Tapes 266-267 (A/B) Public Hearing: SB 95A, SB 828A, SB 857B Work Session: SB 95A, SB 828A, SB 857B, SB 814B HOUSE COMMITTEE ON REVENUE AND SCHOOL FINANCE

June 25, 1991 2:00 PM Hearing Room A State Capitol Building

Members Present: Representative Delna Jones, Chair Representative Carl Hosticka, Vice-Chair Representative Mike Burton Representative Kelly Clark Representative Bev Clarno Representative Mike Nelson Representative Fred Parkinson Representative John Schoon Representative Jim Whitty

Staff Present: Jim Scherzinger, Legislative Revenue Officer Steve Bender, Legislative Revenue Office Dick Yates, Legislative Revenue Office Linda Leach, Committee Assistant

Witnesses Present: Mike Grainey, Department of Energy Terrie Heer, Oregon Heat Commission Representative Larry Sowa, District 26 Representative Ron Cease, District 19 Representative Tom Novick, District 16 Jim Brown, Department of Revenue David Nebel, Oregon Legal Services Frank Brawner, Oregon Banking Association Ozzie Rose, Confederation of Oregon School Administrators Wes Smith, Newberg Superintendent TAPE 266 SIDE A

005 CHAIR JONES called the meeting to order at 2:07 and conducted administrative business.

PUBLIC HEARING - SB 95A

015 MIKE GRAINEY testified in support of SB 95A and summarized his prepared testimony. Exhibit 1

028 TERRIE HEER testified in support of SB 95A and read her prepared testimony. Exhibit 2 $\,$

These minutes paraphrase and/or summarize statements made during this meeting. Text enclosed in quotation marks reports the speakers exact words. For complete context of proceedings, please refer to the tape recording. House Committee on Revenue and School Finance June25,1991 Page 2 040 Questions and discussion interspersed. 054 DICK YATES reviewed a change made by the Senate Revenue Committee which removed the current refundable nature of the tax credit. WORK SESSION - SB 95A 060 MOTION REP. PARKINSON moved SB 95A to the floor with a do pass recommendation. 065 VOTEIn a roll call vote, the motion was adopted (6-0). AYES: Reps. Whitty, Clarno, Nelson, Parkinson, Hosticka, Jones. EXCUSED: Burton, Clark, Schoon. PUBLIC HEARING - SB 828A 088 REP. HOSTICKA referred to testimony from Rep. John Minnis in support of SB 828A. Exhibit 6 090 REP. SOWA testified in support of SB 828A and explained a health hazard sewer annex situation in Oregon City and other areas in Oregon. 114 REP. NOVICK supported SB 828A and emphasized the increased tax credit from a current \$150 per year to \$200. He addressed the sewer hook-up project in Multnomah County and a current five year tax credit to help offset the cost of the sewer hook up. SB 828A increases the current \$750 tax credit (over five years) to \$1000. He reviewed the number of homes under a sewer mandate. 136 REP. CEASE testified in support of SB 828A and gave examples of people who need the tax credit because of the hardship created by the sewer hook-up mandate. 178 REP. PARKINSON was concerned with other areas which did not receive a tax credit for previous sewer hook-ups. 163 Questions and discussion regarding a retroactive portion in SB 828A. 186 Questions and

discussion regarding the amount of the tax credit. 195 CHAIR JONES noted her concern that the original revenue impact of \$75,000 has grown considerably. She questioned the original version of SB 828 compared to SB 828A. Exhibit 7 213 DICK YATES explained that SB 828 did not increase the total tax credit from \$750 to \$1000 (over five year period). SB 828 backdated the tax credit to January 1, 1988 and did not have sunset (there is a cap in SB 828A). The Senate Revenue Committee added Section 2 which provides for a retroactive payment of the increased tax credit.

