House T&E Committee May 10, 1991 Page HB 3474-WKS

HOUSE LEGISLATIVE COMMITTEE ON TRADE AND ECONOMIC DEVELOPMENT

May 10, 1991Hearing Room 343 8:00 A.M. State Capitol Salem, OR

Tapes 186-187

Professional Technical Education

MEMBERS PRESENT: REP. RAY BAUM, CHAIR REP. JERRY BARNES REP. MARGARET CARTER REP. CEDRIC HAYDEN REP. VERA KATZ REP. DAVE MC TEAGUE REP. BOB PICKARD

MEMBERS EXCUSED:

STAFF PRESENT: JOSEPH CORTRIGHT, EXECUTIVE OFFICER TAMIRA MILLER, POLICY ANALYST JERI CHASE, OFFICE MANAGER HOLLY BROWN, COMMITTEE ASSISTANT

WITNESSES:BOB BAUGH, WORKFORCE DEVELOMENT MANAGER, ECONOMIC DEVELOPMENT DEPARTMENT DARRELL WARD, ASSOCIATE SUPERINTENDENT FOR VOCATIONAL EDUCATION, DEPARTMENT OF EDUCATION QUINT RAHB ERGER, ADMINISTRATOR OF APPRENTICESHIP AND TRAINING DIVISION, BUREAU OF LABOR J.D. HOYE, INTERIM MANAGER, JOB TRAINING PARTNERSHIP ADMINISTRATION REP. STAN BUNN, HOUSE DISTRICT 29 RICK LEVINE, ASSISTANT COMMISSIONER, OFFICE OF COMMUNITY COLLEGES

NOTE: These minutes contain materials which paraphrases and/or summarizes statements made during this meeting. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents of the proceedings, please refer to the tapes.

TAPE 186, SIDE A

000 CHAIR BAUM convenes the meeting at 8:10 a.m.

HB 3474 (Professional Technical Education) - Work Session

006 TAMI MILLER: Presents "LC Request for Amendments to -4 Amendments to HB 347 4" (EXHIBIT A) and "Staff Engrossed Amendments to Proposed -4 Amendments" (EXHIBIT B).

023 REP. KATZ: On Page 2, Line 7 and 8, by using the words "that lead to industry certification", doesn't that narrow down the industries this applies to because all programs may not lead to certification?

030 BOB BAUGH: I don't believe it would because it also talks about bringing business and industry together to design certification standards, whatever they may be.

 $\tt 033$ $\,$ DARYLL WARD: I believe that Lines 12 and 13 address your concern.

040 QUINT RAHB ERGER: I agree.

- 041 REP. BARNES: We use the words "professional and technical" and "professional-technical". What is the difference? In some cases we have replaced "vocational" and sometimes we don't. What is the relationship?
- 044 REP. KATZ: We are trying to take the word "vocational" out because that implies "shop" and "home economics". We have gotten sort of schizophrenic on these terms. We are going to try to be consistent. In HB 3565, we are calling it "academic professional-technical". The Legislature will probably have to review that term in future biennia for its satisfactoriness.
- 054 MILLER: Continues presentation of EXHIBITS A and B.
- 115 MILLER: In EXHIBIT B, Page 12, subsection (2), matching funds are addressed. During the past biennium several grant programs had matching fund requirements. There was an exclusion for cases of hardship.
- 127 WARD: Last biennium's matching requirements worked well. School districts and colleges far over- matched the amounts required. The bill proposes that two of the local activities become consolidated statewide activities. Statewide activities are more difficult to match because of the lack of local ability. One of these is personnel development for teachers and counselors and are found in Section 7, subsections (1) and (5). The other one that is difficult to match are student leadership activities (another statewide program). We are requesting that matching requirements be exempt from Section 7, subsections (1) and (5) and Section 8, subsection (3).
- 178 MOTION: REP. CARTER MOVES a conceptual amendment to not require matching funds for Section 7(1) and (5) and Section 8(3).
- 180 VOTE: There being no objection, the above amendment is adopted.
- 182 MILLER: Continues presentation of EXHIBITS A and B.
- 196 REP. CARTER: Who will the Community Colleges make their request to for Skill Centers? To the Workforce Quality Council?
- 190 MILLER: It would work just as last biennium, the community colleges would make their request to EDD. The role of the Workforce Quality Council in this bill is to provide advice to EDD in expenditure of funds. This bill does not require the Workforce Quality Council to make recommendations to the Legislature on the expenditure of workforce funds, but HB 3133 does.
- 212 REP. KATZ: That is very important. If HB 3565 passes it begins to make major changes in educational institutions. They will need to merge their concepts with HB 347 4. Someone will need to package our limited resources in education and make better sense of the expenditures.
- 228 CHAIR BAUM: I want to assure that the Council comes back to us and evaluates the expenditures.
- 236 REP. CARTER: This is very important. We need to let the programs know that duplication of educational services will no longer be tolerated.

