

Senate Committee on Agriculture and Natural Resources January 28, 1991 -  
Page

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report a speaker's exact words. For complete contents of the  
proceedings, please refer to the tapes.

Measures Heard SB 66 (Public Hearing) SB 183(Public Hearing)

SENATE COMMITTEE ON AGRICULTURE AND NATURAL RESOURCES

January 28, 1991Hearing Room C 8:30 a.m. Tapes 19 - 21

MEMBERS PRESENT:Sen. Dick Springer Sen. Joyce Cohen, Vice-Chair  
Sen. John Brenneman Sen. Shirley Gold Sen. Bob Kintigh Sen. Tricia  
Smith

MEMBERS EXCUSED:Sen. Eugene Timms

VISITING MEMBERS: Rep. Ron Cease

STAFF PRESENT: Peter Green, Committee Administrator Chris Beck,  
Research Associate Kus Soumie, Committee Assistant

WITNESSES: Rep. Ron Cease, Oregon House of  
Representatives Peter Green, Senate Ag. & Natural Resources Committee  
Fred Hansen, Director, Department of Environmental Quality (DEQ) Jim  
Whitty, Associated Oregon Industries Dianna Godwin, Oregon Sanitary  
Service Institute (OSSSI) Bob Emery, Oregon Sanitary Service Institute,  
Government Relations Jim Britton, Asphalt Pavement Association of Oregon  
Wayne Cobine, Oregon Department of Transportation (ODOT) Karen Haffner,  
Oregon School Board Association

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TAPE 19, SIDE A

003 CHAIR SPRINGER CALLS THE MEETING TO ORDER AT 8:30 AM

SOLID WASTE BILLS, SB 66, SB 183

014 REP CEASE gives overview of solid waste and recycling efforts in  
Oregon, and back ground of SB 66

- market development - frequency of garbage pick-up - multi-state  
efforts - per cent recycle goal - 1989 proposal - out of State waste -  
Land fill and bans - Government procurement policy - Interim work -

minimum content - SB 424 - Major objections for the bill - SB 66

114 SEN CEASE: continues testimony on SB 66

128 PETER GREEN: Administrator of Interim Committee on Environment Energy and Hazardous waste, Administrator of Senate Committee on Agriculture and Natural Resources. Presents EXHIBIT A,B,C,D And gives overview of objectives and major components of SB 66

228 GREEN: continues testimony on SB 66

298 SEN KINTIGH: How does that percentage work?

305 GREEN: 75 per cent virgin and 25 per cent recycled fiber will be required in newsprint

320 SEN GOLD: Speaks in favor of SB 66

342 REP CEASE: Speaks of MEASURE 6 and the need for major solid waste program and policy

- expects problems with financing programs

370 SEN KINTIGH: Is there anything in here about the demolition of buildings and that refuse in landfills?

373 GREEN: METRO has separate demolition landfill so the material is treated differently. Ask DEQ if demolition is included in solid waste definition or whether that is a different waste stream.

415 FRED HANSEN, Director of the Department of Environmental Quality (DEQ), gives testimony on SB 183,66, and presents EXHIBIT E

TAPE 20 SIDE A

006 HANSEN: Continues testimony on SB 183,66 and overview of EXHIBIT E

111 HANSEN: continues testimony on SB 66 - reduce amount of waste generated - reuse material for the purpose it was originally intended - recycle material that cannot be reused - recover energy from solid waste - disposal of unusable solid waste

174 JIM WHITTY, Legislative Counsel of Associated Oregon Industries and Director of AOI's Oregon Retail Council division, speaks in favor of the bill in general and opposition to certain provisions of SB 66, qualified support of SB 183, and gives overview of EXHIBIT F

- objections to SB 66, 183 listed in EXHIBIT F

270 SEN COHEN: Why haven't you developed markets for recycling before? Why should your planning be more effective now than in the past?

295 WHITTY: It is only recent that competing industries have decided to cooperate.

299 SEN BRENNEMAN: What is the difference in price of virgin vs recycled paper?

300 WHITTY: These details will be given in another meeting.

321 SEN BRENNEMAN: Where is the industry bill now, and when will it be ready?

314 WHITTY: In legislative counsel, we don't know when it will be ready.

317 CHAIR SPRINGER: Have you decided that you will introduce the bill in the House and the Senate.

320 WHITTY: The general consensus is to introduce on both sides.

340 DIANNA GODWIN, Representing Oregon Sanitary Service Institute, the Trade Association of Oregon, solid waste collection, recycling and disposal companies, gives testimony on SB 66, 183 and presents EXHIBIT G, H

TAPE 19 SIDE B

018 GODWIN: Continues testimony on SB 66, 183 and overview of EXHIBIT G, H

118 GODWIN: continues overview of EXHIBIT H?

- more data needed on recycling before performance goals are set

218 GODWIN: Continues testimony on SB 66, 183

220 SEN COHEN: How can local governments ferret out the cost of recycling, who should make it available and how?

248 BOB EMERY, Chairman of Government Affairs, OSSA, answers Sen Cohen's question When rates go up, costs will go up.

258 SEN COHEN: This could become a nightmare for small cities. How do you make an independent judgment, outside the industry, on what cities charge for waste disposal? This is a complicated, important issue.

