Senate Committee on Telecommunications and Consumer Affairs April 18, 1991 - Page These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. SENATE COMMITTEE ON TELECOMMUNICATIONS AND CONSUMER AFFAIRS April 18, 1991Hearing Room B 1:00 p.m.Tape 46 - 47 MEMBERS PRESENT:Senator Jolin, Chair Senator Otto, Vice-Chair Senator Kennemer Senator Bunn Senator Shoemaker STAFF PRESENT: Cherie Copeland, Committee Administrator Apryl Poff, Committee Assistant MEASURES HEARD: SB 670, Interim rate refund, WS. SB 1066, Answering service client identity, PUB. These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes. PUBLIC HEARING AND WORK SESSION. TAPE 46, SIDE A 005 CHAIR JOLIN: Calls the hearing to order at 1:09 p.m. SB 670, INTERIM RATE REFUND, WORK SESSION. Ron Eachus, Public Utility Commission. Witnesses: Paul Graham, Oregon Department of Justice. Bill Warren, Public Utility Commission. Rion Bourgeois, Citizen's Utility Board. Dan Meek, Oregon Fair Share. 021 RON EACHUS: Explains SB 670-3 amendments. The amendments require the inclusion of interest prospectively. The PUC believes that the amendments are reasonable and are in support of them. The decision that was reached in regards to interest was done as a matter of global settlement. In the future we believe that interest should be refunded. Passage of SB 670 will assure refund to the ratepayers regardless of the court's decision. 053 Senator Bunn arrives at 1:15. 075 PAUL GRAHAM: The settled case to which Ron Eachus referred is entitled UE47 and UE48. 085 SENATOR SHOEMAKER: My understanding of the bill is to improve it for the future in terms of making interest mandatory and making Subsections 4 and 5 consistent. 097 BILL WARREN: If the Legislature passed this bill it would be giving the PUC legal authority to do what it did. If the bill passes that will remove all question that the PUC had authority to implement the settlement. 106 SENATOR SHOEMAKER: One of the most difficult aspects of the

settlement was the waiving of the interest on the interim rate increase. RON EACHUS: Yes. Over a certain period of time interest wasn't 106 accruing. We did settle the case with no interest because there were other issues involved in the case. SENATOR SHOEMAKER: The principle other issue involved was a claim by 112 PGE regarding an investment tax credit issue which the attorneys for the PUC felt wouldn't prevail. PGE gave up on this issue in exchange for the PUC yielding on the interest. 138 BILL WARREN: Investment tax credits are generated through acts of Congress for the benefit of private interests. Congress designs investment tax credits to spur construction. The way to do this is reward investors by devices such as investment tax credits. It is possible that the court could agree with PGE's argument that Congress intended that investment tax credits flow through to the investors rather than the ratepayers. RON EACHUS: Reiterates his statements of earlier regarding the UT47 173 case. 262 SENATOR SHOEMAKER: Not charging interest is a hard thing to justify. Normally whatever amount you ultimately agree on you would add interest to. Why don't you charge interest? 286 PAUL GRAHAM: We looked at the ITC issue, we looked at the risk of litigation involving that issue. We also looked at who the judge was and what the likely result before that judge would be. When we decided to settle this case it wasn't just the ITC issue or just the refund issue it was both of them together. If it had just been the refund issue we were discussing we would have asked for interest. 296 BILL WARREN: The amount of interest foregone is \$8.7 million. 310 DENISE MCPHAIL: We have agreed to have interest in future cases but are waiving interest in this case. PGE is in support of SB 670-3. 330 PAMELA LESH: The Commission should approve the treatment that was given on the issue of tax credits. We presented a fair amount of evidence to the Commission that the treatment was a benefit to customers. 367 RION BOURGEOIS: Citizens Utility Board is in opposition to this bill and the amendments. CUB doesn't feel that it is appropriate that PGE and PUC are coming to the Legislature to deal with this. The ratepayers are entitled to a refund with interest. The major concern that I have about this legislation is that it smacks of special legislation. This is a refund that CUB brought to the attention of the PUC and has won. The PUC has ruled that a refund of a specified amount shall be paid by PGE. PGE has appealed the decision to the Marion County Circuit Court and while the case is on appeal and awaiting decision, PGE and the PUC have attempted to enter into a settlement without the agreement of CUB or the other intervenors. The PUC is seeking special legislation to benefit PGE in this instance, and this seems unfair. TAPE 47 SIDE A 045 CHAIR JOLIN: The Legislature has made a policy decision regarding this legislation because PGE

and the PUC have asked for legislation to resolve this.

066 RION BOURGEOIS: All parties are not in agreement. The Citizens Utility Board and Oregon Fair Share isn't in agreement with this.

