



# Secretary of State **Oregon Audits Division**



Enterprise Fund of the State of Oregon  
**Department of Environmental Quality**  
**Clean Water State Revolving Fund Loan Program**  
For the Fiscal Year Ended June 30, 2018

June 2019  
**Report 2019-27**

Secretary of State **Bev Clarno**  
Audits Division Director **Kip Memmott**

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Bev Clarno  
Secretary of State

A. Richard Vial  
Deputy Secretary of State



Kip R. Memmott, MA, CGAP, CRMA  
Director

255 Capitol St. NE, Suite 500  
Salem, OR 97310

(503) 986-2255

## Independent Auditor's Report

The Honorable Kate Brown  
Governor of Oregon

Richard Whitman, Director  
Oregon Department of Environmental Quality

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the Clean Water State Revolving Fund (CWSRF) program, an enterprise fund of the State of Oregon, Department of Environmental Quality (department), as of and for the year ended June 30, 2018, and the related notes to the financial statements, as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the CWSRF program, an enterprise fund of the State of Oregon, Department of Environmental Quality, as of June 30, 2018, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 1.1.1, the financial statements of the CWSRF program, an enterprise fund of the State of Oregon, Department of Environmental Quality, are intended to present the financial position, the changes in financial position, and cash flows of only that portion of the fund information that is attributable to the transactions of the CWSRF program. They do not purport to, and do not, present fairly the financial position of the Department of Environmental Quality or the State of Oregon as of June 30, 2018, the changes in their financial position, or, where applicable, their cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 19, 2019, on our consideration of the department's internal control over financial reporting relating to the CWSRF program and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the department's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the department's internal control over financial reporting and compliance.



State of Oregon  
June 19, 2019

**State of Oregon**  
**Department of Environmental Quality**  
**Clean Water State Revolving Fund Loan Program**  
**Enterprise Fund**  
**Statement of Net Position**  
**June 30, 2018**

	Loan Fund	Administration	TOTAL
<b>Assets</b>			
<i>Current Assets:</i>			
Cash and Cash Equivalents	\$ 251,382,722	\$ 2,927,292	\$ 254,310,014
Loans Receivable, Net	27,613,773	-	27,613,773
Loan Interest Receivable	2,345,860	-	2,345,860
<i>Total Current Assets</i>	<u>281,342,355</u>	<u>2,927,292</u>	<u>284,269,647</u>
<i>Non-Current Assets:</i>			
Loans Receivable, Net	423,247,085	-	423,247,085
Loan Interest Receivable	2,221,364	-	2,221,364
<i>Total Non-Current Assets</i>	<u>425,468,449</u>	<u>-</u>	<u>425,468,449</u>
<b>Total Assets</b>	<u>\$ 706,810,804</u>	<u>\$ 2,927,292</u>	<u>\$ 709,738,096</u>
<b>Liabilities and Net Position</b>			
<i>Current Liabilities:</i>			
Accounts Payable	\$ -	\$ 8,063	\$ 8,063
Payroll Payable	-	107,171	107,171
Compensated Absences Payable	-	82,771	82,771
Due to Oregon DEQ	-	24,866	24,866
Bond Interest Payable	204,407	-	204,407
Bonds Payable	1,714,839	-	1,714,839
<i>Total Current Liabilities</i>	<u>1,919,246</u>	<u>222,871</u>	<u>2,142,117</u>
<i>Non-Current Liabilities:</i>			
Compensated Absences Payable	-	468	468
Bonds Payable	17,984,804	-	17,984,804
<i>Total Non-Current Liabilities</i>	<u>17,984,804</u>	<u>468</u>	<u>17,985,272</u>
<b>Total Liabilities</b>	<u>19,904,050</u>	<u>223,339</u>	<u>20,127,389</u>
<i>Net Position</i>			
Unrestricted	686,906,754	2,703,953	689,610,707
<b>Total Net Position</b>	<u>686,906,754</u>	<u>2,703,953</u>	<u>689,610,707</u>
<b>Total Liabilities and Net Position</b>	<u>\$ 706,810,804</u>	<u>\$ 2,927,292</u>	<u>\$ 709,738,096</u>

