

Senate T&E Committee  
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SENATE LEGISLATIVE COMMITTEE  
ON TRADE AND ECONOMIC DEVELOPMENT

April 22, 1991Hearing Room 343  
3:00 P.M.State Capitol  
Salem, OR

Tapes 85 - 86  
Rural Health Services Act  
Emergency Medical Training Vehicle  
Regional Strategies

MEMBERS PRESENT:           SEN. WAYNE FAWBUSH, CHAIR  
                                  SEN. SCOTT DUFF  
                                  SEN. JEANNETTE HAMBY  
                                  SEN. JIM HILL  
                                  SEN. PEG JOLIN  
                                  SEN. EUGENE TIMMS

MEMBERS EXCUSED:

STAFF PRESENT:            JOSEPH CORTRIGHT, EXECUTIVE OFFICER  
                                  TAMIRA MILLER, POLICY ANALYST  
                                  JERI CHASE, OFFICE MANAGER  
                                  HOLLY BROWN, COMMITTEE ASSISTANT

WITNESSES:TOM JOHNSON, OREGON HEALTH DIVISION  
MARILYN HAYNES, OREGON HEALTH DIVISION  
LYNN YOUNGBAR, LEGISLATIVE LIAISON, ECONOMIC  
DEVELOPMENT DEPARTMENT  
LISE GLANCY, MANAGER, REGIONAL STRATEGIES, ECONOMIC  
DEVELOPMENT DEPARTMENT

NOTE: These minutes contain materials which paraphrases and/or summarizes statements made during this meeting. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents of the proceedings, please refer to the tapes.

TAPE 85, SIDE A

000 CHAIR FAWBUSH convenes the meeting at 3:18 p.m.

SB 607 (Rural Health Services Act) - Public Hearing and Work Session

016 MILLER: Presents Staff Measure Summary on SB 607 (EXHIBIT A). Submits -7 amendments to SB 607 (EXHIBIT B), "Summary of Proposed Amendments --SB 607-7" (EXHIBIT C)

and "Summary of  
Funding Requests for SB 607" (EXHIBIT D).

100 MILLER: Presents EXHIBIT C.

124 SEN. HAMBY: Loan forgiveness is not in the bill anymore?

128 MILLER: It has always been a repayment of the loan and this language  
conveys that better. Continues  
EXHIBIT C.

165 MILLER: Presents EXHIBIT D.

204 SEN. TIMMS: We don't need to fill in the blanks because they will be  
filled in by Ways and Means?

206 MILLER: They can do that.

210 SEN. TIMMS: This legislation is basically a Ways and Means piece of  
legislation as can be seen by all  
the funding involved.

220 MOTION: SEN. TIMMS moves to adopt the -7 amendments (EXHIBIT B) to SB  
607 .

231 SEN. HAMBY: It the Fellowship program a loan?

236 MILLER: Under this program nurse practitioners and physician assistants  
are invited as soon as they  
graduate to spend six weeks with a physicians clinic or hospital in a rural  
area and to live with a nurse  
or physician. This \$50,000 is to provide stipends for that period.

258 VOTE: Being no objection the -7 amendments are adopted.

263 CHAIR FAWBUSH: I think this should go straight to Ways and Means.

269 MILLER: This bill would go to Ways and Means with general funds in it  
whether it goes through the  
House or not.

279 SEN. TIMMS: We would be approving the programs but not the money. I  
would suggest that we strike  
all the money if it is going to the floor and just approve the program if  
we are going to send it over to  
the House side.

282 SEN. HILL: There is no lottery money here so I don't see why we should  
send it to the House side.

292 CHAIR FAWBUSH: If we are really interested in it let's get it to Ways  
and Means as fast as we can.

300 SEN. HAMBY: I am concerned about the competitiveness of scholarship  
dollars. I would feel more  
comfortable if we brought it to the floor with no dollars attached and sent  
it over to the House and then  
it went down to Ways and Means with the dollars attached as guidance to the  
Ways and Means  
committee members.

307 SEN. JOLIN: I have faith in Ways and Means, let's send this down now.

314 SEN. HILL: If we agree with the dollar amounts that are there I think we should express that there is no point in sending it over to the House and then having them have to go through the same thing.

323 MOTION: SEN. TIMMS moves to amend the -7 amendments to include \$100,000 for physician recruitment.

VOTE: Being no objection the above amendment is adopted.

336 CHAIR FAWBUSH: SB 753 deals with an issue that is important to rural Oregon. It doesn't pertain to urban areas. I raise that because I want to see if you want to incorporate that into this bill.