087 SENATOR SHOEMAKER: I don't feel that we need to decide this case on what has happened in the past. We are hear to decide this particular case. 094 RION BOURGEOIS: Reiterates his earlier statements in regard to special legislation. 118 DAN MEEK: Oregon Fair Share is in opposition to SB 670 and the amendments. The amendments don't apply to this case only. These amendments give ratepayers a large disadvantage in every rate case that applies to electric, gas, and telephone from now on. 145 SENATOR KENNEMER: Where in this bill does it state that this applies to all cases from now on? 148 DAN MEEK: The language in any statute is general and applies to the situation to which it applies. In Section 2 it states that these amendments apply to all interim rate increases granted by the Commission from and after January 1,1986. That would apply prospectively to every rate case in the future. 158 DAN MEEK: The point of this legislation is to allow PGE to emerge from a rate case only paying a \$15.7 million refund instead of paying what they would be required to pay under existing law. Even on the lower amount there is \$10 million worth of interest that the ratepayers are losing out on. Paul Graham stated that this is a settled case. There is no settlement agreement among the parties of the litigation, there is only a proposed settlement between the company and the utility. Senator Shoemaker asked if this bill would render the appeal moot. The answer is no. PGE is still appealing even if this bill goes through. 215 PAMELA LESH: There were three issues on appeal by the time we finished with the Commission with the cases noted as UE47 and UE48. There was the investment tax credit issue. There was an issue involving the gain made on the sale of a part of the Boardman coal plant. And there was also the issue of how much of the interim relief should be refunded. The issue that Mr. Meek is referring to is the Boardman issue. This is still on appeal but has nothing to do with the issue we are discussing today. The amount we are challenging is about half of the amount Mr. Meek stated. PGE asked the Commission to allocate the gain based on the amount the Boardman plant had been in the rate base since we brought it on line in 1980. 250 PAUL GRAHAM: Mr. Meek is neglecting to tell you that he, too, is appealing this issue. He is saying that the Commission which gave the ratepayers \$80 million didn't give the ratepavers enough. This bill also won't apply to telephone as Mr. Meek stated previously. 274 PAUL GRAHAM: In future cases the Commission will have discretion to determine whether to grant an interim increase. If they do grant an interim increase, they will be able to go back and find out what the actual revenue needs were during the interim period. 300 MOTION: Senator Otto moves the SB 670-3 amendments. VOTE: There being no objections the motion carries. 305 MOTION: Senator Otto moves SB 670 as amended to the floor with a Do Pass recommendation.

VOTE: In a roll call vote the motion carries with all members voting "AYE."

315 Senator Shoemaker will carry the bill. 317 CHAIR JOLIN. Closes the work session on SB 670. SB 1066 ANSWERING SERVICE NOTIFICATION, PUB. Witnesses: Jim Stembridge, Construction Contractors Board. Eugene Ebersole, Oregon Department of Justice. 320 JIM STEMBRIDGE: Gives testimony in favor of SB 1066. Customers have the right to know who they are dealing with. There are a lot of crooks who take advantage of unsuspecting consumers. By having identification by the answering services, the consumer's chances of distinguishing con artists and genuine construction workers or companies are greatly increased. Thousands of people are getting ripped off by these fraudulent con artists. The pattern that we are faced with is people who want to evade the construction contractors law get an ad in a newspaper with their phone number and what they do. There is no information in the ad about who is placing the ad. When we try to trace these numbers if we can't find who has issued the number then we call the number. Usually you reach an answering service. All they tell you is that they will leave your name and number for the person to call back. This is a problem that needs to be addressed and I believe that passage of SB 106 6 would solve this problem. SENATOR BUNN: Lines 21 and 23 of Subsections (c) and (d) could be a 410 problem if an answering service had to go to the Secretary of State to verify an assumed business name or check the corporate records on every person that was going to sign up. Would the bill work without those parts? JIM STEMBRIDGE: I feel it would work either way. But I do feel that 421 it would work better with Subsections (b) and (c). The answering services don't seem to care one way or another whether the person they were working for was doing it illegally. 440 SENATOR BUNN: With the provisions of Subsections (c) and (d), what would be acceptable proof that they had done that? 443 JIM STEMBRIDGE: The Corporations Division has a number for each registration and we keep that number on file. 473 EUGENE EBERSOLE: Submits written testimony for Tim Wood, Assistant Attorney General. TAPE 46 SIDE B SENATOR BUNN: In the bill you require the answering service to 040 collect the necessary information. How do you access the information once you have collected it? 048 JIM STEMBRIDGE: There is no specific provision in here for the Construction Contractors Board to get that information. It would be available for an investigation. SENATOR BUNN: The answering service collects the information, the 050 person doesn't file with the corporation commissioner, they don't have an assumed business name, but they do provide an identity and a resident address. 055 EUGENE EBERSOLE: Yes, that is a correct summary. We also feel that this bill needs to go to Ways and Means because the bill could have a possible fiscal impact. 060 SENATOR BUNN: In Section 3, what would the bond typically cost an

063 JIM STEMBRIDGE: I am not sure.

answering service?

068 SENATOR BUNN: Would every answering service in the state be required

to pay for the bond regardless of whether they deal with construction clients? JIM STEMBRIDGE: Yes. This would apply to all telephone answering 090 services, even the ones that don't deal with construction. SENATOR SHOEMAKER: Would it be possible to get at this by simply 095 requiring that an answering service obtain the name and the address of all its customers and make that information available upon request? 122 EUGENE EBERSOLE: I would be concerned about the people who want confidentiality. In response to your question, I would suggest that a governmental agency have access to this information rather than the general public. 144 JIM STEMBRIDGE: That is what I would be interested in. I am not so concerned about the bond, but I would like to able to get information for businesses that are soliciting for business through these telephone answering services. 168 SENATOR SHOEMAKER: I believe that confidentiality is important but I have trouble seeing how you justify it if you're the one who is seeking phone calls. 177 EUGENE EBERSOLE: The Attorney General's office takes no position on the bond issue. 205 CHAIR JOLIN: Adjourns hearing at 2:24 p.m.

Submitted by:

Reviewed by:

Apryl Poff Committee Assistant Cherie Copeland Committee Administrator

EXHIBIT LOG: A - Hand engrossed amendments to SB 670-3 submitted by staff, 3 pages. B - Written testimony submitted by Eugene Ebersole (written by Tim Wood), 2 pages.