testimony - Wimmer - 1 p. CC - HB 3060 -
proposed amendments - 1 p. DD - HR2 - testimony - Dwyer - 2 pp. EE - HB
2402 - proposed amendments - Meek - 1 p. FF - HB 2402 - report - Walters
- 63 pp. GG - HB 2402 - testimony - Dorsh - 1 p.