*The accompanying notes are an integral part of the financial statements.*

**State of Oregon**  
**Department of Environmental Quality**  
**Clean Water State Revolving Fund Loan Program**  
**Enterprise Fund**  
**Statement of Revenues, Expenses, and Changes in Fund Net Position**  
**For the Fiscal Year Ended June 30, 2018**

	Loan Fund	Administration	TOTAL
<b>Operating Revenues</b>			
Loan Interest Income	\$ 9,007,104	\$ -	\$ 9,007,104
Loan Fees	1,191	1,583,482	1,584,673
<b>Total Operating Revenues</b>	<u>9,008,295</u>	<u>1,583,482</u>	<u>10,591,777</u>
<b>Operating Expenses</b>			
Bond Interest	593,353	-	593,353
Principal Forgiveness on Loans	812,322	-	812,322
Salaries and Benefits	-	1,335,709	1,335,709
Services and Supplies	-	285,254	285,254
Indirect Costs	-	269,839	269,839
<b>Total Operating Expenses</b>	<u>1,405,675</u>	<u>1,890,802</u>	<u>3,296,477</u>
<b>Operating Income (Loss)</b>	<u>7,602,620</u>	<u>(307,320)</u>	<u>7,295,300</u>
<b>Non-Operating Revenues (Expenses)</b>			
Federal Grants	14,809,807	-	14,809,807
Interest Income on Cash and Cash Equivalents	4,392,053	54,307	4,446,360
<b>Total Non-Operating Revenues (Expenses)</b>	<u>19,201,860</u>	<u>54,307</u>	<u>19,256,167</u>
<b>Change in Net Position</b>	26,804,480	(253,013)	26,551,467
<b>Net Position – Beginning</b>	<u>660,102,274</u>	<u>2,956,966</u>	<u>663,059,240</u>
<b>Net Position – Ending</b>	<u>\$ 686,906,754</u>	<u>\$ 2,703,953</u>	<u>\$ 689,610,707</u>

*The accompanying notes are an integral part of the financial statements.*

**State of Oregon**  
**Department of Environmental Quality**  
**Clean Water State Revolving Fund Loan Program**  
**Enterprise Fund**  
**Statement of Cash Flows**  
**For the Fiscal Year Ended June 30, 2018**

	Loan Fund	Administration	TOTAL
<b>Cash Flows from Operating Activities</b>			
Receipts from Loan Fees	\$ 1,191	\$ 1,583,482	\$ 1,584,673
Payments to Vendors	-	(296,557)	(296,557)
Payments to Employees	-	(1,324,712)	(1,324,712)
Payments for Indirect Cost	-	(269,839)	(269,839)
Net Cash Provided (Used) in Operating Activities	<u>1,191</u>	<u>(307,626)</u>	<u>(306,435)</u>
<b>Cash Flows from Noncapital Financing Activities</b>			
Receipts from Federal Grants	14,809,807	-	14,809,807
Principal Payments on Bonds	(1,514,516)	-	(1,514,516)
Interest Payments on Bonds	(809,287)	-	(809,287)
Net Cash Provided (Used) in Noncapital Financing Activities	<u>12,486,004</u>	<u>-</u>	<u>12,486,004</u>
<b>Cash Flows from Investing Activities</b>			
Receipts from Treasury Interest Credits	4,392,053	54,307	4,446,360
Repayments from Loan Interest	9,355,766	-	9,355,766
Repayments from Loan Principal	27,828,085	-	27,828,085
Disbursements to Borrowers	(55,872,157)	-	(55,872,157)
Net Cash Provided (Used) in Investing Activities	<u>(14,296,253)</u>	<u>54,307</u>	<u>(14,241,946)</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	(1,809,058)	(253,319)	(2,062,377)
<b>Cash and Cash Equivalents, Beginning</b>	<u>253,191,780</u>	<u>3,180,611</u>	<u>256,372,391</u>
<b>Cash and Cash Equivalents, Ending</b>	<u>\$ 251,382,722</u>	<u>\$ 2,927,292</u>	<u>\$ 254,310,014</u>

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*The accompanying notes are an integral part of the financial statements.*



**State of Oregon**  
**Department of Environmental Quality**  
**Clean Water State Revolving Fund Loan Program**  
**Enterprise Fund**  
**Statement of Cash Flows**  
**For the Fiscal Year Ended June 30, 2018**

