

SENATE COMMITTEE ON LABOR

March 08, 1991                      Hearing Room 50 03:00 p.m.                      Tapes 30 - 31  
MEMBERS PRESENT: SEN. GRATTAN KERANS, CHAIR SEN. LARRY HILL,  
VICE-CHAIR SEN. PETER BROCKMAN SEN. BOB KINTIGH SEN. BOB SHOEMAKER  
MEMBER EXCUSED: SEN. PETER BROCKMAN SEN. BOB SHOEMAKER

STAFF PRESENT: ANNETTE TALBOTT, COMMITTEE COUNSEL ROBERTA WHITE,  
COMMITTEE ASSISTANT MEASURES CONSIDERED: OVERVIEW OF PERS  
(INFORMATIONAL HEARING) SB 465 - TRANSFERS ADMINISTRATION OF JTPA TO THE  
EMPLOYMENT DIVISION (PUBLIC HEARING) SB 545 - ALLOCATES PROGRAM MONEYS  
TO JTPA (PUBLIC HEARING)

These minutes contain materials which paraphrase and/or summarize  
statements made during this session. Only text enclosed in quotation  
marks report a speaker's exact words. For complete contents of the  
proceedings, please refer to the tapes.

TAPE 30, SIDE A WITNESSES:            MARILYNNE KEYSER, GOVERNOR'S POLICY  
ADVISOR ON WORKFORCE DEVELOPMENT AND EDUCATION PAMELA MATTSON,  
ADMINISTRATOR, EMPLOYMENT DIVISION, DEPARTMENT OF HUMAN RESOURCES J.D.  
HOYE, INTERIM JTPA MANAGER DENNIS COLE, C PICA HOLLY MILES, THE OREGON  
CONSORTIUM SAM DOMINY, REPRESENTATIVE NEAL S. MEYER, WESTERN COUNCIL OF  
INDUSTRIES MAX J. GROESB ECK, LU 2750

001            CHAIR KERANS called the meeting to order at 3:20 p.m.

OVERVIEW OF PERS Senate Committee on Labor March 8, 1991 Page 2

WITNESSES:            MARILYNNE KEYSER, GOVERNOR'S POLICY ADVISOR ON WORKFORCE  
AND EDUCATION PAMELA MATTSON, ADMINISTRATOR, EMPLOYMENT DIVISION,  
DEPARTMENT OF HUMAN RESOURCES J.D. HOYE, INTERIM JTPA MANAGER

017            MARILYNNE KEYSER, GOVERNOR'S POLICY ADVISOR ON WORKFORCE AND  
EDUCATION (EXHIBIT A): > Presents overview of Exhibit A > There are four  
elements for strategies to develop the workforce of the future: ·  
Preparing the youth of today for entry into the work force; · Unemployed  
youth and adults; · Dislocated workers; and · Workers who need  
retraining or enhanced strategies to meet the job skills. > The  
governor has assigned to me the need to develop benchmark for the  
percentage of high school students who have significant involvement with  
vocational/technical programs prior to graduation, as well as the  
percentage of displaced workers who are re-employed within 24 months and  
earning at least 90% of their previous income. > The governor will play  
a role in developing a statewide strategy to manage existing investments  
as well as to help guide in making future investments. > The governor  
has the responsibility of holding agencies responsible for achieving  
goals and objectives. > The governor will have to sell the workforce  
agenda around the state and create public support for whatever is to be  
achieved in the next four years at a minimum. > The way SB 1075 (Exhibit  
A) is structured, the Workforce Development Council would assume the  
duties of the State Job Training Coordinating Council which is currently  
in existence, which manages the JTPA program. We have tried to structure  
it to meet federal requirements. > They are going to seek waivers from  
the federal government in order to appoint councils which will achieve  
all that the governor wants to be done during this term. Also, they are  
going to try to overlap some members on each of the councils for a  
smoother transition. 178CHAIR KERANS: You have covered a lot of  
ground and encompassed a lot of turf. It is one thing to say that you

are going to seek federal cooperation, and quite another to achieve that. You have set a very large goal. KEYSER: One of the things I would hope would happen is that by having this overlapping contact that we begin to develop some shared commitment to it. I think without that it would be almost impossible to take any further steps. > Continues overview of Exhibit A. 242 CHAIR KERANS: > He requests that the members of the committee read the "Job Training, Retraining, and Placement: A Program Budget and Review" (EXHIBIT B) from the Legislative Fiscal Office. > He also requests that the members read the "Strategies for Dealing with Dislocated Workers" developed by Committee Counsel. (EXHIBIT C) 264 KEYSER: > Continues to detail Exhibit A.

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300 SENATOR HILL: This bill would remove some of the layers in between the governor and the program. If we think of it that way, we see this as an efficiency measure and an attempt to remove the obscuring layers of bureaucracy from the process. 355 KEYSER: > There are five reasons for transferring JTPA to Employment Division: · The governor believes services will be better delivered by the Employment Division · The governor's desire to refocus the mission of the Employment Division · The locations of the Employment Division around the state will help delivery of services. · The Employment Division has a relationship with the federal government through the Department of Labor. · It makes sense in light of the broader workforce strategies.

TAPE 31, SIDE A

001 MARILYNNE KEYSER, CONTINUED > Requests approval of transfer through SB 465. > The Employment Division is going to be a full partner in helping to leverage local efforts. 077 PAMELA MATTSON, ADMINISTRATOR, EMPLOYMENT DIVISION, DEPARTMENT OF HUMAN RESOURCES: > Further details Exhibit A. > 34 states currently have their JTPA programs administered through the Employment Division or its counterpart. 137 J.D. HOYE, INTERIM MANAGER, JTPA > Further details Exhibit A. > She expects a draft plan will be completed by April 1, 1991. 220 SENATOR HILL: I started out not liking this plan, but I have come around 180 degrees, and I am convinced that this will work under Pamela Mattson and will maintain the strengths of JTPA under this administration. 263 CHAIR KERANS: Will there be changes in areas of delivery of services?

