

SENATE COMMITTEE ON HUMAN RESOURCES

Monday April 29, 1991 Hearing Room A 3:15 p.m. Tapes 77 -
79 MEMBERS PRESENT: Sen. Bill McCoy, Chair Sen. Cliff Trow,
Vice-Chair Sen. Shirley Gold Sen. Bill Kennemer MEMBER EXCUSED: Sen.
Paul Phillips STAFF PRESENT: Janice J. Fiegener. Committee
Administrator Mike Meriwether, Research Assistant Debbie Schieno,
Committee Assistant Andra Woodrum, Page MEASURES CONSIDERED: SB 1131-
Enacts Oregon Hunger Relief Act. (WS) SB 1099 - Authorizes two-year
demonstration for planning and implementing client-centered human
services at local level by coordinated effort of all agencies in
community. (PH/WS) SB 821- Creates Oregon Task Force on the Impact of
Federal Spending Priorities to study impact in Oregon of Current federal
spending priorities and recommend alternative spending priorities.
(PH/WS) WITNESSES: REP. BEV STEIN, DISTRICT 14 REP. ELDON JOHNSON,
DISTRICT 51 REP. BOB PICKARD, DISTRICT 54 VICKI GATES, DEPT. HUMAN
RESOURCES BILL CARY, CHILDRENS SERVICES DIVISION JANICE YADEN, DEPT.
HUMAN RESOURCES HARRIETT MARKELL, MULTNOMAH COUNTY JOHN BALL, CHILDREN &
YOUTH SERVICES COMMISSION SANDRA MILLIUS, COMMUNITY MENTAL HEALTH
PROVIDERS MURIEL GOLDDMAN PAUL WARNER, EXECUTIVE DEPARTMENT SUSAN
GORDON, OREGON PEACEWORKS PETER BERGEL, OREGON PEACEWORKS DUNCAN WYSE,
OREGON PROGRESS BOARD - These minutes contain materials which paraphrase
and/or summarize statements made during this session. Only text enclosed
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of the proceedings, please refer to the tapes. Senate Committee on Human
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TAPE 77, SIDE A

002 CHAIR McCOY: Calls the meeting to order at 3:22 p.m.

PUBLIC HEARING ON SENATE BILL 1099

004 JANICE FIEGENER: Reviews SB 1099 and gives summary of preliminary
staff measure summary (EXHIBIT A). The bill originally had a subsequent
referral to Ways and Means. There is no fiscal impact statement and
Dept. of Human Resources has helped with language amendments.

024 REP. BEVERLY STEIN, DISTRICT 14: Testifies in support of SB 1099.
Reviews the 1991 Human Investment Legislative Package (EXHIBIT B).
Discusses the major goals of SB 1099: - To coordinate mega-systems. -
To address the multiple needs of clients. - To recognize the importance
of empowering line workers. - To have a bottom-up approach. Reviews
summary of Senate Bill 1099 and the -2 amendments (EXHIBIT B-1).

107 STEIN: The bill is modeled after the Iowa program. Discusses
intent of program and preliminary findings. This bill is not just
another pilot program. It is a change of thinking for the future. It
will allow Oregon to use social services resources efficiently and
effectively. 150 REP. ELDON JOHNSON, DISTRICT 51: Testifies in
support of SB 1099. Requests staff to consider including the Dept. of
Education in this issue because the funding of major education
components are handled through this agency. 182 REP. BOB PICKARD,
DISTRICT 54: Testifies in support of SB 1099. This bill is beneficial to
the client, but also to those providing services. There will be more
enthusiasm and new stimulation in careers. 211 SEN. TROW: Agrees with
the concept. Points out the obstacle of those caught in the habit of
bureaucracy, and the difficulty of change. It will take training and

hands-on leadership at the local level. 247 VICKI GATES, DIRECTOR OF PROGRAM AND FINANCE, DEPARTMENT OF HUMAN RESOURCES: Testifies in support of the concept of SB 1099 (EXHIBIT C). Agrees with Sen. Trow's comments on the process of change. This bill would address a state policy and make a difference in moving the project along. It is possible that SB 1099 does not have a fiscal impact. There are resources to make this work effectively. This bill is an opportunity to make the system work effectively for people. 344 SEN. TROW: Questions if DHR has the cooperation, training, and resources to take the initiative in implementing this program.