- 249 REP. BARNES: With the role of this Council, they should be able to consolidate and coordinate expenditures.
- 252 CHAIR BAUM: On Page 2, should we require that expressly or merely allow the requirement of HB 313 3 to do it?
- 259 REP. CARTER: Does HB 3565 have this type of provision included?
- 260 REP. KATZ: No. The bill only includes General Fund dollars allocated to the Department of Education. It is important for us to begin to try to tie lottery funds to the general funds.
- 277 MOTION: REP. CARTER MOVES a conceptual amendment to Section 4 that directs the Workforce Quality Council review allocations and make recommendations to the Governor's Office and to the Legislature on the expenditure of lottery funds for 199 3-95 biennium.
- VOTE: There being no objection, the above amendment is adopted.
- 299 MILLER: That concludes the presentation on EXHIBIT A and B. There are two things that these amendments do not do: 1) include proposed language exempting the State Board of Higher Education from oversight by and coordination with the Council; 2) there is no "blanket" language exempting state, institution, or agency operative programs from matching fund requirements. The language is explicit in stating which programs are included and excluded in a matching fund requirement.
- 327 MILLER: Two additional issues may need discussion. On Page 7, regarding matching requirements, a number of new entities (lines 19 and 22) have been added to those who may provide matching funds for skill centers. My question is will the Job Training Partnership Act and Family Support Act provide federal funds to match money for skill centers?
- 341 J. D. HOYE: Federal funds cannot be used as "match". It is appropriate for federal funds to "complement" a state investment but I would not use the term "match".
- 350 MILLER: On Page 7, lines 19 through 22, would you recomend that Job Training Partnership be excluded from this language.
- 366 HOYE: I don't think they should be excluded it is important to show partnership in resources. I would work with you to change the language.
- 377 MILLER: This section requires match for skill centers. You need the word "match" in this section. We could put in language later than Community Colleges will seek complimentary funds from other sources. "Put a period after the word college district" and then insert there some language that says "complimentary funds will be sought from JTPA, etc.".
- 428 HOYE: "I would agree with language that would insert a period after the words "public schools" and then insert language that could relate to JTPA, Family Support Act organizations, and other workforce training providers shall augment these investments".
- 434 MILLER: Can public schools provide matching funds?
- 437 HOYE: Yes.

442 MOTION: CHAIR BAUM MOVES conceptual amendment language as stated above.

VOTE: There being no objection, the above motion is adopted.

450 MILLER: Regarding Advanced Technology Centers (ATCs), proposed language on Page 9 would allow for the creation of new Advanced Technology Centers. Is that the intent of the Committee?

476 REP. CARTER: Where would the money for any new ones come from?

478 MILLER: That is the issue. During previous testimony of RICK LEVINE the ATC in Wilsonville was discussed and testimony is that the completed cost of these facilities is approximately \$30 million. How many ATCs does the Committee want to commit funding for? The one we have has only been in existence for less than one biennium. You may want to establish the success of this one ATC before beginning any others.

TAPE 187, SIDE A

028 REP. BUNN: "This bill contemplates only one ATC. There is no way under the bill and the funding that there can be more than one done. So if the bill is left the way it is concerning ATCs you will only have the one this next biennium. It will continue to enhance and improve and will be reviewed and there will be no growth in the ATCs."

034 REP. KATZ: In testimony was LEVINE describing the possibility of more ATCs developing?

036 RICK LEVINE: We were describing using the ATC in Wilsonville as a Center for ATCs in the state and the technology transfer portion of that could be delivered on other campuses. We are not proposing any new physical sites.

041 MILLER: Then do we need to leave in "and, as funds are available, create new centers"?

044 REP. BUNN: It would be fine to remove that language.

046 MOTION: REP. CARTER MOVES to remove the language stated by MILLER above.

VOTE: There being no objection, the above motion was adopted.

048 MILLER: You have made conceptual amendments to my amendment request to the Proposed -4 Amendments.

057 MOTION: REP. KATZ moves the conceptual -5 Amendments.

VOTE: There being no objection, the above motion is adopted.

069 MOTION: REP. CARTER MOVES HB 3474, as amended by the conceptual -5 amendments adopted above, to the House Floor with a Do Pass recommendation.

075 VOTE: Passes, 7-0. Voting AYE: REP. BARNES, CARTER, HAYDEN, KATZ, MC TEAGUE, PICKARD, and BAUM. CARRIERS: REP. BUNN and CARTER.