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**Reconciliation of Operating Income to Net Cash  
Provided (Used) by Operating Activities**

Operating Income (Loss)	\$	7,602,620	\$	(307,320)	\$	7,295,300
<b>Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities</b>						
Loan Interest Receipts Reported						
as Operating Revenue		(9,355,766)		-		(9,355,766)
Bond Interest Payments Reported						
as Operating Expense		809,287		-		809,287
Principal Forgiveness Expense Reported						
as Operating Expense		812,322		-		812,322
Amortization of Bond Discount		1,483		-		1,483
Amortization of Bond Premium		(198,324)		-		(198,324)
<b>Net Changes in Assets and Liabilities</b>						
Loan Interest Receivable		348,662		-		348,662
Accounts Payable		-		(6,076)		(6,076)
Payroll Payable		-		5,853		5,853
Due to Oregon DEQ		-		(5,227)		(5,227)
Bond Interest Payable		(19,093)		-		(19,093)
Compensated Absences Payable		-		5,144		5,144
Total Adjustments		<u>(7,601,429)</u>		<u>(306)</u>		<u>(7,601,735)</u>
Net Cash Provided (Used) by Operating Activities	\$	<u>1,191</u>	\$	<u>(307,626)</u>	\$	<u>(306,435)</u>

*The accompanying notes are an integral part of the financial statements.*



# Notes to the Basic Financial Statements — Enterprise Fund

## June 30, 2018

### 1.1 Summary of Significant Accounting Policies

The accompanying financial statements of the State of Oregon Department of Environmental Quality Clean Water State Revolving Fund have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB).

#### 1.1.1 Reporting Entity

The Oregon Clean Water State Revolving Fund (CWSRF) was established pursuant to Oregon Revised Statutes 468.423 – 468.440 and the 1987 amendments to the federal Clean Water Act. The purpose of the CWSRF is to provide low interest loans to local governments for the planning, design, and construction of wastewater treatment facilities, implementation of nonpoint source pollution management plans, and the design and implementation of estuary management plans. The loan repayment period is a maximum of 30 years, and all repayments, including interest and principal, must be credited to the CWSRF.

The CWSRF program is administered by the State of Oregon Department of Environmental Quality (DEQ). The CWSRF program consists of several funds to record loan and related activity, and an administrative fund that collects loan fees and pays the operating costs of the program, and are collectively referred to as the Fund. DEQ's primary responsibilities for the CWSRF include obtaining capitalization grants from the U.S. Environmental Protection Agency (EPA), soliciting potential interested parties for loans, negotiating loan agreements with eligible public agencies, reviewing and approving payment requests from loan recipients, monitoring the loan repayments, and conducting inspection and engineering reviews to ensure compliance with all applicable laws, regulations, and program requirements.

DEQ charges the CWSRF for staff time spent on CWSRF activities, and the CWSRF pays those expenses from the Administration fund. The charges include the salaries and benefits of the employees, as well as indirect costs allocated to CWSRF. The rate of indirect cost is negotiated annually with the EPA.

The Annual Financial Report is prepared for the EPA as an Enterprise Fund of the State of Oregon, which uses the accrual basis of accounting. For the purpose of the State of Oregon's Comprehensive Annual Financial Report (CAFR), the CWSRF is included in the Environmental Management Fund, which is reported as a governmental special revenue fund using the modified accrual basis of accounting. Due to differences in basis of accounting, there may be differences between the amounts reported in these financial statements and the State of Oregon's CAFR.

#### 1.1.2 Basis of Presentation – Fund Accounting

DEQ programs and accounts are organized by "funds," each of which is a separate accounting entity. Each major program utilizes a separate set of self-balancing accounts to record the assets, liabilities, net position, revenues, and expenses of their activities. DEQ's CWSRF loan program is classified as a proprietary fund for the purposes of these financial statements; however, DEQ treats this fund as a governmental fund. Proprietary funds contain two types of funds: Enterprise Funds and Internal Service Funds. The CWSRF loan program is accounted for in an Enterprise Fund. Enterprise Funds account for and report any activity for which fees are charged to external users for goods and services.

