

SENATE COMMITTEE ON HUMAN RESOURCES

Monday February 25, 1991 Hearing Room A 3:15 p.m. Tapes 30
- 31 MEMBERS PRESENT: Sen. Bill McCoy, Chair Sen. Cliff Trow,
Vice-Chair Sen. Shirley Gold Sen. Bill Kenemer MEMBER EXCUSED: Sen.
Paul Phillips STAFF PRESENT: Janice J. Fiegener, Committee
Administrator Mike Meriwether, Research Assistant Michael Sims,
Committee Assistant Andra Woodrum, Page SUBJECTS AND MEASURES
CONSIDERED: Report from the Legislative Task Force on Hunger SB 443 -
Relating to the Task Force on Hunger, PH SB 444 - Relating to
appropriations for the Task Force on Hunger, PH SB 446 - Relating to
appropriations for VVIC nutrition programs, PH

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statements made during this session. Only text enclosed in quotation
marks report a speaker's exact words. For complete contents of the
proceedings, please refer to the tapes.

TAPE 30, SIDE A 007 CHAIR McCOY: Calls the meeting to order at 3:17
p.m.

(Tape 30, Side A) REPORT PRESENTATION, LEGISLATIVE TASK FORCE ON HUNGER;
PUBLIC HEARING ON SENATE BILLS 443 AND 444 WITNESSES: Steve McCoid,
Chair, Legislative Task Force on Hunger Elizabeth Hogeland, Executive
Director, Task Force on Hunger Steven Randolph, Assistant Director,
Oregon Food Bank Val Donley, Washington County Community Action Program
Walt Krummel, Volunteer, Cedar Mill St. Vincent de Paul Tim Hornecker,
Executive Director, St. Vincent de Paul Society Doug Rogers, Snow-Cap
Church-Community Action Program, Portland Rocky Johnson, Community
Action Directors of Oregon Ellen Lowe, Executive Director, Ecumenical
Ministries of Oregon; Member, Task Force on Hunger Senate Committtee on
Humran Resources February 25, 1991 - P - e 2

017 STEVE MCCOID, CHAIR, LEGISLATIVE TASK FORCE ON HUNGER (EXHIBITS A,
A-1): Details Exhibit A. 095 SEN. TROW: Could we go back to your very
telling statement that the state of Oregon doesn't spend any money on
any Federal programs dealing with hunger in Oregon? What Federal
programs should we spend more money in? 100 MCCOID: The point I was
making was that there are certain Federal programs requiring the state
to spend money on matching funds for administrative purposes in those
programs. Other than those expenditures, we found no place where the
state was spending money to deal with hunger in Oregon. 104 SEN. TROW:
OK. So what you're saying is that we do spend money in required
Federal-level programs. What I thought you were saying that we could
find more Federal money to match.

110 ELIZABETH HOGELAND, EXECUTIVE DIRECTOR, LEGISLATIVE TASK FORCE ON
HUNGER (EXHIBITS B, A-1): Details Exhibit B.

244 MCCOID: Details Task Force recommendations (Chapter 5, Exhibit
A-1).

-LCs 1507 and 1508 are to be heard today as Senate bills 443 and 444,
respectively. LC 1511 is to be heard today as SB 446. 359 CHAIR McCOY:
I want to thank you and the members of the Task Force for all your
energies during the past year. Did Adult and Family Services, the Human
Resources Department, fund people to come to the meetings - pay per
diem? 370 MCCOID: We took some money from the grant for one person who
couldn't afford to come, for transportation. The others donated their
mileage and expenses.

382 SEN. TROW: It's a tremendously well-done, very important report.

385 McCOID: On behalf of the Task Force members, I must say it was a most enlightening experience that opened my eyes and those of most of the Task Force members. I think it's indicative of the fact that we thought it was important that we went forward and urged that the life of the Task Force be extended. There is more to be done on this issue, and hopefully funded, as well. 393 SEN. KENNEMER: On page 2, line 31 of SB 444, why are the words who are eligible included? It seems redundant. I don't know why we need to have the bureaucratic and who are eligible. It sort of irks me - if we're not careful, we set up a lot of arbitrary standards. I think the issue is to focus on hunger. 418 CHAIR McCOY: That's Legislative Counsel's language. 422 SEN. KENNEMER: This is a program to feed the hungry. And it strikes me that if they're hungry, they're eligible. . . These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks represent a speaker's exact words. For complete content of the proceedings, please refer to the tapes. Senate Committee on Human Resources February 25, 1991 - Page 3

424 HOGELAND: Two of the bills specifically address Federal programs which have eligibility guidelines.

427 SEN. KENNEMER: I guess that was my point. This does not address Federal standards, not directly at least. It's focused on feeding all the hungry, whether they meet the standards or not. That's why I thought it was inappropriate language. I'm sure in others where we're working with matching funds, we have to create eligibility and match that eligibility. That's an appropriate and necessary thing to do. It just seems like it's a piece of unnecessary jargon.

