

SENATE COMMITTEE ON HUMAN RESOURCES

Monday April 22, 1991 Hearing Room A 3:15 p.m. Tapes 72 - 73

MEMBERS PRESENT: Sen. Bill McCoy, Chair Sen. Cliff Trow, Vice-Chair  
Sen. Shirley Gold Sen. Bill Kenemer Sen. Paul Phillips STAFF

PRESENT: Janice J. Fegener, Committee Administrator Mike Meriwether,  
Research Assistant Debbie Schieno, Committee Assistant Andra Woodrum,  
Page MEASURES CONSIDERED: SB 926-Relating to mental retardation and  
developmental disabilities. SB 989-Relating to Mental Health and  
Developmental Disabilities Div. SB 1087-Relating to mental health.

These minutes contain materials which paraphrase and/or summarize  
statements made during this session. Only text enclosed in quotation  
marks report a speaker's exact words. For complete contents of the  
proceedings, please refer to the tapes.

TAPE 72, SIDE A

002 CHAIR MccOY: Calls the meeting to order at 3:20 p.m.

PUBLIC HEARING ON SENATE BILL 926 Witnesses: Kathryn Weit,  
Association for Retarded Citizens Randy Fulgham, Washington County  
Family Support Lesley Albjerg, Families as Leaders Rebecca Benson,  
Family Support James Toews, Developmental Disabilities John Agusta,  
Human Services Research Institute

009 KATHRYN WEIT, ASSOCIATION FOR RETARDED CITIZENS OF OREGON (EXHIBIT  
A): Testified in support of SB 926 and outlined Exhibit A.

040 Video of the Family Support Project.

154 WEIT: Continues to outline Exhibit A.

197 RANDY FULGHAM, WASHINGTON COUNTY FAMILY SUPPORT: Testified in  
support of SB 926. One of the main issues that cannot be noted on the  
graph is the impact on the families. Families physically change. This is  
a tremendous amount of impact for a small price Senate Committee on  
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235 LESLEY ALBJERG, FAMILIES AS LEADERS: Testified in support of SB 926.  
Spoke of the services the family had in a respite program in Wisconsin.  
They lost that support when moving to Oregon. He urged the committee to  
favorably consider the family support bill.

288 REBECCA BENSON, FAMILY SUPPORT: Testified in support of SB 926 and  
explained her experience with the program.

328 JAMES TOEWS, ASSISTANT ADMINISTRATOR FOR DEVELOPMENTAL  
DISABILITIES (EXHIBIT B): Testified in support of SB 926 and outlined  
Exhibit B. 383 SEN. TROW: Is there a possibility of getting federal  
matching funds? 385 TOEWS: There is legislation which passed  
Congress, along with a series of pilot projects as well. The cost is  
\$100 million phased in over a five year period. This is limited to  
approximately six states. 412 SEN. KENNEMER: Would \$22 million  
provide support only to existing families or would this help maintain

these people so that we would not need to be institutionalized? Would we actually see a cost savings in a relatively short term? 420 TOEWS: We would see a lot of savings over time. The families would be able to maintain their children at home.

TAPE 73, SIDE A

013 SEN. KENNEMER: In terms of family support services, how do we compare to the other 49 states? 010 TOEWS: We do not rank very high. We have only done some pilot projects in this state. ~ The direction Oregon wants to move with early intervention programs is to be more family focused. We do not view family support just for families with young infants and children. 060 JOHN AGUSTA, HUMAN SERVICES RESEARCH INSTITUTE: Oregon ranks 27th in the country, but when compared to the per capita income in the United States Oregon rates 27th again. Oregon is quite average. A rank of 27th is not much different from a rank of 45th, because there is not a lot of money spent on family support. The state does not have to carry the complete burden of the \$22 million.

(TAPE 73, SIDE A) WORK SESSION ON SENATE BILL 926

107 SEN. PHILLIPS: Section 1, line 26, add "(4) Family support services merit priority designation by the Legislative Assembly". This would be a conceptual statement.

125 MOTION: SEN. PHILLIPS moved the stated language.

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VOTE: Hearing no objection, Chair McCoy so moves.

133 MOTION: SEN. PHILLIPS SB 926, as amended, to the Ways and Means Committee with a do pass recommendation.

VOTE: In a roll call vote, the motion carries with all members voting AYE.

(TAPE 73, SIDE A) PUBLIC HEARING ON SENATE BILL 989 Witnesses: Janna Starr, Association for Retarded Citizens James Toews, Developmental Disabilities Lynn Schoessler, Housing Agency

146 FIEGENER: Outlined the Preliminary Staff Measure Summary (EXHIBIT C).

174 JANNA STARR, DIRECTOR ASSOCIATION OF RETARDED CITIZEN (EXHIBIT D): Testified in support of SB 989 and outlined Exhibit D. 227 CHAIR MCCOY: In view of the fact that we do not have enough facilities to take care of everyone, putting them out of Fairview, what alternatives have been suggested? 230 STARR: It is a matter of developing further services. It should be the continued direction to serve everyone in the community. SB 989 should realize some savings. There should be savings from decreases in operation, sale of property, and during the upcoming biennium, Fairview has already projected savings of \$11 million in workers' compensation premiums. >We maintain that the system belongs to the people of developmental disabilities and their families. As we change from an institutional system to a community system, the dollars

should not go any place else. 294 SEN. KENNEMER: How well are the adult foster homes functioning in meeting some of the needs of the developmentally disabled? 299 STARR: Adult foster homes are a part of the system. They are a choice or an option that we give people to live in the community. 318 CHAIR McCOY: In order to see to it that those dollars follow the patients, would you object to housing on the campus? 326 STARR: We do not want to stay segregated The Fairview campus has some use, perhaps even use for the system as a place for backup services. We want to see people integrated into the community. 365 JAMES TOEWS, ASSISTANT ADMINISTRATOR FOR DEVELOPMENTAL DISABILITIES (EXHIBIT E): Testified in support of SB 989 and outlined Exhibit E.