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357 GATES: SB bill 1099 puts the lead at the community level. There will be interested communities that step forward and work with a commitment to technical assistance and a commitment to help in achieving flexibility. - Lincoln County's project was self generated. - The state must provide the opportunity for the communities to create change.

398 BILL CARY, ADMINISTRATOR, CHILDRENS SERVICES DIVISION: Testified in support of SB 1099. It will be alot of hard work. Partnerships and training are important. Would like to see SB 1018 Committee implement the intent of this committee to provide coordinated services at the local level. The Committee has agreed to a partnership with mental health agencies for early periodic screening, diagnosis, and treatment. Will present another partnership project to the 1018 Committee on May 7.

TAPE 78, SIDE A 032 SEN. TROW: Will CSD be able to help implement SB 1099, or be doing something different? 035 CARY: Feels CSD will support SB 1099 in the strongest way.

040 JANICE YADEN, DEPARTMENT OF HUMAN RESOURCES: Testifies in support of SB 1099. The bill offers the opportunity to provide comprehensive services to be successful. DHR is concerned when Children's Services Division closes cases, the families are still in need. 083 HARRIETT MARKELL, MULTNOMAH COUNTY: Testifies in support of SB 1099. Wants to see Oregon have service delivery and finance delivery systems. - Multnomah county level can spend money in any way the county case manager sees fit, which allows great flexibility. - Multnomah county has already developed a system which includes agreement on all levels of state government. - Be prepared if this legislation passes. Support is needed from the top on down. Verbal support and time commitment is critical. - If the needs of parents cannot be met, the children's needs are not met.

162 JOHN BALL, CHILDREN AND YOUTH SERVICES COMMISSION: Testifies in support of SB 1099. Communities favor this coordinated client centered approach. Communities also favor empowering the line worker. Discusses Lincoln county project. - The day to day implementation is insufficient. - There are continuing red tape concerns. - There are incompatible data systems. - Flexible funding is critical. - There is a good existing program in Lincoln county at risk and should be considered for future funding.

243 SEN. TROW: How was it funded before?

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259 BALL: Various agencies such as CSD, Dept. of Education and Youth Services Commission. Identifies keys to success of program: - Need a designated lead agency with managerial accountability. - Additional dollars to train line staff. - Improved technological interface between agencies. - Commitment at state level to assist in implementation and evaluation. Streamlined management of categorical funding.

This bill gets state government into no longer just talking about streamlining and coordination, but actually doing it. The local commissions will be anxious to help. SANDRA MILLIUS, COMMUNITY MENTAL HEALTH PROVIDERS: Offers conceptual support in the implementation of SB 1099. Suggests supporting existing successful programs instead of starting new models.

300 SEN. TROW: The Lincoln county model could be considered a rural model. Is there an urban model in existence?

308 MILLIUS: Doesn't know. There is some initiative combining several things in Multnomah county and several different areas.

310 SEN. TROW: This is an important enough concept that would make a significant departure from what we do now to something else. We need to make a good investment to insure success.

328 MILLIUS: Suggests looking at coordinated projects relating to other populations as well as children and families, if there are existing initiatives.

SEN. TROW: Requests a list of initiatives.

MILLIUS: Will follow up Sen. Trow's request.

344 MURIEL GOLDMAN, ?????? ASSOCIATION OF OREGON: Testifies in support of SB 1099. The best services are for children and families in an integrated manner. There are proven existing models which can be built upon.

WORK SESSION ON SENATE BILL 1099 378 MOTION: SEN. GOLD moves SB 1099 -2 amendments dated 412 9191.

387 VOTE: Hearing no objections, Chair McCoy so moves. MOTION: SEN. GOLD moves SB 1099, as amended, with the Senate President's provision to rescind the referral to Ways and Means, to the Senate floor with a do pass recommendation.

406 SEN. KENNEMER: We have eliminated the financial impact. What assurance is there that this will make a difference?

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002 SEN. KENNEMER: How will the projects be funded?