278 EMERY: The costing is a relatively simple procedure.

284 SEN COHEN: I would like any information of the costs we are assuming in Oregon and the costing that has been assumed in Washington's various communities.

297 GODWIN: Some of that information is difficult. Costing is as important to garbage haulers as it is to local jurisdictions. We find that costs must be justified in order to get paid through the rates.

310 KINTIGH: Does your truck need refitting to pick up pre-sorted recycled material?

326 EMMERY: Educating people in sorting for recycling will be difficult. Yes refitting does increase our costs

343 SEN SMITH: Do you have a position on inverted rate structure in waste disposal collection? The more garbage that is put out the less it costs per pound in my community.

369 EMMERY: As you become more efficient costs will go down. The problem is that it is more expensive to recycle than to have garbage hauled and dumped as is. In Eugene there is a discount for recycling

garbage.

TAPE 20 SIDE B

009 EMMERY: Continues testimony on SB 66, 183

066 GODWIN: During discussion of these issues it will be important to separate the issue of funding for delivery of service at the local level vs the issue of funding state wide functions. Some cities have already costed out weekly curbside rates, and are best prepared with local haulers in determining what cost the local community will bear and what services are needed.

068 CHAIR SPRINGER: What is the rate structure per week or however you structure costs?

076 EMMERY: - gives partial list of counties where rate structures are in place. County revenues are being used to implement the program @ \$3.00 per ton.

097 EMMERY: The disposal question is forcing counties to take an active role in solid waste disposal and solid waste plans including recycling.

109 GODWIN: continues overview on components of solid waste funding.

- Proposals to have all market development funded through the back end of the problem is the wrong message to waste creators is not good public policy, and is the wrong message to send to industries.

143 SMITH: How do you propose to put costs on the manufacturers rather than the collector?

147 GODWIN: I do not have a solution. It is difficult to ask the solid waste collection industry to devise a plan for the manufacturing industry to pay for what is their own problem.

155 SMITH: My understanding is that no one has figured out a way to do it.

163 JIM BRITTON, Asphalt Pavement Association of Oregon, Gives testimony on SB 66, and gives overview of EXHIBIT I

- granulated rubber tires for pavement - different methods of using recycled material to resurface roads

305 CHAIR SPRINGER: What percentage of pavement is used for parking lots.

316 BRITTON: In Oregon perhaps half is used for parking lots.

332 WAYNE COBINE, Oregon Department of Transportation (ODOT), gives testimony on SB 66, and gives overview of EXHIBIT J

367 SEN COHEN: Is there a reason this bill would mandate you to put this type of pavement on the specific areas you are speaking of?

372 COBINE: No.

- comments on sections of SB 66

TAPE 21 SIDE A

003 COBINE: continues testimony on SB 66

076 SEN KINTIGH: Do you have an indication on how satisfactory the waste tire landfill project will be?

081 COBINE: It is too early to tell as embankment failures occur over long term periods.

084 SEN KINTIGH: Do you anticipate its continued use?

087 COBINE: We will use additional ground up rubber tires and light weight fills, because it is cost effective.

- continues testimony on SB 66

102 SEN SMITH:

- series of questions to COBINE about sign posts made of recycled material

122 COBINE: Concludes testimony

150 COBINE: I will be the point person with this legislation

157 CHAIR SPRINGER: We need to access more information to guide us in terms of policy. Do you have any non-pavement uses for asphalt that is being tested?

164 COBINE: 10 to 20 per cent used on non-roadway surfaces.

174 CHAIR SPRINGER: Please share information from other states on this issue.

188 KAREN HAFFNER, representing the Oregon School Board Association, concern with section 37.a of SB 66. Is this mandated curriculum? My concern is that a mandated curriculum with limited time and resources will be a difficult task.

227 SEN COHEN: We are asking the school system to integrate this into the present curriculum.

259 SEN SMITH: It only says that a plan be developed to teach recycling in the classroom not in a hard and fast way.

277 HAFFNER: When particular programs are mandated, flexibility is lost.

303 SEN GOLD: This bill is not singling the schools out, but we have concerns with costs of mandates.

330 CHAIR SPRINGER ADJOURNS AT 10:45 AM

EXHIBIT LOG:

A - Testimony on SB 66 - Peter Green - 2 pages B - Testimony on SB 66 - Peter Green - 8 pages C - Testimony on SB 183 - Peter Green - 4 pages D - Testimony on SB 183 - Peter Green - 45 pages E - Testimony on SB 66, 183 - Fred Hansen - 11 pages

F - Testimony on SB 66, 183 - Jim Whitty - 5 pages  
G - Testimony on SB 66, 183 - Dianna Godwin - 5 pages  
H - Testimony on SB 66, 183 - Dianna Godwin - 38 pages  
I - Testimony on SB 183 - Jim Britton - 3 pages  
J - Testimony on SB 183 - Wayne Cobine - 3 pages

Submitted by:      Reviewed by:

Kus Soumie              Peter Green Assistant      Administrator