### **1.1.3 Measurement Focus and Basis of Accounting**

The basic financial statements for the Fund are presented as an enterprise fund. As such, the Fund is accounted for using the flow of economic resources measurement focus and is maintained on the accrual basis of accounting, in accordance with State policy (OAM 15.40.00). Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded at the time the liabilities are incurred, regardless of the timing of the related cash flow. All revenues and expenses of the Fund are considered to be operating revenues and operating expenses, with the exception of federal grant income and interest income, which are considered to be non-operating revenue. All assets and liabilities associated with the operations of the Fund are included on the Statement of Net Position.

### **1.1.4 Cash and Cash Equivalents**

All monies of the Fund are deposited with the Office of the State Treasurer, which is responsible for maintaining these deposits in accordance with Oregon law. The Fund considers all such deposits to be cash and cash equivalents. Interest earnings on these deposits are received by the Fund on a monthly basis. The Fund has no other cash deposits or investments.

### **1.1.5 Loans Receivable/Bonds Receivable**

Loans and bonds are funded by federal capitalization grants, state matching funds, loan repayments, and fund earnings. The CWSRF monies are disbursed to borrowers on a cost reimbursement basis. When borrowers have incurred qualifying expenses, they request a loan disbursement from the Fund, and at that time a disbursement is made and recorded in the Fund accounting records. Interest begins accruing when funds are disbursed to the borrower. After the project is complete, repayment begins with an interest only payment. Loans and bonds are fully amortized to assure full repayment by the loan or bond maturity date.

DEQ has been required, under the terms of several grant awards from the EPA, to offer additional subsidization to certain borrowers. DEQ has chosen to offer this subsidization in the form of principal forgiveness and has implemented this in administrative rule (OAR 340-054-0065). Loans Receivable are stated net of the allowance for principal forgiveness.

### **1.1.6 Long-Term Obligations**

Long-term obligations of the Fund consist of bonds issued to provide the required State matching funds for the federal capitalization grants, and the non-current portion of compensated absences. Bonds issued on behalf of the CWSRF are reported on the Statement of Net Position net of the related premium or discount. Bond premium and discount are amortized over the life of the bond issues. Bond premium and discount are reported in the Statement of Revenues, Expenses and Changes in Fund Net Position as bond interest expense.

### **1.1.7 Compensated Absences**

Employees accumulate earned but unused vacation and sick leave benefits. There is no liability for unpaid accumulated sick leave since the State does not pay any amounts when employees separate from State service. A liability for vacation leave (compensated absences) is accrued when incurred as employees may be paid for up to a maximum of 300 hours of accrued vacation leave upon separation from State service.

## 1.2 Cash and Cash Equivalents

On June 30, 2018, the book balance of cash and cash equivalents was \$254,310,014 and the bank balance was \$254,335,456. All cash in the Fund is deposited in demand accounts with the State Treasurer in the Oregon Short-Term Fund (OSTF), a cash and investment pool for use by all state agencies.

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the State Treasurer will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The CWSRF does not have a policy regarding custodial credit risk for deposits; however, the insurance and collateral requirements for deposits in the OSTF are established by banking regulations and Oregon law.

Further details of the investments and a copy of the OSTF audited annual financial report may be obtained by writing to the Oregon State Treasury, 350 Winter Street NE, Suite 100, Salem, Oregon 97301-3896, or located at the Treasury website.<sup>1</sup>

## 1.3 Loans Receivable

The Fund makes loans to qualified entities at interest rates ranging from 0% to the market rate (see ORS 468.440). Interest rates vary depending on the length of the loan, the type of loan, and program rules (at OAR 340-054). Rates range from 25% of the bond rate for five-year loans to 55% of the bond rate for 30-year loans. Recipients make semiannual or, in some cases, annual payments, and must begin loan principal and interest repayments within one year of the date the facility is operationally complete and ready for the purpose it was planned, designed, and built or the project is completed, as determined by DEQ. There is an allowance account for that portion of loan disbursements that will not be repaid due to principal forgiveness offered to some borrowers. Principal forgiveness is offered to some borrowers, based on criteria in administrative rule, to comply with a requirement included in DEQ's grant agreement with the EPA. There is no additional allowance account, because Fund management believes all existing borrowers will pay as agreed. The detail of loans receivable as of June 30, 2018, is as follows:

Loans Receivable	\$452,643,367
Less: Allowance for Doubtful Accounts	<u>(1,782,509)</u>
Net Loans Receivable, 6/30/2018	<u>\$450,860,858</u>

