

Senate Committee on Agriculture and Natural Resources March 29, 1991 -
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SENATE COMMITTEE ON AGRICULTURE AND NATURAL RESOURCES

March 29, 1991Hearing Room C 8:00 a.m.Tape 113 - 116

MEMBERS PRESENT:Sen. Dick Springer, Chair Sen. Joyce Cohen,
Vice-Chair Sen. John Brenneman Sen. Shirley Gold Sen. Bob Kintigh Sen.
Tricia Smith Sen. Eugene Timms

VISITING MEMBERS:Sen. Paul Phillips

STAFF PRESENT: Peter Green, Committee Administrator Chris Beck,
Research Associate Stuart Farmer, Committee Assistant

MEASURES CONSIDERED: SB 461 (wrk) SJM 1 (wrk) SB 872
(wrk) SB 484 (ppw) SJR 13 (pub) SB 786 (pub) SB 781 (pub)

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TAPE 113 SIDE A

008 CHAIR SPRINGER CALLS THE MEETING TO ORDER AT 8:10 AM

WORK SESSION ON SB 461

MOTION:Sen. Brenneman moves SB 461 to Ways and Means, do pass.

VOTE:In a roll call vote the motion is adopted with 4 ayes; Senators
Cohen, Gold and Smith are excused.

025 CHAIR SPRINGER: SB 872 and SB 484 won't be taken up today because of
the progress made on SB 66.

PUBLIC HEARING ON SB 781, SB 786 AND SJR13

WITNESSES:Sen. Paul Phillips, District 4 Tony Meeker, State Treasurer
Rodger Curshner, State Treasurer's Office Terrky Rodgers, Governor's
Office Brian Booth, State Parks and Recreation Commission David Talbot,
Parks and Recreation Department Jan Stewart, Parks Department Volunteer
Ann Clark, State Historic Preservation Committee Lou Crites, Park Host
Volunteer Tia Politi, Friends of Elijah Bristow State Park Ruth
Pennington, Friends of Tryon Creek Park Wes Alderson, Friends of
Champoeg Park Claire Puchy, Oregon Department of Fish and Wildlife

(ODFW) Liz Frenkel, Sierra Club Sara Vickerman, Defenders of Wildlife
Gary Bruebaker, Oregon State Treasury

047 SEN PAUL PHILLIPS, District 4, testifies in support of SB 786 and SJR 13. Submits written testimony supporting his comments EXHIBIT A. Describes the purpose of the legislation. -SJR13 and SB 786 promote natural resources. -The Oregon Park System is in drastic need of attention. -Investment in the park system is economically justified through tourism. -Explains the rationale behind bringing a General Obligation Bond forward. -Getting people involved is necessary.

179 SEN. TIMMS: Concerned with putting these monies into controversial areas. Addresses an issue from his district. For the record "I believe that the monies, and lord knows we've got plenty of ways to spend money in the park system in the state of Oregon without putting the monies into controversial areas in different localities in the state, we have public support generally." We need fish enhancement in the state but is there a process to make sure the money is spent in a way supported by the total public?

222 SEN. PHILLIPS: There will never be total public support of everything. The legislature shouldn't administer State Government. -Explains the legislative philosophy he is trying to develop. -Every county would be brought into the process. -Addresses the acquisition issue and states his intent. -The park system issue is non-partisan. -Clarifies language for Sen. Timms.

SEN TIMMS: Why isn't there an appeals process when State Government goes into a county and does something so the people can know what is happening?

SEN PHILLIPS: That is an issue beyond this bill. In SJR13, Section 1 sub a, the counties are involved.

309 SEN. SMITH: Section four of SJR13 states that the bond will be paid by a property tax. Have you considered an alternative in lieu of Ballot Measure 5?

312 SEN. PHILLIPS: That is standard bond language. A property tax would be the last recourse.

340 SEN. SMITH: Where does the bill go from here? Concerned with how this fits in with the restrictions of Measure 5.

CHAIR SPRINGER: To the floor. The standard bond language comes from Title 11 of the State Constitution.

350 SEN. PHILLIPS: Assures the committee that this language is required.

362 SEN. KINTIGH: When a piece of property was offered to the state for purchase, would due consideration be given to the need and uniqueness of that property?

375 SEN. PHILLIPS: Even with this money, there isn't excess revenue. That question is better directed elsewhere.

CHAIR SPRINGER: In California a few years ago the citizens approved \$775 million in a similar bonding ability.

