Senate Redistricting April 16, 1991 Page SENATE COMMITTEE ON REDISTRICTING

April 16, 1991Hearing Room "B" 3:00 p.m. Tapes 31 - 32

MEMBERS PRESENT: Sen. Glenn Otto, Chair Sen. Dick Springer, Vice-Chair Sen. Bill Bradbury Sen. John Brenneman Sen. Jim Bunn Sen. Scott Duff Sen. Mae Yih

STAFF PRESENT: Gail Ryder, Senior Committee Administrator John Houser, Committee Administrator Joan Green, Committee Assistant Jayne Hamilton, Committee Assistant

MEASURES CONSIDERED: Redistricting plans for legislative districts - Informational Committee bill - Introduction

VERBATIM TRANSCRITTION

TAPE 31. SIDE A

004 CHAIR OTTO: Called the meeting to order at 3:11 p.m.

(TAPE 31, SIDE A)

INFORMATIONAL

REDISTRICTING PLANS FOR LEGISLATIVE DISTRICTS

Witnesses:Gail Ryder, Senate Redistricting Committee, Senior Administrator John Houser, Senate Redistricting Committee, Administrator Jim Bunn, Oregon State Senator, District 15

008 OTTO: "Committee on Senate Redistricting will please come to order. We have a plan that you people I hope have been waiting for before us today, and I would like to ask Gail to go through the plan and explain it for us, please."

012 GAIL RYDER, SENATE REDISTRICTING COMMITTEE, SENIOR ADMINISTRATOR: "I have a handout for you." Discusses written testimony, Exhibit A.

082 BUNN: "Mr. Chair."

082 OTTO: "Yes, Sen. Bunn."

083 BUNN: "I'm sorry, Gail, your testimony says 3%; was it 3 or 5?" Referring to pg. 3, in the first paragraph on Deviation.

084 RYDER: "I'm sorry, I meant 3. Yes. Did I say 5? Negative 3% east of the mountains, ranging from a 2.53 to a 3.34." Continues with written testimony, Exhibit A.

138 OTTO: "Any questions of Gail?"

138 BUNN: "Mr. Chair."

139 OTTO: "Sen Bunn."

139 BUNN: "Did you have discussions with minority representatives in determining that the Hispanic community was too spread out to maintain as a community of interest?"

140 RYDER: "No, we were hoping that that would be something that would develop out of the hearings process. That they could help us in rounding that up better."

144 BUNN: "OK, in the second Congressional district, did I understand you correctly to say that there were about 14,000 people too few in the overall district?"

147 RYDER: "I said east of the mountains there are 14,000 too few."

148 BUNN: "So we're off by about a third of a House district there."

149 RYDER: "Approximately."

149 BUNN: "Thank you."

150 OTTO: "Sen. Yih?"

150 YIH: "Mr. Chairman. Gail, can you tell me why did the House Rules and Reapportionment Committee recommend that we don't follow the Congressional district lines?"