## 1.4 Bonds Payable

In July 2003, the EPA agreed to the use of the CWSRF assets to pay the principal and interest on general obligation bonds that were previously issued by the State to provide the 20% state matching funds as required by the Clean Water Act. The following table summarizes bonds outstanding as of June 30, 2018:

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<sup>1</sup> [http://www.oregon.gov/treasury/Divisions/Investment/Pages/Oregon-Short-Term-Fund-\(OSTF\).aspx](http://www.oregon.gov/treasury/Divisions/Investment/Pages/Oregon-Short-Term-Fund-(OSTF).aspx)

### Original Issue

Series	Due Dates	Interest Range	Original Amount
2008A	2008-2027	2%-4.5%	4,800,000
2009A	2010-2029	2%-4%	4,890,000
2010A	2011-2030	2%-3.75%	4,945,000
2012P	2013-2032	1.5%-5.0%	4,235,000
2013K	2014-2023	2.0%-5.0%	4,015,000
2015E	2015-2025	5%	4,040,000
Total:			26,925,000

### Bonds Outstanding

Series	Balance 6/30/2017	Increases	Decreases	Balance 6/30/2018	Due Within One Year
2008A	3,101,935	-	224,516	2,877,419	234,839
2009A	2,710,000	-	190,000	2,520,000	335,000
2010A	3,515,000	-	225,000	3,290,000	230,000
2012P	3,720,000	-	165,000	3,555,000	170,000
2013K	3,005,000	-	370,000	2,635,000	390,000
2015E	3,720,000	-	340,000	3,380,000	355,000
Total	19,771,935	-	1,514,516	18,257,419	1,714,839

The bond interest rates noted above differ depending on the term of the individual security. Thus, those securities with the longest term yield the highest interest rate.

The following table summarizes the amounts necessary to pay all future bonded debt principal and interest requirements for each year during the next five-year period, and in five-year increments thereafter.

Year Ending 30-Jun	Bond Principal	Bond Interest	Total Debt Service
2019	1,714,839	741,045	2,455,884
2020	1,847,581	662,847	2,510,428
2021	1,747,903	583,687	2,331,590
2022	1,825,806	504,297	2,330,103
2023	1,908,710	420,992	2,329,702
2024-2028	6,837,581	1,047,087	7,884,668
2029-2033	2,375,001	157,938	2,532,939
Totals	18,257,421	4,117,893	22,375,314

## 1.5 Changes in Long-Term Liabilities

The liability for compensated absences is calculated based on the vacation accrual at June 30, 2018, for each employee whose duties include CWSRF-related activities. Bonds payable includes amounts payable on bonds issued to benefit the CWSRF, and also includes the unamortized amounts of bond discount or premium.

The long-term liability activity for the year ended June 30, 2018, was as follows:

	<b>Beginning Balance 7/1/2017</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance 6/3/18</b>	<b>Due Within One Year</b>
<b>Bonds Payable</b>	19,771,937	-	1,514,516	18,257,421	1,714,839
<b>Issuance Premium</b>	1,657,475	-	198,325	1,459,150	-
<b>Issuance Discount</b>	(18,411)	1,483		(16,928)	-
<b>Total Bonds Payable</b>	21,411,001	1,483	1,712,841	19,699,643	1,714,839
<b>Compensated Absences</b>	78,095	83,239	78,095	83,239	82,771
<b>Total Long-Term Liabilities</b>	21,489,096	84,722	1,790,936	19,782,882	1,797,610

## 1.6 Loan Fees

In order to support administration and project management costs, loan fees are assessed on loans originating after 1992. A fee of 0.50% is assessed on the outstanding loan principal balance and is collected annually, beginning with the second loan payment.

Fees are deposited to a separate Treasury account and are used only for administrative and project management costs. Planning loans are not assessed annual fees in order to encourage Oregon communities to complete more planning.