These minutes paraphrase and/or summarize statements made during this meeting. Text enclosed in guotation marks reports the speakers exact words. For complete context of proceedings, please refer to the tape recording. House Committee on Revenue and School Finance June25,1991 Page 3 224 Questions and discussion clarifying the revenue impact from SB 828A. 250 CHAIR JONES noted the projected revenue impact of \$1.3 million was not anticipated and the Legislature cannot fund. She reviewed options to the Committee to lower the revenue impact. 270 REP. HOSTICKA did not support a retroactive tax credit. He supported a prospective increase in the tax credit. He suggested to eliminate Section 2 which would eliminate the retroactive portion. 291 Questions and discussion clarifying the retroactive portion. 323 REP. SOWA interjected that the Assistant Director of Health declared the Holcomb-Parkplace area in 1988, but construction is starting now. 333 Questions and discussion clarifying revenue analysis. Exhibit 7 354 Questions and discussion clarifying why the revenue impact increased from SB 828 to SB 828A (expand to include other areas, open ended time period for qualification). TAPE 267 SIDE A 005 Questions and discussion regarding revenue impact and the increased cost of a sewer hook-up. 020 Questions and discussion regarding maintaining the five year tax credit at \$750 instead of proposed \$1000. 025 REP. PARKINSON suggested to maintain five year tax credit at \$750. WORK SESSION - SB 828A 036 MOTION CHAIR JONES moved to eliminate the retroactive portion of SB 828 A and to lower the total tax credit from \$1000 to \$800 (over five year period). 047 Questions and discussion. 055 REP. CLARNO preferred a cap of \$750.060 FRIENDLY AMENDMENT REP. PARKINSON moved to amend Rep. Jones motion by allowing \$750 total tax credit (current practice). 082 Questions and discussion regarding committee procedure.

These minutes paraphrase and/or summarize statements made during this meeting. Text enclosed in quotation marks reports the speakers exact words. For complete context of proceedings, please refer to the tape recording. House Committee on Revenue and School Finance June 25, 1991 Page 4 100 VOTE In a roll call vote, REP. PARKINSON'S friendly amendment failed (4-3). AYES: Reps. Clarno, Nelson, Parkinson, Whitty. NAYS: Reps. Burton, Hosticka, Jones. EXCUSED: Reps. Clark, Schoon. 115 VOTE In a roll call vote, CHAIR JONES' motion was adopted (6-1). AYES: Reps. Clarno, Nelson, Whitty, Burton, Hosticka, Jones. NAYS: Rep. Parkinson. EXCUSED: Reps. Clark, Schoon. 120 NOTION REP. HOSTICKA moved SB 828A as amended to the floor with a do pass recommendation. 130 Questions and discussion regarding cost of total program per year. 162 JIM BROWN suggested an effective date of the beginning of a tax year for clarity. 167 CHAIR JONES suggested an effective date of January 1, 1992. 172 MOTION WITHDRAWN REP. HOSTICKA withdrew his motion to send SB 828A to the floor. 173 MOTIONCHAIR JONES moved to adopt an effective date of January 1, 1992 for SB 828A. 176 ORDERThere being no objection, CHAIR JONES so ordered. 180 MOTIONREP. HOSTICKA moved SB 828A as further amended to the floor with a do pass recommendation. 182 VOTEIn a roll call vote, the motion was adopted (5-1). AYES:

Reps. Clarno, Nelson, Whitty, Hosticka, Jones. NAYS: Rep. Parkinson. EXCUSED: Reps. Schoon, Burton, Clark. PUBLIC HEARING - SB 857B 209 DAVID NEBEL supported SB 857B which would improve on a tax credit passed during the 1989 Legislative Session and would encourage people to rehabilitate and develop farm labor housing. 268 FRANK BRAWNER supported SB 857B and agreed with testimony from David Nebel. 281 DAVID NEBEL pointed out that the current tax credit has not been used extensively. 307 DICK YATES reviewed Revenue Analysis for SB 857B. Exhibit 10

These minutes paraphrase and/or summarize statements made during this meeting. Text enclosed in quotation marks reports the speakers exact words. For complete context of proceedings, please refer to the tape recording. House Committee on Revenue and School Finance June 25, 1991 Page 5

