Senate Committee on Agriculture and Natural Resources January 30, 1991 - Page

These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks

report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes.

Measures Heard SB 66 (PUB) SB 183 (PUB)

SENATE COMMITTEE ON AGRICULTURE AND NATURAL RESOURCES

January 30, 1991Hearing Room C 8:00 a.m. Tapes 22 - 25

MEMBERS PRESENT:Sen. Dick Springer Sen. Joyce Cohen, Vice-Chair Sen. John Brenneman Sen. Shirley Gold Sen. Bob Kintigh Sen. Tricia Smith

MEMBER EXCUSED: Sen. Eugene Timms

STAFF PRESENT: Peter Green, Committee Administrator Chris Beck, Research Associate Kus Soumie, Committee Assistant

WITNESSES:

David Randolf, Relife Cameron Birnie,
Department of General Services Sandra Burt, General Services Jean
Cameron, Oregon Environmental Council Steve Engle, Waste Matters Steve
Jakey, Department of Forestry Wayne Newberger, Department of Education
John Mathews, Garten Foundation Allen Willis, Boise Cascade Company
Gordon Fultz, Association of Oregon Counties Delyn Kies, Association of
Oregon Counties Craig Starr, Lane County Management Officer Jim Seers,
Marion County Tom O'Conner, League of Oregon Cities

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TAPE 22, SIDE A

004 CHAIR SPRINGER CALLS THE MEETING TO ORDER AT 8:07 AM

PUBLIC HEARING ON SB 183

005 DAVID RANDOLPH, Relife, $\,$ Presents EXHIBIT A and gives overview on SB $\,$ 183 .

PUBLIC HEARING ON SB 66

098 CAMERON BIRNIE, Administrator, Transportation and Distribution Division, Department of General Services, speaks on SB 66 and presents overview of EXHIBIT B

183 SANDRA BURT, Administrator General Services, Purchasing Division,

- gives overview of of current activities in recycling and paper conservation.
- 244 SEN KINTIGH: What are your thoughts on the non-availability of re-cap tires, and speak about the relative safety of re-caps related to new tires?
- 256 BIRNIE: There is documentation that new tires are safer than retreads. Fleet managers within the State fleet have doubts in this area. We do not have actuarial data. Contact has been made with companies who distribute retreaded tires, and have received price lists. Goodyear representatives said failure rates have discouraged Government fleets in the use of retreaded tires in the past. Data varies depending on quality of product. The industry targets truck tires for retreads making passenger retreads relatively unavailable.
- 290 SEN TIMMS: What is being done with recycling in rural areas?
- 297 BIRNIE: There is less than ideal activity and participation in this area.
- 323 SEN TIMMS: Is recycling in rural areas important?
- 326 BIRNIE: Recycling in eastern, central, southern Oregon is equal in importance to other areas.
- 332 SEN TIMMS: It will interest me to see what problems arise from rural area recycling programs.
- 342 JEAN CAMERON, Policy Director, The Oregon Environmental Council, gives testimony on SB 66 and presents EXHIBIT C. 50 percent recycling goal by the year 2000.

TAPE 23 SIDE A

- 003 CAMERON: continues testimony on SB 66
- 114 SEN TIMMS: What has been done to improve our use of recycled glass in Oregon?
- 136 STEVE ENGLE, Principal of Waste Matters Consulting Firm, Association of Oregon Recyclers, Speaks in support of SB 66 and presents EXHIBIT D, D-1
- highlights AOR suggestions for strengthening SB 66 and 183
- 300 SEN TIMMS: What is being done to increase the recyclability of green glass in Oregon?
- 309 ENGLE: Reduction in value of brown glass, I can't point to anything done recently.

TAPE 22 SIDE B

- 005 STEVE JAKEY, Assistant State Forester, Administrative Services, Department of Forestry, gives overview and agency recommendations for SB 66 and presents EXHIBIT E.
- questions the safety and dependability of retreaded tires allow general services to complete study of retreads before implementation of

laws requiring them

- 096 SEN SMITH: Is it possible for Forestry and General Services to work together in a combined effort rather then each department doing all verifications separately?
- 108 JAKEY: This is hopefully how it will go, however delegation authority from General Services to purchase, we must go through these procedures ourselves every time we buy.
- 117 CHAIR SPRINGER: How much is spent on other than chemical fertilizers?
- 125 JAKEY: I will get those figures for the committee.
- 131 CHAIR SPRINGER: What is your agency doing right now as far as recycling?
- 133 JAKEY: We recycle all of our oil, turn in all our batteries including dry cell and have gone to radios that use alkaline rather than heavy metal batteries, are pushing for recycling in our offices. We are generally trying to recycle and use recycled products.
- 156 WAYNE NEWBERGER, Oregon Department of Education, Presents EXHIBIT F and gives overview of policy and issues of contention with SB 66.
- 240 SEN COHEN: Please provide these concepts in explicit written form for our consideration.
- 245 NEWBERGER: We will draft some amendments to these sections.
- 265 SEN TIMMS: Does education of the business community and parents enter into this scheme?
- 275 NEWBERGER: We have coordinated with different organizations on recycling , however we haven't dealt specifically with business.
- 280 SEN TIMMS: Is there coordination between business and education community?
- 286 NEWBERGER: If resources come forward that are identified with this bill, there would be more opportunity to deal with it.
- 294 CHAIR SPRINGER: Please give me more information on your recycling curriculum.
- 315 JOHN MATHEWS, Garten Foundation, gives overview of EXHIBIT G
- gives suggested amendments to SB 66, 183

TAPE 23 SIDE B

- 004 MATHEWS: continues testimony and overview of EXHIBIT G and recommendations for section $83\,$
- 054 SEN TIMMS: What have you done with glass recycling?
- 056 MATHEWS: We have suffered in terms of glass recycling.
- 106 CHAIR SPRINGER: California does have minimum content on glass.