004 SEN. TROW: Some monies will be reallocated so existing funds can be

used. 008 REP. STEIN: The Iowa model did not ask for additional funds. The communities involved in the proposed project must really want it to succeed. In the future, incentive money might be given for implementation. Also, any savings retained may be reinvested in the community. A problem may arise in the technical assistance required with funds available. 022 SEN. KENNEMER: Is the language in the bill strong enough to give authority or just encouragement in overcoming barriers?

026 STEIN: Wants to move the bill today. Will continue working on it in the House. Suggests directing the State to help waive those barriers.

SEN. KENNEMER: Agrees.

041 VOTE: In a roll call vote, the motion carries unanimously.

WORK SESSION ON SENATE BILL 1131 045 JANICE FIEGENER: Reviews Preliminary Staff Measure Summary (EXHIBIT D).

053 MOTION: SEN. TROW moves SB 1131-1 to Ways and Means with a do pass recommendation.

VOTE: In a roll call vote, the motion carries unanimously.

PUBLIC HEARING ON SENATE BILL 821

060 JANICE FIEGENER: Reviews Preliminary Staff Measure Summary (EXHIBIT E).

065 SEN. TROW: Gives background of bill (EXHIBIT E). 093 SEN. BOB PICKARD, DISTRICT 54: Testifies in support of SB 821. This bill will be very educational for Oregonians. 134 PAUL WARNER, ECONOMIST, EXECUTIVE DEPARTMENT: Testifies in support of SB 821 and reviews (EXHIBIT F). 211 SEN. KENNEMER: Refers to -1 amendments, line 13 (EXHIBIT J). Is \$64 per resident per year an accurate statement? 222 SUSAN GORDON, OREGON PEACEWORKS: That information was from an Associated Press article published in the Feb 25 Oregonian. SEN. KENNEMER: Sometimes that information can be inaccurate. 229 WARNER: In that study, the difficult element is estimating taxes. Assumptions have been made. Revenue data may be controversial, but expenditure data is very close. _ These minutes contain materials which paraphrase and/or summarize statements made during this session. Only te% enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. Senate Committee on Human Resources April 29, 1991- Page 6

245 GORDON: Reads prepared testimony in support of SB 821 (EXHIBIT G).

270 PETER BERGEL, OREGON PEACEWORKS: Presents overhead projector testimony in support of SB 821 (EXHIBIT H).

TAPE 77, SIDE B 013 VICKIE GATES, DEPARTMENT OF HUMAN RESOURCES: Testifies in support of SB 821 (EXHIBIT I). Mentions her recent report on major changes in state and federal relationship in the human service area over the last decade.

WORK SESSION ON SENATE BILL 821

038 GORDON: Reviews proposed amendments and the establishment of Oregon Task Force on Fairness in Federal-State Fiscal Relationships (EXHIBIT J). SEN. TROW: Requests description of how the Task Force and

technical working group would function together. 050 BERGEL: It would be an opportunity to hear expertise from people throughout the state, not just those in the legislative process. The nine member Task Force would be by appointment: - 3 members by the President of the Senate - 3 members by the Speaker of the House of Representatives - 3 members appointed by the Governor The five member working group would be constituted under that Task Force by appointment: - 1 member by the Governor - 1 member by the Director of the Executive Department - 1 member by the Department of Human Resources - 1 member by the Director of the Department of Energy - 1 member by the Director of the Economic Development Department. The group would utilize minimum resources. 087 SEN. TROW: Explain the opposition to the bill. 091 BERGEL: There was opposition to some of the original language which we have changed to the -1 amendments (EXHIBIT J). 111 MOTION: SEN. TROW moves SB 821-1 amendments dated April 26, 1991.

VOTE: Hearing no objection, Chair McCoy so moves.

124 SEN. TROW: What kind of referral does this have?

125 FIEGENER: It has a referral to Rules Committee and Ways and Means. The President's office has stated the original referral was to Rules because the bill was thought to be a legislative interim study. Because it is not an interim legislative study where the Task Force members would be appointed by interim staff, it is possible to bypass Rules.

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135 MOTION: SEN. TROW moves SB 821 as amended, to Ways and Means with a do pass recommendation and the provision that lines 11-18, page 1, could be re-adjusted if necessary.