WORK SESSION - SB 857B 310 CHAIR JONES summarized why the current tax credit was unworkable and how SB 857B will make the tax credit more functional. 329 MOTION REP. BURTON moved SB 857B to the floor with a do pass recommendation. 330 VOTEIn a roll call vote, the motion was adopted (6-0). AYES: Reps. Nelson, Parkinson, Burton, Clarno, Hosticka, Jones. EXCUSED: Reps. Schoon, Whitty, Clark. 343 CHAIR JONES conducted administrative business and recessed the meeting at 3:00. She reconvened the meeting at 6:47. WORK SESSION - SB 814B 382 CHAIR JONES referred to Proposed Amendments SB 814-B38. Exhibit 14 TAPE 266 SIDE B 002 OZZIE ROSE reviewed Proposed Amendments SB 814-B38 and pointed out the Targeted Grant formula (Section 4, subsection 3). He reviewed factors with value and those without value. He explained an interim review of factors and possible weighting factors. 049 Questions and discussion interspersed (review of factors and timing of review). 075 REP. BURTON questioned a section relating to high growth enrollment. 085 OZZIE ROSE referred to language of extraordinary enrollment on page 3, line 16. Exhibit 14 090 Questions and discussion regarding mechanics of adjustments. 109 REP. WHITTY was concerned with Section 4, subsection 7 (c) of Proposed Amendments SB 814-B38 relating to extraordinary enrollment change. Exhibit 14 130 OZZIE ROSE noted that the formula is driven by the number of kids and is an imbursement formula. If there is a decline in enrollment the formula allows for a one year lag. He provided examples. 144 REP. WHITTY questioned the cost of education adjustment and related factors. He questioned if the intention to determine cost of education will be by area or by school district.

These minutes paraphrase and/or s umma rize statements made during this meeting. Text enclosed in quotation marks reports the speakers exact ~ords. For complete context of proceedings, please refer to the tape recording. House Committee on Revenue and School Finance June25,1991 Page 6 158 OZZIE ROSE explained an objective to determine the cost of education on a district basis to the extent which modification is required by regional issues. 173 Questions and discussion regarding factors for determining cost of education (administration costs, enrollment). CHAIR JONES explained the Revenue Committee will have input into areas of concern relating to the proposed interim study. 190 REP. WHITTY was concerned with the setting of priorities and noted uncertainty relating to his support of Proposed Amendments SB 814-B38. 204 REP. PARKINSON was concerned with the secondary school alternative factor and schools which do not have the ability to offer secondary school alternative programs (and therefore not receive weights). 223 Questions and discussion regarding eligibility for secondary program

factor. 227 OZZIE ROSE explained the secondary program factor is suggested to be on a imbursement basis rather than reimbursement (which would allow more flexibility for those schools wanting to start a secondary alternative program). 246 Questions and discussion. 280 REP. BURTON pointed out that if the Committee adopts Proposed Amendments SB 814-B38, that the Legislature is not locked into a definition of cost of education or extraordinary enrollment. The amendments request the Department of Education to work on definitions and suggested weighting. 325 REP. BURTON supported a separation of cost of education and cost of facilities. . 330 OZZIE ROSE believed the Legislature (at some point) will need to review capital expenditures and needs. 344 REP. CLARNO was concerned for schools districts which cannot offer secondary programs (and would not qualify for secondary alternative factor). 362 CHAIR JONES clarified that the secondary program factor would be an imburseable factor. 378 Questions and discussion.