TAPE 31, SIDE A . . . , 001 SEN. GOLD: In SB 443 regarding the Task Force, most of the appointing power for a rather large task force is in the hands of the director of the Department of Human Resources (DHR). In the realm of task forces, that's rather unusual and I wondered if there had been discussion on that or not, or what the reason was. Usually, for something as significant as this, the Governor is the appointing power, with the advice of whatever appropriate agency. That's not what we have here.

Also, I noticed that on the second page, in terms of the reporting, usually the report is to the Governor as well as the Legislature. A lot of that is purely political in the sense that you want the Governor's support as well as that of the Legislature and the citizens. I also wondered - it's quite a hefty size though I realize you're probably trying to get representatives of every known type of activity into it. But sometimes, the size - which makes the need for a larger forum - can become difficult to work.

And then, I guess - and this is just a cursory looking at it - that a member who has missed two meetings of the appointing authority could be replaced. That poses a problem, particularly for senators, because we tend to have 5 different committees. Frankly, the way it worked out for me - every time you met, I was chairing the Education Committee somewhere else in Salem. I believe other legislators missed out as well.

046 McCOID: No discussion was held on why the DHR director appointed, other than that that was in the existing bill, so we just left it that way. That's the way it was in 1989, so it worked pretty well and we left

it alone. Also, that would be the same on why we did not report to the Governor but, rather, to the Legislature. That's the way the existing language was from the 1989 bill and we didn't tinker with it. Your points are well taken; I don't disagree with either of those but that's how it turned out.

As far as size goes, I'd think that's really not an issue. If anything, it's sort of a volunteer kind of group anyway and as you well noted, there's conflicts any number of times with the variety of people. I think the size kept us where we had a quorum at all, if not almost all meetings. I would think that serves an advantage in a voluntary group. Finally, your point on replacing any member who misses 2 consecutive meetings - after great debate, I must point out, we put the word may in there rather than shall. It's not a requirement but an option. There was a lot of debate on not having that verbiage in there at all.

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063 SEN. GOLD: I realize the frustration, because I too have worked with groups where you want certain people there and they're not there, and you're trying to come to a decision. Sometimes you have commissions or task forces that do not include legislators, or include them ex officio or something. 070 McCOID: We certainly have no problem with deleting that verbiage if it becomes an issue. It's not a big sticking point with us.

076 SEN. KENNEMER: So Senator Gold, you were suggesting a different appointing-source than the DHRdirector? 078 SEN. GOLD: As I was reading, I was thinking back to when it was first created and I had the same idea - that non-legislative members be appointed by the Governor. I think it adds strength to what comes later - the possibility of getting into a Governor's budget. 085 CHAIR McCOY: I think that if those of you who were here the last time recall, there was an attempt to get away from having the Governor name all of these people. Governor Goldschmidt's staff people told us, if I recall, that they didn't want to be involved. So that's why that's there.

093 SEN. KENNEMER: I think that's a good point, but we have a new Governor. It seems like it would be appropriate to broach the subject and see if we have gubernatorial support. 100 SEN. TROW: Sometimes I think it would be nice for the Legislature to compel the Governor designate the Governor as a member and allow for him/her to designate an alternate to attend.

102 SEN. GOLD: I was into solid-waste policy last session, and am this session as well, and I wanted a Governor's commission. They wouldn't give me one, but gave me an Oregon commission. And they didn't want us to put in the Governor by gubernatorial appointment either, but we did. It worked. It just carries a little more clout. 111 McCOID: I guess we don't care who you appoint so long as you extend the life of the Task Force. 115 JANICE J. FIEGENER, COMMITTEE ADMINISTRATOR: Was it something we need to look at in terms of the appointment? 116 CHAIR McCOY: I think we'll check with the Governor's liaison first. 124 SEN. GOLD: On the report-back and the extension until 1995, I realize that takes a lot of time. I remember being a part of the Task

Force, and how long it took to get things together. Usually, with things like this, we'll extend them for a biennium at a time. I tend to think we're going to have a tough enough time getting this moving, realistically. So I kind of worry about 1995, and I also noticed in terms of the report-back stuff I get that I have a better time of it with fellow legislators when there is strict accountability - time reports, etc. If I read it right, that verbiage was removed. These minutes contain materials which paraphrase and/or summarize daternent ~de Juring this session Only text enclosed in quotation marks report a speaker's exact words For complete contents of the proceedings, please refer to the tapes Senate Co littee on Hum~o Resourea February 2S, 1991 - Psge ~