VOTE: In a roll call vote, the motion carries unanimously

INFORMATIONAL HEARING

155 DUNCAN WYSE, EXECUTIVE DIRECTOR OF THE PROGRESS BOARD: Reviews benchmarks outlined in (EXHIBIT K). Requests suggestions for improvement on those benchmarks relating to this committee.

SEN. KENNEMER: How were decisions made regarding percentages set as long term target goals?

WYSE: The Oregon Progress Board instructed us to be realistic but aim high.

217 SEN. KENNEMER: Some of the goals might be setting unrealistic standards. Uses page 12, (EXHIBIT K) as an example. If goals are set too high, they will be determined apparent failures.

WYSE: The key is getting a measurement, to have a focus on where we are and what we need to accomplish. We have asked Dept. of Human Resources to take a hard look at the benchmark goals and to develop strategies.

270 SEN. TROW: Some of these call for exceptional improvement over five year periods, such as reducing teen pregnancies and reducing infant

mortalities. What will allow success in those areas? 285 WYSE: The Oregon Progress Board has priorities where strategy is needed for improvement.

SEN. TROW: Suggests an analysis of what causes the problem and what needs to be done to change it. Some problems relate to socio-economic conditions that are not easily changed.

WYSE: The Board felt the teen pregnancy problem was an area which could be easily intervened with quick results.

SEN. TROW: I don't think that problem can be so easily changed. There are a lot of sociocultural factors that are hard to get at. Some young girls have babies for a variety of reasons.

WYSE: Agrees. An analysis is being done on that issue. There have been successful teen pregnancy model efforts in the schools.

340 SEN. MCCOY: Many positive things are not reflected in this report. Uses the reduction of African-American teen pregnancies on the East coast as an example.

WYSE: Agrees with Co-chairs. Will take a hard look at the goals.

358 SEN. KENNEMER: How accurate and valid are the statistics? Has seen data which indicates the opposite.

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377 WYSE: Oregon Progress Board has tried to get the best data, but it might not be completely accurate. We will try to perfect it.

TAPE 79, SIDE A

002 CHAIR MCCOY: Questions the 100% goal by the year 2000 allowing economic access to basic health care for Oregonians. 006WYSE: That goal was a judgement resulting from recent legislative action regarding health care. SEN. TROW: What is being done with employment and jobs? WYSE: We have a whole chapter on that, which the Trade Committee is reviewing. The goal is to have statewide job growth and employment, and higher per capital income. - The People Benchmarks and Economy Benchmarks interrelate. SEN. TROW: Do you have citizenship Benchmarks? WYSE: Yes. Refers to page 27 relating to citizens who vote and citizens who volunteer in civic, community, or non-profit activities. - OPB tried not to forget topics just because they were hard to measure. - Will summarize this report and forward it to the committee. 044 CHAIR MCCOY: Adjourns meeting at 5:15 p.m.

Submitted by: Reviewed by: Debbie Schieno Janice J. Fiegener
Committee Assistant Committee Administrator

Transcribed by Margie Neukomm

EXHIBIT LOG:

A - STAFF MEASURE SUMMARY, SB 1099, STAFF, 4 PAGES B - TESTIMONY, SB

1099, REP. STEIN, 1 PAGE B1- -2 AMENDMENTS, SB 1099, STAFF, 3 PAGES C - TESTIMONY, SB 1099, VICKIE GATES, 2 PAGES D - STAFF MEASURE SUMMARY, SB 1131, STAFF, 8 PAGES E - STAFF MEASURE SUMMARY, SB 821, STAFF, 2 PAGES F - TESTIMONY, SB 821, PAUL WARNER, 7 PAGES - These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. Senate Committee on Human Resources April 29, 1991 - Page 9 G - TESTIMONY, SB 821, SUSAN GORDON, 2 PAGES H - TESTIMONY, SB 821, PETER BERGEL, 5 PAGES J - -1 AMENDMENTS, SB 821, SUSAN GORDON, 5 PAGES K - INFORMATIONAL TESTIMONY, SB 636, DUNCAN WYSE, 11 PAGES L - TESTIMONY, SB 1099, BRAD BAYLISS, 1 PAGE

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