- 153 RYDER: "I don't believe I said that. The House Rules and Reapportionment Committee did recommend that we draw coterminous lines with the Congressional district that they are recommending, and my instructions were not to do that."
- 157 YIH: "What's the rationale for not following the Congressional district lines?"
- 158 RYDER: "I believe that the leadership wanted to move the population more gently and to retain the nature of existing districts rather than to make more sweeping changes. There would need to be more change within each district in order to follow the coterminous plan."
- 162 OTTO: "Any other questions?"
- 162 BUNN: "Mr. Chair."
- 163 OTTO: "Sen. Bunn."
- 163 BUNN: "Did I read the map correctly that part of the city of HillSB oro would be assigned to Sen. Dukes' Senate district?"
- 166 HOUSER: "John Houser, Committee Administrator, Redistricting Committee. Mr. Chair, Sen. Bunn, only a very small portion of the northeastern tip of HillSB oro would be assigned to Sen. Dukes' district. The difficulty with the House district in that area is that the House district in that area has to lose approximately 5,000 persons in populations to bring it back to the population mean. Logically that could come either from the City of HillSB oro or the City of Forest Grove. In this particular case it appeared more logical to remove the population from the City of HillSB oro. Sen. Dukes' district obtained a little bit of that population, and Rep. Jones' district moved to the west to obtain the rest of the population."
- 181 BUNN: "But there are parts of the urban growth boundary in the incorporated City of HillSB oro then that would be included with Sen. Dukes' district?"
- 184 HOUSER: "Yes, but it's less than a thousand people, it's a matter of a few hundred people."
- 186 BUNN: "Is any part of Forest Grove included, the city limits of course, included within Sen. Dukes' district?"
- 187 HOUSER: "Not at this time."
- 188 BUNN: "OK. Are other parts other than the City of HillsB oro within the metropolitan service district or urban growth boundary included within Sen. Dukes' district?"
- 193 HOUSER: "Not to my knowledge, but I would need to compare the two maps of the growth boundary and her district to determine that. Not to any greater extent than they are now, under her district lines."
- 195 BUNN: "Thank you."
- 196 OTTO: "Any other questions? Do you have more for us, John?"
- 197 HOUSER: "No."
- 197 OTTO: "Gail?"
- 197 RYDER: "No."
- 199 OTTO: "OK, thank you. Sen. Bunn, you want to present your plan now?"  $\,$
- 200 BUNN: "Yes, Mr. Chair."
- 211 JIM BUNN, OREGON STATE SENATOR, DISTRICT 15: "The Senate Republican Legislative Redistricting plan is dealing with Senate districts only. We felt it was important to establish the Senate districts. I am first showing a congressional plan; I'm not dealing with a congressional proposal today but we do use a coterminous plan and therefore it's important to at least give you a brief overview. This is similar to the plan passed by the House of Representatives last week with a minor change in the Columbia and portions of Clackamas counties have been shifted within the first and fifth district. The remainder of the congressional plan remains the same, and we have drawn six complete Senate seats within each congressional district." Gives an overview of the Congressional plan passed by the House of Representatives, with minor changes in Columbia County and portions of Clackamas County. Discusses written testimony, Exhibit B and related maps, Oversize Exhibit E.

- 330 SPRINGER: "Sen. Bunn, may I interrupt?"
- 330 BUNN: "Yes."
- 331 SPRINGER: "We're only seeing Senate districts. Where are the House district lines?"
- 332 BUNN: "Our plan at this point is just to present the Senate districts. Our feeling is that if you present the Senate districts and you can decide on those then you can deal with the House districts within those as a separate issue."
- 335 OTTO: "I have a follow-up question, Sen. Bunn. Would it be possible under your plan that a House member might find himself outside of the district?"
- 338 BUNN: "Under any plan that's a possibility. I can tell you in our plan as presented, as far as I know, Sen. Kitzhaber would not remain in the district; all 29 other members would reside in ..."
- 343 OTTO: "That's as far as the Senate is concerned. What about those House members that currently make up a Senate district?"
- 345 BUNN: "Until the House lines are drawn, I can't tell you exactly what the impact would be on individual House members. There is at least one Senate district that would have three House members in, but I would have to go through all 30 and analyze them to tell you if there are others that have the same situation." Continues with overview, pg. 3, Exhibit B and oversize maps Exhibit E.
- 353 OTTO: "Sen. Bunn, Sen. Duff has a question."
- 355 DUFF: "What you call Senate District 11... Are you familiar with the Morrow County resolution (Exhibit C) that I received from county and various cities and communities that they did not want their county split in half? That it was a community of interest?"
- 358 BUNN: "I have seen the information, and I understand definitely why the county would like that. Our responsibility, in our view, was to make sure that everyone has equal representation. We have protected communities of interest, county lines, other geographic and political boundaries whenever possible, if they don't compromise first the integrity of minority representation, or second the one person one vote rule. And there is no way possible within the county's boundary to create an equal population district without going into Morrow, Grant or Baker County, so one of those three counties had to have part of their population shift into the district in order to equal zero deviation." Continues with review, pg. 3, Congressional District #3, Exhibit B.