145 McCOID: The verbiage removed was from the first legislation, and it dealt with when we had to report - basically through Dec. 31, 1990. I don't think we have a problem with that either; we didn't know what the Legislature wanted us to do or how it would want us to report. I would say that as far as the extension to 1995 was concerned, as we mentioned before, one thing we really wanted to see done was the CHIP study - a study which really quantifies hunger in Oregon with some statistical validity - performed. That's going to take most of the next 2 years, then we'd have a basis to build recommendations on in the last 2 years that would more thoroughly deal with the problem. That's why we selected 1995.

158 HOGELAND: In trying to raise funding for the project, we were in a Catch-22 situation everywhere we turned. The project wasn't extending long enough for outside funders - we didn't meet funding cycles. That was one of the reasons - it was to give us a little more flexibility and try to generate some project funding.

165 McCOID: Those funding sources are grants from foundations.

166 CHAIR McCOY: 2005 would perhaps be a better date. 181 STEVEN RANDOLPH, ASSISTANT DIRECTOR, OREGON FOOD BANK (EXHIBIT C): Details Exhibit C. 300 SEN. KENNEMER: One thing I think is missing from the charge to this Task Force is to seek involvement from more charitable organizations - churches, fraternal organizations, etc. We grant tax exemptions to these organizations; we need to charge them with charity, to compel and encourage their charity above its present levels.

319 RANDOLPH: I can assure you that on the local level, the RCAs and each of our regional coordinate food agencies have established very close ties to a lot of those sorts of organizations on a very constant basis for food drives, etc. 323 SEN. KENNEMER: The other part that I like is the way networking goes, too. I know from my church - a large church - that we don't give food to everybody who walks through a door just because they ask. There's a check. The last time I was in there, I learned of a family with a rather interesting story - it turned out they'd made the rounds to everything in the area and had received well more than their share already. Networking kept them from extorting.

340 VAL DONLEY, DIRECTOR, HUNGER AND NUTRITION DEPARTMENT, COMMUNITY ACTION PROGRAM OF WASHINGTON COUNTY (EXHIBIT D): Details Exhibit D.

TAPE 30, SIDE B 003 WALT KRUMMEL, VOLUNTEER, CEDAR MILL ST. VINCENT DE PAUL (EXHIBIT E): Details Exhibit E. 075 TIM HORNECKER, EXECUTIVE DIRECTOR, ST. VINCENT DE PAUL SOCIETY (EXHIBIT F): Details Exhibit F.

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121 DOUG ROGERS, DIRECTOR, SNOW-CAP CHURCH-COMMUNITY ACTION PROGRAM, PORTLAND (EXHIBIT G): Details Exhibit G.

-Private-sector programs such as Snow-Cap grew out of a neighborhood desire to provide services at the community level. During the past 10 years, with dramatic increases in need, we've worked together very closely.

-These programs aren't entitlements. They are volunteer programs and the clients are in the position of being beggars - they have no legal right to our assistance. It's quite a demeaning experience. These people essentially want a hand up in life, not a handout. So the private sector has a great role to play but it's limited. We need public programs. Oregon's major hunger program is the food-stamp program, supplemented by school breakfast and lunch programs, WIC, etc. All we do is fill in the cracks - and the sad thing is that today, cracks become canyons. We need you and can't do our work without you.

181 SEN. KENNEMER: How many churches are involved?

182 ROGERS: There are 45 congregations involved. They came together in 1967 because there were no services of any significance in the east Portland/east Multnomah County area. The Salvation Army was mostly down in the city. We're old suburbia, new suburbia in the east side and it's been that kind of cooperative church effort from the beginning. We accept no government funds, no United Way funds - it's all a local effort, grassroots-style. 199 ROCKY JOHNSON, COMMUNITY ACTION DIRECTORS OF OREGON (EXHIBIT H): Details Exhibit H. 239 ELLEN LOWE, ASSOCIATE DIRECTOR, ECUMENICAL MINISTRIES OF OREGON; MEMBER, LEGISLATIVE TASK FORCE ON HUNGER (EXHIBIT N): The Ecumenical Ministries is a volunteer organization comprised of 17 religious denominations and some 2,000 congregations. I was a religious-community representative on the Task Force during its last month, after Gary Simpson resigned. I think this process, for most of us, began 3 years ago when we got calls from people who were working in western Washington County and in the Woodburn and Monmouth-Independence areas, regarding the early arrival of seasonal farm-workers. Many of them were Hispanic, many from Guatemala or the hills of southern Mexico. We discovered a number of things during that time. One was that there wasn't a partnership in responding to the hunger needs of this population, let alone shelter needs. So we didn't really have anyone to turn to. Senator Trow could tell you about a number of letters some of us wrote to the Emergency Board. We wrote to the Governor's office, to practically everybody we could think of who had a history of caring about this population. We discovered there was either no interest or no power. So part of the answer to Senator Gold's question about who the appointing authority was - when I was one of two who spoke to Legislative Counsel about drafting the original bill last session, we were looking for someone who would care enough to seek consultation from these various groups in making appointments, that we went to the DHR director.