- 112 MATHEWS: Speaks to the issue of education on recycling
- 119 SEN SMITH: Does the curriculum include the idea that recycling is not putting waste out on the curb, it is buying products made of recycled material? The problem is that the caboose is driving the train.
- 114 ALLEN WILLIS , Governmental Affairs Manager for Boise Cascade Company, presents EXHIBIT H, and gives testimony against sections 25-36 of SB 66. Suggests magazine collection container to aid the de-inking process
- 215 SEN SMITH: I thought that SMURFITT was the only plant in the region collecting magazines.
- 222 WILLIS: There is always someone in the market for magazines.
- 233 SEN SMITH: These markets are all in Washington?
- 231 WILLIS: Correct. The collection process is regional. We support this market driven process.
- 243 SEN KINTIGH: Could a paper mill set to run x amount, be changed if supply is not available?
- 255 WILLIS: To put in a de-inking process costs roughly \$50 million.
- 288 CHAIR SPRINGER: Does your company have any plants in Oregon that use secondary fiber?
- 290 WILLIS: We have no mills in Oregon that use recycled paper or products.
- 308 SEN SMITH: Do you produce business paper on recycled paper?
- 311 WILLIS: We ran 20 tons of recycled content paper at our Vancouver paper mill, which we sold.
- 322 SEN SMITH: Do you have any plans to do recycled business paper and stationery?
- 327 WILLIS: No.
- 366 CHAIR SPRINGER: How do we meet industry's needs when we mandate public recycling policy?
- 386 WILLIS: We are always looking for opportunities to obtain a pulp substitute which can come on line at a reasonable cost.
- 005 GORDON FULTZ, Association of Oregon Counties, gives testimony on SB 66, SB 183 and presents EXHIBIT I
- 060 DELYN KIES, Solid Waste Manager, Washington County, Association of Oregon Counties, gives overview of EXHIBIT J, J-1, and addresses local funding programs.
- 153 CHAIR SPRINGER: Is mandated change the best approach to get communities to move forward in their solid waste management efforts?
- 170 KIES: The goals set are very ambitious and threats which require certain levels of service, is incentive enough to meet those goals.

- 2/3's of the state is already at the weekly same day as collection level.
- 190 CRAIG STARR, Management Officer, Lane County, presents EXHIBIT K and suggestes amendments to SB 66 ment to enhance recycling efforts.
- 300 DAVID PHILLIPS, Solid Waste Administrator, Clackamas County, gives testimony on SB 66, and speaks about current direct monthly costs.
- 341 CHAIR SPRINGER: What percentage of households in Clackamas County are on the weekly container program?
- 346 PHILLIPS: 100 percent, in urban areas. Participation has increased by 216 percent. The basket program has been well received. Less revenue is received for more material. We think market development is critical to this process.

TAPE 25 SIDE A

- 004 PHILLIPS: continues testimony on SB 66, SB 183
- 010 CHAIR SPRINGER: Are rural and urban participation rates becoming comparable to each other?
- 013 PHILLIPS: Participation rates are higher in urban area. In rural areas participation in curbside collection programs and many people self haul and recycle at the collection depot.
- 036 JIM SEERS, Marion County, gives testimony and overviews problems with SB $\,$ 66
- 070 CHAIR SPRINGER: We have worked on these problems if you will read more closely.
- 075 SEERS: Give consideration to not double charging. The definition of recyclable is in question. Tipping fees need to take into account the state of the waste disposal site.
- 103 TOM O'CONNOR, League of Oregon Cities, Solid Waste Issues, submits and reviews EXHIBIT L and speaks about SB 66
- 191 SEN SMITH: In regard to your proposal that every city be required to develop a solid waste management plan; section 16 a , says, those that are responsible for collection of waste. I thought Counties were responsible for that.
- 201 O'CONNOR: That goes to the heart of questions we are trying to work out with the committee Administrator. That is defined as a whole series of functions and no city meets all these criteria.
- 217 SEN SMITH: The intent needs to be clarified.
- 225 O'CONNOR: We expect to address this issue in the next work group.
- 241 SEERS: Intent is cooperation between haulers, disposal operators, cities, and counties. This group being considered the waste shed. The counties were to be the coordinators of these groups. SB 66 refers responsibility to cities and counties to get away from the concept of waste sheds, which is where confusion enters.
- 253 SEN SMITH: Would your task force be satisfied if the definition of

the entity responsible for solid waste management were more clearly defined?

263 O'CONNOR: We would like to continue the waste shed concept. We would prefer the emphasis to be on delivery of service, marketing and collection and less on the money spent on planning.

280 CHAIR SPRINGER ADJOURNS MEETING AT 10:45 AM

EXHIBIT LOG:

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A - Testimony on SB 183 - David Randolf - 3 pages
B - Testimony on SB 66 - Cameron Birnie - 2 pages
C - Testimony on SB 66 - Jean Cameron - 11 pages
D - Testimony on SB 66 - Steve Engle - 32 pages
E - Testimony on SB 66 - Steve Jakey - 3 pages F - Testimony on SB 66 - Wayne Newberger - 2 pages G - Testimony on SB 66 - John
Mathews - 2 pages H - Testimony on SB 66 - Allen Willis - 4 pages
I - Testimony on SB 66 - Gordon Fultz - 11 pages
J - Testimony on SB 66 - Delyn Kies - 2 pages K - Testimony on SB 66 - Craig Starr - 32 pages L - Testimony on SB 66, 183 - Tom O'Connor - 3 pages
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Submitted by: Reviewed by:

Kus Soumie Peter Green Assistant Administrator