369 SEN. TIMMS: I think that SB 753 is a different thing completely and it would stand a better chance on its own.

380 MOTION: The CHAIR moves SB 607, as amended, to Way and Means with a Do Pass recommendation.

VOTE: By roll call vote (6-0) SB 607, as amended, moves to Ways and Means.  
Voting AYE:  
SENATORS DUFF, HAMBY, HILL, JOLIN, TIMMS and FAWBUSH.

SB 753 (Emergency Medical Training Vehicle) - Public Hearing and Work Session

418 MILLER: Presents Staff Measure Summary on SB 753 (EXHIBIT E).

TAPE 86, SIDE A

004 TOM JOHNSON: Presents testimony in favor of SB 753. We see this having it's biggest value in maintaining those skills that deteriorate over time without continued practice. This will help the EMTs to think through and act out situations that will occur.

043 CHAIR FAWBUSH: Why don't you do this now?

044 JOHNSON: We don't have the resources.

049 CHAIR FAWBUSH: How many people are in danger of losing their certification because of lack of training?

053 JOHNSON: I don't think they are in danger of losing their EMT certification because if they take continuing education they can keep it. Unfortunately, those is in the rural areas find an inconsistency in continuing education. This process is interactive, independent and personal.

065 CHAIR FAWBUSH: Would this be expensive?

068 JOHNSON: The cost would be \$250,000 the first year and \$180,000 for each year after that.

076 SEN. HAMBY: Can't you use current ED NET capabilities?

081 JOHNSON: My impression with ED NET is that is one scenario presented to a group and they discuss it. This would be several different situations and each EMT would say how they would react and the computer would critique their performance.

108 SEN. HAMBY: How many EMTs annually would need this?

111 MARILYN HAYNES: We currently have 8,000 EMTs who are certified in Oregon. Our estimate of volunteers is 40%. We intend to not only train volunteers because all EMT's are required to maintain skills.

122 SEN. HAMBY: What would you judge the rural vs. urban percentage to be? I am trying to estimate the cost to the number of EMT's that would use this.

132 JOHNSON: We estimated the rural EMS services. We would have to get back to you on the number of EMTs in the rural areas.

145 SEN. TIMMS: This problem came to me about six years ago. The reason that this bill is being worked improperly is because the people interested in this don't have time to spend lobbying the bill.

192 CHAIR FAWBUSH: I would like to know if there is a less intensive way to make this happen? How much do you travel now to certify people?

199 JOHNSON: We approve training courses, we don't travel around ourselves other than to see that the examinations are provided.

204 CHAIR FAWBUSH: The thing that is driving the cost up is the vehicle and somebody to man it.

218 JOHNSON: We would be happy to look at ways to maximize the use of the equipment and facilities. What we have asked for here would be used year round just serving the rural area. I think there is a lot of interest in this.

226 SEN. HILL: Is SB 607 a priority bill that is higher than this one?

239 SEN. TIMMS: They relate to different areas. SB 607 has to do with primary health care, a good part of it in hospitals. SB 753 has to do with emergency equipment. I think maybe this should be moved into the Oregon Health Science Center, then the total process of providing health care in rural areas is together.

271 SEN. HILL: I was thinking about how Ways and Means will look at it. We might have to make a choice because I don't think both of them will be funded.

284 CHAIR FAWBUSH: This is a lottery fund request. I could see lottery funds for initial purchases and start up costs, but you can't run it off of the lottery. What if we were to look at a recommendation that would provide for the equipment? Let's look at that because then it becomes a legitimate lottery request.

318 SEN. DUFF: Could ED NET provide part of the solution? I realize that you are talking about something that is interactive but ED NET may be the next best delivery system.

331 SEN. HAMBY: Sen. Duff has introduced a bill concerning a fiber optics network for rural Oregon. It would be ideal to have the hospitals receive the fiber optics first and have on going training and update the personnel.

344 CHAIR FAWBUSH: If you wait for fiber optics in rural Oregon it will be a long time and many EMT's will never have benefitted from it. Fiber optics is very expensive as well.