TAPE 114 SIDE A

013 TONY MEEKER, State Treasurer, testifies in support of SB 781. Submits written testimony supporting SB 781 EXHIBIT B, a section from the Oregon State Treasurer's 198 9 Annual Report on Gold Beaver Coin's, and EXHIBIT C a memo to the committee. -seeks the development of a complete marketing plan to market both the coins and the state.

073 SEN. BRENNEMAN: Do you envision a joint venture with the counties?

080 MEEKER: No, not unless there was a park in that county. It is more of a statewide plan.

097 SEN. KINTIGH: Do you see these coins being sold out of state?

102 MEEKER: There are two markets; An international coin collector market and a memorabilia market. The memorabilia market would mostly be in state.

114 SEN. KINTIGH: Are there people who collect these five hundred dollar coins?

116 MEEKER: Yes.

122 SEN. TIMMS: Recommends that they use Oregon gold.

126 MEEKER: We can suggest that Oregon products be used in the minting of the coin.

135 SEN. TIMMS: Is this the coin to be used in the Oregon Trail Commemoration?

137 MEEKER: We are planning to tie this in with the Oregon Trail Celebration.

148 CHAIR SPRINGER: Assumes that this will be as much of a home product as possible.

165 RODGER CURSHNER, State Treasurer's Office, As many state resources as possible will be used. The copyright will also be maintained by the state.

185 TERRY RODGERS, Governor's Office, Parks, open spaces and natural areas funding is a high priority for the governor in maintaining livable communities. HB 2136 is a particular favorite of the Governor to achieve her goal.

205 BRIAN BOOTH, Chair, State Parks and Recreation Commission, testifies in support of SB 786 and SJR13. Reads written testimony EXHIBIT D.

319 DAVID TALBOT, Director of Parks and Recreation Department, Provides written testimony supporting SB 781 EXHIBIT E. -Underscores the economic opportunities and benefits that result from SB 781 , 786 and SJR13.

337 SEN. TIMMS: Concerned with the controversial issues in relation to parks. Why are Parks involved in the fish issue?

365 TALBOT: Technically the Parks and Recreation Department isn't involved with fish. The salvation of inappropriate governmental activity is in Ways and Means and in the Citizen Body.

384 SEN. TIMMS: Who makes the decisions regarding fish enhancement?

392 TALBOT: Explains the Park Department's involvement with fish enhancement.

404 SEN. BRENNEMAN: Cautions the State Parks Commission and the State Parks Department to maintain a pay as you use basis. It shouldn't be a subsidized system in all fairness to the private park owner.

TAPE 113 SIDE B

010 BOOTH: A \$1.00 increase goes into effect this summer and additional increases are under consideration now.

013 SEN. BRENNEMAN: Approves raising prices to meet costs.

022 BOOTH: Our policy is to cover operating expenses; we are also looking into raising fees for movie makers, large company picnics, etc.

025 SEN. KINTIGH: Seeks clarification on what an average park user spends.

042 CHAIR SPRINGER: How about getting other state agencies into the recreational picture.

046 TALBOT: Fish and Wildlife lands are recreation lands. State Forestry and the Division of State Lands have constitutional limitations of what their lands can be used for. These agencies are involved in ways we aren't aware of.

063 CHAIR SPRINGER: what about your relationship to recreational property managers in the public sector, particularly counties? Counties seem to be doing less and less in terms of parks and recreation.

069 TALBOT: This is a question of the State's responsibility. There is an Executive order in creating an outdoor recreation council. The goal of the council would be to coordinate efforts. There is no one grand plan.

090 CHAIR SPRINGER: The metropolitan area has a planning effort. The City of Portland has a number of parks which provide recreation throughout the region. North Clackamas County on the other hand hasn't planned for parks. There needs to be an incentive to get the locals to participate.

096 TALBOT: We have some money to encourage this.

103 CHAIR SPRINGER: Addresses the role of the State Parks campgrounds versus that of the Private campground.

111 TALBOT: We don't see ourselves as competing in the same market as some private parks but we do work together.

SEN TIMMS: Comments on two RV parks being proposed in his district. Also comments on the appalling condition of the Willamette Greenway.

TALBOT: Very little is being done in the Willamette Greenway because of lack of funds.

SEN TIMMS: Comments on the stringent requirements put on rural areas in

regards to natural resource areas when the Willamette Greenway is in such a horrible state. Home base needs to be taken care of before you start interfering in other regions.

CHAIR SPRINGER: Let the record show that Sen. Timms' comment on the Willamette Greenway was spontaneous and the Chair had nothing to do with it although the Chair concurs entirely.

