Tapes 48(A/B), 49(A) Public Hearing: HB 2081, HB 2212, HB 2166, HB 3274
Work Session: HB 208 1, HB 2212

HOUSE COMMITTEE ON REVENUE AND SCHOOL FINANCE SUBCOMMITTEE ON INCOME TAXATION
May 2, 1991 8:00 am Hearing Room 357 State Capitol Building

Members Present: Representative John Schoon, Chair Representative Mike Burton Representative Bev Clarno Representative Mike Nelson Members Excused: Representative

Delna Jones

Witnesses: Jim Brown, Department of Revenue (DOR)
Lucian Baker, Polk County Business Owner
Gary Williams, Lottery Commission

Jim Swenson, Insurance Division, Department of

Insurance and Finance

Jack Kalinoski, Associated General Contractors

(AGC) .

Staff: Steve Bender, Legislative Revenue Office
Terry Drake, Legislative Revenue Office
Dick Yates, Legislative Revenue Office
Jim Scherzinger, Legislative Revenue Officer
Marlene Stickley, Committee Assistant

TAPE 48. SIDE A

 $005\,$ CHAIR SCHOON called the meeting to order at $8\!:\!17$ and -conducted administrative business.

PUBLIC HEARING HB

216 6

013 STEVE BENDER updated the committee on previous discussion of HB 2166. 015 JIM BROWN discussed information gathered regarding video machines and other amusement devices.

034 CHAIR SCHOON noted that he invited Lucian Baker to discuss these machines.

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These minutes paraphrase and/or summarize statements made during this meeting. Text enclosed in quotation marks reports the speakers exact words. For complete context of proceedings, please refer to the tape recording. House Committee on Revenue \sim School Finance Subcommittee on Income Taxation May 2, 1991 Page 2

- 045 LUCIAN BAKER explained his business and involvement with state and county officials regarding these "videos of chance".
- $\,$ LUCIAN BAKER expressed his feeling that the lottery should not be associated with videos of chance type mechanisms.
- 096 LUCIAN BAKER provided statistics relating to revenue generated by amusement devices.
- 115 LUCIAN BAKER suggested these machines be allowed (according to ,Attorney General's opinion), monitored and charged an excise tax.
- 139 LUCIAN BAKER compared Oregon to other states with video type machines, noting that there is no desire for a "casino" atmosphere.
- 155 LUCIAN BAKER discussed his concerns and felt that legislation should deal with this issue. Provided examples comparing Oregon to other states with video chance devices.
- 199 LUCIAN BAKER felt that small business owners could live with the excise

- tax if the lottery was not involved.
- 226 CHAIR SCHOON questioned machine control within a specified location.
- 229 LUCIAN BAKER noted his feeling that no more than six machines should be allowed in a specified location.
- 238 CHAIR SCHOON questioned ownership and numbers.
- 242 LUCIAN BAKER expressed his feeling that the state does not want a "casino" atmosphere.
- 273 REP. BURTON questioned cash payoffs v. game payoffs.
- $282\,$ LUCIAN BAKER clarified that game payoffs are the same as cash but cash is not given.
- 284 Questions and discussion followed regarding the control of and restrictions related to amusement devices, lottery administrative rules and local options.
- 327 REP. BURTON questioned if Polk county had regulations regarding these amusement devices.
- 331 LUCIAN BAKER replied there are restrictions in Polk county and discussed Oregon Liquor Control Commission (OLCC) regulations.
- 344 Questions and discussion interspersed regarding cost and functions of amusement device machines.

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- 380 LUCIAN BAKER discussed the state's responsibility in relation to to cash payment v. game payment.
- 395 LUCIAN BAKER suggested limiting the availability of machines to someone who owns an OLCC license. Questions and discussion followed.

 TAPE 49. SIDE A
- 001 Questions and discussion continued regarding limitations in relation to amusement device machines.
- 010 LUCIAN BAKER repeated his suggestion of an excise tax; having legislation review the figures next biennium and adjust accordingly.
- $026\,$ GARY WILLIAMS commented on illegal operations in relation to amusemnt devices.
- 049 GARY WILLIAMS discussed "skimming" and the relation to state dollars, noting (after legal surveys) the lottery feels the state should either ban or legalize amusement device machines.
- 060 GARY WILLIAMS felt the number of machines should be limited to five and mentioned administrative rules have been drafted regarding how legislature could do this. Discussed requirements that the lottery would like to incorporate into the administrative rules.
- 073 GARY WILLIAMS explained how the video machines are set up and run, and then compared to other states.
- 099 Questions and discussion followed.
- 116 GARY WILLIAMS explained how these machines could be monitored by the lottery commission, questions and discussion interspersed.
- 132 GARY WILLIAMS pointed out that amusement device machines do create competition for the lottery.
- 142 Questions and discussion followed regarding maximum debts allowed and administrative costs in relation to amusement devices.
- $151\,$ REP. BURTON questioned a provision that limits the increase of administrative costs.
- 175 GARY WILLIAMS clarified there is such a provision. PUBLIC HEARING ${\tt HB}$

221 2

 $197\,$ JIM SWENSON explained the concept of HB 2212 in relation to insurance coverage.

238 Questions and discussion follow regarding insurance coverage and the reason for HB 2212 in this committee.

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294 CHAIR SCHOON questioned HB 2212 being referred to Revenue.

299 TERRY DRAKE explained that HB 2212 was considered to have potential impact on the General Fund and that is why it was referred to Revenue.

362 REP. NELSON questioned the guarantee association.

369 JIM SWENSON clarified the reduction of exposure to the General Fund and protection being provided to Oregon residents, noting medical providers are requested to hold the subscribers harmless.

400 Questions and discussion followed.

TAPE 48. SIDE B

001 Questions and discussion continued.

011 REP. BURTON clarified if the insurance policy is in Oregon and the policyholder moves to another state and that state does not pick up the loss, then Oregon is responsible for the loss.

WORK SESSION HB

221 2

 $085\,$ MOTION Rep. Burton moved HB 2212 to full committe with a do pass recommendation.

095 VOTE In a roll call vote the motion passed (4/0). Excused: Rep. Jones.

PUBLIC HEARING HB

327 4

The hearing was closed due to no testimony.

PUBLIC HEARING HB 2081

100 JACK KALINOSKI overviewed prepared testimony. Exhibit 5 WORK SESSION HB 2081

127 MOTION Chair Schoon moved HB 2081 to full committee with recommendation to refer back to Business and Consumer Affairs without recommendation.

130 VOTEIn a roll call vote the motion passed (3/0). Excused: Rep.'s Jones and Burton.

140 CHAIR SCHOON adjourned the meeting at 9:25.

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Marlene Stickley, Committee Assistant

EXHIBIT SUMMARY

- 1. Proposal, Lucian Baker, 5/2/91 HB 2166
- 2. Oregon Small-Business Solution, Lucian Baker, 5/2/91 HB 2166
- 3. Testimony, Jim Swenson, 5/2/91 HB 2212
- 4. Fiscal Analysis, LFO, 5/1/91 HB 3274
- 5. Testimony of Kim Mingo, Jack Kalinoski, 5/2/91 HB 2081
- 6. Proposed Amendments, AGC, 5/2/91 HB 2081
- 7. Testimony, Pamela Mattson, 5/1/91 HB 2081

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