Senate Redistricting February 5, 1991 Page These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. SENATE COMMITTEE ON REDISTRICTING February 5, 1991Hearing Room "B" 3:00 p.m. Tapes 9 MEMBERS PRESENT:Sen. Glenn Otto, Chair Sen. John Brenneman Sen. Jim Bunn Sen. John Kitzhaber Sen. Mae Yih MEMBERS EXCUSED: Sen. Dick Springer, Vice-Chair Sen. Bill Bradbury STAFF PRESENT: Gail Ryder, Senior Committee Administrator Joan Green, Committee Assistant MEASURES CONSIDERED: SB 279 - Relating to Elections, PH SB 280 - Relating to Elections, PH SB 289 - Relating to Elections, PH SB 187 - Relating to Election Law, WS These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. TAPE 9, SIDE A 006 CHAIR OTTO: Called the meeting to order at 3:15 p.m. (TAPE 9, SIDE A) PUBLIC HEARING SB 279, RELATING TO ELECTIONS Witnesses: Vicki Ervin, Oregon Association of County Clerks and Multnomah County Barbara Clark, City of Portland, Auditor Sandra Arp, League of Oregon Cities Jack Graham, Director, Elections Division, Secretary of State 010 RYDER: Distributes fiscal impact statement, Exhibit A. 014 VICKI ERVIN, OREGON ASSOCIATION OF COUNTY CLERKS AND MULTNOMAH

COUNTY: SB 279 addresses the allocation of costs of elections. Defines cost as expenses incurred because of an election that are above and beyond regular operating expenses. The 199 0 primary and general elections in Multnomah County cost 85% of the entire cost of the election, and yet in one election only 40% was because of our participation in the election, in the other election only 20% was because of our participation. The additional 15% was reimbursed by special districts. This bill says the allocation of cost of primary and general elections would be allocated and paid for by the jurisdictions that are participating in the election.

060 BARBARA CLARK, CITY OF PORTLAND, AUDITOR: Discusses written testimony, Exhibit B.

095 SANDRA ARP, LEAGUE OF OREGON CITIES: Speaks in opposition to SB 279. Cities currently have almost no control over elections or their costs. It is especially hard now for all governments to come up with additional monies to deal with new costs. Refers to letter from City of Eugene, Exhibit C. Cities do not get a free ride on elections, people inside cities pay county taxes as well.

113 RYDER: Distributes letter from City of Salem, Exhibit D.

119 JACK GRAHAM, DIRECTOR, ELECTIONS DIVISION, SECRETARY OF STATE: The Secretary of State has no position on the bill. However, he did request that I draw your attention to the fiscal impact statement, Exhibit A.

This bill would require us to establish a formula for proportioning costs.

140 OTTO: You are taking no position on the bill?

141 GRAHAM: Correct, we have no problem with it being equitable. The only point we really wanted to make is you would need to almost double my budget to do this.

153 OTTO: Does SB 279 go to Ways and Means?

154 RYDER: Yes.

(TAPE 9, SIDE A)

PUBLIC HEARING

SB 280 RELATING TO ELECTIONS

Witnesses: VICKI ERVIN, OREGON ASSOCIATION OF COUNTY CLERKS

154 RYDER: Distributes fiscal impact statement, Exhibit E.

157 Vicki Ervin, Oregon Association of County Clerks: SB 280 deals with a related topic to SB 279. This bill impacts only primaries and general elections. It would require that whenever certified ballot information changes after the official certification, and a change creates an expense, the jurisdiction for whom the change is made is responsible for the expense. Cites examples that have occurred.