- 083 MOTION: CHAIR BAUM MOVES to suspend the rules and re-open work session on HB 347 4.
- VOTE: There being no objection, the above motion is adopted.
- $086\ \text{CHAIR}$ BAUM MOVES to recommend to rescind the subsequent referral of HB $347\ 4$ to the Committee on Ways and Means.
- 093 VOTE: There being no objection, the above motion is adopted.
- 094 MOTION: REP. CARTER MOVES HB 3474, as amended by the conceptual -5 amendments adopted above, to the House Floor with a Do Pass recommendation.
- 096 VOTE: Passes, 7-0. Voting AYE: REP. BARNES, CARTER, HAYDEN, KATZ, MC TEAGUE, PICKARD, and BAUM. CARRIERS: REP. BUNN and CARTER.
- Committee Discussion on Video Poker
- 106 REP. KATZ: Requests staff prepare impact analysis of HB 3151 and HB 268 2 and how they relate. This is a confusing issue.
- 113 CHAIR BAUM: We need more testimony on HB 2682. I don't intend to move the bill, but I want to be cooperative.
- 118 REP. HAYDEN: I don't believe we need any more hearings on this issue. I would request that HB 268 2 be kept in committee upon adjournment.
- 121 REP. KATZ: We need to understand the implications of passage of HB 315 1.
- 129 CHAIR BAUM: HB 2682 doesn't have to pass to have video poker go into affect. If we do not act affirmatively on it the Commission will maximize state dollars and implement it as they were granted authority to do in 1989.
- 137 REP. BARNES: There are those of us who would like that allocation procedure changed.
- 142 REP. KATZ: Those issues need clarification. If someone else is going to start dealing with allocation, this Committee should do that as opposed to someone else. Leadership needs to advise us of their plans. I don't want someone else making those decisions.
- 152 CHAIR BAUM: \mbox{HB} 2682 will be held until further action on video poker voting on \mbox{HB} 3151, etc.
- Committee Discussion on HB 3474 Allocation
- 154 REP. CARTER: We need to raise some concern and intent on HB 3474.
- 159 REP. BUNN: I have a concern about the dollars not being with the bill. The Senate Committee will not have the time to spend on HB 3474 bill that you have. That Committee also may have other agendas for spending. If we could fill in the funding blanks in this bill it might help this program to be funded properly. If we move the bill with blank allocations, those recommendations could easily be changed. I understand that there are some agreements that would not occur but I do

- not feel comfortable with that.
- 175 CHAIR BAUM: If we put the dollars in it then HB 3474 would have to go to the Committee on Ways and Means. We have a tentative agreement to moving these types of bills across the floors, bypassing the first Ways and Means process.
- 182 REP. BUNN: I think that could be done with the dollars in it as long as it comes to the Committee on Ways and Means after Senate Trade Committee review.
- 185 REP. KATZ: There is no breakdown of how the \$8 million allocation is to be spent on workforce. Someone needs to identify by line item how that money will be spent.
- 197 REP. BUNN: It would be a simple amendment that adds line item designations and then moving it to the Senate.
- 200 CHAIR BAUM: We could do that with our agreement. The lottery allocation bills state that the \$8 million will be spent in as described in HB 3474. That amendment was passed.
- 206 REP. BUNN: Even though agreements have been reached, those are fluid and tentative.
- 210 MOTION: REP. CARTER MOVES to suspend rules and that HB 3474 be brought back before this Committee for further consideration.
- 213 VOTE: There being no objection, the above amendment is adopted.
- HB 3474 (Professional Technical Education) Work Session
- 218 MOTION: CHAIR BAUM MOVES that lottery line item allocations agreed upon by the Governor's Office and this Committee be included in HB 3474.
- VOTE: There being no objection, the above motion is adopted.
- $230~{\rm REP.~KATZ}$ MOVES that above amendment be adopted and HB $3474~{\rm be}$ moved to the Committee on Ways and Means.
- 231 CHAIR BAUM: It needs to go to the House Floor.
- 232 REP. KATZ: Do we really want to do that? It could create problems.
- 233 REP. BUNN: I think it can be done. We will work with the Ways and Means Co-Chair to assure that it is okay.
- 242 REP. HAYDEN: We are going to send a bill with an \$8 million appropriation directly to the Floor? I can't vote "yes" on that.
- 245 REP. BUNN: What about sending it to the Committee on Ways and Means with the understanding that we request the Co-Chair of Ways and Means to immediately pass it through to the House Floor so that it can go on to the other Committee and then go back to Ways and Means.
- 250 CHAIR BAUM: Then it has to be clearly supported by the Ways and Means Co-Chair that the bill immediately be passed out of that Committee to the floor.
- 253 REP. BUNN: With that suggestion is my commitment that I will

support it returning to this Committee if that route is not acceptable to the Ways and Means Co-Chair.

255 CHAIR BAUM: If that does not work I will have a major problem with my Senate Co-Chair.

258 REP. BUNN: I understand and I commit to requesting from the Ways and Means Co-Chair that this merely be a pass-through process to the House Floor and then to the Senate.

265 MOTION: CHAIR BAUM move to restore the referral on HB 3474, as amended, to the Committee on Ways and Means with the understanding that the bill be passed through to the Floor.

VOTE: There being no objection, the above motion is adopted.

270 MOTION: REP. CARTER moves HB 3474, as amended, to the Committee on Ways and Means

VOTE: Passes 7-0. All members voting AYE.

300 CHAIR BAUM adjourns the meeting at 9:01 am.

Submitted by,

Jeri Chase Office Manager

EXHIBIT SUMMARY

EXHIBIT A -LC Request for Amendments to the Proposed -4 Amendments to HB 347 4, submitted by Tami Miller, 5 pages

EXHIBIT B -Staff Hand-Engrossed Amendments to Proposed -4 Amendments to HB 347 4, submitted by Tami Miller, 15 pages