## 1.7 Employee Retirement Plan

### *Plan Description*

As part of the State of Oregon, the Public Employees Retirement System (PERS) provides defined benefit and defined contribution retirement plans to the Fund's employees. PERS is a cost-sharing multiple-employer defined benefit pension plan. All benefits of PERS are established by the Legislature pursuant to ORS Chapters 238 and 238A. The Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. The Oregon Public Service Retirement Plan (OPSRP), established by ORS 238A, provides benefits to members hired on or after August 29, 2003. The Individual Account Program (IAP) is a defined contribution plan. Beginning January 1, 2004, all member

contributions are deposited into the members IAP account. The pension plans provide pension benefits, death benefits, and disability benefits.

PERS issued a separate, publicly available, audited financial report that may be obtained from the Fiscal Services Division, Public Employees Retirement System, P.O. Box 23700, Tigard, Oregon 97281-3700.

### ***Contributions***

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. The rates in effect for the fiscal year ended June 30, 2018, for state agencies general service members were 17.84% for Tier One/Tier Two and 10.78% for OPSRP. The IAP member contribution as set by statute is 6% and is currently paid by state agencies.

Employer contributions for the fiscal year ended June 30, 2018, were \$67,678 for Tier One/Tier Two and \$54,327 for OPSRP. Member contributions for the fiscal year ended June 30, 2018, were \$52,999.

### ***Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources***

At June 30, 2018, the State reported a liability of \$2.8 billion for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2015. The State's portion of the net pension liability was based on a projection of the State's long-term share of contributions of all participating employers, actuarially determined. At the June 30, 2017, measurement date, the State's proportionate share, excluding component units, was 20.7%.

The Fund's portion of the net pension liability was not specifically identified. See Note 14. Employee Retirement Plans, in the State of Oregon Comprehensive Annual Financial Report (CAFR), for more detail.

## **1.8 Other Postemployment Benefit Plans**

The Fund's employees may be eligible to participate in health insurance plans and other benefit plans after retirement, collectively known as Other Postemployment Benefits (OPEB). OPEB plans are offered through the Public Employees Retirement System (PERS) as established by ORS 238 and the Public Employees Benefit Board (PEBB) as established by ORS 243. A copy of the audited annual financial report may be obtained from Fiscal Services Division, Public Employees Retirement System, P.O. Box 23700, Tigard, Oregon 97281-3700.

### ***Retirement Health Insurance Account***

The Retirement Health Insurance Account (RHIA) is a cost-sharing multiple-employer OPEB plan which provides a payment of up to \$60 toward the monthly cost of health insurance for eligible PERS members. To be eligible for the RHIA subsidy, the member must: 1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more creditable service in PERS; 2) receive both Medicare Parts A and B coverage; and 3) enroll in a PERS-sponsored health insurance plan.

The Department is required by statute to contribute actuarially computed amounts as determined by PERS. Rates are subject to change as a result of subsequent actuarial valuations.

The rate of each covered employee's salary for the fiscal year end June 30, 2018, was 0.50%. Combined employer contributions for the years ended June 30, 2018, 2017, and 2016, were approximately \$4,064, \$4,469, and \$4,370, respectively, equal to the required contributions each year.

### ***Retiree Health Insurance Premium Account***

The Retiree Health Insurance Premium Account (RHIPA) is a single-employer OPEB plan that provides for payment of the average difference between the health insurance premiums paid by retired state employees, under contracts entered into by the PERS Board, and the health insurance premiums paid by state employees who are not retired. Retired state employees are qualified to receive the RHIPA subsidy if they had eight or more years of qualifying service in PERS at the time of retirement or are receiving a disability pension calculated as if they had eight or more years of qualifying service, but are not eligible for federal Medicare coverage.

The Department is required by statute to contribute actuarially computed amounts as determined by PERS. Rates are subject to change as a result of subsequent actuarial valuations. The rate of each employee's covered salary for the fiscal year ended June 30, 2018, was 0.49%. The Fund's actual contribution for the year ended June 30, 2018, 2017, and 2016 was approximately \$3,774, \$3,804, and \$3,719, respectively, which was equal to the actuarial required contribution.

### ***Public Employees Benefit Board Plan***

The Public Employees Benefit Board (PEBB) plan is a single-employer plan which offers medical, dental, and vision benefits to eligible retired employees. Chapter 243 of the Oregon Revised Statutes assigns PEBB the authority to establish and amend the benefit provisions of the PEBB Plan. The PEBB Plan allows qualifying retired employees to continue their healthcare on a self-pay basis until eligible for Medicare, usually at age 65. The PEBB Plan funding policy provides for contributions at amounts sufficient to fund benefits on a pay-as-you-go basis. Active employees do not make contributions. Participating retirees pay their own monthly premiums based on a blended premium rate since retirees are pooled together with active employees for insurance rating purposes. PEBB activity is reported as part of the State of Oregon's annual report and does not issue a separate financial report.