These minutes paraphrase and/or summarize statements made during this meeting. Text enclosed in quotation marks reports the speakers exact words. For complete context of proceedings, please refer to the tape recording. House Committee on Revenue and School Finance June25, 1991 Page 7 TAPE 267 SIDE B 002 REP. SCHOON supported a simple formula and noted that the Committee is finding reasons for weights which he cautioned about previously. He gave examples of unique problems for every school district. 016 REP. HOSTICKA interjected that the proposed interim review of factors is important in order for the Committee to continue an "informed debate". 032 Questions and discussion. JIM SCHERZINGER explained that Proposed Amendments SB 814-B38 do not alter the school finance simulations (run #29). 050 REP. PARKINSON questioned if there is a difference between conducting an interim study of factors and having factors as zero. 055 JIM SCHERZINGER explained that perception is probably the only difference. 060 REP. PARKINSON did not understand why there is such an effort to include placeholders in SB 814. 061 OZZIE ROSE commented on changing to a school finance system which distributes state resources and delivers to kids. Education reform will need to be funded and made available to all students. He cautioned the Committee about concentrating on school district comparisons. The Proposed Amendments SB 814-B38 accommodate some views in the Senate. 084 REP. CLARNO was concerned with the data available for transportation costs. 096 Ouestions and discussion. 114 WES SMITH commented on the Committee's steps toward equity. He explained that low spending districts accept the Proposed Amendments and that the proposed study is needed to improve equity in the formula. 137 REP. SCHOON was concerned that the formula was being complicated by the addition of factors to the starting point of the targeted grant. 151 OZZIE ROSE reviewed adjustments which are included in the targeted grant. 160 Questions and discussion. 209 MOTION REP. HOSTICKA moved adoption of Proposed Amendments SB 814B38, 6/25/91.

These minutes paraphrase and/or summarize seatementS made during this meeting. Texe enclosed in quoeation marks reports the speakers exact words. For complete context of proceedings, please refer to the tape recording. House Committee on Revenue "d School Finance June25,1991 Page 8 217 VOTE In a roll call vote, the motion failed (4-5). AYES: Reps. Schoon, Burton, Clark, Hosticka. NAYS: Reps. Parkinson, Whitty, Clarno, Nelson, Jones. 225 MOTION REP. HOSTICKA moved SB 814B to the floor

with a do pass recommendation. 234 REP. BURTON noted his frustration with dealing with a "perception" issue. 245 REP. WHITTY explained why he voted "no" on proposed amendments and noted his support of SB 814B. 263 REP. HOSTICKA believed the issue was more than "perception" and addressed a "burden of proof" issue. 271 CHAIR JONES noted her frustrations relating to SB 814. 285 VOTE In a roll call vote, the motion was adopted (9-0). AYES: Reps. Schoon, Whitty, Burton, Clark, Clarno, Nelson, Parkinson, Hosticka, Jones. 290 CHAIR JONES adjourned the meeting at 7:36. Linda Leach, Committee Assistant

Kimberly Taylor, Office Manager EXHIBIT SUMMARY 1. Testimony from Mike Grainey, 6/25/91 - SB 95 2. Testimony from Terrie Herr, 6/25/91 - SB 95 3. Revenue Analysis SB 95A, 6/11/91, LRO - SB 95 4. Staff Measure Summary SB 95A, LRO, 6/25/91 - SB 95 5. Fiscal Analysis SB 95A, LFO, 6/14/91 - SB 95 6. Testimony from Rep. John Minnis, 6/25/91 - SB 828 7. Revenue Analysis SB 828A, LRO, 6/13/91 - SB 828 8. Fiscal Analysis SB 828A, LFO, 6/18/91 - SB 828 9. Staff Measure Summary SB 828A, LRO, 6/25/91 - SB 828 10. Revenue Analysis SB 857B, LRO, 6/15/91 - SB 857 11. Staff Measure Summary SB 857B, LRO, 6/25/91 - SB 857 12. Fiscal Imp[act SB 857B, LFO, 6/20/91 - SB 857 13. Staff Measure Summary SB 857, Senate Business, Housing and Finance Committee, 6/25/91 - SB 857 14. Proposed Amendments SB 814-B38, 6/25/91, LRO - SB 814 15. Testimony from Michael Getty, 4/23/91 - SB 717, HB 2349 16. Testimony from Mr. and Mrs. A. Bodin, 5/10/91 - HB 2136 17. Testimony from Dan Vizzini, 6/3/91 - HB 2424 18. Reading Material, June 1991 - Miscellaneous 19. Testimony from Franklin Schenck, 4/27/91 - HB 2319 20. Testimony from Franklin Schenck, 5/6/91 - HB 2950 These minutes paraphrase and/or summarize statements made during this meeting Text enclosed in quotation mnrks reports the speakers exact words For complete context of proceedings, please refer to the tape recording