TAPE 72, SIDE B

005 SEN. TROW: Do you see the use of Fairview in the foreseeable future? Senate Committee on Human Resources April 22, 1991 - Page 4

010 TOEWS: Yes. Even if we make the decision to phase it out, we have in our long range planning, a six year period to do a complete phase out. > We have not anticipated major savings. This particular population has the most complex needs of any population in the state and it will be very expensive to serve them either at Fairview or in the community.

035 SEN. TROW: The frustration is that the people believe in the community services and want to see better funding. As long as you continue the commitment to Fairview, there will never be enough money to do both.

043 TOEWS: This is correct on the part of the advocates. We have moved nearly 1,000 people out of institutions in the last six to seven years and have no significant savings to show, because we have been double funding the system. In making a closure decision, the double funding phenomena continues for an extended period of time. 058 SEN. TROW: What is paid at Fairview per person is far more than what is paid for people in the community. 060 TOEWS: Not always. We are serving some in the community that cost more than the services at Fairview. 085 SEN. TROW: Can we get federal money and use it in the community as easily as we can at Fairview? 087 TOEWS: Yes. For every person leaving the institution we can collect full Medicaid match. 095 SEN. TROW: Expressed a concern with the bill and the precedent it sets. This may not have a good effect on funding for community services.

108 LYNN SCHOESSLER, HOUSING AGENCY: The Housing Agency has been participating in the down sizing of Fairview through the issuance of general obligation bonds for disabled facilities. >Requested an additional alternative in Section 2 for the use of funds to provide placement reserves for these facilities.

(TAPE 72, SIDE B) PUBLIC HEARING ON SENATE BILL 1087 Witnesses: Muriel Goldman, Mental Health Assn. Dean Garrison, Social Problem Solving Project Ellen Seawell, Centennial School District Pam Patton, Oregon Community Mental Health

145 SEN. TROW: Explained the bill and its background. SB 1087 deals with prevention services for children in mental health programs, those who are developmentally disabled, as well as those who have mental illness problems. The program was built around pilot projects last biennium. There has been a suggestion to change the bill, rather than require prevention services this biennium. > Reviewed proposed amendments SB 1087-2. (EXHIBIT E) , Senate Committee On Human Resources

> Reviewed the fiscal impact. (EXHIBIT G)

207 MURIEL GOLDMAN, MENTAL HEALTH ASSOCIATION (EXHIBIT H): Testified in support of SB 1087 and reviewed the background of the bill.

325 DEAN GARRISON, COORDINATOR, SOCIAL PROBLEM SOLVING PROJECT AND PARENT'S AS PARTNERS: The Social Problem Solving Project works with children to train them in social problem solving skills. The Parent's as Partners Program provides out reach to parents and families, with the goal of providing parent involvement in the school and the education and development of their children. Each year approximately 4.0.0 children are sewed. Approximately 1/4 are identified as being high risk for developing some type of emotional or behavior problem. 383 ELLEN SEAWELL, PRINCIPAL CENTENNIEL SCHOOL DISTRICT: Testified in support of SB 1087 and explained their involvement in the program. They have a very high risk population and the academic progress was being impeded by social and emotional issues.

TAPE 73, SIDE B

020 PAM PATTON, OREGON COMMUNITY MENTAL HEALTH PROVIDERS ASSOCIATION (EXHIBIT D: Testified in support of SB 1087 and spoke to the proposed amendments SB 1087-2. (Exhibit H and F ). 118 SEN. KENNEMER: Has some reserv\$ions on the policy of these amendments being drafted by five people. Maybe we should have a process to move this out among some of the mental health directors, getting more feedback. 137 PATTON: Agreed. Several groups have reviewed this, although it has not gone statewide and we have no feedback. 148 SEN. TROW: Suggested amending the bill with the dash 2 amendments, then circulate and get reactions. When implemented, this is going to have a cost and we need a fiscal analysis. 177 GOLDMAN: Explained the review process. Even if funds were not available at this time, or in the near future, this would not be forgotten. This does not obligate the state to do anything. 212 PATTON: During the last two sessions the cost has been \$135,000 per biennium per project.

(Tape 73, Side B) WORK SESSION ON SENATE BILL 1087

241 MOTION: SEN. TROW moved to amend SB 1087 with the hand-engrossed HB 108 7-2 amendments. VOTE: Hearing no objection, Chair McCoy so moves. 279 CHAIR McCOY adjourned the meeting at 5:05 p.m.

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Submitted by: Reviewed by: Debbie Schieno Janice J. Fiegener  
Assistant Committee Administrator

EXHIBIT LOG:

A- Testimony on SB 926 - Kathryn Weit, 24 pages B- Testimony on SB 926 - James Toews, 2 pages C- Preliminary Staff Measure Summary - Staff, 1 page D- Testimony on SB 989 - Janna Staff, 3 pages E- Testimony on SB 989 - James Toews, 1 page F- Amendments to SB 1087 - Staff, 4 pages G- Fiscal Analysis on SB 1087, 1 page H- Testimony on 1087 - Muriel Goldman, 3 pages I- Testimony on 1087 - Pam Patton, 3 pages

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