HOYE: > No. There will be no act on the part of state government to interfere with the local administration of JTPA to the users. > The Employment Division offices tend to be targeted by community, county or city for services to a population. The JTPA targets tend to be by population size.

TAPE 31, SIDE A

SB 465 - TRANSFERS ADMINISTRATION OF JTPA TO THE EMPLOYMENT DIVISION PUBLIC HEARING . These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. . Senate Committee on Labor March 8, 1991- Page 4

347 REPRESENTATIVE SAM DOMINY, COTTAGE GROVE > Testifies in favor of  
465 388 DENNIS COLE, OPICA (EXHIBIT D): > Details Exhibit D. >  
Testifies in favor of SB 545. When the OPICA has finished its analysis  
of the bill, they will submit a formal written support for it, but they  
are very excited by its potential.

TAPE 30, SIDE B

042 HOLLY MILES, THE OREGON CONSORTIUM/OPICA (EXHIBIT E) > The Oregon  
Consortium is made of up the 27 non-metropolitan counties in the state.  
It is comprised of 22 PIC members, 27 board members which are county  
commissioners, 14 local advisory groups and 9 program operators in order  
to support the locally controlled and locally driven system. > Testifies  
in favor of SB 465, but the Consortium does not have unanimous support  
for it. > Details Exhibits E. 108 CHAIR KERANS: What communications  
have you had, and what plan as far as the Consortium and OPICA are  
concerned is there for dialogue with the people from JTPA and the  
Employment Division. MILES: We are involved in a governor's task force  
which has addressed these issues which is a good start. Each issue and  
problem will have to be resolved as it arises, but this is a good  
indication so far. 151 COLE: Two months ago we discovered that we  
really didn't think that our interests were being heard in Salem, and  
when we began to say that throughout the state, we have been invited and  
listened to. The governor's speech a couple of weeks ago spoke to the  
very issues and we will soon receive a letter around the very areas we  
are talking about. We know we are now at the table, and if it happens to  
go a particular way, the wrong way, we will be able to say that.

TAPE 30, SIDE B

SB 545 - PUBLIC HEARING

166 HOLLY MILES, THE OREGON CONSORTIUM/OPICA > Testifies in favor of  
SB 545 > Over the past 12 months, the Consortium's counties have had 74  
mills close. There is a big problem. ~ The Consortium is dealing with  
between 18,000 - 23,000 workers who are faced with dislocation. SENATOR  
HILL: Do we have any numbers on how many jobs have been created by the  
regional strategies in your service area? CHAIR KERANS: You mean those  
promised versus those delivered?

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201 MILES: - > We could certainly try to find that information  
out, but I don't have that information right now. 244 SENATOR HILL:  
What definition does the Consortium use for "dislocated worker"? In SB  
545, we just say dislocated worker, and I know you are allowed some  
flexibility by the Federal regulations as to who's included in your net  
for federal dislocated dollars. What is your threshold for eligibility.  
MILES: They have to have received a layoff notice or been laid off. It  
does limit us to some extent where we think there are going to be  
closures, there is potential dislocation, but they haven't submitted a  
lay-off notice. Sometimes from the business' point of view, they want to  
notify those workers last because the business may lose some of its  
resources, so we are always playing that game. 295 HILL: In the State  
criteria for JTPA/dislocated worker eligibility, it requires the worker

to have exhausted his/her unemployment insurance? MILES: No. The best programs that we can have are those where as soon as we know somebody is going to be laid off, to be able to go and before they leave the work site, the sooner the better. Once they leave the work site, it is difficult to find them, and if we do find them it may be six or eight months down the road when real problems have set in. Then, by the time the grant is written, you have lost the people for good.

337 NEAL MEYER, AREA REPRESENTATIVE, WESTERN COUNCIL OF INDUSTRIAL WORKERS > Testifies in favor of SB 545 > The area he represents has lost 5,000 workers in the last 10 years. > There are about 600 on a waiting list for Lane Community College's Dislocated Worker Program.

TAPE 31, SIDE B

012 MAX J. GROESB ECK, L.U. 2750, SPRINGFIELD > Testifies in favor of SB 545. 056 CHAIR KERANS: Do you have good tracking of the folks who went from one company to another and did not go into a dislocated worker program? What has happened to them? GROESB ECK: No, I haven't tracked them. 124 Meeting was adjourned at 4:50.

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Submitted by: Reviewed by: Roberta White Annette Talbott  
Assistant Committee Counsel

EXHIBIT LOG:

A - Testimony on SB 465 - Marilynne Keyser - 12 pages B - Job Training, Retraining and Placement: A Program Budget and Review - Legislative Fiscal Office - 6 pages C - Strategies for Dealing with the Dislocated Worker - Staff - 12 pages D - Testimony on SB 465 - Dennis Cole - 1 page E - Testimony on SB 465 - Holly Miles - 15 pages F - Governor's Proposed 1991-93 Allocation of Lottery Proceeds - Joint Legislative Committee on Trade and Economic Development - 9 pages G - Staff Measure Summaries on SB 465 and SB 545 - Staff - 2 pages H - Fiscal Analyses of SB 465 and SB 545 - Legislative Fiscal Office - 2 pages

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