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I think our first preference would have been to have strong state leadership. That strong state leadership did not emerge. What could have been strong private-public partnership proved not to be so. I just remember that one of the grants I was responsible for gaining during this time, I talked Church World Service into assigning \$7,000 they were going to send to Guatemala to send to us instead, to help Guatemalan citizens in the Willamette Valley. I think you'll find there were a number of creative financing arrangements like that.

I would also like to say that the amendments to SB 443 (Exhibit N) which were prepared by your staff certainly are appropriate, and I think enhance the mission of the Task Force. If Senator Kennemer were here, I would respond to him that I really think the private and private non-profit community is contributing - it's the state of Oregon that is not, in terms of a partnership. There are many other areas where you have been the lead and now are asking us, the religious and nonprofit communities, to help. Another issue I'd like to mention: I also serve on the 11-member state Health Services Commission. When we conducted our hearings statewide, as well as the community meetings which were put together with cooperation from Oregon Health Decisions, prevention was the most frequently-mentioned thing in all those meetings by the people who participated. I can't think of a better preventive measure in terms of a healthy society than having adequate nutrition. So when you look at the WIC program, and the continuation of the Hunger Task Force and its ability to develop a partnership, I hope you'll relate it to those lists of priorities that you're going to be facing as a committee, probably in another month or so. I think they fit very neatly in that category of prevention for children and adults. 330 CHAIR McCOY: Closes public hearing on SB 443.

(Tape 30, Side B) PUBUC HEARING. SENATE BILL 446 344 BETSY CLARKE, SPECIAL SUPPLEMENTAL FOOD PROGRAM FOR WOMEN, INFANTS AND CHILDREN (WIC) PROGRAM MANAGER, HEALTH DIVISION; MEMBER, LEGISLATIVE TASK FORCE ON HUNGER (EXHIBIT D: Details Exhibit I and speaks in favor of SB 446 . TAPE 31, SIDE B

004 CECELIA CAPUZZI, REPRESENTING OREGON HEALTHY MOTHERS/HEALTHY BABIES COALITION AND LEWIS & CLARK CHAPTER, MARCH OF DIMES (EXHIBITS J, K): Details Exhibits J and K and speaks in support of SB 446.

046 CHAIR McCOY: Closes public hearing on SB 446. -We're going to hold SB 444; there will be work done on it and SB 446. We'll probably get back to that next week.

-Adjourns meeting at 4:48 p.m.

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Submitted by:

Reviewed by:

Michael Sims
Administrator

Janice J. Fiegner Assistant

Committee

EXHIBIT LOG:

A - Overview, Legislative Task Force on Hunger - Steve McCoid - 3 pages
A-1- "Hunger In Oregon," Legislative Task Force on Hunger report - Steve McCoid, Elizabeth Hogeland - 75 pages B - Task Force report summary - Elizabeth Hogeland - 2 pages C -Testimony on SB s 443, 444 - Steven Randolph - 11 pages D - Testimony on SB s 443, 444, 446 - Val Donley - 2 pages E - Testimony on SB s 443, 444, 446 - Walt Krummel - 3 pages F - Testimony on SB s 443, 444, 446 - Tim Hornecker - 2 pages G - Testimony on SB s 443, 444, 446 - Doug Rogers - 5 pages H - Testimony on SB s 443, 444, 446 - Rocky Johnson - 2 pages I - Testimony on SB 446 - Betsy Clarke - 4 pages J - Testimony on SB 446 - Cecelia Capuzzi - 1 page K - Testimony on SB 446 - Cecelia Capuzzi - 2 pages L - Testimony on SB 445 - Elizabeth Hogeland - 2 pages M - Testimony on SB s 443, 444, 445 - Rachelle Bagley - 14 pages N - Proposed amendments to SB 443 - Committee staff - 2 pages

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