195 JAN STEWART, Volunteer in the Parks Department, Speaks in support of SJR 13 and SB 781 and SB 786. Speaks of the numerous benefits of State Parks.

235 ANN CLARKE, State Historic Preservation Committee, speaks in support of SB 781 and SJR 13. Increased funding is necessary.

268 LOU CRITES, Park Host Volunteer, speaks in support of SB 781 and SJR13. There is public support for funding state parks.

316 TIA POLITI, President, Friends of Elijah Bristow State Park, speaks in support of SB 781 and SJR13. Our park is an economic drain. State Park's has a large volunteer network. The more we raise our park rates the more the average Oregonian won't be able to afford to use that parks.

358 SEN. COHEN: You are correct about the user fees getting too high but there isn't enough money available in the lottery fund.

380 RUTH PENNINGTON: Chairman, Friends of Tryon Creek Park, Speaks in support of SB 781 and SJR13. Tells the committee the goals and needs of Tryon Creek State Park. -Would like to see independent funding -The 20/10 plan is an excellent one.

TAPE 114 SIDE B

015 WES ALDERSON, Vice-President of the Friends of Champoeg, speaks in support of SB 781 and SJR13 on behalf of the Friends of Champoeg.

CHAIR SPRINGER: What would you do with more money at the Champoeg Park site?

ALDERSON: There has been talk of an archeological dig and maybe exhibits. Also education on the historic significance of the park to Oregonians.

067 CLAIRE PUCHY, ODFW, Speaks in support of SB 786 and SJR13. Submits and gives overview of written comments EXHIBIT F and a book entitled Habitat Conservation Plan EXHIBIT G.

145 SEN. TIMMS: Is there anyone on the Habitat Conservation Board representing the fish restoration and enhancement board? There are getting to be so many different groups involved in fish enhancement that there needs to be coordination. Concerned with fish enhancement.

PUCHY: There is not direct representation. There is a list of board members in the booklet EXHIBIT G.

196 LIZ FRENKEL, Sierra Club, Testifies on SB 786 and raises a policy question concerning this bill. The Sierra Club supports funding for State Parks based on the non-statutory mission statement of parks. -Tourism and Recreation are important to parks but are secondary.

250 SEN. COHEN: Would be interested in reworking the mission statement into SB 786.

257 SEN. PHILLIPS: That would help build a broader constituency. Supports making the bill more specific through the mission statement.

289 SARA VICKERMAN, Defenders of Wildlife, Speaks in support of SB 786. The question is whether the Parks Department should be given broader authority than they now have by channelling money to the agencies for conservation purposes. -Gives funding overview. -A mission statement needs to be put in statute.

399 GARY BRUEBAKER, Director of Cash Management, Oregon State Treasury, speaks to written testimony containing an amendment to SB 786 EXHIBIT H.

TAPE 115, SIDE A.

WORK SESSION ON SJM1

CHAIR SPRINGER: Informs the committee of a memo they will be receiving from the Chair. Discusses other committee business not relating to the agenda.

060 CHRIS BECK, Research Associate, Discusses the SJM1-1 amendments EXHIBIT I prepared at the request of the chair. Discusses the SJM1-2 amendments from Sen Kintigh and Sen. Timms EXHIBIT J.

MOTION:Chair Springer moves adoption of the SJM1-1 amendments.

SEN GOLD: Seeks clarification on the SJM1-1 amendments.

VOTE:In a roll call vote the motion is adopted with 4 ayes; Senators Brenneman, Kintigh and Timms vote nay.

MOTION:Sen Cohen moves SJM1 as amended to the floor, do pass.

SEN TIMMS: Makes comments on SJM1. SJM1 is another message to Congress saying stable rural communities are not important. Opposed to SJM1.

VOTE:In a roll call vote the motion is adopted with 4 ayes; Senators Brenneman, Kintigh and Timms vote nay.

CHAIR SPRINGER ADJOURNS THE MEETING AT 10:45 AM

EXHIBIT LOG

A -Testimony on SB 786 and SJR13 - Sen. Phillips - 34 pages B -Testimony on SB 781 - Meeker - 3 pages C -Testimony on SB 781 - Meeker - 2 pages D -Testimony on SB 786 and SJR13 - 7 pages E -Testimony on SB 781 - Talbot - 2 pages F -Testimony on SB 786 and SJR13 - Puchy - 3 pages G -Testimony on SB 786 and SJR13 - Puchy - 89 pages H -Testimony and Amendments to SB 786 - Bruebaker - 1 page I -Amendments to SJM1 - Staff - 1 page J -Amendments to SJM1 - Kintigh & Timms - 4 pages

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