TAPE 32, SIDE A

005 BUNN: Continues with review, pg. 4, Congressional District #5, Exhibit B. Notes correction to written testimony, pg. 4, Congressional District #5, Senate District 28 (16) to read Marion and Polk Counties, Exhibit B.

(TAPE 32, SIDE A)

WORK SESSION

INTRODUCTION OF COMMITTEE BILL

060 OTTO: "Any questions of Sen. Bunn? Questions? Apparently not, Sen. Bunn. We have a request to the Rules Committee."

068 RYDER: "Yes, Mr. Chair, there is no formal Senate bill on redistricting, and we've not had one prepared up until this time because there were no plans that were nearing completion until recently, so this would be a request to the Rules Committee for drafting and introduction of what will become Senate Bill 1000."

- 072 OTTO: "Any comments? I need a motion..."
- 072 BRENNEMAN: "I make a motion to make a request of the Rules Committee for introduction."
- 073 MOTION: SEN. BRENNEMAN MOVED REQUESTING THE RULES COMMITTEE FOR THE INTRODUCTION OF SB 1000.
- 075 VOTE: MOTION CARRIED, 6-0. (EXCUSED: SEN. BRADBURY).

```
083 OTTO: "Motion carried."
```

087 SPRINGER: "Mr. Chair, may I..."

088 OTTO: "Yes."

088 SPRINGER: "Just kind of help me...how would members and/or the public get copies of what we've seen here today? I'm sure there's going to be a lot of interest in that; how can they best get copies of the materials that we've seen? Can we maybe ask Gail or John to tell us how that's done?"

093 RYDER: "Mr. Chairman, I hope you're not going to mind my answer. We have this little problem upstairs with the Seiko printer which provides these small maps that you see over here. We are almost out of ink on it, and it only makes 80 copies when we do. One option that we do have is to take the copies that we have over and have them printed at \$2.50 a sheet, and we can do that if you'd like. We did discuss the option of making three copies of each of these to provide to all members of the Legislature. I don't know what could be accomplished on the Senate plan, we would have to make some more snapshots, would be the other plan."

103 BUNN: "Mr. Chair?"

103 OTTO: "Yes, Sen. Bunn."

104 BUNN: "On the Senate Republican plan I think we could post that in Room 326 so it would be available for anyone to inspect, and then those who would want to go order copies could certainly do so, but that way there's access for people to go in and study it in more detail."

107 RYDER: "And ours will be on the walls of 347. We can make xerox copies of these; they don't copy all that well, but they're better than nothing, and we're doing everything we can do get more ink in the meantime."

114 OTTO: "Are there any more discussion from the Committee members?"

115 YIH: "Mr. Chairman."

116 OTTO: "Sen. Yih."

117 YIH: "When we get these copies of maps, we can get all the population figures with it too, don't we?"

119 RYDER: "Yes."

120 OTTO: "Any other Committee members have questions? Gail, what is our agenda for Thursday?"

123 RYDER: "I believe your agenda on Thursday is a hearing on HB 1001, which is the Congressional Plan which has come over from the House, and then next Tuesday is the public hearing on these two plans."

129 Meeting adjourned at  $3:50 \ \text{p.m.}$ 

Verbatim Transcription By: By:

Reviewed

Linda Waters Ryder Assistant Administrator Gail Senior

EXHIBIT LOG

A - Written testimony, Staff, 11 pgs. B - Written testimony, Bunn, 6 pgs. C - Morrow County resolution, Staff, 1 pg. D - Oversize exhibit, Senate Committee Plan, 5 maps E - Oversize exhibit, Senate Republican Plan. 5 maps