189 YIH: Do we allow a change after the deadline has passed?

191 ERVIN: These are changes that are made because of mistakes, not because of a change in the filing.

(TAPE 9, SIDE A)

PUBLIC HEARING

SB 289 RELATING TO ELECTIONS

Witnesses:Jack Graham, Director, Elections Division, Secretary of State's Office

199 JACK GRAHAM, DIRECTOR, ELECTIONS DIVISION, SECRETARY OF STATE'S OFFICE: SB 289 would provide the Elections Division with the automation to accept and process Cost and Expenditure (C & E) filings electronically. We would like to develop a software and provide the tools to principal campaign committees and political action committees (PAC) so, if they chose, they could file their C & E statements in an electronic form. This proposal would allow for efficiency in processing. There is a redundancy of work involved in multiple entry, by the public sector and the state, in data entry of this information. The cost involved would be approximately \$50,000 to develop the software and acquire some hardware. The Secretary of State is supportive of the proposal and we have a parallel proposal in the Secretary of State's budget.

268 OTTO: Is there any need for the emergency clause?

271 GRAHAM: It would be useful. To have this in place for the next election cycle we should have the program tested and ready to distribute by early October. There would be about a four to five month development period.

289 BUNN: Did the Republicans contact your office and gain approval for a specific form to use with the campaign software?

293 GRAHAM: Yes.

294 BUNN: Probably half of the candidates already have a computerized system.

296 GRAHAM: I don't have a percentage on that, but it is growing and probably approaching at least half. A key point is if we get the

largest of 10-15% of the PAC's and principal campaign committees it would put approximately 75-85% of the data into an electronic format.

305 BUNN: Would you develop a program that would be required for reporting or would you develop a program based upon knowledge of what we have and you could read our information and use it from a floppy?

312 GRAHAM: We would probably work with the variety of committees and PAC's that already have programs. There would need to be standardization, but the programs we have already approved are similar so it would require minimal coordination to minimize the adverse impact.

323 SEN. BRENNEMAN: Do you anticipate cost savings or just improved efficiency?

327 GRAHAM: The basic implementation of this program would eliminate the need for data entry, although it would be an optional program so some data entry would be necessary. We currently employ four temporary employees for approximately two months to do data entry, but our temporary staff would be reduced. Beyond that I do not see direct savings for our office. The other part of the savings would accrue to the users.

 $372~{\rm SEN.}$ BRENNEMAN: I am sure efficiency would be improved, but I am not sure the timing is right.

388 YIH: What do you want in the blank, \$50,000?

401 GRAHAM: The cost would be \$88,120 during the first biennium.

412 YIH: So \$47,000 would be for converting the report to computer and the other money is for training and education?

419 GRAHAM: Yes, it will be about \$50,000 for the hardware and programming elements.

428 RYDER: This bill has a subsequent referral to Ways and Means.

(TAPE 9, SIDE A)

WORK SESSION

SB 187 RELATING TO ELECTIONS

436 RYDER: This bill was sent out with a do pass as amended recommendation on January 29, 199 1. The only amendment at that time was to delete \$10. Ted Reutlinger, Legislative Counsel told me that an error had been made in drafting. In \$6, ln. 30, it says "deadline for filing a", there is another place in that section where the same words appear and that change was not made in that section. SB 187-1, Exhibit F, lns. 2-3 of the amendment would correct that. The rest of the amendment deletes \$10, in accordance with what the Committee did at the last meeting.

467 MOTION: SEN. BUNN MOVED THE -1 AMENDMENTS, DATED 01/31/91, (EXHIBIT F) TO SB 187 BE ADOPTED. MOTION CARRIED BY ACCLAMATION.

 $477\ \text{MOTION}$: SEN. BUNN MOVED SB $187\ \text{TO}$ The floor with a do pass as amended recommendation.

482 VOTE: MOTION CARRIED, 4-0. (EXCUSED: SEN. BRADBURY, SEN. KITZHABER, SEN. SPRINGER). SEN. BUNN WILL LEAD THE FLOOR DISCUSSION.

499 Meeting adjourned at 4:48 p.m.

Submitted By:

Reviewed By:

Joan Green Assistant

EXHIBIT LOG

A - Fiscal impact statement, Staff, 1 pg. B - Written testimony, Clark, 1 pg. C - Letter, City of Eugene, 1 pg. D - Letter, City of Salem, 1 pg. Jayne Hamilton

Assistant

E - Fiscal impact statement, Staff, 1 pg. F - Amendments, Staff, 1 pg.