The State of Oregon's liability for the primary government was \$108.5 million for the fiscal year ended June 30, 2018. The Fund's portion of this liability was not specifically identified.

## **1.9 Commitments**

As of June 30, 2018, the CWSRF has active loan agreements in the amount of \$267,626,977 and has disbursed a total of \$106,205,679 in cash to these borrowers. The amount of undisbursed loan commitments is, therefore, \$161,421,298.

## **1.10 Risk Financing**

The Department of Administrative Services, Enterprise Goods and Services, Risk Management section (Risk Management) administers the State's property, liability, and workers' compensation insurance program. Risk Management has found it is more economical to manage the risk of loss internally and, therefore, minimizes the purchase of commercial insurance policies to the extent possible. The monies set aside by Risk Management under Chapter 278 of the Oregon Revised Statutes are used to service the following risks:

- Direct physical loss or damage to State property
- Tort liability claims brought against the State, its officers, employees, or agents



- Inmate injury
- Workers' compensation
- Employee dishonesty
- Faithful performance bonds for key positions as required by law and additional positions as determined by agency policy

Risk Management purchases commercial insurance for specific insurance needs not covered by self-funding. For example, the self-insured property and liability program is backed by an excess property policy with a limit of \$400 million and a blanket commercial crime policy with a limit of \$20 million. The amount of claim settlements did not exceed commercial insurance coverage for each of the past three fiscal years.

All State agencies, commissions, and boards participate in the self-insured property and liability program. Risk Management allocates the cost of claims and claim administration by charging an assessment to each State agency, based on its share of losses. Statewide risk charges are based on independent biennial actuarial forecasts and division expenses, less any available fund balance from the prior biennium.

The CWSRF participates in this risk financing program through DEQ, which, as a State agency, is a participant. Settlements have not exceeded insurance coverage in each of the past three years.

### **1.11 Subsequent Events**

On August 16, 2018, the federal fiscal year 2018 capitalization grant from the EPA was awarded, in the amount of \$18,132,000. This amount provides additional capitalization for the CWSRF program.

Bev Clarno  
Secretary of State

A. Richard Vial  
Deputy Secretary of State



Kip R. Memmott, MA, CGAP, CRMA  
Director

255 Capitol St. NE, Suite 500  
Salem, OR 97310

(503) 986-2255

## **Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

The Honorable Kate Brown  
Governor of Oregon

Richard Whitman, Director  
Oregon Department of Environmental Quality

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Clean Water State Revolving Fund (CWSRF) program, an enterprise fund of the State of Oregon, Department of Environmental Quality (department) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the CWSRF program's basic financial statements, and have issued our report thereon dated June 19, 2019.

### ***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the department's internal control over financial reporting (internal control) related to the CWSRF program to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the department's internal control. Accordingly, we do not express an opinion on the effectiveness of the department's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the CWSRF program financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the department's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the department's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in blue ink that reads "Bob Clarno". The signature is written in a cursive, flowing style.

State of Oregon  
June 19, 2019



## **Audit Team**

Mary Wenger, CPA, Deputy Director

Julianne Kennedy, CPA, Audit Manager

Tracey Gates, CPA, Principal Auditor

James Moller, Staff Auditor

The courtesies and cooperation extended by officials and employees of the Department of Environmental Quality during the course of this engagement were commendable and sincerely appreciated.

## **About the Secretary of State Audits Division**

The Oregon Constitution provides that the Secretary of State shall be, by virtue of the office, Auditor of Public Accounts. The Audits Division performs this duty. The division reports to the elected Secretary of State and is independent of other agencies within the Executive, Legislative, and Judicial branches of Oregon government. The division has constitutional authority to audit all state officers, agencies, boards and commissions as well as administer municipal audit law.

This report is intended to promote the best possible management of public resources.  
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### **Oregon Audits Division**

255 Capitol St NE, Suite 500 | Salem | OR | 97310

(503) 986-2255

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