TAPE 85, SIDE B

031 SEN. DUFF: Have you looked at the BIC network for this?

038 JOHNSON: We are not familiar with that.

SB 714 (Regional Strategies) - Public Hearing

080 CHAIR FAWBUSH: There is going to be a tremendous demand on lottery dollars, from not only the traditional sources, you are going to see an increased demand to try to continue to deal with the crisis we are facing in the rural parts of Oregon. The regional strategy pipeline is fairly full. There will be some suggestions that we do something different with the regional strategy dollars for the next biennium so that you can focus the money at communities with the most need. The value that this program has proven is that it is very important to involve people at the local level and to give them some control over a funding source that they can look to that is outside of all the normal funding sources that they have. I hope we find a way to reinforce the need to cooperate. I am open to suggestion on how we can focus regional strategies on some of the problems we are going to have with dislocated workers and to continue to allow communities to have some initiative with this money based on their assessments and long term plans.

112 SEN. DUFF: In my district regional strategies is perceived as the most successful state programs ever.

There is no loss of things for regional strategies to do. The biggest plus for dislocated workers is that if you bring quality projects into your area that provide a decent wage then you have solved the dislocated worker problem.

123 CHAIR FAWBUSH: 65% of the regional strategy dollars have been spent on tourism. While tourism is important there is an argument over how close tourism jobs are to producing living wage. I think the important thing is that it has proven to be a vehicle to get people to cooperate, to think long term and it has been a reward system.

140 SEN. TIMMS: I get nervous about changing regional strategies because if there is anything that we have sold people on in lottery funds it has been regional strategies and the projects developed through regional strategies.

150 CHAIR FAWBUSH: What do we do now that we have had 4 years of districts with the same strategies?

156 SEN. TIMMS: The primary example of regional strategies in Brian Cole in Baker county. They are starting to look at other areas. They know better than we know what is good for them. I think tourism should be a state strategy and not a regional strategy.

180 CHAIR FAWBUSH: I am talking about continuing it or making it more flexible or updating it. I am just trying to get you to think about what we want to be doing with that money.

194 SEN. HAMBY: I am prepared to file a minority report on SB 714. I don't like the vehicle. On this particular bill I have no choice.

198 SEN. JOLIN: I look at the issue in several ways. Last session we had in Lane County the research park at the University of Oregon. For those of us that live in the rest of Lane County we feel left out. We feel like it is our turn. I would like to see some of these successes happen in Lane County.

228 SEN. TIMMS: The big counties seem to get the lions share of the money.

248 CHAIR FAWBUSH: I don't know if the department has made a decision on what they want regional strategies to look like. We need more flexibility built into the system so that the people who got left out get a piece.

281 SEN. TIMMS: The outlying counties don't feel they got as much as the main metropolitan areas.

297 SEN. JOLIN: If light rail goes through I think we need to look at that as their regional strategy. I am reluctant to support light rail unless I can see the other regional

strategy money spread throughout the state.

333 LYNN YOUNGBAR: We want to continue the regional strategies program. We think there is a lot of momentum started. We would really like to go through some policy issues. We need direction from you on some of these things.

371 LISE GLANCY: Presents "Policy Considerations for Joint Committee on Trade and Economic Development," (EXHIBIT F) and "Summary of Oregon Economic Development Department Regional Strategies Workshops" (EXHIBIT G).

TAPE 86, SIDE B

030 LISE GLANCY: Continues EXHIBIT F and EXHIBIT G.

080 CHAIR FAWBUSH: If a community goes through all the planning and their strategy still doesn't fit in what are we going to tell them?

090 SEN. DUFF: It isn't necessary that every project has to have regional strategy dollars. If the community isn't organized they are never going to get a piece of regional strategies because they aren't going to provide a united front.

129 SEN. TIMMS: I think it is important that we don't start developing a bureaucracy. All we need is one person in an area. I want to make sure we don't complicate this process. There should be one contact person. I think it is important to let the local folks do it.

162 CHAIR FAWBUSH adjourns the meeting at 4:56 pm.

Submitted by,

Jeri Chase  
Office Manager

#### EXHIBIT SUMMARY

EXHIBIT A - Staff Measure Summary on SB 607, submitted by Tami Miller, pgs. 2.

EXHIBIT B - -7 amendments on SB 607, submitted by Tami Miller, pgs. 4.

EXHIBIT C - "Summary of Proposed amendments SB 607 -7," submitted by Tami Miller, pgs. 1.

EXHIBIT D - "Summary of Funding Requests for SB 607," submitted by Tami Miller, pgs. 1.

EXHIBIT E - Staff Measure Summary on SB 753, submitted by Tami Miller, pgs. 1.

EXHIBIT F - "Policy Considerations For Joint Committee on Trade and  
Economic Development,"  
submitted by Lise Glancy, pgs. 4.

EXHIBIT G - "Summary of Oregon Economic Development Department Regional  
Strategies  
Workshops," submitted by Lise Glancy, pgs. 31.