Tapes 25-26, (A\B)
Public Hearing School Distribution
SENATE COMMITTEE ON REVENUE AND SCHOOL FINANCE

February 1, 1991 1:00 PM Hearing Room A State Capitol Building

Members Present: Senator Jane Cease, Chair

Senator Joan Dukes, Vice Chair

Senator Shirley Gold Senator Ron Grensky Senator Bill McCoy

Senator Tricia Smith

Members Excused: Senator John

Brenneman

Staff Present: Jim Scherzinger, Legislative Revenue

Officer

Steve Bender, Legislative Revenue

Office

Mary Ann Zimmermann, Committee

Assistant

Witnesses Present: Senator Jim Bunn

Wes Smith, Superintendent Newberg Schools Robert Leroy Benham, Newberg School Board Melinda Lee-Van Bossuyt, Oregon State Parent Teacher Association (PTA)

TAPE 25. SIDE A

 $005\,$ CHAIR CEASE called the meeting to order at 1:16 P.M. and conducted administrative business.

SCHOOL DISTRIBUTION - PUBLIC

HEARING

050 SEN. BUNN presented a group of school administrators from Newberg who have developed an equalization formula for Measure 5 funds that are to be returned to the districts.

 ${\tt 059}$ LEROY BENHAM read a letter addressed to the committee on equitable distribution for school funds. EXHIBIT 1

081 SEN. DUKES asked if it was desired to distribute these funds for both school years in the coming biennium.

 $\tt 093$ LEROY <code>BENHAM</code> responded to find a solution in the first year of the biennium and start out immediately with an appropriate formula.

102 Discussion and questions follow regarding equitable distribution.

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Senate Committee on Revenue and School Finance February 1, 1991 Page 2

- 134 SEN. GRENSKY asked for specific funding figures for Newberg Schools and it was clarified that they will receive some relief from Measure 5.
- 150 WES SMITH read testimony to the committee regarding an equitable school funding program. A new school finance equalization formula was presented referring to it as a Foundation Grant Approach using a state average expenditure per student. EXHIBIT 2
- 220 WES SMITH presented and discussed the proposed Equalization Formula. EXHIBIT 3
- 280 WES SMITH presented the proposed Equalization Formula with monetary figures included. EXHIBIT 4
- 300 SEN. BUNN addressed the committee with comments in support of the

proposed Equalization Formula.

- 315 SEN. SMITH commented on the time element of the legislative process of deciding on what is equitable. This proposed formula strongly discourages funding schools in the next year on a status quo basis.
- 354 WES SMITH responded it being easier to live with the uncertainty of the starting budget than the potential of cutting further programs that other school districts take for granted.
- 390 SEN. SMITH commented on not presently knowing what the budget will be for next year.
- 400 WES SMITH explained knowing next years budget would be helpful but the interest of the students is what is important. TAPE $26\ \text{SIDE}$

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- 004 Discussion and questions follow regarding the Equalization Formula.
- 060 SEN. BUNN expressed desire to find the best formula before locking into a budget for this first year.
- 079 SEN. DUKES noted that Newberg Schools are gambling on coming out ahead by using this formula.
- 089 WES SMITH commented on the different educational opportunities in the various districts in Oregon. Equity is right.
- 107 SEN. DUKES liked the formula but there is a significant fiscal impact and asked if Newberg was still wanting this redistribution formula the first year.
- 118 WES SMITH referred to figures of replacement funds being distributed. EXHIBIT 2, page 5

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Senate Committee on

Revenue and School Finance

February 1,1991 Page 3

- 140 Discussion and questions follow regarding distribution.
- 182 CHAIR CEASE asked if it would be helpful have a dollar figure for the level of basic school support.
- 192 WES SMITH responded yes and another aspect of this formula is it can be progressive by using the state average of expenditure per student.
- 225 CHAIR CEASE asked if there other factors to be considered in the distribution formula.
- 235 WES SMITH addressed how factors could be worked into the proposed formula. EXHIBIT 2, Page $4\,$
- 350 Questions and discussion follow regarding Foundation Grant Determination formula. EXHIBIT 2, Page 4
- 293 CHAIR CEASE asked if local revenue and property value growth could be a factor in the formula. The response was the factor is already present.
- 340 SEN. BUNN commented on education becoming a state funded program and district equity is the issue.
- 367 SEN. GRENSKY expressed concern in relying on another revenue source. It was asked if the Newberg District had input in developing HB 2431.
- 403 WES SMITH commented that he was part of the decision. TAPE 25 SIDE

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- 006 SEN. SMITH addressed the equity question of not being a dollar amount but an opportunity for education.
- 019 WES SMITH thinks money determines the quality of educational opportunities in Oregon.
- 030 SEN. SMITH asked how educational equity fits into this formula.
- $050\,$ Discussion and questions following regarding educational equity versus monetary equity.

080 SEN. SMITH referred to the formula having a state average expenditure per student and asked about modification for a growth in future years.
098 WES SMITH explained how the allowance for growth is present in the formula.

100 SEN. GRENSKY asked about the need for addressing local control. :

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Senate Committee on

Revenue and School Finance

February 1, 1991 Page 4

- 110 WES SMITH responded to the importance of local control and it is present in this formula because there is a foundation level.
- 128 SEN. GRENSKY commented on the loss of local control because of the passage of Measure 5 and how do we insure this average cost per student provides the same education throughout the state.
- 151 LEROY BENHAM responded to the concern of lost local control but there are other questions regarding the quality of education which are a balanced responsibility between the state and local systems.
- 173 Discussion and questions follow regarding decisions of the state and local control.
- 215 MELINDA LEE-VAN BOSSUYT read the position statement of The Oregon Parent Teacher Association (PTA) which deals with school equity. EXHIBIT 6
- 230 MELINDA LEE-VAN BOSSUYT presented the handout used at the conference of the Oregon State PTA. EXHIBIT 7
- 280 CHAIR CEASE adjourned the meeting at 2:34 P.M.

Mary Ann Zimmermann, Committee Assistant

Kim Taylor, Office Manager

EXHIBIT SUMNARY

- 1. Testimony from Robert LeRoy Benham, 2/1/91 School Distribution
- 2. Testimony from Wes Smith, 2/1/91 School Distribution
- 3. Testimony from Wes Smith, 2/1/91 School Distribution
- 4. Testimony from Wes Smith, 2/1/91 School Distribution
- 5. Testimony from Wes Smith, 2/1/91 School Distribution
- 6. Testimony from Melinda Lee-Van Bossuyt, 2/1/91 School Distribution
- 7. Testimony from Melinda Lee-Van Bossuyt, 2/1/91 School Distribution
- 8. Ballot Measure 5 Impact, Office of Community College Services, 2/1/91 School Distribution

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